

*CITY OF CARBONDALE, ILLINOIS*

*COMPREHENSIVE*

*ANNUAL FINANCIAL REPORT*

*Fiscal Year Ended April 30, 2016*



**CITY OF CARBONDALE, ILLINOIS  
COMPREHENSIVE ANNUAL FINANCIAL REPORT  
YEAR ENDED APRIL 30, 2016**

Prepared By  
Finance Department  
Jeffrey M. Davis  
Finance Director

CITY OF CARBONDALE, ILLINOIS  
 COMPREHENSIVE ANNUAL FINANCIAL REPORT  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2016

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INTRODUCTORY  
SECTION



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November 28, 2016

The Honorable Mayor Mike Henry  
Members of the City Council  
Citizens and Businesses of the City of Carbondale

The Comprehensive Annual Financial Report (CAFR) of the City of Carbondale, Illinois, for the fiscal year ended April 30<sup>th</sup>, 2016, is submitted herewith. This report provides a broad view of the City's financial activities for the 2016 fiscal year and its financial position at April 30<sup>th</sup>, 2016. Illinois statutes require all general purpose local governments to publish within six months of the close of each fiscal year or eight months, if on extension, a complete set of financial statements presented in conformance with General Accepted Accounting Principles (GAAP) and audited in accordance with Generally Accepted Auditing Standards by a firm of licensed certified public accountants.

Responsibility for the accuracy of the data and the completeness and fairness of the presentation, which includes all disclosures based upon a comprehensive framework of internal control that has been established for this purpose, rests with the management of the City of Carbondale. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free from any material misstatements. To the best of our knowledge, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the City of Carbondale. All disclosures necessary to enable the reader to gain an understanding of the City of Carbondale's financial condition and activities have been included within the comprehensive annual financial report.

As a recipient of various federal and state financial assistance programs, the City of Carbondale may be required under the Uniform Guidance Audit Requirements, to have an annual audit of certain major federal grant programs performed if we meet specified criteria. The City did not meet those criteria this year.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

## **Profile of the City of Carbondale**

The City of Carbondale was platted in 1852 and incorporated August 23, 1873. The City operates under the council-manager form of government and has home rule powers as established by the State of Illinois Constitution. Policy-making and legislative authority are vested in the City Council, which consists of a Mayor and six Council members. The City Council is elected at-large on a non-partisan basis. The Mayor and Council members are elected to four-year staggered terms with elections being held every two years. The City Manager, appointed by the City Council, is responsible for carrying out the policies and ordinances adopted by the City Council, for overseeing the day-to-day operations of the government, and for appointing the department directors.

The City of Carbondale is in Jackson County, which is located in Southern Illinois, approximately 90 miles southeast of St. Louis, Missouri and 60 miles north of the confluence of the Mississippi and Ohio Rivers. It encompasses approximately 17.40 square miles and serves a population of 26,399.

The City provides a full range of services including public safety through its Police and Fire Departments. The Development Services Department provides commercial and residential building inspections, site planning, zoning enforcement, housing improvement and historic preservation services. The Public Works Department provides services including street maintenance and reconstruction, traffic markings, signal maintenance, sidewalk and storm sewer maintenance and reconstruction, cemetery maintenance, tree planting and green area maintenance. Social and human service programs, administration of programs and contracts with community organizations, and coordination with community, regional and state agencies for effective delivery of services are the responsibility of the General Government Department. The City also operates several enterprise funds managed by the Public Works Department that include water and sanitary sewer services, solid waste collection and recycling services, and rental properties operations. Public parking system operations are managed by the Finance Department. In addition to the above activities and services, the City has financial accountability for the Fire and Police Pension Funds.

The Carbondale Public Library is a component unit and is discretely presented in a separate column in the combined financial statements to emphasize that it is legally separate from the primary government and to differentiate its financial position, results of operations and cash flows from those of the primary government.

The Carbondale Park District, Carbondale Township, Carbondale Mosquito Abatement District and all school districts are legally separate entities that do not meet the financial accountability criteria, and accordingly, are excluded from the comprehensive annual financial report.

## **Accounting System and Budgeting**

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenues and expenditures. Resources are allocated to individual funds based upon the purposes for which the funds are to be spent and the means by which the spending activities are controlled.

The City's accounting records are generally maintained on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when measurable and available to liquidate obligations of the current period. Expenditures are recorded when a liability is incurred that is expected to draw upon current financial resources. After the end of the fiscal year, the City's management makes certain adjustments to the accounting records to permit the preparation of certain financial statements on the accrual basis of accounting to comply with generally accepted accounting principles. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when incurred.

The annual budget serves as the foundation of the City of Carbondale's financial planning and control. All departments of the City are required to submit requests for appropriation to the City Manager on or before January 30<sup>th</sup> each year. The City Manager uses these requests as the starting point for developing a proposed budget. The City Manager then presents this proposed budget to the City Council for review prior to March 31<sup>st</sup>. The City Council is required to hold public hearings on the proposed budget and to adopt a final budget by no later than April 30<sup>th</sup>, the close of the City's Fiscal Year. The appropriated budget is prepared by fund and department (e.g., General Fund & Police Department). The City Manager may make transfers of appropriations within a department whereas transfers of appropriations between departments require the approval of the City Council. Budget-to-actual comparisons are provided in this report for each individual fund for which an appropriated annual budget has been adopted. For the general fund, this comparison is presented on page 95 as part of the basic financial statements for the governmental funds. For governmental funds other than the general fund with appropriated annual budgets, this comparison is presented in the governmental fund subsection of this report, which starts on page 97. For enterprise funds with appropriated annual budgets, this comparison is presented in the enterprise fund subsection of the report, which starts on page 114.

### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City of Carbondale operates.

Carbondale is the major retail trade, tourism, cultural, medical and educational center of Illinois southern sixteen counties. The community is bordered by the Shawnee National Forest, the Crab Orchard National Wildlife Refuge and Giant City State Park. Carbondale is the home of Southern Illinois University and the Southern Illinois Healthcare (SIH) System. The corporate offices of SIH, Memorial Hospital of Carbondale and the Center for Medical Arts are the three largest entities within the SIH system. SIU and SIH boost the local economy and provide a stable economic environment. In addition, the Carbondale-Marion metropolitan area is well-diversified with several medium-sized businesses and institutions which provide a diverse and stable employment source. These include NeuroRestorative, Centerstone (formerly Southern IL Regional Social Services), IL Department of Transportation, Aisin, Olin Corporation, Blue Cross Blue Shield and Heartland Medical Center. The metropolitan area also contains many smaller sized companies which have served to insulate the metropolitan economy from severe economic swings.

Carbondale, located at the intersection of Illinois Route 13 and US Highway 51, is becoming a regional transportation center. Amtrak, with two daily round-trip trains to Chicago and one daily round-trip train between Chicago and New Orleans, continues a growth trend with Carbondale being the fifth busiest passenger depot in Illinois with an average of over 375 daily passengers.

There are multiple shopping areas within Carbondale which serve a large regional retail area. One enclosed mall and three shopping centers account for approximately 1.1 million square feet of retail space. The area enjoys the presence of several major national retailers such as Lowe's, Dick's Sporting Goods, Petco, Walmart, JCPenney, Macy's, Kohl's, Barnes & Noble Bookstore and Best Buy.

Three of the City's major revenue sources, sales taxes, utility taxes and intergovernmental revenues, reflect this local economic stability and are important in keeping Carbondale financially sound. The stability of the economy is also evidenced by the City's unemployment rate of 6.0 percent as compared to Jackson County's rate of 5.8 percent, the State of Illinois rate of 6.6 percent and the National rate of 4.7 percent at April 30, 2016.

Per Capita Personal Income is \$14,500 up from \$14,302 in FY2015. Per Capita Income is \$18,000 up from \$17,677 in FY 2015. The median price of a home is \$114,000 up from \$113,300 in FY 2015. These figures are lower than state-wide or national figures because the student population adds population with little or no income. The City's Bond Rating (S&P) remains strong at AA-.

For the Fiscal Year ended April 30, 2016, retail sales activity was relatively flat with Sales Tax increasing 0.6% (\$39,119) and Home Rule Tax increasing 6.8% (\$625,487), due to an increase in rate for 10 months. The lack of growth in employment, population and student enrollment is cause for concern particularly in the long-term. If Carbondale's population (26,399) drops below 25,000 in the 2020 census the City could lose its Home Rule authority.

### **Long Term Financial Planning**

The City revised its purchasing manual in January 2013 and initiated a purchasing card (p-card) program. The purchasing manual and purchasing program are reviewed frequently and updates / revisions are made accordingly.

In 2012, the City joined other southern Illinois communities and counties to form an electric aggregation consortium. This effort reduced the electrical supply costs for residential and small business consumers. The Carbondale City Council was the only member of the consortium that opted to purchase 100% renewable energy. The savings realized by the residents and businesses will allow for reinvestment in the community.

Following the directives of the City Council, staff continues to analyze its own utility consumption and make the necessary adjustments in order to be both fiscally responsible and environmentally sustainable. Areas of improvement included the Northwest and Southeast Wastewater Treatment Plants, Water Treatment Plant and City Hall/Civic Center.

The City Council created two Tax Increment Financing (TIF) districts in December 2012. To date there have been 12 TIF agreements executed in TIF #2. The total EAV in TIF #2 is currently \$11,546,099, an increase of \$2,307,198 over the base EAV. The FY 2016 EAV is also an increase of \$2,328,584 above the FY 2015 EAV, due primarily to a partial year assessment of the Evolve project being including in the FY 2016 assessment.

More evidence of the success of the TIF district creation includes the completion of a new Downtown Master Plan during FY 2016. In addition, redevelopment projects have continued and include the construction of a new Hilton Home2 Suites hotel and the redevelopment of the former Jeffrey Laundromat building that will be home to a new medical office building. Both projects are expected to be complete in 2017.

During the FY 2017 budget creation process, the City Council identified areas where possible adjustments could be made to increase revenues. City Staff analyzed the historical home rule sales tax. This resulted in the City Council implementing targeted sales taxes on Food and Beverage, packaged liquor and increasing the per gallon municipal gas tax. These increases in tax are earmarked toward downtown development and public safety pension funding.

### **Financial Policies**

The City has established several specific policies to guide its financial operations. Those policies relate to the following areas:

#### Accounting and Financial Reporting:

- Issue a Comprehensive Annual Financial Report within six months of the end of each fiscal year that complies with the generally accepted accounting principles.
- Capitalize vehicles, machinery, furniture and equipment with an acquisition cost of \$5,000.

#### Budgetary and Revenue Management:

- Maintain a diversified revenue structure.
- It shall be the intent of the City to maintain a fund balance in the general fund of at least three months of the current year's sales, service and utilities taxes plus intergovernmental revenues sales tax revenues.
- Limit the time period during which debt is outstanding to not greater than the useful life of the asset financed by the debt.
- Sell bonds through competitive, rather than negotiated, sales whenever possible.
- To provide assistance in debt issuances, the City will select a financial advisor and/or investment banker and bond counsel on a competitive basis. These advisors will be retained for several years to provide continuity and allow these professionals to develop an understanding of the City's needs.
- The City will follow a policy of full disclosure on every financial report and bond prospectus (Official Statement), voluntarily following disclosure guidelines provided by the Governmental Finance Officers Association unless the cost of compliance with the higher standard is unreasonable.
- Place all investment securities with a third-party custodian for safekeeping.

#### Cash Management & Investments

- Investments of the City of Carbondale shall be limited to investments that mature within 3 years of the time of purchase.
- Require that all bank deposits in excess of the FDIC coverage be collateralized with an irrevocable letter of credit.
- Obtain competitive quotes for purchases in excess of \$5,000 and below \$10,000.
- Conduct a formal competitive bidding process for purchases in excess of \$10,000.
- Obtain City Council approval of all purchases in excess of \$20,000.

#### Major Initiatives

The City provides for long range capital improvement projects through a 5-Year Capital Investment Program. A number of significant projects were substantially or entirely completed in FY 2016 including:

- Replace Boilers at City Hall (\$0.2 Million)
- Mill Street Water Main (\$0.8 Million)
- Cedar Lake Repair (\$0.4 Million)
- Water Plant Lagoon Renovations (\$0.7 Million)
- NWWWTP Final Clarifier Renovations (\$1.0 Million)
- Pinecrest Liftstation and Forcemain Improvements (\$0.3 Million)
- New Era Road Lift Station-Pump Replacement (\$0.2 Million)

Projects initiated for FY 2017 include:

- City Hall/Civic Center Exterior Repairs (\$153,000)
- Horizon Inn Demolition (\$570,000)
- Sanitary Sewer Rehabilitation Program (\$470,000)
- Sanitary Sewer Inflow and Infiltration Study (\$315,000)
- Illinois Avenue Streetscape Improvements (\$189,000)
- NWWWTP Bar Screen on Grit Chamber (\$401,000)
- Lift Station Alarm and Flow Communications (\$137,000)
- Lift Station Emergency Power Systems (\$150,000)
- NWWWTP Bar Screen on Grit Chamber (\$401,000)

## Awards and Acknowledgments

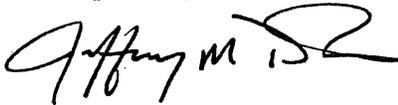
The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Carbondale for its Comprehensive Annual Financial Report (CAFR) for the Fiscal Year ended April 30, 2015. This was the twenty-third consecutive year that the City government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the City government also received the GFOA's 2016 Distinguished Budget Presentation Award for its annual budget document for the Fiscal Year Ending April 30, 2016. This was the twenty-ninth year the City has received this award. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, an operations guide and a communications device.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Finance Department as well as Kerber, Eck and Braeckel LLP, our auditors. We would like to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. Acknowledgment is also made for the helpful suggestions and statistical data received from other departments in the City. Credit also must be given to the Mayor and the City Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Carbondale's finances.

Respectfully submitted,



Jeffrey M. Davis  
Finance Director/  
City Treasurer



Gary Williams  
City Manager



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Carbondale  
Illinois**

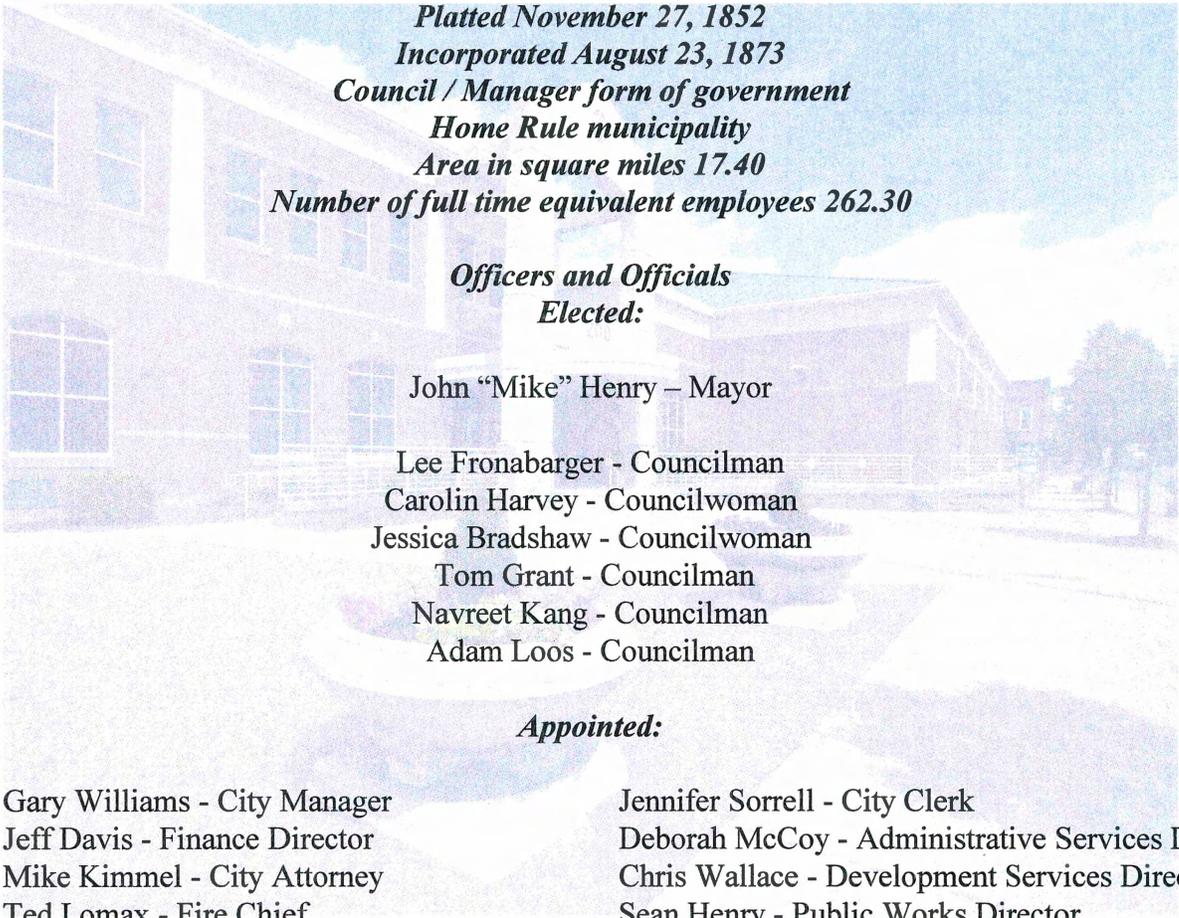
For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**April 30, 2015**

Executive Director/CEO

**CITY OF CARBONDALE**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

*May 1, 2015 - April 30, 2016*



*Platted November 27, 1852*  
*Incorporated August 23, 1873*  
*Council / Manager form of government*  
*Home Rule municipality*  
*Area in square miles 17.40*  
*Number of full time equivalent employees 262.30*

***Officers and Officials***

***Elected:***

John “Mike” Henry – Mayor

Lee Fronabarger - Councilman

Carolin Harvey - Councilwoman

Jessica Bradshaw - Councilwoman

Tom Grant - Councilman

Navreet Kang - Councilman

Adam Loos - Councilman

***Appointed:***

Gary Williams - City Manager

Jeff Davis - Finance Director

Mike Kimmel - City Attorney

Ted Lomax - Fire Chief

Jeff Grubbs - Police Chief

Jennifer Sorrell - City Clerk

Deborah McCoy - Administrative Services Director

Chris Wallace - Development Services Director

Sean Henry - Public Works Director

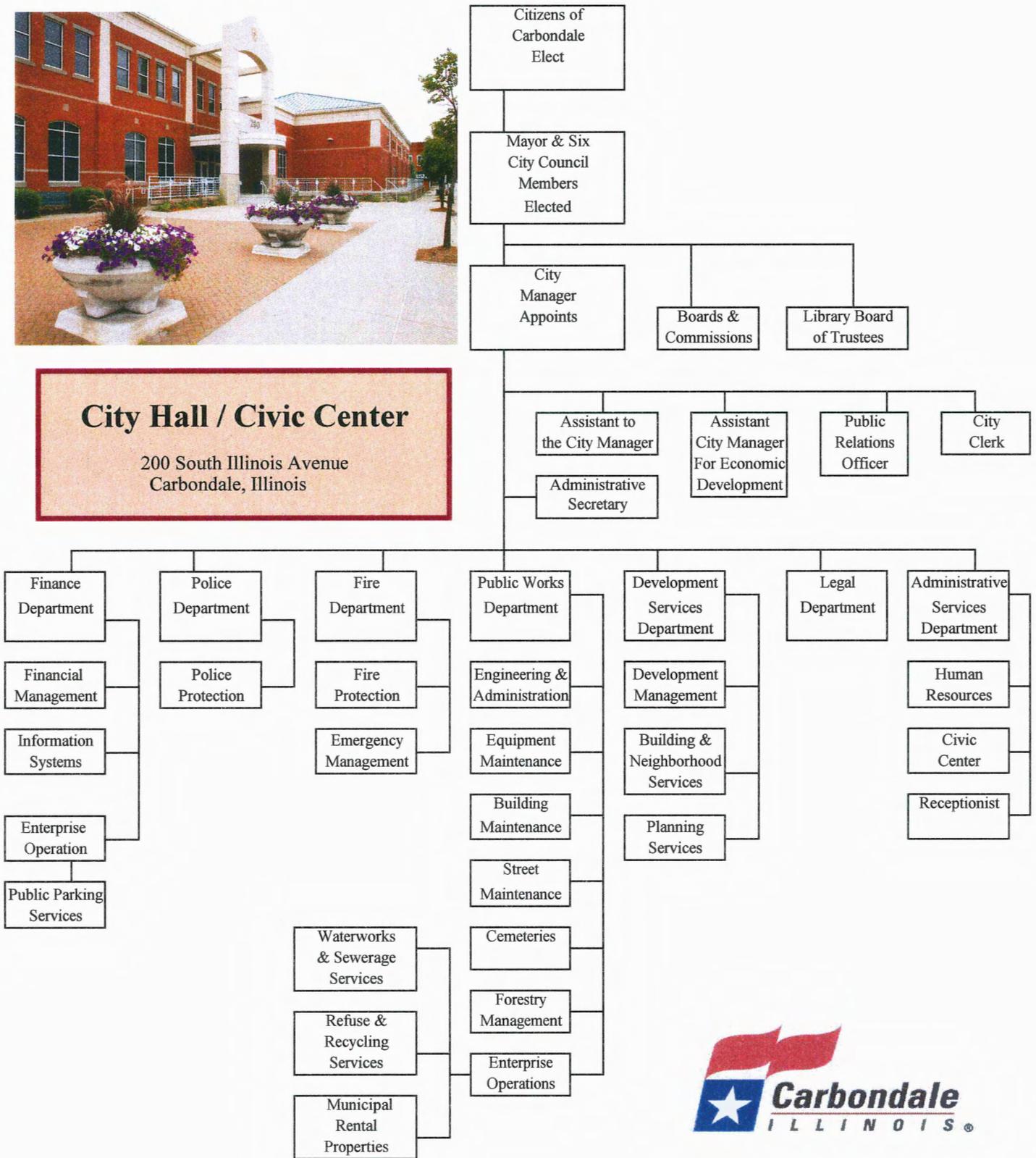
Diana Brawley - Library Director

*Prepared by the*  
*Finance Department*

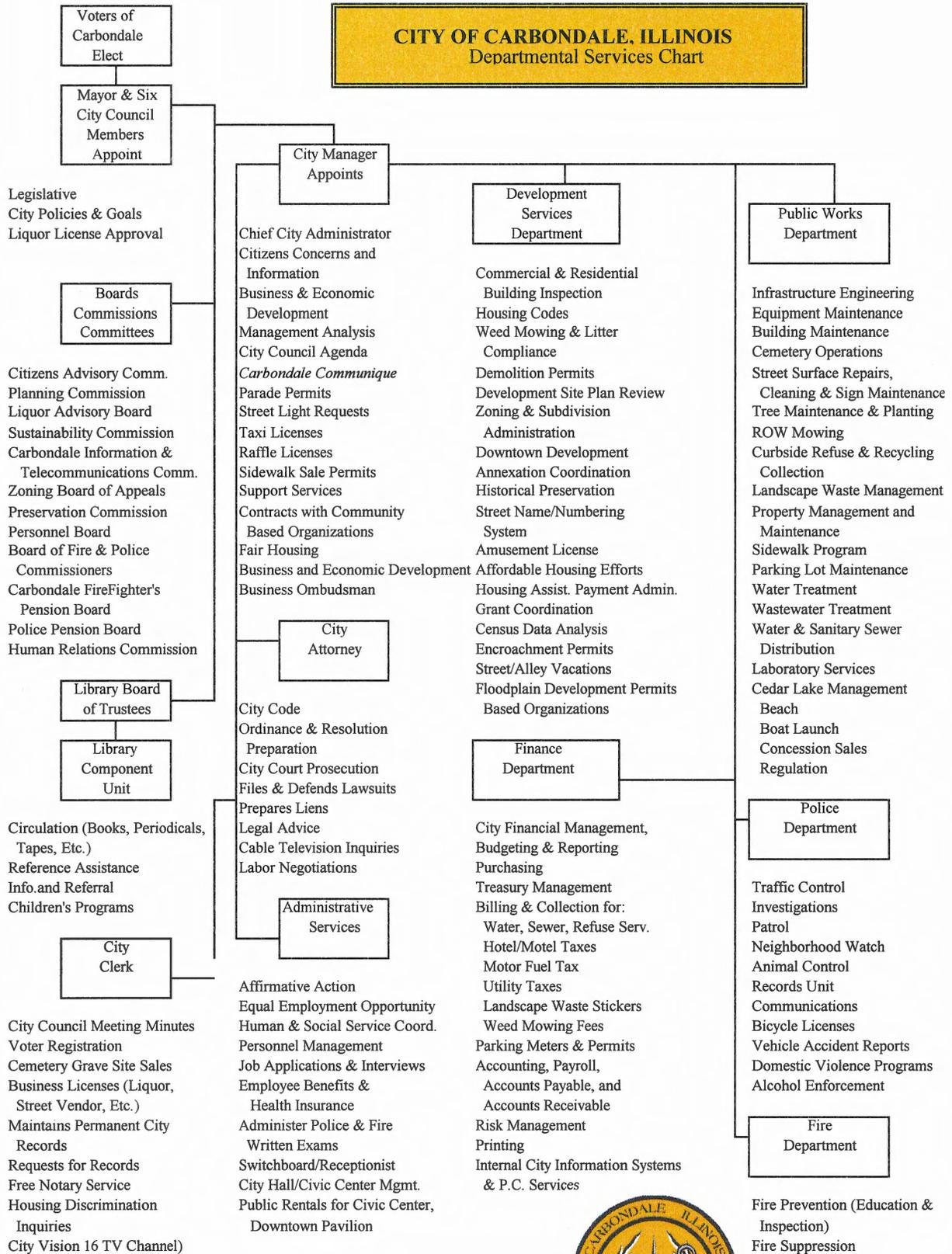
**City of Carbondale, Illinois**  
Organizational Chart



**City Hall / Civic Center**  
200 South Illinois Avenue  
Carbondale, Illinois



**CITY OF CARBONDALE, ILLINOIS**  
 Departmental Services Chart



The Seal was designed by James W. McKinney of Carbondale and depicts the lamp of learning signifying the special significance of education to this community, a railroad spike and railroad tracks symbolic of the railroad in our history, and a cross commemorating one of the first observances of Memorial Day in the United States which was held in the City of Carbondale, Illinois. All of these are ringed by cotton bolls and tinged in black to indicate the place of cotton and coal in Southern Illinois.



FINANCIAL  
SECTION

## INDEPENDENT AUDITORS' REPORT

The Honorable Mayor and City Council  
City of Carbondale, Illinois

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of City of Carbondale, Illinois, as of and for the year ended April 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Carbondale, Illinois, as of April 30, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Change in Accounting Principle**

As discussed in Note 18 to the financial statements, in 2016 the City of Carbondale adopted new accounting guidance, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - An Amendment of GASB Statement No. 27* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB 68*. Statement No. 68 and 71 changed how net pension liability is reported on the statement of net position and the foot notes related to the retirement systems the City of Carbondale participates in. Our opinion is not modified with respect to this matter.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 7 through 19, budgetary comparison information on pages 95 through 96 and the retirement plans schedules of changes in net pension liability and related ratios, and schedules of contributions on pages 89 through 94 are presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Carbondale, Illinois' basic financial statements. The introductory section on pages i through x, the combining and individual nonmajor fund financial statements and schedules on pages 97 through 127, capital assets used in the operation of governmental funds on pages 128 through 130, the statistical section on pages 131 through 162, and the other supplemental information listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, budgetary comparison information, capital assets used in the operation of the governmental funds and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 28, 2016, on our consideration of the City of Carbondale, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Carbondale, Illinois' internal control over financial reporting and compliance.

*Kersten, Eck + Braechel LLP*

Carbondale, Illinois  
November 28, 2016

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED  
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and City Council  
City of Carbondale, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Carbondale, Illinois, as of and for the year ended April 30, 2016, and the related notes to the financial statements, which collectively comprise City of Carbondale, Illinois' basic financial statements, and have issued our report thereon dated November 28, 2016.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Carbondale, Illinois' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Carbondale, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of City of Carbondale, Illinois' internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses that we consider to be a material weakness (2016-01).

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Carbondale, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of City of Carbondale, Illinois, in a separate letter dated November 28, 2016.

## **City of Carbondale, Illinois' Response to Findings**

The City of Carbondale, Illinois' response to the findings identified in our audit is described in the accompanying schedule of findings and responses. City of Carbondale, Illinois' response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Kubler, Eck + Braeschel LLP*

Carbondale, Illinois  
November 28, 2016

CITY OF CARBONDALE, ILLINOIS  
SCHEDULE OF FINDINGS AND RESPONSES  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

**MATERIAL WEAKNESSES**

**Finding Number 2016-01**

Criteria

Audit Adjustment and Financial Close

Condition and Context

There was a delay in the year end closing of the books due to changes in management of the finance department, implementation of the financial software package and the adoption of GASB 68. There was a total of 14 audit journal entries and management provided us with 11 client journal entries after the initial close.

Effect

As a result of the number of audit and client journal entries required to close out the books and records, the year-end audit was delayed.

Recommendation

We recommend management review its year end closing procedures to determine where improvements and efficiency can be obtained.

Management Response

The City acknowledges that additional audit and client journal entries were necessary during the FY 2016 audit process. These additional entries were a result of changes in the management of the finance department, implementation of a new financial software package and the adoption of GASB 68. These reasons are not expected to be recurring. As a result, we expect the number of entries to reduce in future years.

## City of Carbondale, Illinois

### Management's Discussion and Analysis April 30, 2016

The City of Carbondale's (the City) Management's Discussion and Analysis is designed to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the City's financial activity, (3) identify changes in the City's financial position (its ability to address the next and subsequent year challenges), (4) identify any material deviations from the financial plan (the approved budget), and (5) identify individual fund issues or concerns.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the prior fiscal year's activities, resulting changes and currently known facts, please read it in conjunction with the Transmittal Letter (beginning on page i) and the City's Financial Statements (beginning on page 20).

#### **Using the Financial Section of this Comprehensive Annual Financial Report**

The financial statements focus on both the City as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year to year or government to government) and enhance the City's accountability.

#### **Government-Wide Financial Statements**

The government-wide financial statements (see pages 20-21) are designed to be corporate-like in that all governmental and business-type activities are consolidated into columns which add to a total for the Primary Government. The City has a legally separate unit, the Carbondale Public Library, for which the City is financially accountable. Financial information for the (component unit) is reported in a separate column from the financial information presented for the primary government itself. The focus of the Statement of Net Position (the "Unrestricted Net Position") is designed to be similar to bottom line results for the City and its Governmental and Business Type Activities. This Statement combines and consolidates the Governmental Fund's current financial resources (short-term spendable resources) with capital assets and long term obligations using the accrual basis of accounting and economic resources measurement focus.

The Statement of Activities (see page 22) is focused on both the gross and net cost of various activities (including Governmental and Business-Type), which are supported by the government's general taxes and other resources. This is intended to summarize and simplify the user's analysis of the cost of various governmental services and/or subsidy to various business-type activities.

The Governmental Activities reflect the City's basic services including police, fire, development and community services, public works and administration. Shared state sales, local service and utility taxes and shared state income taxes finance the majority of these services. The Business-Type Activities reflect private sector type operations (water, sewer, refuse and recycling, rental properties and parking operations), where the fee for service typically covers all or most of the cost of operation.

## City of Carbondale, Illinois

### Management's Discussion and Analysis - Continued April 30, 2016

#### **Fund Financial Statements**

Traditional users of governmental financial statements will find the Fund Financial Statements (pages 23-31) presentation more familiar. The focus is on major funds rather than fund types.

The Government's Major Fund (see pages 23-26) presentation is organized on a sources and uses of liquid resources basis. This is the manner in which the financial plan (the budget) is typically developed. The flow and availability of liquid resources is a clear and appropriate focus of any analysis of a government. Funds are established for various purposes and the Fund Financial Statement allows the demonstration of sources and uses and/or budgeting compliance associated therewith.

The Fund Financial Statements also allow the government to address its Pension Funds (Police Pension and Firefighters Pension Funds). While these funds represent trust responsibilities of the government, these assets are restricted in purpose and do not represent discretionary assets of the government. Therefore, these assets are not presented as part of the Government-Wide Financial Statements.

While the total column on the Business-Type Fund Financial Statements (see pages 27-29) is the same as the Business-Type column at the Government-Wide Financial Statement except for the Internal Service Fund allocation, the Governmental Major Funds total column requires a reconciliation because of the different measurement focus (current financial resources versus total economic resources) which is reflected on the page following each statement (see pages 23-26). The flow of current resources will reflect bond proceeds and interfund transfers as other financial sources, as well as capital expenditures and bond principal payments as expenditures. The reconciliation will eliminate these transactions and incorporate the capital assets and long-term obligation (bonds and others) into the Governmental Activities column (in the Government-Wide Statements).

#### **Infrastructure Assets**

Prior to the advent of GASB Statement No. 34, a government's largest group of assets (infrastructure-roads, bridges, sidewalks, storm sewers, etc.) were not reported nor depreciated in governmental financial statements. This statement requires that these assets be valued and reported within the Governmental Activities column of the Government-Wide Statements. Additionally, the government must elect to either (1) depreciate these assets over their estimated useful life or (2) develop a system of asset management designed to maintain the service delivery potential to near perpetuity. If the government develops the asset management system (the modified approach) which periodically (at least every third year), by category, measures and demonstrates its maintenance of locally established levels of service standards, the government may record its cost of maintenance in lieu of depreciation. The City of Carbondale has chosen to depreciate assets over their useful life. If a road project is considered maintenance - a recurring cost that does not extend the road's original useful life or expand its capacity - the cost of the project will be expensed. An "overlay" of a road will be considered maintenance whereas a "rebuild" of a road will be capitalized.

**City of Carbondale, Illinois**

Management's Discussion and Analysis - Continued  
April 30, 2016

**Government-Wide Statement**

**Statement of Net Position**

Total Primary Government net position decreased by \$30.2 million or 31.7% from \$95.2 million in Fiscal Year 2015 (FY2015) to \$65.0 million in Fiscal Year 2016 (FY2016). The following analysis will look at net position and net expenses of governmental and business-type activities separately. Table 1 reflects the condensed statement of Net Position compared to FY 2015. Table 2 will focus on the changes in net position of the governmental and business-type activities.

**Table 1 - City of Carbondale Statement of Net Position  
as of April 30, 2016 (in millions)**

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total Primary Government</u>		<u>Component Unit</u>	
	2015	2016	2015	2016	2015	2016	2015	2016
Current Assets & Other	\$ 17.5	\$ 17.7	\$ 13.7	\$ 12.6	\$ 31.2	\$ 30.3	\$ 1.7	\$ 1.8
Noncurrent Assets	0.0	0.0	0.0	0.0	0.3	0.0	0.0	0.0
Capital Assets	49.2	48.9	53.7	56.7	102.9	105.6	0.8	0.7
<b>Total Assets</b>	<b>\$ 66.8</b>	<b>\$ 66.6</b>	<b>\$ 67.4</b>	<b>\$ 69.3</b>	<b>\$ 134.2</b>	<b>\$ 136.0</b>	<b>\$ 2.5</b>	<b>\$ 2.5</b>
Deferred Outflows of Resources	\$ 0.0	\$ 11.4	\$ 0.0	\$ 1.3	\$ 0.0	\$ 12.7	\$ 0.0	\$ 0.2
<b>Total Deferred Outflows</b>	<b>\$ 0.0</b>	<b>\$ 11.4</b>	<b>\$ 0.0</b>	<b>\$ 1.3</b>	<b>\$ 0.0</b>	<b>\$ 12.7</b>	<b>\$ 0.0</b>	<b>\$ 0.2</b>
Current Liabilities	\$ 4.1	\$ 3.6	\$ 3.1	\$ 2.4	\$ 7.1	\$ 5.9	\$ 0.0	\$ 0.0
Noncurrent Liabilities	21.3	64.9	10.2	11.4	31.6	76.4	0.0	0.4
<b>Total Liabilities</b>	<b>\$ 25.4</b>	<b>\$ 68.5</b>	<b>\$ 13.3</b>	<b>\$ 13.8</b>	<b>\$ 38.8</b>	<b>\$ 82.4</b>	<b>\$ 0.0</b>	<b>\$ 0.4</b>
Deferred Inflows of Resources	\$ 0.1	\$ 0.3	\$ 0.2	\$ 1.0	\$ 0.3	\$ 1.3	\$ 0.0	\$ 0.0
<b>Total Deferred Inflows</b>	<b>\$ 0.1</b>	<b>\$ 0.3</b>	<b>\$ 0.2</b>	<b>\$ 1.0</b>	<b>\$ 0.3</b>	<b>\$ 1.3</b>	<b>\$ 0.0</b>	<b>\$ 0.0</b>
<b>Net Position</b>								
Net Investment in Capital Assets	\$ 34.0	\$ 34.7	\$ 42.6	\$ 46.6	\$ 76.6	\$ 81.3	\$ 0.8	\$ 0.7
Restricted	4.8	4.2	0.0	0.0	4.8	4.2	0.0	0.0
Unrestricted	\$ 2.5	\$ (29.7)	\$ 11.3	\$ 9.2	\$ 13.8	\$ (20.5)	\$ 1.7	\$ 1.6
<b>Total Net Position</b>	<b>\$ 41.3</b>	<b>\$ 9.2</b>	<b>\$ 53.9</b>	<b>\$ 55.8</b>	<b>\$ 95.2</b>	<b>\$ 65.0</b>	<b>\$ 2.5</b>	<b>\$ 2.3</b>

(Note: Columns may not total due to rounding)

## City of Carbondale, Illinois

### Management's Discussion and Analysis - Continued April 30, 2016

#### **Normal Impacts**

There are six basic (normal) transactions that will affect the comparability of the Statement of Net Position summary presentation.

Net Results of Activities: which will impact (increase/decrease) current assets and unrestricted net assets.

Borrowing for Capital: which will increase current assets and long-term debt.

Spending Borrowed Proceeds on New Capital: which will reduce current assets and increase capital assets. There is a second impact, which is an increase in "invested in capital assets" and an increase of "invested in capital assets, net of related debt".

Spending of Nonborrowed Current Assets on New Capital: which will (a) reduce current assets and increase capital assets and (b) will reduce unrestricted net assets and increase invested in capital assets, net of related debt.

Principal Payment on Debt: which will (a) reduce current assets and reduce long-term debt and (b) reduce unrestricted net assets and increase invested in capital assets, net of related debt.

Reduction of Capital Assets through Depreciation: which will reduce capital assets and invested in capital assets, net of related debt.

#### **Current Year Impacts - Overall Government Financial Position**

The City's combined net position decreased \$30.2 million to \$65.0 million from \$95.2 million. Governmental Activities total assets were decreased \$0.1 million, total deferred outflows increased \$11.4 million, total liabilities increased \$43.1 million, and total deferred inflows increased by \$0.2 million resulting in a net decrease of \$32.1 million in Governmental Activities net position. Business-Type total assets increased \$1.9 million, total deferred outflows increased \$1.3 million, and total liabilities and deferred inflows decreased by \$1.3 million resulting in a net increase of \$1.9 million in Business-Type Activities net position. The large changes in net position and deferred outflows were due to bringing the financial statements into compliance with GASB 68. Prior financial statements did not reflect the impact of the underfunded pensions.

**City of Carbondale, Illinois**

Management's Discussion and Analysis - Continued  
April 30, 2016

**Changes in Net Position**

See the table below showing revenues and expenditures for the current year:

**Table 2 - City of Carbondale Changes in Net Position as of April 30, 2016 (in millions)**

	<u>Governmental</u>		<u>Business-Type</u>		<u>Total Primary</u>		<u>Component</u>	
	<u>Activities</u>		<u>Activities</u>		<u>Government</u>		<u>Unit</u>	
	2015	2016	2015	2016	2015	2016	2015	2016
Revenues:								
Program revenues:								
Charges for services	\$ 1.6	\$ 1.6	\$ 11.7	\$ 12.0	\$ 13.3	\$ 13.6	\$ 0.1	\$ 0.1
Operating grants and Contributions	0.9	0.8	0.0	0.0	0.9	0.8	0.0	0.0
General revenues:								
Property Taxes	1.3	1.2	0.0	0.0	1.3	1.2	1.0	1.0
Sales Taxes	9.2	10.2	0.0	0.0	9.2	10.2	0.0	0.0
Service Taxes	1.4	1.5	0.0	0.0	1.4	1.5	0.0	0.0
Utility Taxes	2.1	2.0	0.0	0.0	2.1	2.0	0.0	0.0
Motor Fuel Taxes	1.3	1.1	0.0	0.0	1.3	1.1	0.0	0.0
Other taxes	0.8	0.7	0.0	0.0	0.8	0.7	0.0	0.0
Investment earnings	0.2	0.3	0.1	0.1	0.3	0.4	0.0	0.0
Intergovernmental Revenue	8.6	8.7	1.1	0.0	9.7	8.7	0.0	0.0
Federal subsidies for BAB interest	0.2	0.1	0.0	0.0	0.2	0.1	0.0	0.0
Other	0.1	0.1	0.0	0.1	0.1	0.2	0.0	0.0
<b>Total Revenue</b>	<b>\$ 27.6</b>	<b>\$ 28.4</b>	<b>\$ 12.9</b>	<b>\$ 12.2</b>	<b>\$ 40.5</b>	<b>\$ 40.6</b>	<b>\$ 1.1</b>	<b>\$ 1.1</b>
Expenses:								
General government	\$ 3.6	\$ 5.1	\$ 0.0	\$ 0.0	\$ 3.6	\$ 5.1	\$ 0.0	\$ 0.0
Public safety	13.5	15.1	0.0	0.0	13.5	15.1	0.0	0.0
Public works	4.6	3.1	0.0	0.0	4.6	3.1	0.0	0.0
Community development	4.3	4.1	0.0	0.0	4.3	4.1	0.0	0.0
Interest on long term debt	0.9	0.7	0.0	0.0	0.9	0.7	0.0	0.0
Waterworks and sewerage	0.0	0.0	8.3	7.9	8.3	7.9	0.0	0.0
Solid waste	0.0	0.0	0.9	0.8	0.9	0.8	0.0	0.0
Other programs	0.0	0.0	0.6	0.5	0.6	0.5	1.0	1.0
<b>Total Expenses</b>	<b>\$ 26.9</b>	<b>\$ 28.1</b>	<b>\$ 9.8</b>	<b>\$ 9.2</b>	<b>\$ 36.7</b>	<b>\$ 37.3</b>	<b>\$ 1.0</b>	<b>\$ 1.0</b>
<b>Change in net position</b>	<b>0.7</b>	<b>0.3</b>	<b>3.1</b>	<b>3.0</b>	<b>3.8</b>	<b>3.3</b>	<b>0.1</b>	<b>0.1</b>
Net position - as stated prior year	40.9	41.3	50.8	53.9	91.7	95.2	2.4	2.5
Prior period adjustment	(0.3)	(32.4)	(0.1)	(1.1)	(0.4)	(33.5)	0.0	(0.2)
Net position - as restated	40.6	8.9	50.7	52.8	91.3	61.7	2.4	2.3
<b>Net position - ending</b>	<b>41.3</b>	<b>9.2</b>	<b>53.9</b>	<b>55.8</b>	<b>95.2</b>	<b>65.0</b>	<b>2.5</b>	<b>2.3</b>

(Note: Columns may not total due to rounding)

## City of Carbondale, Illinois

### Management's Discussion and Analysis - Continued April 30, 2016

#### **Normal Impacts**

There are eight basic impacts on revenues and expenses and are reflected below.

#### **Revenues:**

Economic condition: This can reflect a declining, stable or growing economic environment and has a substantial impact on state income, sales and utility tax revenue as well as public spending habits for building permits, elective user fees and volumes of consumption.

Increase/Decrease in City approved rates: While certain tax rates are set by statute, the City Council has significant authority to impose and periodically increase/decrease rates (water, wastewater, parking, fees, home rule sales tax, food and beverage tax, utility taxes, etc).

Changing patterns in intergovernmental and grant revenue (both recurring and nonrecurring): Certain recurring revenues (state shared revenues, etc.) may experience significant changes periodically while nonrecurring (or one-time) grants are predictable and often distorting in their impact on year-to-year comparisons.

Market impacts or investment income: The City's investment portfolio is managed using a short-term average maturity and the market condition may cause investment income to fluctuate less than alternative longer-term options.

#### **Expenses:**

Introduction of new programs: Within the functional expense categories (Public Safety, Public Works, General Government, etc), individual programs may be added or deleted to meet changing community needs or unfunded mandates from other governmental levels.

Increasing authorized personnel: Changes in service demand may cause the City Council to increase/decrease authorized staffing levels, staffing costs (salary and related benefits) represent approximately 70% of the City's General Fund operating costs.

Salary increase (annual adjustments and merit): The ability to attract and retain human and intellectual resources requires the City to strive for a competitive salary range position in the marketplace. In addition, the City has five separate bargaining units representing and negotiating for various segments of the employee population.

Inflation: While overall inflation appears to be reasonably low, the City is a major consumer of certain commodities such as supplies, fuels and parts. Some specific areas may experience unusually high price increases.

## City of Carbondale, Illinois

### Management's Discussion and Analysis - Continued April 30, 2016

#### **Governmental Activities:**

##### **Revenues:**

The City's Governmental Revenues increased \$0.8 million or 2.9%, from \$27.6 million at April 30, 2015, to \$28.4 million at April 30, 2016. The increase is due primarily to the increase in the Home Rule Sales Tax rate.

##### **Expenses:**

The City's expenses from Governmental Activities saw an overall increase of \$1.2 million or 4.5% in FY 2016. The increase was due primarily to the recognition of pension related expenses due to GASB 68.

#### **Business-Type Activities:**

##### **Revenues:**

The City's Business-Type Revenues decreased approximately \$0.7 million or 5.4%. The overall decrease was due to decreases in intergovernmental receipts via grants.

##### **Expenses:**

The City's Business-Type expenses were \$0.6 million lower than 2015. The decrease was due to pension deferrals due to GASB 68 and contractual costs savings within the Water & Sewerage Fund.

#### **Financial Analysis of the City's Funds**

##### **Governmental Funds:**

As of April 30, 2016, the Governmental Funds (as presented on Page 23) reported a combined total fund balance of \$13.1 million. This reflects an increase of \$0.6 million from FY 2015.

Of the total fund balance of \$13.1 million, approximately \$5.9 million is unassigned indicating the availability for continuing City services. Non-spendable fund balance includes \$0.5 million of prepaid and inventories. Restricted fund balances include \$0.5 million in public safety funds, \$2.5 million for upcoming debt service payments, and \$1.1 million in funds for road maintenance. The \$1.6 million in committed fund balance includes a \$1.0 million contractual obligation to Southern Illinois University, \$0.3 million in contractual obligation to Carbondale Community High School and \$0.4 in perpetual care funds for the cemetery.

## City of Carbondale, Illinois

### Management's Discussion and Analysis - Continued April 30, 2016

#### **Major Governmental Funds:**

In FY 2016, the General Fund is the only fund classified as a Major Governmental Fund. The General Fund's fund balance increase of \$0.5 million was due to a reduction in \$0.3 million reduction in accounts payable and a \$0.2 million increase in cash.

#### **NonMajor Governmental Funds:**

The fund balance for Non-Major Governmental Funds remained constant at \$4.5 million.

#### **General Fund Budgetary Highlights:**

Over the course of the year, the City amends the budget when it receives a grant from Federal or State authorities for certain projects, or when the City Council approves an expenditure which was not in the original budget, such as for the purchase of property or for additional project spending.

The General Fund actual revenues exceeded budgetary expectations in intergovernmental revenues by \$0.1 million and use of money and property by \$0.2 million. These favorable variances were offset by a \$0.1 million shortage in sales, service and utility taxes.

The General Fund actual total expenditures were under the original budget by approximately \$0.3 million and \$0.4 million less than the amended budget. The decrease in expenditures compared to the budgets were due to reductions in direct operating charges and services in the police department and unused division contingency expenditures in the general government department.

Net change in fund balance was a \$0.6 million increase.

**City of Carbondale, Illinois**

Management's Discussion and Analysis - Continued  
April 30, 2016

**Table 3 - Fiscal Year 2016 (in millions)**

<u>General Fund</u>	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Actual</u>
Revenues:			
General Property Taxes	\$ 1.0	\$ 1.0	\$ 1.0
Sales, Services and Utility Taxes	13.3	13.3	13.2
Intergovernmental Revenues	9.7	9.7	9.8
Business Franchise Taxes and Licenses	0.5	0.5	0.5
Fines	0.6	0.6	0.6
Use of Money and Property	0.1	0.1	0.3
Service Charges, Permits and Fees	0.9	0.9	0.9
<b>Total</b>	<b>\$ 26.1</b>	<b>\$ 26.2</b>	<b>\$ 26.3</b>
Expenditures:			
Expenditures	\$ 24.5	\$ 25.6	\$ 24.2
<b>Total</b>	<b>\$ 24.5</b>	<b>\$ 25.6</b>	<b>\$ 24.2</b>
Other Financing Sources/(Uses:)			
Loan Proceeds	\$ 0.0	\$ 0.0	\$ 0.0
Insurance Proceeds	0.0	0.0	0.1
Transfers (Net)	(1.6)	(1.6)	(1.6)
<b>Total</b>	<b>\$ (1.6)</b>	<b>\$ (1.6)</b>	<b>\$ (1.5)</b>
Change in Fund Balance	\$ 0.0	\$ (1.0)	\$ 0.6

(Note: Columns may not total due to rounding)

**City of Carbondale, Illinois**

Management's Discussion and Analysis - Continued  
April 30, 2016

**Table 4 - City of Carbondale's Capital Assets at Year-End Net of Depreciation (in millions)  
2016**

	<u>Governmental</u>		<u>Business-Type</u>		<u>Total Primary</u>	
	<u>Activities</u>		<u>Activities</u>		<u>Government</u>	
	2015	2016	2015	2016	2015	2016
Capital Assets not being depreciated	\$ 4.8	\$ 5.8	\$ 7.1	\$ 8.5	\$ 11.9	\$ 14.3
Buildings	14.6	14.1	22.7	21.6	37.3	35.7
Land Improvements	1.7	1.5	4.6	6.6	6.3	8.1
Infrastructure	26.5	25.5	17.1	17.4	43.6	42.9
Machinery and Equipment	1.6	1.9	2.2	2.6	3.8	4.5
Total Net Capital Assets	\$ 49.2	\$ 48.9	\$ 53.7	\$ 56.7	\$ 102.9	\$ 105.6

(Note: Columns may not total due to rounding)

At the end of Fiscal Year 2016, the City had a combined total of capital assets net of depreciation of \$102.1 million (see notes to Financial Statements No. 6). This is a reduction when compared to the combined total of last year net capital assets, there were increases and decreases in all categories.

**City of Carbondale, Illinois**

Management's Discussion and Analysis - Continued  
April 30, 2016

**Table 5 - Change in Capital Assets (in millions)  
As of April 30, 2016**

	<u>Governmental</u> <u>Activities</u>	<u>Business-Type</u> <u>Activities</u>	<u>Total Primary</u> <u>Government</u>
Beginning Balance	\$49.25	\$53.69	\$102.94
Additions:			
Non-depreciable	\$0.92	\$4.72	\$5.64
Depreciable	(\$1.47)	\$(1.73)	(\$3.20)
Retirements:			
Non-depreciable	(\$0.08)	(\$3.29)	(\$3.37)
Depreciable	\$0.08	\$2.83	\$2.91
<b>Total</b>	<b>\$48.69</b>	<b>\$56.22</b>	<b>\$104.92</b>
This year's major additions to the capital assets include:	(\$0.56)	\$2.53	
<b>Governmental Activities</b>			
Sidewalk Improvement Program	\$0.06		
West Side Multi-Use Path	\$0.10		
Boiler Replacement at City Hall	\$0.21		
New World Computer System	\$0.25		
<b>Business-Type Activities</b>			
Cedar Lake Pump Station Renovations	\$0.33		
Sanitary Sewer Inflow and Infiltration Study	\$0.20		
Feeder Water Main Replacement	\$0.15		
NWWWTP Final Clarifier Renovations	\$0.34		
Crab Orchard Water District Improvements	\$0.36		
Sanitary Sewer Rehabilitation Program	\$0.31		
Mill Street Water Main Renovation	\$0.76		
Cedar Lake Repair (Lake Outflow & Lake Spillway)	\$0.33		
Water Plant Lagoon Renovations	\$0.67		

(Note: Columns may not total due to rounding)

**City of Carbondale, Illinois**

Management's Discussion and Analysis - Continued  
April 30, 2016

Governmental Activities net capital assets decreased approximately \$0.56 million. Additions to non-depreciable capital assets consisted of additional construction on the replacement boilers at City Hall, West Side Multi-Use Path, New World Computer System, and the annual Sidewalk Improvement Program. The completion of the fiscal year's Sidewalk Improvement Program and the replacement of the boilers at City Hall offset by depreciation for the fiscal year accounted for the decrease to depreciable assets and the majority of the decrease in non-depreciable assets under the "Additions" sub-heading. Business-Type Activities net capital assets increased approximately \$2.53 million. The net increase in Non-depreciable assets is a result of additional construction on the Mill Street water Main Renovation, Water Plant Lagoon Renovations, NWWWTP Final Clarifier Renovations, Sanitary Sewer Rehabilitation Program, Crab Orchard Water Dist. Improvements, as well as other projects being greater than the reduction in Non-depreciable assets under the "Retirements" sub-heading due to the completion of the Mill Street Water Main (IL Ave to Oakland Ave), Water Plant Lagoon Renovations, NWWWTP Final Clarifier Renovations, as well as a few smaller projects. Additions to the depreciable capital assets over the course of the year were greater than the amount of the annual depreciation for the business-type capital assets.

**Table 6 - City of Carbondale - Long Term Debt  
For the year ended April 30, 2016 (in millions)**

	<u>Beginning Balance</u> <u>April 30, 2015</u>	<u>Net Additions/</u> <u>Deletions</u>	<u>Ending Balance</u> <u>April 30, 2016</u>
Governmental Activities:			
General Obligation Debt	\$ 16.66	\$ (1.71)	\$ 14.95
Bond premium	0.48	(0.10)	0.38
Notes Payable	0.91	(0.17)	0.71
Compensated Absences	1.93	(0.89)	1.04
Net OPEB obligation	0.84	0.00	0.84
Net pension obligation	41.57	6.41	47.98
<b>Governmental Activities Total</b>	<b>\$ 62.39</b>	<b>\$ 3.54</b>	<b>\$ 65.93</b>
Business-Type Activities:			
General Obligation Debt	\$ 7.05	\$ (0.64)	\$ 6.41
Bond premium	0.11	(0.01)	0.10
Notes Payable	3.98	(0.37)	3.61
Compensated Absences	0.36	0.06	0.42
Net Pension Liability	1.17	0.96	2.13
<b>Business-Type Activities Total</b>	<b>\$ 12.67</b>	<b>\$ 0.00</b>	<b>\$ 12.66</b>
<b>Total Long-Term Debt</b>	<b>\$ 75.06</b>	<b>\$ 3.54</b>	<b>\$ 78.59</b>

(Note: Columns may not total due to rounding)

## City of Carbondale, Illinois

### Management's Discussion and Analysis - Continued April 30, 2016

During the year the City repaid approximately \$1.71 million of General Obligation Bonds, resulting in a net decrease of \$1.71 million in general obligation debt in Governmental Activities. Notes payable decreased by \$0.17 million due to principal repayments. Compensated absences were decreased by \$0.89 million, Bond premiums decreased by \$0.1 million, NET OPEB obligation remained the same and net pension obligation increased \$6.41 million for a total increase of Long Term Debt in the Governmental Activities of \$3.54 million. In Business-Type Activities, the City repaid \$0.64 million in general obligation bonds. Bond Premiums decreased by \$.01 million. Notes payable decreased approximately \$.37 million due to principal repayments. Compensated absences increased approximately \$0.06 million and net pension obligation increase \$0.96 million. Total Long Term Debt in the Business-type Activities increased by \$0.00 million. (see notes to Financial Statements No. 7)

#### **Economic Factors and Next Year Budget**

The City's assessed value increased \$1.4 million in FY 2016 compared to FY 2015 or approximately 0.5%. FY 2016 continued the prior year's practice of levying a City General Purpose tax levy. The levy was 32% of the year's actuarially required contribution to the Police and Fire Pensions. Required public safety pension contributions continue to increase. The real estate tax levies for public safety pension funding are expected to continue in future years. Since 2001, the required Public Safety Pension contribution has increased from \$811,533 to \$3,384,575 a 305% increase whereas the tax levy has actually decreased \$30,896 over the same time frame. This included 8 years where no pension contributions were levied. In early FY 2017 the City Council voted to reinstitute a city-wide Food and Beverage Tax of 2.0%. Half of the proceeds from this tax are earmarked for downtown community investments, while the other half will go to provide additional funding toward public safety pensions. Additionally the council voted to institute a 4% sales tax on package liquor and to increase the municipal motor fuel tax by \$0.04/gallon. These taxes will fund additional community investment.

At April 30, 2016, the unemployment rate for the City was 6.0%, for Jackson county 5.8%, for the State of Illinois 6.6%, and for the nation 4.7%.

The FY 2017 budget projects total revenues and non-cash credits for depreciation and prepaid bond expenses of approximately \$47.9 million. Total budgeted expenditures projected to be approximately \$53.7 million. This reflects a decrease of total fund balance of approximately \$5.8 million. Approximately \$0.3 million of the decrease is within the Governmental Funds. Proprietary Funds are projected to decrease \$5.5 million. Those decreases in General Fund balances are expected to level out (see page 399 of FY 2017 budget).

#### **Request for Information**

The financial report is designed to provide a general overview of the City of Carbondale's finances and to demonstrate the City's accountability for monetary receipts. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Jeffrey M. Davis, Finance Director, City of Carbondale, 200 South Illinois Avenue, Carbondale, Illinois 62902.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF NET POSITION  
APRIL 30, 2016

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Total
Assets:				
Current assets:				
Cash	\$ 8,281,254	\$ 10,258,210	\$ 18,539,464	\$ 578,678
Investments	-	796	796	2,115
Interest receivable on investments	-	3,323	3,323	-
Accounts receivable, net:				
Consumers	288,555	2,138,486	2,427,041	-
Business service and franchise tax	112,013	-	112,013	-
Other governmental units and agencies	5,976,310	-	5,976,310	-
Property taxes	1,116,055	-	1,116,055	1,031,949
Other	7,075	-	7,075	50
Internal balance	859,890	(859,890)	-	-
Prepayments and other	518,245	429,072	947,317	-
Restricted assets:				
Cash	533,075	551,875	1,084,950	172,820
Investment	-	100,000	100,000	-
Total current assets	<u>17,692,472</u>	<u>12,621,872</u>	<u>30,314,344</u>	<u>1,785,612</u>
Noncurrent assets:				
Land	5,190,121	5,880,981	11,071,102	150,000
Construction in progress	626,558	2,657,956	3,284,514	-
Other capital assets, net	<u>43,065,345</u>	<u>48,141,845</u>	<u>91,207,190</u>	<u>572,216</u>
Total noncurrent assets	48,882,024	56,680,782	105,562,806	722,216
 Total Assets	 <u>66,574,496</u>	 <u>69,302,654</u>	 <u>135,877,150</u>	 <u>2,507,828</u>
Deferred Outflows of Resources:				
Deferred outflows - pension resources	<u>11,437,549</u>	<u>1,322,892</u>	<u>12,760,441</u>	<u>248,043</u>
Total deferred outflows of resources	<u>11,437,549</u>	<u>1,322,892</u>	<u>12,760,441</u>	<u>248,043</u>
Total Assets and Deferred Outflows of Resources	<u>\$ 78,012,045</u>	<u>\$ 70,625,546</u>	<u>\$ 148,637,591</u>	<u>\$ 2,755,871</u>

(This statement is continued on the following page.)

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF NET POSITION - CONTINUED  
APRIL 30, 2016

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Total
<b>Liabilities:</b>				
<b>Current liabilities:</b>				
Accounts payable	\$ 547,799	\$ 501,099	\$ 1,048,898	\$ 6
Accrued payroll and related	821,548	-	821,548	5,241
Due to fiduciary funds	37,943	-	37,943	-
Due within one year				
General obligation bonds	1,863,636	663,868	2,527,504	-
Notes payable	142,589	270,038	412,627	-
Other deposits	14,818	19,133	33,951	-
Compensated absences - current	196,521	270,280	466,801	-
<b>Liabilities payable from restricted assets:</b>				
Consumer deposits	-	651,875	651,875	-
Total current liabilities	<u>3,624,854</u>	<u>2,376,293</u>	<u>6,001,147</u>	<u>5,247</u>
<b>Noncurrent liabilities:</b>				
General obligation bonds	13,471,003	5,839,280	19,310,283	-
Notes payable	597,496	3,332,535	3,930,031	-
Compensated absences	1,987,104	144,694	2,131,798	-
Net OPEB obligation	836,224	-	836,224	-
Net pension liability	47,981,649	2,132,715	50,114,364	399,884
Total noncurrent liabilities	<u>64,873,476</u>	<u>11,449,224</u>	<u>76,322,700</u>	<u>399,884</u>
Total Liabilities	<u>68,498,330</u>	<u>13,825,517</u>	<u>82,323,847</u>	<u>405,131</u>
<b>Deferred Inflows of Resources:</b>				
Deferred inflows - other	<u>344,457</u>	<u>987,702</u>	<u>1,332,159</u>	<u>-</u>
Total deferred inflows of resources	<u>344,457</u>	<u>987,702</u>	<u>1,332,159</u>	<u>-</u>
Total Liabilities and Deferred Inflows of Resources	<u>\$ 68,842,787</u>	<u>\$ 14,813,219</u>	<u>\$ 83,656,006</u>	<u>\$ 405,131</u>
<b>Net Position:</b>				
Net investment in capital assets	\$ 34,733,217	\$ 46,575,061	\$ 81,308,278	\$ 722,216
<b>Restricted for:</b>				
Public Safety	517,051	-	517,051	-
Grant funds	26,368	-	26,368	-
Debt Service	2,512,877	-	2,512,877	-
Economic development	38,378	-	38,378	-
Maintenance of roadways	1,088,142	-	1,088,142	-
Unrestricted (deficit)	<u>(29,746,775)</u>	<u>9,237,266</u>	<u>(20,509,509)</u>	<u>1,628,524</u>
Total Net Position	<u>\$ 9,169,258</u>	<u>\$ 55,812,327</u>	<u>\$ 64,981,585</u>	<u>\$ 2,350,740</u>

See accompanying notes to financial section

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position			
		Service Charges, Permits, and Fees	Operating Grants and Contributions	Primary Government			Component Unit
				Governmental Activities	Business-Type Activities	Total	
<b>Primary government:</b>							
<b>Governmental activities:</b>							
General government	\$ (5,050,840)	\$ 772,141	\$ 243,660	\$ (4,035,039)	\$ -	\$ (4,035,039)	\$ -
Public safety	(15,129,336)	432,756	280,209	(14,416,371)	-	(14,416,371)	-
Community development	(4,122,966)	280,712	152,648	(3,689,606)	-	(3,689,606)	-
Public works	(3,074,046)	95,263	148,681	(2,830,102)	-	(2,830,102)	-
Interest on long term debt	(729,338)	-	-	(729,338)	-	(729,338)	-
<b>Total governmental activities</b>	<b>(28,106,526)</b>	<b>1,580,872</b>	<b>825,198</b>	<b>(25,700,456)</b>	<b>-</b>	<b>(25,700,456)</b>	<b>-</b>
<b>Business-Type activities:</b>							
Waterworks and Sewerage	(7,881,874)	10,728,003	-	-	2,846,129	2,846,129	-
Solid Waste	(797,993)	929,751	-	-	131,758	131,758	-
Parking	(223,567)	271,452	-	-	47,885	47,885	-
Rental Properties	(325,185)	75,545	-	-	(249,640)	(249,640)	-
<b>Total Business-Type activities</b>	<b>(9,228,619)</b>	<b>12,004,751</b>	<b>-</b>	<b>-</b>	<b>2,776,132</b>	<b>2,776,132</b>	<b>-</b>
<b>Total Primary Government</b>	<b>\$ (37,335,145)</b>	<b>\$ 13,585,623</b>	<b>\$ 825,198</b>	<b>(25,700,456)</b>	<b>2,776,132</b>	<b>(22,924,324)</b>	<b>-</b>
<b>Component Unit</b>							
Public Library	\$ (1,038,478)	\$ 19,625	\$ 62,269	-	-	-	(956,584)
<b>Total Component Unit</b>	<b>\$ (1,038,478)</b>	<b>\$ 19,625</b>	<b>\$ 62,269</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(956,584)</b>
<b>General Revenues:</b>							
<b>Taxes:</b>							
General property taxes				1,226,871	-	1,226,871	1,002,469
Business franchise taxes and licenses				348,193	-	348,193	-
Motor fuel tax				1,076,761	-	1,076,761	-
Home rule tax				10,230,493	-	10,230,493	-
Local use tax				598,844	-	598,844	-
Telecommunication tax				541,868	-	541,868	-
Utility tax				1,483,116	-	1,483,116	-
Hotel/Motel tax				746,783	-	746,783	-
Games tax				130,311	-	130,311	-
Cable TV franchise tax				152,635	-	152,635	-
Replacement Taxes				234,158	-	234,158	46,842
Investment earnings				322,876	85,565	408,441	676
Federal subsidies for Build America Bonds interest				148,018	-	148,018	-
Miscellaneous				94,556	124,983	219,539	-
Intergovernmental revenue - unrestricted				8,694,160	29,617	8,723,777	9,870
<b>Total general revenues, intergovernmental revenue and transfers</b>				<b>26,029,643</b>	<b>240,165</b>	<b>26,269,808</b>	<b>1,059,857</b>
<b>Change in net position</b>				<b>329,187</b>	<b>3,016,297</b>	<b>3,345,484</b>	<b>103,273</b>
<b>Net position originally stated, beginning of year</b>				<b>41,273,922</b>	<b>53,864,663</b>	<b>95,138,585</b>	<b>2,447,836</b>
<b>Prior period adjustment</b>				<b>(32,433,851)</b>	<b>(1,068,633)</b>	<b>(33,502,484)</b>	<b>(200,369)</b>
<b>Net position as restated, beginning of year</b>				<b>8,840,071</b>	<b>52,796,030</b>	<b>61,636,101</b>	<b>2,247,467</b>
<b>Net position, end of year</b>				<b>\$ 9,169,258</b>	<b>\$ 55,812,327</b>	<b>\$ 64,981,585</b>	<b>\$ 2,350,740</b>

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
APRIL 30, 2016

	General	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>			
Cash	\$ 2,891,668	\$ 4,300,782	\$ 7,192,450
Investments	-	-	-
Accounts receivable:			
Consumers	283,085	5,470	288,555
Business service and franchise tax	112,013	-	112,013
Other governmental units and agencies	5,352,172	624,138	5,976,310
Property taxes	1,116,055	-	1,116,055
Other	7,075	-	7,075
Due from other funds	860,380	36,652	897,032
Due from internal service fund	50,000	-	50,000
Prepayments and other	518,245	-	518,245
Restricted assets:			
Cash	533,075	-	533,075
<b>Total Assets</b>	<b>11,723,768</b>	<b>4,967,042</b>	<b>16,690,810</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows	-	-	-
<b>Total Deferred Outflows of Resources</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 11,723,768</b>	<b>\$ 4,967,042</b>	<b>\$ 16,690,810</b>
<b>LIABILITIES AND FUND BALANCES</b>			
<b>Liabilities:</b>			
Accounts payable	\$ 392,747	\$ 114,377	\$ 507,124
Accrued payroll and related	821,548	-	821,548
Accrued vacation and sick pay	196,521	-	196,521
Due to other funds	36,652	490	37,142
Due to fiduciary funds	37,943	-	37,943
Deposits	14,818	-	14,818
<b>Total Liabilities</b>	<b>1,500,229</b>	<b>114,867</b>	<b>1,615,096</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Property Taxes	1,116,240	-	1,116,240
School district loan	-	368,827	368,827
Other	478,752	3,143	481,895
<b>Total deferred inflows of resources</b>	<b>1,594,992</b>	<b>371,970</b>	<b>1,966,962</b>
<b>Fund balances (NOTE 11):</b>			
Nonspendable	518,245	-	518,245
Restricted	533,075	3,649,741	4,182,816
Committed	1,647,689	-	1,647,689
Assigned	3,950	845,266	849,216
Unassigned	5,925,588	(14,802)	5,910,786
<b>Total Fund Balances</b>	<b>8,628,547</b>	<b>4,480,205</b>	<b>13,108,752</b>
<b>Total Liabilities, Deferred Outflows of Resources and Fund Balances</b>	<b>\$ 11,723,768</b>	<b>\$ 4,967,042</b>	<b>\$ 16,690,810</b>

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
APRIL 30, 2016

Total fund balances for governmental funds \$ 13,108,752

Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:

Construction in progress	626,558	
Land	5,190,121	
Buildings, net of \$6,944,066 accumulated depreciation	14,147,139	
Improvements other than buildings, net of \$1,529,074 accumulated depreciation	1,463,665	
Equipment, net of \$5,898,418 accumulated depreciation	1,904,737	
Infrastructure, net of \$30,216,512 accumulated depreciation	<u>25,549,804</u>	
Total capital assets		48,882,024

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds. 1,622,505

Internal service funds are used by management to charge the cost of certain services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position

Current assets	1,361,005	
Current liabilities	<u>(100,844)</u>	
		1,260,161

Internal service funds allocated to business type activities (262,032)

The OPEB obligation resulting from contributions less than the annual required contribution are not financial liabilities and, therefore, are not reported in the funds. (836,224)

Deferred outflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental fund balance sheet. 11,437,549

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net position. Long-term liabilities consist of:

GOB bonds payable	(14,950,000)	
Notes payable	(740,085)	
Compensated absences	(1,987,104)	
Bond premium	(384,639)	
Net pension liability	(47,981,649)	
Total long-term liabilities		<u>(66,043,477)</u>

Total net position of governmental activities \$ 9,169,258

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>General</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:			
General property taxes	\$ 1,034,887	\$ 194,410	\$ 1,229,297
Sales, service and utility taxes	13,166,337	848,981	14,015,318
Intergovernmental revenue	9,833,568	712,804	10,546,372
Business franchise taxes and licenses	500,828	-	500,828
Fines	626,482	-	626,482
Use of money and property	285,596	37,280	322,876
Service charges, permits and fees	895,995	21,236	917,231
Federal subsidies for Build America Bonds interest	<u>-</u>	<u>148,018</u>	<u>148,018</u>
 Total Revenues	 <u>26,343,693</u>	 <u>1,962,729</u>	 <u>28,306,422</u>
Expenditures:			
Current:			
General government	2,377,345	-	2,377,345
Finance	953,224	-	953,224
Police	9,534,607	-	9,534,607
Fire	3,745,170	53,964	3,799,134
Development services	1,281,351	-	1,281,351
Public works	2,706,435	405,278	3,111,713
Community services	2,533,899	304,889	2,838,788
Capital outlays	1,100,678	424,584	1,525,262
Debt service			
Principal	-	1,710,000	1,710,000
Interest	-	690,903	690,903
Fiscal agent fees	<u>-</u>	<u>4,080</u>	<u>4,080</u>
 Total Expenditures	 <u>24,232,709</u>	 <u>3,593,698</u>	 <u>27,826,407</u>
 Excess (Deficiency) of Revenues Over Expenditures	 <u>2,110,984</u>	 <u>(1,630,969)</u>	 <u>480,015</u>
Other Financing Sources (Uses):			
Transfers in	-	2,605,396	2,605,396
Transfers out	(1,606,289)	(999,107)	(2,605,396)
Insurance proceeds	<u>64,984</u>	<u>-</u>	<u>64,984</u>
 Total Other Financing Sources (Uses)	 <u>(1,541,305)</u>	 <u>1,606,289</u>	 <u>64,984</u>
 NET CHANGE IN FUND BALANCES	 569,679	 (24,680)	 544,999
 FUND BALANCES, BEGINNING OF YEAR	 <u>8,058,868</u>	 <u>4,504,885</u>	 <u>12,563,753</u>
 FUND BALANCES, END OF YEAR	 <u>\$ 8,628,547</u>	 <u>\$ 4,480,205</u>	 <u>\$ 13,108,752</u>

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

Net change in fund balances - total governmental funds		\$ 544,999
The change in net position reported for governmental activities in the statement of activities is different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays \$1,525,262 exceeded depreciation (\$1,871,163) in the current period.		
	(345,901)	
The net effect of various miscellaneous transactions involving capital assets (i.e. sales and trade-ins) is to increase net assets.		
	(20,594)	
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:		
Change in compensated absences	(392,681)	
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		
Repayment on long-term debt	1,876,635	
Amortization bond premium	<u>98,636</u>	
	1,975,271	
Internal service funds are used by management to charge the costs of various activities internally to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.		
	(49,779)	
Internal service funds allocated to business-type activities		
	9,956	
The net effect of the change in deferred revenues. Revenues in the statement of activities that do not provide current financial resources are not reported the funds.		
	(30,249)	
The increase in OPEB obligation resulting from contributions less than the annual required contribution is not a financial liability and is not reported in the funds.		
	-	
Governmental funds report pension contributions as expenditures. However in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.		
	<u>(1,361,835)</u>	
Change in net position of governmental activities		<u>\$ 329,187</u>

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
APRIL 30, 2016

	Business-type Activities - Enterprise Funds			Governmental Activities - Internal Service Fund
	Waterworks and Sewerage	Nonmajor Funds	Total	Group Health Insurance Fund
<b>ASSETS:</b>				
<b>Current Assets:</b>				
Cash	\$ 8,669,316	\$ 1,316,693	\$ 9,986,009	\$ 1,361,005
Investments	796	-	796	-
Interest receivable on investments	3,323	-	3,323	-
Accounts receivable:				
Consumers	2,099,405	39,081	2,138,486	-
Assessments	-	-	-	-
Other	-	-	-	-
Prepayments	113,565	28,878	142,443	-
Inventories	286,629	-	286,629	-
Restricted assets:				
Consumer Deposits Account:				
Cash	551,875	-	551,875	-
Investments	100,000	-	100,000	-
Total Current Assets	<u>11,824,909</u>	<u>1,384,652</u>	<u>13,209,561</u>	<u>1,361,005</u>
<b>Noncurrent Assets:</b>				
Capital assets, net	<u>54,372,305</u>	<u>2,308,477</u>	<u>56,680,782</u>	<u>-</u>
Total Noncurrent Assets	<u>54,372,305</u>	<u>2,308,477</u>	<u>56,680,782</u>	<u>-</u>
Total Assets	<u>\$ 66,197,214</u>	<u>\$ 3,693,129</u>	<u>\$ 69,890,343</u>	<u>\$ 1,361,005</u>
<b>Deferred Outflow of Resources</b>				
Deferred outflows	<u>1,074,850</u>	<u>248,042</u>	<u>1,322,892</u>	<u>-</u>
Total Deferred Outflows of Resources	<u>\$ 1,074,850</u>	<u>\$ 248,042</u>	<u>\$ 1,322,892</u>	<u>\$ -</u>
Total Assets and Deferred Outflows of Resources	<u>\$ 67,272,064</u>	<u>\$ 3,941,171</u>	<u>\$ 71,213,235</u>	<u>\$ 1,361,005</u>
<b>LIABILITIES:</b>				
<b>Current Liabilities:</b>				
Accounts payable	\$ 418,876	\$ 72,054	\$ 490,930	\$ 50,844
Other deposits	10,553	8,580	19,133	-
Compensated absences - current	209,522	60,758	270,280	-
Current portion of notes payable	221,125	48,913	270,038	-
Current portion of bonds payable	663,868	-	663,868	-
Due to other funds	805,003	54,887	859,890	50,000
Liabilities payable from restricted assets:				
Consumer deposits	651,875	-	651,875	-
Total Current Liabilities	<u>2,980,822</u>	<u>245,192</u>	<u>3,226,014</u>	<u>100,844</u>
<b>Noncurrent Liabilities:</b>				
Notes payable	3,261,709	70,826	3,332,535	-
Bonds payable	5,839,280	-	5,839,280	-
Compensated absences	144,694	-	144,694	-
Net pension liability	<u>1,732,831</u>	<u>399,884</u>	<u>2,132,715</u>	<u>-</u>
Total Noncurrent Liabilities	<u>10,978,514</u>	<u>470,710</u>	<u>11,449,224</u>	<u>-</u>
Total Liabilities	<u>13,959,336</u>	<u>715,902</u>	<u>14,675,238</u>	<u>100,844</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Deferred inflows - other	<u>987,702</u>	<u>-</u>	<u>987,702</u>	<u>-</u>
Total Deferred Inflows of Resources	<u>987,702</u>	<u>-</u>	<u>987,702</u>	<u>-</u>
Total Liabilities and Deferred Inflows of Resources	<u>\$ 14,947,038</u>	<u>\$ 715,902</u>	<u>\$ 15,662,940</u>	<u>\$ 100,844</u>
<b>NET POSITION</b>				
Net investment in capital assets	\$ 44,386,323	\$ 2,188,738	\$ 46,575,061	\$ -
Unrestricted	<u>7,938,703</u>	<u>1,036,531</u>	<u>8,975,234</u>	<u>1,260,161</u>
Total Net Position	<u>\$ 52,325,026</u>	<u>\$ 3,225,269</u>	<u>\$ 55,550,295</u>	<u>\$ 1,260,161</u>

See accompanying notes to the financial statements.

CITY OF CARBONDALE, ILLINOIS  
RECONCILIATION OF THE STATEMENT OF NET POSITION - PROPRIETARY FUNDS  
TO THE STATEMENT OF NET POSITION  
APRIL 30, 2016

Total proprietary funds net position	\$ 55,550,295
Total net position reported for enterprise in the statement of net position is different because:	
Adjustment to report the cumulative internal balance for the net effect of the activity between the internal service fund and the enterprise funds	<u>262,032</u>
Total net position of business-type activities	<u>\$ 55,812,327</u>

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Business-type Activities - Enterprise Funds			Governmental Activities - Internal Service Fund
	Waterworks and Sewerage	Nonmajor Funds	Total	Group Health Insurance Fund
Operating Revenues:				
Charges for services	\$ 10,728,003	\$ 1,091,005	\$ 11,819,008	\$ -
Rentals	-	75,545	75,545	-
Fines	-	110,198	110,198	-
Employee contributions	-	-	-	427,854
Retiree contributions	-	-	-	161,610
City contributions	-	-	-	2,446,086
<b>Total Operating Revenues</b>	<u>10,728,003</u>	<u>1,276,748</u>	<u>12,004,751</u>	<u>3,035,550</u>
Operating Expenses:				
Personal services	2,971,479	732,897	3,704,376	-
Commodities	427,665	56,272	483,937	-
Contractual	1,509,193	118,362	1,627,555	2,860,085
Maintenance	638,639	233,208	871,847	-
Health insurance claims	-	-	-	227,014
Other charges	41,188	27,265	68,453	-
Depreciation	2,013,076	171,692	2,184,768	-
<b>Total Operating Expenses</b>	<u>7,601,240</u>	<u>1,339,696</u>	<u>8,940,936</u>	<u>3,087,099</u>
<b>Operating Income (Loss)</b>	<u>3,126,763</u>	<u>(62,948)</u>	<u>3,063,815</u>	<u>(51,549)</u>
Nonoperating Revenues (Expenses):				
Intergovernmental revenue	29,617	-	29,617	-
Use of money and property	69,825	139,413	209,238	1,770
Other interest expense	(259,124)	(5,036)	(264,160)	-
Insurance proceeds	-	-	-	-
Gain (loss) on sale of capital assets	(13,567)	-	(13,567)	-
Miscellaneous	-	1,310	1,310	-
<b>Total Nonoperating Revenues (Expenses)</b>	<u>(173,249)</u>	<u>135,687</u>	<u>(37,562)</u>	<u>1,770</u>
<b>Change in net position</b>	<u>2,953,514</u>	<u>72,739</u>	<u>3,026,253</u>	<u>(49,779)</u>
NET POSITION AS ORIGINALLY STATED, BEGINNING OF YEAR	<u>50,239,777</u>	<u>3,352,898</u>	<u>53,592,675</u>	<u>1,309,940</u>
Prior period adjustment	(868,265)	(200,368)	(1,068,633)	-
NET POSITION AS RESTATED, BEGINNING OF YEAR	<u>49,371,512</u>	<u>3,152,530</u>	<u>52,524,042</u>	<u>1,309,940</u>
NET POSITION, END OF YEAR	<u>\$ 52,325,026</u>	<u>\$ 3,225,269</u>	<u>\$ 55,550,295</u>	<u>\$ 1,260,161</u>

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENSES, AND CHANGES IN NET POSITION OF PROPRIETARY FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

Change in net position in enterprise funds \$ 3,026,253

Amounts reported for enterprise activities in the statement of activities are different because:

Adjustment for the net effect of the current year activity between the internal service funds and the enterprise funds. (9,956)

Change in net position of business-type activities \$ 3,016,297

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Business-type Activities - Enterprise Funds			Governmental Activities - Internal Service Fund
	Waterworks and Sewerage	Nonmajor Funds	Total	Group Health Insurance Fund
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 10,554,644	\$ 1,255,647	\$ 11,810,291	\$ 3,040,202
Payments to claimants	-	-	-	(241,711)
Payments to suppliers	(2,990,096)	(369,667)	(3,359,763)	(2,860,085)
Payments to employees	(3,140,185)	(765,494)	(3,905,679)	-
Other receipts	-	1,310	1,310	-
Net cash provided by operating activities	<u>4,424,363</u>	<u>121,796</u>	<u>4,546,159</u>	<u>(61,594)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Proceeds from grant	29,617	-	29,617	-
Net cash provided by noncapital financing activities	<u>29,617</u>	<u>-</u>	<u>29,617</u>	<u>-</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Acquisition and construction of capital assets	(4,536,905)	(647,249)	(5,184,154)	-
Principal payments on debt	(981,078)	(47,315)	(1,028,393)	-
Interest and agent fees paid	(259,124)	(5,036)	(264,160)	-
Proceeds from sale of assets	-	130,596	130,596	-
Net cash used in capital and related financing activities	<u>(5,777,107)</u>	<u>(569,004)</u>	<u>(6,346,111)</u>	<u>-</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Investment income	76,748	8,817	85,565	1,770
Net cash provided by investing activities	<u>76,748</u>	<u>8,817</u>	<u>85,565</u>	<u>1,770</u>
	(1,246,379)	(438,391)	(1,684,770)	(59,824)
CASH, BEGINNING OF YEAR	<u>10,467,570</u>	<u>1,755,084</u>	<u>12,222,654</u>	<u>1,420,829</u>
CASH, END OF YEAR	<u>\$ 9,221,191</u>	<u>\$ 1,316,693</u>	<u>\$ 10,537,884</u>	<u>\$ 1,361,005</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Operating Income (Loss)	\$ 3,126,763	\$ (62,948)	\$ 3,063,815	\$ (51,549)
Adjustments to Reconcile Operating Income (Loss) to Net Cash from Operating Activities				
Depreciation and Amortization	2,013,076	171,692	2,184,768	-
Other Receipts	-	1,310	1,310	-
Changes in Assets and Liabilities				
Account Receivable	(1,036,860)	328	(1,036,532)	4,652
Prepaid Expenses	85,152	17,850	103,002	-
Inventory Expenses	34,620	-	34,620	-
Accounts Payable	(500,610)	31,020	(469,590)	(14,697)
Accrued Salaries	41,578	15,929	57,507	-
Deposits Payable	7,427	(4,150)	3,277	-
Due to other Funds	-	54,887	54,887	-
Deferred Outflows of Resources	(993,855)	(229,350)	(1,223,205)	-
Net Pension Liability	783,571	180,824	964,395	-
Deferred Revenue	863,501	(55,596)	807,905	-
NET CASH FROM OPERATING ACTIVITIES	<u>\$ 4,424,363</u>	<u>\$ 121,796</u>	<u>\$ 4,546,159</u>	<u>\$ (61,594)</u>
<b>CASH AND INVESTMENTS</b>				
Cash and Cash Equivalents	\$ 9,221,191	\$ 1,316,693	\$ 10,537,884	\$ 1,361,005
Investments	100,796	-	100,796	-
TOTAL CASH AND INVESTMENTS	<u>\$ 9,321,987</u>	<u>\$ 1,316,693</u>	<u>\$ 10,638,680</u>	<u>\$ 1,361,005</u>
<b>NONCASH TRANSACTIONS</b>				
Net change in fair value of investments	<u>\$ -</u>			

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
APRIL 30, 2016

	Pension Trust Funds	Private Purpose Trust
Assets:		
Cash	\$ 2,071,596	\$ 597,900
Prepayments		
Investments, at fair value		
Certificates of Deposit	51,260	-
State and local obligations	7,267,970	-
U.S. government obligations	5,949,094	-
Domestic stocks	4,297,941	-
Mutual funds	15,004,518	-
Receivables:		
Interest receivable	103,822	-
Due from other funds	37,943	-
Other	593	505,404
Total Assets	34,784,737	1,103,304
Deferred Outflows of Resources:		
Deferred outflows	-	-
Total Deferred Outflows of Resources	-	-
Total Assets and Deferred Outflows of Resources	\$ 34,784,737	\$ 1,103,304
Liabilities:		
Accounts payable	\$ 9,896	\$ -
Unsettled buys and sells	73,116	-
Total Liabilities	83,012	-
Deferred Inflows of Resources:		
Deferred revenue - other	-	505,404
Total Deferred Inflows of Resources	-	505,404
Total Liabilities and Deferred Inflows of Resources	\$ 83,012	\$ 505,404
Net Position held in trust for:		
Development and rehabilitation loans	\$ -	\$ 597,900
Net position restricted for pensions	34,701,725	-
Total Net Position	\$ 34,701,725	\$ 597,900

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Pension Trust Funds	Private Purpose Trust
Additions:		
Contributions		
Employer	\$ 2,985,601	\$ -
Plan Member	554,525	-
Total contributions	3,540,126	-
Investment income		
Net appreciation (depreciation) in fair value of investments	(872,323)	-
Gain (Loss) on sale of investments	(153,342)	-
Interest	420,938	21,947
Dividends	411,669	-
Investment expense	(147,558)	-
Other	9	-
Net investment income	(340,607)	21,947
CDAP loan repayments	-	383,901
Total Additions	3,199,519	405,848
Deductions:		
Benefits and refunds of contributions	4,009,791	-
Direct operating charges and services	88,415	390,000
Total Deductions	4,098,206	390,000
Change in plan net assets	(898,687)	15,848
Net position held in trust:		
Beginning of year	35,600,412	582,052
End of year	\$ 34,701,725	\$ 597,900

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS  
APRIL 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The City of Carbondale was incorporated August 23, 1873, and derives its governing authority from Article VII, Section 6 of the 1970 Illinois Constitution. The City operates under a Council-Manager form of government and provides the following services as authorized by its charter: general government, police and fire protection, development services, public works, forestry management, library, capital improvements and water and sewer. The accounting policies of the City of Carbondale conform to United States generally accepted accounting principles (GAAP) as applicable to governments.

As required by GAAP, these financial statements present the government and its component unit, an entity for which the government is considered to be financially accountable. A blended component unit, although legally a separate entity, is, in substance, a part of the government's operations and so data from this unit is combined with data from the primary government. A discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government.

The Carbondale Public Library is included in the City reporting entity as a discrete component unit. The Mayor and Council have control over the Library Board. The City Council sets the annual tax levy which is the major financing source of the Library and approves the Library's budget. The City has legal liability for the general obligation of the Library's debt. Financial transactions are handled through the City Finance Department. The Library is presented as a governmental fund type.

Complete financial statements for the discrete component unit may be obtained at the entity's administrative offices.

City of Carbondale, Illinois  
Finance Department  
200 South Illinois Avenue, P.O. Box 2047  
Carbondale, Illinois 62902-2047

At April 30, 2016, the City did not have any blended component units.

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given functional category are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific functional category. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given functional category and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular functional category. Taxes and other items not properly included among program revenues are reported instead as general revenues.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

B. Government-Wide and Fund Financial Statements - Continued

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City normally considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures, other than compensated absences and principal and interest on long-term debt which are recorded when due, are recorded when the related liability is incurred.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt, or earlier if the susceptible to accrual criteria are met.

Licenses and permits, charges for services, fines and forfeitures, and miscellaneous revenues (except investment earnings) are recorded as revenues when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available. See Note 4 for property tax accrual policy.

The City reports the following major governmental funds:

The General Fund is used to account for all financial transactions which are not required to be accounted for in another fund. This fund accounts for the general operating transactions of the City including police and fire protection, street and equipment repairs and maintenance, cemeteries, development services and administration.

The City reports the following major proprietary fund:

The Waterworks and Sewerage Fund provides for the operation and maintenance of the municipal water and wastewater treatment and distribution systems. In addition, transfers from the Operating Account provide the financing of Capital Improvements and Debt Service requirements.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation - Continued

Additionally, the government reports the following fund types:

Capital Projects Funds are created to account for financial resources to be used for the acquisition or construction of major capital facilities, except for those projects financed by Enterprise or Special Revenue Funds.

- a. The Local Improvement Fund provides the control for construction of Capital Improvements Program projects that are not funded in other capital project, governmental, or proprietary funds.

Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

- a. The Motor Fuel Tax Fund accounts for motor fuel tax allocations from The State of Illinois for street maintenance, major street construction and traffic signal capital projects as approved by the Illinois Department of Transportation.
- b. The three Tax Increment Funds account for expenses in the tax increment financing districts.
- c. The Foreign Fire Insurance Board Fund accounts for monies received from the state under Illinois Foreign Fire Fund Statute.
- d. The Enterprise Zone Fee Fund accounts for the fees generated from enterprise zone permits and their allocation to the City of Carbondale and the Jackson Growth Alliance.

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises; that is, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis are financed or recovered primarily through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

- a. The Parking System Operations Fund operates and maintains public use parking lots and metered street areas. Revenue is derived from parking meter receipts, permits, and fines. The Finance Department is responsible for the administration of this fund. Maintenance of the municipal parking lots and meters and the collection of meter revenues are provided by the Street Maintenance Division of the Public Works Department.
- b. The Solid Waste Management Fund, which is administered by the Public Works Department, provides for the municipal refuse collections, landscape waste removal and the recycling program. Revenue is derived from City refuse customer service fees, landscape waste fees and recycling assessment fees.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation - Continued

Enterprise Funds - Continued

- c. The Rental Properties Fund operates the University City Municipal Complex as a service center for government offices and other nonprofit organizations. Rental income, which provides funds for operating expenses and financing or mortgage principal and interest payments, is the major source of revenue. The Public Works Department is responsible for the operation of this fund.

Internal Service Funds are established to account for services and commodities furnished by a department of the City to other departments within the City.

- a. The Group Health Insurance is used to account for the City's Group Health Insurance premiums which are financed by City, employee, and retiree contributions. This fund is administered by the General Government Department - Human Resources Division.

Fiduciary Funds are used to account for assets held by the City in a trustee capacity or as an agent on behalf of others. The following are the City's fiduciary fund types:

- a. Pension Trust Funds are used to account for pension plans established by state and local governments. The measurement focus is based on the flow of economic resources and the accrual basis of accounting.
  - i. The Firemen's Pension Fund is used to account for the accumulation of resources for pension benefit payments to qualified firemen.
  - ii. The Police Pension Fund is used to account for the accumulation of resources for pension benefit payments to qualified policemen.
- b. Private Purpose Trust Funds are used to report all trust arrangements under which principal and income benefit individuals, private organizations, or other governments.
  - i. The Development and Rehabilitation Loan Fund is used to account for resources restricted for economic development and housing rehabilitation programs. The City acts in a trustee capacity over these funds.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes or other charges between the City's water and sewer function and various other functions of the government. Eliminations of those charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicant for goods, services, or privileges provided, 2) operating grants and contributions, 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation - Continued

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services, rental charges and fines. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Summary of Significant Accounting Policies

Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund. At April 30, 2016, there were no encumbrances.

Cash and Cash Equivalents

Except where otherwise required, the City maintains all deposits in a bank account in the name of the City. These deposits are invested on a short-term basis with interest income being allocated to the funds based on their respective balance. The City considers all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents. At April 30, 2016, there were no cash equivalents.

Investments

Investments are stated at fair value based upon quoted market prices.

Accounts Receivable

Accounts receivable results primarily from services provided to citizens and are accounted for in the governmental funds. Water and sewer services are accounted in the Water and Sewer Fund. Parking, rental and solid waste services are accounted for in the Parking Fund, Rental Properties Fund and Solid Waste Fund, respectively. All are recorded net of any allowance for doubtful accounts.

Credit is extended to utility customers on a partially-secured basis with a cash deposit required at the inception of service. Property tax receivables are secured by a lien on the related real estate. Other receivables are generally unsecured.

Inventories and Prepayments

Inventories are valued at cost using the first in/first out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Governmental fund prepayments are not resources available for expenditure, and are, accordingly, equally offset by reserved fund balance accounts. The cost of governmental fund prepayments are recorded as expenditures when consumed rather than when purchased.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

D. Summary of Significant Accounting Policies - Continued

Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more and an estimated useful life. Such assets are recorded at cost or estimated original cost. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest costs are capitalized on capital assets of business-type activities as a component of construction in progress, based on actual interest cost of the project, less interest income earned on temporary investments of project funds. No interest expense or interest income was charged to construction in progress in Fiscal Year 2016.

Property, plant, and equipment of the City, as well as its component unit, are depreciated using the straight-line method over the estimated useful life of each asset.

The estimated useful lives are as follows:

a. Land improvements	5-40 years
b. Buildings	5-40 years
c. Machinery & equipment	5-50 years
d. Water & sewer service lines	40 years
e. Water & wastewater treatment plants	40-65 years
f. Infrastructure	10-50 years

Deferred Charges

Bond discounts and costs relating to the issuance of debt are being amortized in accordance with the bonds outstanding method.

Compensated Absences

Accumulated unpaid vacation and vested sick pay are accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, are deferred and amortized over the life of the bond using the effective interest method. Bonds payable are reported net of applicable bond premiums or discount.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

D. Summary of Significant Accounting Policies - Continued

Long-Term Obligations - Continued

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government has no items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section from deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that supplies to a future period and so will not be recognized as an inflow (revenue) until that time. The government has only one type of item that qualifies for the reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenue from five sources: property taxes, grants, liquor licenses, insurance, and mowing for overgrown properties. These amounts are deferred and recognized as an inflow of resources in the period that amounts become available.

Fund Equity and Net Position

The following classifications describe the relative strength for the spending constraints placed on the purposes for which resources can be used in the fund financial statements:

Nonspendable fund balance - includes fund balance amounts that cannot be spent either because it is not in spendable form (such as inventory) or because of legal or contractual constraints.

Restrict fund balance - amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

Committed fund balance - amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint.

Assigned fund balance - amounts a government intends to use for a specific purposes; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority.

Unassigned fund balance - amounts available for any purpose; positive amounts are reported only in the general fund.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

D. Summary of Significant Accounting Policies - Continued

Fund Equity and Net Position - Continued

The City Council establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance. Assigned fund balance is established by the City Council through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes). Assigned fund balance can also be established by the passage of a resolution, or by the city manager.

The City uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents or contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the City would first use committed, then assigned, and lastly unassigned amount of unrestricted fund balance when expenditures are made.

The City does not have a formal stabilization policy or minimum fund balance policy.

The City report three types of net position in its government-wide statement of net position:

Net investment in capital assets - consists of capital asset balances less accumulated depreciation and reduced by outstanding balances of debt used to acquire, construct, or improve those assets.

Restricted net position - net position are considered restricted if their use is constrained to a particular purpose. Restrictions are imposed by external organizations such as creditors, grantors, or laws or regulations of other governments.

Unrestricted net position - consists of all other net position that do not meet the definitions of the above two components and are available for the County's general use.

E. Legal Compliance - Budgetary Control and Budgetary Accounting

The City adopts annual operating budgets for all funds except for the Trust and Agency Funds and the Development and Rehabilitation Loan Private Purpose Trust. The City's procedures for developing its operating budgets are as follows:

- The budgetary process begins in mid-fall with re-estimation of current fiscal year revenues and expenditures.
- In December or January, budget ceilings are calculated by computing the estimated fund balance as of the beginning of the next fiscal year for each fund and adding projected fund revenues for the next fiscal year.
- After calculating the budget ceilings, the amount of available spendable resources is calculated by subtracting debt service and capital improvement expenditures from the budget ceilings.
- Available spendable resources are allocated to departments based upon the coming year's philosophy of budgetary intent.
- Department heads prepare budgets based upon their individual department budget ceilings.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

E. Legal Compliance - Budgetary Control and Budgetary Accounting - Continued

- The City Manager, the Finance Director, and the department head meet to discuss the details of that department's proposed budget.
- After the City Manager has approved the proposed budgets, all department budgets are available for public inspection at the City Clerk's Office, the Finance Office, and the Public Library.
- In January, the City Council approves a revised five-year capital improvements project plan. The upcoming fiscal year of the plan is then incorporated with the City's annual budget.
- One week prior to the public hearing on the budget, the City Manager submits the proposed budget to the City Council for review.
- At least ten days prior to the enactment of the budget, a public hearing is conducted to obtain citizen comments on the proposed City budget.
- The ordinance enacting the budget is adopted by the City Council prior to May 1.
- Department and division heads may initiate the transfer of funds between line item accounts with approval of the City Manager. Transfer of budget funds from one department/division to another department/division requires City Council approval. Increases or decreases in overall budget revenue or expenditure requires City Council approval. The legal level of budgetary control is the department level.
- Formal budgetary integration is employed as a management control device during the year for the General, Special Revenue, Capital Projects, Debt Service, Enterprise and Internal Service Funds.
- Budgets for the General, Special Revenue, Capital Projects, Debt Service and Enterprise Funds are adopted on a basis consistent with generally accepted accounting principles.
- All appropriated budgets, including those in Capital Projects Funds, lapse at year end.

Use of estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the general purpose financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 2 - DEPOSITS AND INVESTMENTS

A. Deposits

As of April 30, 2016, a reconciliation of cash and investments (including fiduciary fund assets) as shown on the Statement of Net Position is as follows:

Cash on hand	\$	4,293
Carrying amount of deposits		23,041,115
Carrying amount of investments		<u>32,673,694</u>
Total		<u>\$ 55,719,102</u>
Government-wide financial statement of net position:		
Cash and cash equivalents	\$	20,375,912
Investments		<u>102,911</u>
Total		<u>\$ 20,478,823</u>
Statement of fiduciary net position:		
Cash and cash equivalents	\$	2,669,496
Investments		<u>32,570,783</u>
Total		<u>\$ 35,240,279</u>

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policies require that deposits with financial institution in excess of FDIC be collateralized with collateral in an amount of 103% of the fair market value of principal and accrued interest. In addition, pledged collateral will be held in safekeeping by an independent third party depository or by the Federal Reserve Bank. At year-end the carrying amount of the City's deposits totaled \$23,045,408 and the bank balances totaled \$23,071,526. Of the bank balances, \$2,920,748 were covered by federal depository insurance, \$3,500,000 were collateralized by U.S. Government securities held by the pledging institution's trust department in the City's name, \$16,285,401 were deposited in the Illinois Funds, a state investment pool, and \$365,378 were uninsured/uncollateralized. Due to nature of the Illinois Funds, they are included as deposit balances on the balance sheet. The Police Pension Fund and Firemen's Pension Fund do not have a deposit policy for custodial credit risk, although their investment policies recommend that the funds be fully invested in equities, mutual funds or fixed income securities.

Illinois Funds is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does comply with the Public Funds Investment Act, 30 ILCS 235. Investments in Illinois Funds are valued at Illinois Fund's share price, the price for which the investment could be sold. The Illinois Funds are rated AAA by Standards & Poor's. At April 30, 2016, the Illinois Funds weighted average maturity of the money market fund was one day. The weighted average maturity is the dollar weighted maturity of all of the holding of the fund. This number represents the theoretical number of days before all of the investments would mature and thus be re-invested.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments

**Operating Funds**

Authorized Investments: The City's investment policy allows for deposits/investments in local government investment pools or trust funds organized by either the State of Illinois or by intergovernmental legislation, the State of Illinois Public Treasurer's Investment Pool, the Illinois Municipal League Local Government Investment Trust, Illinois Metropolitan Investment Fund (IMET), Funds managed, operated and administered by a bank, subsidiary of a bank or subsidiary of a bank holding company, U.S. government obligations, U.S. government agency obligations and U.S. government instrumentality obligations which have a liquid market with a readily determinable market value, Certificates of deposit and other evidences of deposit at financial institutions, bankers' acceptances and commercial paper rated in the highest tier by a nationally recognized rating agency, Investment-grade obligations of state and local governments and public authorities, money market mutual funds regulated by the Securities and Exchange Commission and whose portfolio consist only of dollar-denominated securities, interest-bearing demand checking accounts, passbook savings account of banks and savings and loan associations insured by FDIC, insured demand accounts and investment instruments of credit unions whose principal office is located in Illinois.

Interest Rate Risk: In accordance with its investment policy, the City limits its exposure to interest rate risk by structuring the portfolio so that securities mature to meet cash requirements for ongoing operations thereby avoiding the open market prior to maturity and investing operating funds primarily in shorter-term securities, money market funds or similar investment pools. Due to the City's type of investments at April 30, 2016, U.S. Treasuries, interest risk rate is not significant.

As of April 30, 2016, the City and its component unit had the following investments and maturities.

	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	More Than 10
U.S. Government Securities	\$ 100,796	\$ -	\$ 100,796	\$ -	\$ -
Mutual Fund Money Market Accounts	2,115	2,115	-	-	-
Total	<u>\$ 102,911</u>	<u>\$ 2,115</u>	<u>\$ 100,796</u>	<u>\$ -</u>	<u>\$ -</u>

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments - Continued

**Operating Funds - Continued**

Credit Risk: Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The City's investment policy limits its exposure to credit risk primarily by limiting investments to the safest type of securities, pre-qualify the financial institutions, brokers/dealers, intermediaries and advisors with which the City does business. In order to reduce the risk of default, the City's investment policy states the portfolio of the City shall not exceed the following diversification limits:

- No more than thirty percent of the City's investment portfolio will be invested in a single security type or with a single financial institution.  
Monies deposited at a financial institution shall not exceed sixty-five percent of the capital stock and surplus of the institution.
- Brokered certificates of deposit shall not exceed fifteen percent of the City's investment portfolio.
- Exceptions to the diversification limits include U.S. Treasury securities and authorized insured investment pools.

Concentration of Credit Risk: To limit the exposure to concentration credit risk, the City's investment policy diversifies their investment portfolio so that potential losses on individual securities will be minimized.

Custodial Credit Risk: The City limits its exposure to custodial credit risk by utilizing a third party custodian for all investments. For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in possession of an outside party.

Both the Police and Firemen's Pension Funds invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market, and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the next term and that such changes could materially affect participants' account balances and the amounts reported in the statement of plan net position.

**Police Pension Fund**

State statutes as well as the investment policy of the Police Pension Fund provide that the Fund may allocate up to 55% of the assets of the fund to equity investments. The police pension fund engages Morgan Stanley Graystone as its investment advisor that also acts as its investment custodian. As the City's advisor, they make recommendations to hire or replace individual investment managers.

Interest Rate Risk: The Police Pension Fund requires full compliance with statutes of the State of Illinois and applicable rules and regulations governing the investment of Police Pension funds. Minimizing risk of large losses caused by highly volatile changes in interest rates are managed by the use of proper diversification of maturities. Weighted average maturities are planned within acceptable parameters. Cash flow is managed to provide adequate cash flow anticipated for monthly disbursements from the Fund using money market funds or short-term investments. "Cash Flow" for this purpose includes money market funds, short-term notes or certificates of deposit and anticipated income from current investment and contributions.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments - Continued

**Police Pension Fund - Continued**

Interest Rate Risk: - Continued

As of April 30, 2016, the Police Pension Fund had the following investments and maturities.

	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	More Than 10
U.S. Government Securities	\$ 2,837,761	\$ 551,048	\$1,248,988	\$ 272,660	\$ 765,065
U.S. Government Agencies and Corporations	1,299,519	275,861	555,864	178,886	288,908
Corporate Bonds	4,147,053	152,416	1,775,554	1,464,855	754,228
Municipal Bonds	318,645	-	80,844	38,090	199,711
Equities	4,297,941	4,297,941	-	-	-
Mutual Funds	8,003,256	8,003,256	-	-	-
<b>Total</b>	<b>\$ 20,904,175</b>	<b>\$13,280,522</b>	<b>\$3,661,250</b>	<b>\$ 1,954,491</b>	<b>\$ 2,007,912</b>

**Credit Risk:** The Police Pension Fund limits its exposure to credit risk, the risk that the issuer of debt security will not pay its par value upon maturity, by primarily investing in securities issued by the United States Government and/or its agencies that are implicitly guaranteed by the United States Government. In order to reduce the risk of default, the Police Pension investment policy states the portfolio shall not exceed the following diversification limits:

- Interest bearing obligations that are fully guaranteed or insured as to payment of principal and interest by the United States of America.
- Interest bearing bonds, notes, debentures, or other similar obligations of agencies of the United States of America.
- Certificates of Deposit issued by State or Federally Chartered Savings and Loans or Banks that are fully insured by the Federal Deposit Insurance Corporation.
- Separate accounts of a life insurance company, authorized to do business in Illinois, comprised of investments in common or preferred stocks, bonds, money market instruments, real estate, or first or second mortgage loans on real estate. The Pension Fund may invest up to ten percent of its assets in these contracts.
- Common and preferred stock authorized for investment of trust funds in Illinois.
- A properly registered mutual fund that:
  - Has been in operation for at least 5 years
  - Has total assets of \$250 million or more
  - The mutual fund is comprised of a diversified portfolio of common or preferred stocks, bonds, or money market instruments.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments - Continued

**Police Pension Fund - Continued**

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. United States of America government and United States of America governmental agency securities are exempt from this policy requirement. The Fund's investment policy defines the strategy in which the Pension Board follows for the equity investments. The recommended allocations between different types of investments are as follows:

<u>Investment Style</u>	<u>Minimum Allocation</u>	<u>Maximum Allocation</u>	<u>Preferred Allocation</u>
Large Value	8%	17%	13%
Large Growth	7%	16%	12%
Mid Cap Core	0%	10%	5%
Small Cap Core	0%	10%	5%
International Core Equities	5%	15%	15%
Fixed	45%	55%	50%

<u>Investment Type</u>	<u>Moody's Investors Services</u>	<u>Standard &amp; Poor's</u>
Police Pension Fund:		
U.S. Government Agencies and Corporations:		
Federal Home Loan Mortgage Corporation	Aaa	AAA
Federal National Mortgage Association	Aaa	AAA
Corporate Bonds	Aaa	AAA

Custodial Credit Risk: The Police Pension Fund Board will approve custodians specifically. Approved custodians shall be subject to regulatory oversight. The fund utilizes the advisor as the third party custodian for investments. For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the Police Pension Board will not be able to recover the value of its investments that are in the possession of an outside party.

**Firemen's Pension Fund**

The Firemen's Pension Fund investment policy requires the investment strategy to be in full compliance with statutes of the State of Illinois and applicable rule and regulations governing the investment of firefighter pension funds. The Firemen's Pension fund engages Morgan Stanley Graystone as their investment advisor, which also acts as their investment custodian under the Treasury and Security Division.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

**B. Investments - Continued**

**Firemen's Pension Fund - Continued**

To achieve minimization of risk to the fund and to achieve the investment objectives for the fund, the Firemen's Pension Board follows the established guidelines as follows.

1. Equity category - 20% to 65% of the Fund's total market value
2. Fixed Income Category - 30% to 78% of the Fund's total market value
3. Cash and equivalents - 2% to 20% of the Fund's total market value
4. Mutual Funds - 0% to 10% of the Fund's total market value

**Interest Rate Risk:** The Firemen's Pension Fund investment policy requires full compliance with statutes of the State of Illinois and applicable rules and regulations governing the investment of firefighter pension funds. Minimizing risk of large losses caused by highly volatile changes in interest rates through the use of proper diversification of maturities. Maintenance of cash flow adequate to meet anticipated monthly disbursements using money market or other short-term investments. "Cash flow" for this purpose includes money market accounts, short-term investments and anticipated income from current investments.

As of April 30, 2016, the Firemen's Pension Fund had the following investments and maturities.

	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	More Than 10
Certificates of Deposit	\$ 51,260	\$ 51,260	\$ -	\$ -	\$ -
U.S. Government Securities	577,189	39,990	282,522	254,677	-
U.S. Government Agencies and Corporations	1,234,625	899	542,313	236,076	455,337
Corporate Bonds	2,227,560	101,504	1,532,690	540,298	53,068
Municipal Bonds	574,712	35,027	445,118	43,237	51,330
Mutual Funds	<u>7,001,262</u>	<u>7,001,262</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Total</b>	<b><u>\$ 11,666,608</u></b>	<b><u>\$ 7,229,942</u></b>	<b><u>\$ 2,802,643</u></b>	<b><u>\$ 1,074,288</u></b>	<b><u>\$ 559,735</u></b>

**Credit Risk:** The Firemen's Pension Fund limits its exposure to credit risk, the risk that the issuer of debt security will not pay its par value upon maturity, by primarily investing in securities issued by the United States Government and/or its agencies that are implicitly guaranteed by the United States Government. In order to reduce the risk of default, the Police Pension investment policy states the portfolio shall not exceed the following diversification limits:

**Equities**

- Equity holdings must represent companies with reasonable market capitalization and liquidity, meeting the requirements of 40 ILCS 5/1-113.4 and other applicable law.
- The Fund shall not invest in private equity, letter stock, uncovered options; and will not engage in short sales or margin transactions. Furthermore, it is expected that no fund assets will be invested in securities with speculative characteristics.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments - Continued

**Firemen's Pension Fund - Continued**

Credit Risk - Continued

Equities - Continued

- Fund assets shall not be invested in stocks of companies that have been established for less than five years. Furthermore, the market value of stock in any one corporation will not exceed 5% of the Pension Fund nor should it exceed 5% of the total outstanding stock of the corporation.

Fixed-Income Securities

- Average portfolio characteristics should be managed with the intent to keep total portfolio risk similar to a custom benchmark comprised of Lehman Brothers Intermediate Government Bond Index.
- Investments in securities of a single issuer (with exception of the U.S. Government and its Agencies) must not exceed 5% of the fund's fixed income market value.
- Mortgaged-backed bonds are limited to pass through securities. Securities that have a substantial portion of their market value determined by an imbedded pre-payment option may not be purchased.
- Foreign sovereign bonds may not be purchased.
- Investments in private placements and leveraged financial futures are also prohibited.

Cash Equivalents

- All cash assets not managed by an investment manager, or held pending their investment reinvestment, or use to pay benefits and expenses shall be placed in an interest bearing account.
- All funds held in a bank or savings and loan over the federal insurance limit shall be collateralized.

The State Statues limits the Firemen's Pension Fund's investment in conventional mortgage pass-through securities to those having not less than an "A" rating from at least one national rating service.

<u>Investment Type</u>	<u>Moody's Investors Services</u>	<u>Standard &amp; Poor's</u>
Firemen's Pension Fund:		
U.S. Government Obligations		
Federal Home Loan Mortgage Corporation	Aaa	AAA
Federal Home Loan Bank	Aaa	AAA
Federal National Mortgage Association	Aaa	AAA
Government National Mortgage Association	Aaa	AAA

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments - Continued

**Firemen's Pension Fund - Continued**

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. United States of America government and United States of America governmental agency securities are exempt from this policy requirement. To achieve minimization of risk to the fund and to achieve the investment objectives for the fund, the Firemen's Pension Board recommends the following guidelines:

<u>Investment Style</u>	<u>Minimum Allocation</u>	<u>Maximum Allocation</u>
Equities	20%	65%
Mutual Funds	0%	10%
Fixed	30%	78%
Cash and Cash Equivalents	2%	20%

The Firemen's Pension Fund investment policy assets classes are designed to provide the highest probability of meeting or exceeding the Fund's investment objectives. The Board, with assistance of its investment manager, will endeavor to adjust the Fund's asset allocation so that the cost basis of each asset will remain within the limits prescribed by Illinois statutes and regulations.

Custodial Credit Risk: The Firemen's Pension Fund Board will approve an investment advisor specifically. For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the Firemen's Pension Board will not be able to recover the value of its investments that are in the possession of an outside party.

NOTE 3 - FAIR VALUE MEASUREMENT

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There are three levels of inputs that may be used to measure fair value:

- Level 1 Quoted prices in active markets for identical assets or liabilities
- Level 2 Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities
- Level 3 Unobservable inputs supported by little or no market activity and that are significant to the fair value of the assets or liabilities

Following is a description of the valuation methodologies and inputs used for assets and liabilities measured at fair value on a recurring basis and recognized in the accompanying statement of net position, as well as the general classification of such assets and liabilities pursuant to the valuation hierarchy.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 3 - FAIR VALUE MEASUREMENT - CONTINUED

Investments in mutual funds and equity securities are actively traded and therefore have been classified at Level 1 valuations.

A summary of the City and its component unit's assets at April 30, 2016 measured at estimated fair value on a recurring basis were as follows:

	Fair Value Measurements at			
	<u>April 30, 2016</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
U.S. Government Securities	\$ 100,796	\$ 100,796	\$ -	\$ -
Mutual Fund Money Market Accounts	<u>2,115</u>	<u>2,115</u>	<u>-</u>	<u>-</u>
Total Assets	<u>\$ 102,911</u>	<u>\$ 102,911</u>	<u>\$ -</u>	<u>\$ -</u>

A summary of the City's fiduciary fund's assets at April 30, 2016 measured at estimated fair value on a recurring basis were as follows:

	Fair Value Measurements at			
	<u>April 30, 2016</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
Certificates of Deposit	\$ 51,260	\$ 51,260	\$ -	\$ -
Corporate Bonds	6,374,613	6,374,613	-	-
Municipal Bonds	893,357	893,357	-	-
U.S. Government Securities	3,414,950	3,414,950	-	-
U.S. Government Agencies and Corporations	2,534,144	2,534,144	-	-
Equities	4,297,941	4,297,941	-	-
Mutual Funds	<u>15,004,518</u>	<u>15,004,518</u>	<u>-</u>	<u>-</u>
Total Assets	<u>\$ 32,570,783</u>	<u>\$ 32,570,783</u>	<u>\$ -</u>	<u>\$ -</u>

The City's other financial instruments are as follows:

Cash	Accounts payable and accrued expenses
Investments	Long term debt

The carrying amount reported in the statement of net position for the financial instruments approximates fair value.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 4 - PROPERTY TAXES

The City's property tax is levied as of January 1 each year on the assessed value listed as of the prior January 1 for all real property in the City. The County Clerk's Office determines necessary tax rates and extends the taxes based upon the equalized assessed values. Assessed values are established by the County Assessment Board at 33 1/3% of assumed market value.

Property taxes are due in two installments, the first installment is normally due in September and the second installment is due in October. Interest, at a maximum of 1 1/2% per month attaches to delinquent taxes. There is not a specific lien date, however, any property with taxes still delinquent are subject to the property tax sale which is normally held on November 30.

Property taxes are recognized as revenue when they become available to finance expenditures. This occurs when the taxes have been collected. Accordingly, assessed but uncollected taxes are reported in the City's financial statements as receivables fully offset by deferred revenue accounts.

The 2014 assessed valuation for property taxes collected in Fiscal Year 2016 in the City of Carbondale was \$297,573,815 and in the Tax Increment Funds were \$10,456,020. The tax levy for 2014 which represents the property taxes collected in Fiscal Year 2016 was 0.68460 per \$100 assessed valuation. The general purpose corporate tax levy for the City was 0.34791 and 0.33669 represented the Public Library.

NOTE 5 - RESTRICTED ASSETS

Certain resources are classified as restricted assets on the Statement of Net Position and governmental funds balance sheet because their use is limited to a specific purpose. A summary of restricted assets at April 30, 2016 is as follows:

<u>Restricted Assets</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Component Unit</u>	<u>Total</u>
Police Seized and Forfeiture Account:				
Cash	\$ 177,591	\$ -	\$ -	\$ 177,591
Gifts, Contributions, and Other:				
Cash	152,216	-	-	152,216
Public Safety Grant Programs:				
Cash	203,268	-	-	203,268
Consumer Deposits Account:				
Cash	-	551,875	-	551,875
Investments	-	100,000	-	100,000
Public Library:				
Cash	-	-	172,820	172,820
	<u>\$ 533,075</u>	<u>\$ 651,875</u>	<u>\$ 172,820</u>	<u>\$ 1,357,770</u>

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 6 - CAPITAL ASSETS

Capital asset activity for the year ended April 30, 2016 was as follows:

Primary Government

	Balance April 30, <u>2015</u>	<u>Additions</u>	Deductions and <u>Transfers</u>	Balance April 30, <u>2016</u>
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 4,508,632	\$ 499,862	\$ 181,627	\$ 5,190,121
Construction in progress	<u>286,499</u>	<u>627,043</u>	<u>(286,984)</u>	<u>626,558</u>
 Total capital assets, not being depreciated	 4,795,131	 1,126,905	 (105,357)	 5,816,679
 Capital assets, being depreciated:				
Buildings	21,091,205	-	-	21,091,205
Improvements other than buildings	3,174,366	-	(181,627)	2,992,739
Infrastructure	55,711,279	-	55,037	55,766,316
Equipment	<u>7,394,375</u>	<u>398,357</u>	<u>10,423</u>	<u>7,803,155</u>
	87,371,225	398,357	(116,167)	87,653,415
 Less accumulated depreciation for:				
Buildings	(6,521,275)	(422,791)	-	(6,944,066)
Improvements other than buildings	(1,424,555)	(104,519)	-	(1,529,074)
Infrastructure	(29,175,688)	(1,040,824)	-	(30,216,512)
Equipment	<u>(5,796,319)</u>	<u>(303,029)</u>	<u>200,930</u>	<u>(5,898,418)</u>
 Total accumulated depreciation	 (42,917,837)	 (1,871,163)	 200,930	 (44,588,070)
 Total capital assets, being depreciated, net	 <u>44,453,388</u>	 <u>(1,472,806)</u>	 <u>84,763</u>	 <u>43,065,345</u>
 Governmental activities capital assets, net	 <u>\$49,248,519</u>	 <u>\$ (345,901)</u>	 <u>\$ (20,594)</u>	 <u>\$48,882,024</u>

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 6 - CAPITAL ASSETS - CONTINUED

Business-Type Activities:

Capital assets, not being depreciated:

Land	\$ 5,719,385	\$ -	\$ 161,596	\$ 5,880,981
Construction in progress	<u>1,388,800</u>	<u>4,724,283</u>	<u>(3,455,127)</u>	<u>2,657,956</u>

Total capital assets, not being depreciated

<u>7,108,185</u>	<u>4,724,283</u>	<u>(3,293,531)</u>	<u>8,538,937</u>
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Capital assets, being depreciated:

Buildings	40,727,160	-	(161,596)	40,565,564
Improvements	10,649,546	-	2,119,374	12,768,920
Vehicles and equipment	6,676,071	458,374	(69,770)	7,064,675
Service lines	<u>39,751,081</u>	<u>-</u>	<u>1,166,959</u>	<u>40,918,040</u>

Total capital assets being depreciated

97,803,858	458,374	3,054,967	101,317,199
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Less accumulated depreciation for:

Buildings	(18,019,339)	(887,153)	-	(18,906,492)
Improvements	(6,013,703)	(236,253)	-	(6,249,956)
Vehicles and equipment	(4,483,598)	(280,913)	226,494	(4,538,017)
Service lines	<u>(22,700,440)</u>	<u>(780,449)</u>	<u>-</u>	<u>(23,480,889)</u>

Total accumulated depreciation

<u>(51,217,080)</u>	<u>(2,184,768)</u>	<u>226,494</u>	<u>(53,175,354)</u>
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Total capital assets, being depreciated, net

<u>46,586,778</u>	<u>(1,726,394)</u>	<u>3,281,461</u>	<u>48,141,845</u>
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Business-type activities

Capital assets, net	<u>\$53,694,963</u>	<u>\$ 2,997,889</u>	<u>\$ (12,070)</u>	<u>\$56,680,782</u>
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Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government	\$ 6,923
Public Safety	512,325
Community development	16,092
Public works	<u>1,335,823</u>

Total depreciation expense - governmental activities

<u>\$ 1,871,163</u>
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Business-type activities:

Waterworks and Sewerage	\$ 2,013,076
Solid Waste	63,783
Other programs	<u>107,909</u>

Total depreciation expense - business-type activities

<u>\$ 2,184,768</u>
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CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 6 - CAPITAL ASSETS - CONTINUED

Construction in progress of the governmental activities capital assets consists of amounts expended for the following major projects at April 30, 2016:

<u>Project</u>	<u>CIP Balance</u>	<u>Estimated Cost to Complete</u>	<u>Funding Source</u>
Sidewalk Improvements	\$ -	\$ 743,718	Local funding
Open Space Development	\$ 118,337	\$ 1,029,262	Local funding and federal grant
Oakland Avenue Reconstruction	\$ -	\$ 1,470,000	Local funding
Bridge Maintenance and Rehabilitation Program	\$ 3,481	\$ 356,779	Local funding

In addition, construction in progress includes amounts expended for various infrastructure replacement and improvement projects with an estimated cost of \$2,461,980. Funding for these projects will be provided from the City's operations and state aid (motor fuel tax).

Construction in progress of the business-type activities consists of amounts expended for the following major projects at April 30, 2016:

<u>Project</u>	<u>CIP Balance</u>	<u>Estimated Cost to Complete</u>	<u>Funding Source</u>
Sanitary Sewer Rehabilitation Program	\$ 311,664	\$ 4,292,193	Local funding
Feeder Water Main Replacements	\$ 178,692	\$ 3,167,915	Local funding
Crab Orchard Water District Improvements	\$ 357,700	\$ 2,265,635	Local funding
Cedar Lake Pump Station Renovations	\$ 265,321	\$ 969,665	Local funding
Sanitary Sewer Inflow Infiltration Study	\$ 199,496	\$ 1,048,335	Local funding
Oak Street Sewer Upgrade	\$ 46,021	\$ 948,704	Local funding
Cedar Lake Sediment and Nutrient Load Reduction	\$ 109,367	\$ 2,639,076	Local funding
NWWWTP Nutrient Removal Upgrades	\$ 22,895	\$ 2,502,530	Local Funding

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 6 - CAPITAL ASSETS - CONTINUED

In addition, construction in progress includes amounts expended for various water and sewer replacement and improvement projects and various municipal parking lot expansion and reconstruction projects with an estimated cost of \$8,733,499. Funding for these projects will be provided from operations of the Enterprise Funds.

Capital asset activity of the component unit for the year ended April 30, 2016 follows:

	Balance April 30, <u>2015</u>	<u>Additions</u>	Deductions And <u>Transfers</u>	Balance April 30, <u>2016</u>
Capital assets, not being depreciated:				
Land	\$ 150,000	\$ -	\$ -	\$ 150,000
Construction in progress	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
 Total capital assets, not being depreciated	 150,000	 -	 -	 150,000
Capital assets, being depreciated:				
Buildings	2,120,150	-	-	2,120,150
Improvements other than buildings	13,809	-	-	13,809
Books and materials	<u>265,104</u>	<u>-</u>	<u>-</u>	<u>265,104</u>
 Total capital assets being depreciated	 2,399,063	 -	 -	 2,399,063
Less accumulated depreciation for:				
Buildings	(1,505,597)	(55,724)	-	(1,561,321)
Improvements other than buildings	-	(422)	-	(422)
Books and materials	<u>(265,103)</u>	<u>(1)</u>	<u>-</u>	<u>(265,104)</u>
 Total accumulated depreciation	 <u>(1,770,700)</u>	 <u>(56,147)</u>	 <u>-</u>	 <u>(1,826,847)</u>
 Total capital assets, being depreciated, net	 <u>628,363</u>	 <u>(56,147)</u>	 <u>-</u>	 <u>572,216</u>
 Component unit, capital assets, net	 <u>\$ 778,363</u>	 <u>\$ (56,147)</u>	 <u>\$ -</u>	 <u>\$ 722,216</u>

NOTE 7 - LONG-TERM DEBT

General Obligation Bonds

Proceeds from general obligation bonds have been used for both governmental and business-type activities. Bonds expected to be paid from business-type revenues are reported as business-type activities. The general obligation bonds dated July 13, 2010, February 22, 2011, and October 10, 2011 were used to provide funds for the acquisition and construction of capital assets. The general obligation bonds dated June 4, 2013 were issued to provide funds to refund the bond and the State of Illinois Environmental Protection Agency loan used for capital assets and for the construction of capital assets.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 7 - LONG-TERM DEBT - CONTINUED

General Obligation Bonds - Continued

General obligation bonds payable at April 30, 2016 are comprised of the following:

Governmental Activities:

\$1,500,000 general obligation bonds dated February 12, 2015 due annually from December 1, 2015 through December 1, 2018, in installments of \$45,000 to \$735,000. Interest is payable each June 1 and December 1 beginning June 1, 2015. The bonds bear an interest rate of 2% per annum. \$ 1,455,000

\$490,000 general obligation bonds dated June 4, 2013 due annually from December 1, 2018 through December 1, 2019, in installments of \$245,000. Interest is payable each June 1 and December 1 beginning December 1, 2013. The bonds bear an interest rate of 2% per annum. 490,000

\$1,720,000 general obligation bonds dated June 4, 2013 due annually from December 1, 2014 through December 1, 2018, in installments ranging from \$335,000 to \$355,000. Interest is payable each December 1 beginning December 1, 2013. The bonds bear an interest rate of 2% per annum. 1,045,000

\$6,625,000 general obligation bonds dated October 10, 2011 due annually from December 1, 2012 through December 1, 2024, in installments ranging from \$275,000 to \$855,000 with interest at 2% to 4%. 5,445,000

\$4,000,000 series A general obligation bonds dated July 13, 2010 due annually from December 1, 2022 through December 1, 2029 in installments ranging from \$450,000 to \$560,000. Interest is payable each June 1 and December 1 beginning December 1, 2011. The bonds bear interest rates of 2.29% to 3.43% per annum. 4,000,000

\$3,991,000 series B general obligation bonds dated July 13, 2010 due annually from December 1, 2012 through December 1, 2021 installments ranging from \$361,000 to \$450,000. Interest is payable each June 1 and December 1, beginning December 1, 2011. The bonds bear interest rates of 2.29% to 3.43% per annum. 2,515,000

Business-Type Activities:

\$6,805,000 general obligation bonds dated June 4, 2013 due annually from December 1, 2014 through December 1, 2024, in installments ranging from \$560,000 to \$685,000. Interest is payable each December 1 beginning December 1, 2013. The bonds bear an interest rate of 2% to 2.55% per annum. 5,675,000

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 7 - LONG-TERM DEBT - CONTINUED

General Obligation Bonds - Continued

\$1,100,000 general obligation bonds dated February 22, 2011 due annually from August 15, 2011 through February 15, 2026 in installments of \$73,333 with an initial interest rate of 3.9% per annum to be adjusted every 3 years.

733,334

\$21,358,334

\$1,500,000 in general obligation refunding bonds issued on February 12, 2015 were used to refund \$1,405,000 of the City's general obligation bonds dated June 13, 2006, and \$95,000 was used for bond issuance and closing costs related to the issuance of the bonds.

\$9,015,000 in general obligation refunding bonds issued on June 4, 2013 were used to refund \$1,720,000 of the City's general obligation bonds dated October 8, 2003, \$6,805,000 were used to refund the State of Illinois Environmental Protection Agency loan, and \$490,000 were used for the Schwartz Street Improvement.

\$6,625,000 in general obligation bonds issued on October 15, 2011 were used to refund \$3,825,000 of the City's general obligation bonds dated July 22, 2004, and for use in the construction of a new fire station.

\$1,100,000 in general obligation bonds issued on February 22, 2011 were used for improvements to the North West Waste Water Treatment Plant.

\$4,000,000 in series A and \$3,991,000 in series B general obligation bonds issued on July 13, 2010 were used for construction of the new public safety center.

\$5,690,000 in general obligation bonds issued on June 13, 2006 were used for resurfacing and improving city roads.

The City of Carbondale is a "Home Rule" unit as established by the 1970 Illinois Constitution. As a Home Rule Community, no statutory debt limit exists.

The annual requirements to amortize all bonds outstanding as of April 30, 2016 are as follows:

Year Ending April 30,	<u>Principal</u>	<u>Interest</u>
2017	\$ 2,418,333	\$ 779,303
2018	2,473,333	720,168
2019	2,018,333	658,108
2020	2,073,333	601,363
2021	1,868,333	538,603
2022-2026	8,381,669	1,613,160
2027-2030	<u>2,125,000</u>	<u>351,323</u>
	<u>\$ 21,358,334</u>	<u>\$ 5,262,028</u>

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 7 - LONG-TERM DEBT - CONTINUED

General Obligation Bonds - Continued

Interest above does not include rebates from federal government of interest paid relating to Build America and Recovery Zone Bonds which will be approximately \$1,377,843 for the remaining duration of the bonds.

Governmental Activity Long-Term Debt Notes Payable

The City has financed certain capital expenditures through bank borrowings and other loan agreements at April 30, 2016 as follows:

Term bank loans, due in monthly and semiannual installments for an annual amount of \$168,676; term of the loans varies through October 2024; interest rates range from 2.9% to 4.9%	<u>\$ 740,085</u>
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All the governmental activity notes payable were used in the acquisition and construction of capital assets with the exception of one note.

The annual requirements to amortize all governmental activity long-term debt notes payable as of April 30, 2016 are as follows:

<u>Year Ending April 30,</u>	<u>Principal</u>	<u>Interest</u>
2017	\$ 142,589	\$ 26,087
2018	131,728	20,669
2019	88,722	16,412
2020	88,131	12,995
2021	91,698	9,427
2022-2025	<u>197,217</u>	<u>12,824</u>
	<u>\$ 740,085</u>	<u>\$ 98,414</u>

Business-Type Activity Note Payable

The business-type activity notes payable at April 30, 2016, are described as follows:

Term bank loans, \$289,892 due annually, payable in monthly installments; term of the loans varies through April 2029; interest rates range from 2.57% to 4.90%.	\$ 975,842
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State of Illinois Environmental Protection Agency, for the construction of a sanitary station on Charles Road (CIP WS 9603) due in semi-annual installments of \$9,704 beginning in November, 1999 through May, 2018 including interest at 2.865%.	31,940
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State of Illinois Environmental Protection Agency, for the construction of a water storage facility on Park Street (CIP WS 0202) due in semi-annual installments of \$172,926 beginning in February, 2015 through August, 2034 including interest at 2.2950%.	<u>2,594,791</u>
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\$ 3,602,573

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 7 - LONG-TERM DEBT - CONTINUED

Business-Type Activity Note Payable - Continued

All the Business-Type notes payable were used in the acquisition and construction of capital assets.

The annual requirements to amortize all business-type activity notes payable at April 30, 2016, including interest payable of \$826,034 are as follows:

Year Ending April 30,	<u>Principal</u>	<u>Interest</u>
2017	\$ 270,038	\$ 96,923
2018	260,982	88,668
2019	223,585	80,962
2020	209,614	74,202
2021	183,394	68,139
2022-2026	937,031	263,481
2027-2031	939,538	126,808
2032-2036	<u>578,391</u>	<u>26,851</u>
	<u>\$ 3,602,573</u>	<u>\$ 826,034</u>

Long-term liability activity for the year ended April 30, 2016, was as follows:

	Balance April 30, <u>2015</u>	<u>Additions</u>	<u>Reductions</u>	Balance April 30, <u>2016</u>	Due Within <u>One Year</u>
Governmental activities:					
General obligation					
bonds	\$ 16,660,000	\$ -	\$ (1,710,000)	\$ 14,950,000	\$ 1,765,000
Bond premium	483,275	-	(98,636)	384,639	98,636
Notes payable	906,720	-	(166,635)	740,085	142,589
Compensate absences	1,930,955	1,480,520	(1,227,850)	2,183,625	196,521
Net OPEB obligation	836,224	-	-	836,224	-
Net pension liability	<u>41,566,825</u>	<u>6,414,824</u>	<u>-</u>	<u>47,981,649</u>	<u>-</u>
Government activity					
Long-term liabilities	<u>\$ 62,383,999</u>	<u>\$ 7,895,344</u>	<u>\$ (3,203,121)</u>	<u>\$ 67,076,222</u>	<u>\$ 2,202,746</u>

Compensated absences the net pension liability and the OPEB obligation for governmental activities are liquidated by the general fund.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 7 - LONG-TERM DEBT - CONTINUED

Business-type activities:					
General obligation					
bonds	\$ 7,051,667	\$ -	\$ (643,334)	\$ 6,408,333	\$ 653,333
Bond Premium	105,350	-	(10,535)	94,815	10,535
Notes payable	3,977,097	-	(374,524)	3,602,573	270,038
Compensated absences	357,468	304,041	(246,535)	414,974	270,280
Net pension liability	<u>1,168,320</u>	<u>964,395</u>	<u>-</u>	<u>2,132,715</u>	<u>-</u>
Business-type activity					
Long-term liabilities	<u>\$ 12,659,902</u>	<u>\$ 1,268,436</u>	<u>\$ (1,274,928)</u>	<u>\$ 12,653,410</u>	<u>\$ 1,204,186</u>

NOTE 8 - RETIREMENT PLANS

The employees of the City of Carbondale are covered by one of the following defined benefit pension plans: the Illinois Municipal Retirement Fund (IMRF), the Police Pension Plan, or the Firemen's Pension Plan. The Police Pension and Firemen's Pension Plans are single-employer plans and are accounted for as pension trust funds in the City's financial statements. The Illinois Municipal Retirement Fund is a multiple-employer agent PERS (Public Employee Retirement System). The Illinois Municipal Retirement Fund is not included in the balances shown in the financial statements, except for the contributions made during the year and charged to operating expenditures or expenses. City contributions to these pension plans are funded with property taxes, replacement taxes and general operating revenues.

*Illinois Municipal Retirement Fund*

IMRF Plan Description

The City's defined benefit pension plan for regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The employer plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position and required supplementary information. The report is available for download at [www.imrf.org](http://www.imrf.org).

Benefits Provided

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Illinois Municipal Retirement Fund - Continued*

Benefits Provided - Continued

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55(at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired **on or after** January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62(at reduced benefits) or after age 67(at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- ½ of the increase in the Consumer Price Index of the original pension amount.

*Regular Personnel (Non-SLEP)*

Employees Covered by Benefit Terms

As of December 31, 2015, the following employees were covered by the benefit terms:

	<u>IMRF</u>
Retirees and Beneficiaries currently receiving benefits	210
Inactive Plan Members entitles to but not yet receiving benefits	102
Active Plan Members	<u>160</u>
Total	472

Contributions

As set by statute, the City’s Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statue requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City’s annual contribution rate for calendar year 2015 was 12.6%. For the fiscal year ended April 30, 2016, the City contributed \$1,042,304 to the plan. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF’s Board of Trustees, while the supplemental retirement benefits rate is set by statue.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Regular Personnel (Non-SLEP) - Continued*

Net Pension Liability

The City's net pension liability was measured as of December 31, 2015. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions

The following are the methods and assumptions used to determine total pension liability at December 31, 2015:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.75%
- **Salary Increases** were expected to be 3.75% to 14.5%, including inflation.
- The **Investment Rate of Return** was 7.48%
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2014 valuation pursuant to an experience study from years 2011 to 2013.
- **Mortality**
  - For **Non-Disabled Retirees**, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
  - For **Disabled Retirees**, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustments that were applied for non-disabled lives.
  - For **Active Members**, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

<u>Asset Class</u>	<u>Portfolio Target Percentage</u>	<u>Long-Term Expected Real Rate of Return</u>
Equities	38%	7.39%
International Equities	17%	7.59%
Fixed Income	27%	3.00%
Real Estate	8%	6.00%
Alternative Investments	9%	2.75-8.15%
Cash Equivalents	<u>1%</u>	2.25%
<b>Total</b>	<b>100%</b>	

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Regular Personnel (Non-SLEP) - Continued*

Single Discount Rate

A single Discount Rate of 7.48% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments(during the period in which the fiduciary net position is projected to be sufficient to pay benefits),and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.57%, and the resulting single discount rate is 7.48%.

Changes in the Net Pension Liability

	Total Pension Liability <u>(A)</u>	Plan Fiduciary Net Position <u>(B)</u>	Net Pension Liability <u>(A)-(B)</u>
Balances at December 31, 2014	\$ 61,655,886	\$ 58,004,886	\$ 3,651,000
Changes for the year:			
Service Cost	865,127	-	865,127
Interest on the Total Pension Liability	4,507,508	-	4,507,508
Changes of Benefit Terms	-	-	-
Differences Between Expected and Actual Experience of the Total Pension Liability	696,022	-	696,022
Changes of Assumptions	69,586	-	69,586
Contributions - Employer	-	1,012,203	(1,012,203)
Contributions - Employees	-	368,793	(368,793)
Net Investment Income	-	283,936	(283,936)
Benefit Payments, including Refunds of Employee Contributions	(3,816,205)	(3,816,205)	-
Other (Net Transfer)	-	1,459,576	(1,459,576)
Net Changes	<u>2,322,038</u>	<u>(691,697)</u>	<u>3,013,715</u>
Balances at December 31, 2015	<u>\$ 63,977,924</u>	<u>\$ 57,313,189</u>	<u>\$ 6,664,735</u>

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Regular Personnel (Non-SLEP) - Continued*

Changes in the Net Pension Liability - Continued

Plan fiduciary net position as a percentage of the total pension liability	89.58%
Covered Valuation payroll	\$ 8,033,357
Net pension liability as a percentage of covered valuation payroll	82.96%

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.49%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Decrease <u>6.48%</u>	Current Single Discount Rate Assumption <u>7.48%</u>	1% Increase <u>8.48%</u>
Total Pension Liability	\$ 71,493,034	\$ 63,977,924	\$ 57,739,975
Plan Fiduciary Net Position	<u>57,313,189</u>	<u>57,313,189</u>	<u>57,313,189</u>
Net Pension Liability	\$ 14,179,845	\$ 6,664,735	\$ 426,786

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2016, the City recognized pension expense of \$(233,518). At April 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows of Resources
Deferred Amounts Related to Pensions			
Deferred Amounts to be Recognized in Pension Expense in Future Periods			
Differences between expected and actual experience	\$ 516,870	\$ -	\$ 516,870
Changes of assumptions	51,675	-	51,675
Net difference between projected and actual earning on pension plan investments	<u>3,223,875</u>	<u>-</u>	<u>3,223,875</u>

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Regular Personnel (Non-SLEP) - Continued*

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions - Continued

Total Deferred Amounts to be recognized in pension expense in future periods	3,792,420	-	3,792,420
Pension Contributions made subsequent to the Measurement Date	341,620	-	341,620
Total Deferred Amounts Related to Pensions	\$ 4,134,040	\$ -	\$ 4,134,040

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending December 31,	Net Deferred Outflows of Resources
2016	\$ 1,003,032
2017	1,003,032
2018	980,388
2019	805,968
2020	-
Thereafter	-
Total	\$ 3,792,420

*Sheriff's Law Enforcement (SLEP)*

Employees Covered by Benefit Terms

As of December 31, 2015, the following employees were covered by the benefit terms:

	<u>IMRF</u>
Retirees and Beneficiaries currently receiving benefits	1
Inactive Plan Members entitles to but not yet receiving benefits	0
Active Plan Members	0
Total	1

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Sheriff's Law Enforcement (SLEP) - Continued*

Contributions

As set by statute, the City's SLEP Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's annual contribution rate for calendar year 2015 was 13.6%. For the fiscal year ended April 30, 2016, the City contributed \$76,717 to the plan. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability

The City's net pension liability was measured as of December 31, 2015. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions

The following are the methods and assumptions used to determine total pension liability at December 31, 2015:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.75%
- **Salary Increases** were expected to be 3.75% to 14.5%, including inflation.
- The **Investment Rate of Return** was 6.65%
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2014 valuation pursuant to an experience study from years 2011 to 2013.
- **Mortality**
  - For for **Non-Disabled Retirees**, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
  - For **Disabled Retirees**, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustments that were applied for non-disabled lives.
  - For **Active Members**, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Sheriff's Law Enforcement (SLEP) - Continued*

Actuarial Assumptions - Continued

<u>Asset Class</u>	<u>Portfolio Target Percentage</u>	<u>Long-Term Expected Real Rate of Return</u>
Equities	38%	7.39%
International Equities	17%	7.59%
Fixed Income	27%	3.00%
Real Estate	8%	6.00%
Alternative Investments	9%	2.75-8.15%
Cash Equivalents	<u>1%</u>	2.25%
Total	100%	

Single Discount Rate

A single Discount Rate of 6.65% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments(during the period in which the fiduciary net position is projected to be sufficient to pay benefits),and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.57%, and the resulting single discount rate is 6.65%.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Sheriff's Law Enforcement (SLEP) - Continued*

Changes in the Net Pension Liability

	Total Pension Liability <u>(A)</u>	Plan Fiduciary Net Position <u>(B)</u>	Net Pension Liability <u>(A)-(B)</u>
Balances at December 31, 2014	\$ 1,422,482	\$ 600,771	\$ 821,711
Changes for the year:			
Service Cost	-	-	
Interest on the Total Pension Liability	90,782	-	90,782
Changes of Benefit Terms	-	-	-
Differences Between Expected and Actual Experience of the Total Pension Liability	8,349	-	8,349
Changes of Assumptions	(11,848)	-	(11,848)
Contributions - Employer	-	77,614	(77,614)
Contributions - Employees	-	-	-
Net Investment Income	-	2,984	(2,984)
Benefit Payments, including Refunds of Employee Contributions	(85,620)	(85,620)	-
Other (Net Transfer)	<u>-</u>	<u>37,768</u>	<u>(37,768)</u>
Net Changes	<u>1,663</u>	<u>32,746</u>	<u>(31,083)</u>
Balances at December 31, 2015	<u>\$ 1,424,145</u>	<u>\$ 633,517</u>	<u>\$ 790,628</u>
Plan fiduciary net position as a percentage of the total pension liability		44.48%	
Covered Valuation payroll		\$ -	
Net pension liability as a percentage of covered valuation payroll		0.00%	

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Sheriff's Law Enforcement (SLEP) - Continued*

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 6.65%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Decrease <u>5.65%</u>	Current Single Discount Rate Assumption <u>6.65%</u>	1% Increase <u>7.65%</u>
Total Pension Liability	\$ 1,610,951	\$ 1,424,145	\$ 1,271,172
Plan Fiduciary Net Position	<u>633,517</u>	<u>633,517</u>	<u>633,517</u>
Net Pension Liability	\$ 977,434	\$ 790,628	\$ 637,655

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2016, the City recognized pension expense of \$(11,979). At April 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows of Resources
Deferred Amounts Related to Pensions			
Deferred Amounts to be Recognized in Pension Expense in Future Periods			
Differences between expected and actual experience	\$ -	\$ -	\$ -
Changes of assumptions	-	-	-
Net difference between projected and actual earning on pension plan investments	<u>34,552</u>	<u>-</u>	<u>34,552</u>
Total Deferred Amounts to be recognized in pension expense in future periods	<u>34,552</u>	<u>-</u>	<u>34,552</u>
Pension Contributions made subsequent to the Measurement Date	<u>24,974</u>	<u>-</u>	<u>24,974</u>
Total Deferred Amounts Related to Pensions	<u>\$ 59,526</u>	<u>\$ -</u>	<u>\$ 59,526</u>

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Sheriff's Law Enforcement (SLEP) - Continued*

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions - Continued

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

<u>Year Ending December 31,</u>	<u>Net Deferred Outflows of Resources</u>
2016	\$ 8,638
2017	8,638
2018	8,638
2019	8,638
2020	-
Thereafter	<u>-</u>
Total	<u>\$ 34,552</u>

*Fire Pension Fund*

Plan Description

The Plan is a single-employer defined benefit pension plan that covers all sworn fire personnel. The Plan provides retirement, disability, and death benefits to plan members and their beneficiaries. The defined benefits and the employee and employer contribution levels are governed by Illinois State Statutes, Chapter 40 5/4, Article 4, and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund.

Membership of the plan consisted of the following at April 30, 2016 the date of the latest actuarial valuation:

Active members	29
Retirees and beneficiaries	39
Inactive, non-retiring members	<u>1</u>
Total	<u>69</u>
Participating employers	<u>1</u>

Funding Policy

The contribution requirements of plan members and the City are established and may be amended by the State legislature. Plan members are required to contribute 9.455% of their base salary to the Firemen's Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan as actuarially determined by an enrolled actuary. The current rate is 44.88% of current payroll. Administrative costs of the plan are financed through investment earnings.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Fire Pension Fund - Continued*

Benefit Provisions

Tier I – Membership started prior to January 1, 2011

A firefighter age 50 or more with 20 years or more of creditable service who is no longer in service as a firefighter, shall receive 50% of the greater of the annual salary held in the year preceding retirement or the annual salary held on the last day of service. The annual pension shall be increased by 2½% of such annual salary for each additional year of service from 20 years of service to 30 years of service, up to a maximum of 25%.

A firefighter who is separated from service having between 10 and 20 years of creditable service, who is not entitled to receive a disability pension, and who did not apply for a refund of contributions at separation of service, shall receive an annual pension upon attainment of age 60 based on the monthly salary attached to rank in the fire services on the date of retirement or separation of service according to the following years of service: for 10 years, 15%; for 11 years, 17.6%; for 12 years, 20.4%, for 13 years, 23.4%; for 14 years, 26.6%; for 15 years, 30%; for 16 years, 33.6%; for 17 years, 37.4%; for 18 years, 41.4%; for 19 years, 45.6% of salary.

The annual pension of a firefighter retired from service with 20 or more years of creditable service shall increase annually, 3% of the original pension amount after the attainment of age 55 for each year elapsed since retirement, followed by an additional 3% of the amount of pension payable at the time of increase on each January 1 thereafter.

Tier II – Membership started after December 31, 2010

A firefighter age 55 or more with 10 years of creditable service who is no longer in service as a firefighter, shall receive 2½% of the final average salary for each year of service. The final average salary is defined as the average salary based on the highest consecutive 96 months of the final 120 months of service.

A firefighter who is separated from service having between 10 and 20 years of creditable service, who is not entitled to receive a disability pension, and who did not apply for a refund of contributions at separation of service, shall receive an annual pension upon attainment of age 60 based on the monthly salary attached to rank in the fire services on the date of retirement or separation of service according to the following years of service: for 10 years, 15%; for 11 years, 17.6%; for 12 years, 20.4%, for 13 years, 23.4%; for 14 years, 26.6%; for 15 years, 30%; for 16 years, 33.6%; for 17 years, 37.4%; for 18 years, 41.4%; for 19 years, 45.6% of salary.

Early retirement is offered for firefighters at age 50 or greater with 10 or more creditable years of service, but with a penalty of ½% for each month prior to age 55.

The annual pension of a firefighter retired from service with 20 or more years of creditable service shall increase annually by the lessor of ½ of the Consumer Price Index - all urban consumers (CPI-U) or 3% increase of the original pension amount after attainment of age 60, followed by an additional increase of the lessor of ½ of the CPI-U or 3% of the original pension amount on each January 1 thereafter.

The Plan also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Fire Pension Fund - Continued*

Tier II – Membership started after December 31, 2010 - Continued

Members that terminate their participation may withdraw their contributions and forfeit future benefits.

Net Pension Liability

The City's net pension liability was measured as of April 30, 2016. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions

The following are the methods and assumptions used to determine total pension liability at April 30, 2016:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was 5 year smoothed market, corridor for contribution determination.
- The **Inflation Rate** was assumed to be 1.5%
- **Salary Increases** were graded rates from 4.86% at age 25 to 1.12% at age 55.
- The **Investment Rate of Return** was 6.75%
- **Mortality**
  - Active Lives - RP 2000 Combined Healthy Mortality Table (male) with blue collar adjustment projected by Scale BB to 2015.
  - Disable Lives - RP 2000 Combined Healthy Mortality Table (male) with blue collar adjustment projected by Scale BB to 2015 with 150% load for participants under age 50.

A detailed description of the actuarial assumptions and methods can be found in the May 1, 2016 actuarial valuation report.

Single Discount Rate

A single Discount Rate of 6.75% was used to measure the total pension liability. Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects:

1. A long-term expected rate of return on pension plan investments (to the extent that the plan's net fiduciary position is projected to be sufficient to pay benefits) and
2. A tax exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary position is insufficient to pay benefits).

For the purposes of this valuation, the expected rate of return on pension plan investments is 6.75%; the municipal bond rate is 3.32% (based upon the weekly rate closest to but not later than the measurement date of the 20-Year Bond Buyer Index as published by the Federal Reserve 04-28-2016); and the resulting single discount rate is 6.75%.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Fire Pension Fund - Continued*

Single Discount Rate - Continued

Expected contributions are developed based on the following:

- Employee contributions for current participants
- Normal cost contributions for current participants
- Unfunded Accrued Liability (UAL) contributions for current and future participants

Changes in the Net Pension Liability

	Total Pension Liability <u>(A)</u>	Plan Fiduciary Net Position <u>(B)</u>	Net Pension Liability <u>(A)-(B)</u>
Balances at December 31, 2014	\$ 25,987,069	\$ 13,470,493	\$ 12,516,576
Changes for the year:			
Service Cost	391,583	-	391,583
Interest on the Total Pension Liability	1,704,543	-	1,704,543
Changes of Benefit Terms Differences Between Expected and Actual Experience of the Total Pension Liability	645,743	-	645,743
Changes of Assumptions	733,220	-	733,220
Contributions - Employer	-	809,742	(809,742)
Contributions - Employees	-	161,057	(161,057)
Net Investment Income	-	(305,431)	305,431
Benefit Payments, including Refunds of Employee Contributions	(1,602,708)	(1,602,708)	-
Other (Net Transfer)	<u>-</u>	<u>(29,257)</u>	<u>29,257</u>
Net Changes	<u>1,872,381</u>	<u>(966,597)</u>	<u>2,838,978</u>
Balances at December 31, 2015	<u>\$ 27,859,450</u>	<u>\$ 12,503,896</u>	<u>\$ 15,355,554</u>
Plan fiduciary net position as a percentage of the total pension liability		44.48%	
Covered Valuation payroll		\$ 1,733,554	
Net pension liability as a percentage of covered valuation payroll		885.78%	

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Fire Pension Fund - Continued*

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 6.75%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Decrease <u>5.75%</u>	Current Single Discount Rate Assumption <u>6.75%</u>	1% Increase <u>7.75%</u>
Total Pension Liability	\$ 31,106,201	\$ 27,859,450	\$ 25,072,229
Plan Fiduciary Net Position	<u>12,503,896</u>	<u>12,503,896</u>	<u>12,503,896</u>
Net Pension Liability	\$ 18,602,305	\$ 15,355,554	\$ 12,568,333

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2016, the City recognized pension expense of \$1,904,253. At April 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Outflows of Resources
Deferred Amounts Related to Pensions			
Deferred Amounts to be Recognized in Pension Expense in Future Periods			
Differences between expected and actual experience	\$ 1,056,437	\$ -	\$ 1,056,437
Changes of assumptions	2,298,165	-	2,298,165
Net difference between projected and actual earning on pension plan investments	<u>1,028,972</u>	<u>-</u>	<u>1,028,972</u>
Total Deferred Amounts to be recognized in pension expense in future periods	<u>4,383,574</u>	<u>-</u>	<u>4,383,574</u>
Pension Contributions made subsequent to the Measurement Date	<u>-</u>	<u>-</u>	<u>-</u>
Total Deferred Amounts Related to Pensions	<u>\$ 4,383,574</u>	<u>\$ -</u>	<u>\$ 4,383,574</u>

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Fire Pension Fund - Continued*

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions - Continued

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

<u>Year Ending December 31,</u>	<u>Net Deferred Outflows of Resources</u>
2017	\$ 817,912
2018	817,912
2019	817,912
2020	790,499
2021	553,816
Thereafter	<u>585,523</u>
Total	<u>\$ 4,383,574</u>

*Police Pension Fund*

Plan Description

The Plan is a single-employer defined benefit pension plan that covers all sworn police personnel. The Plan provides retirement, disability, and death benefits to plan members and their beneficiaries. The defined benefits and the employee and employer contribution levels are governed by Illinois State Statutes, Chapter 40 5/4, Article 3, and may be amended only by the Illinois legislature. The City accounts for the plan as a pension trust fund.

Membership of the plan consisted of the following at April 30, 2016, the date of the latest actuarial valuation:

Active members	65
Retirees and beneficiaries	61
Inactive, non-retired members	<u>4</u>
Total	<u>130</u>
Participating employers	<u>1</u>

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Police Pension Fund - Continued*

Funding Policy

The contribution requirements of plan members and the City are established and may be amended by the State legislature. Plan members are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan as actuarially determined by an enrolled actuary. The current rate is 43.09% of current payroll. Administrative costs of the plan are financed through investment earnings.

Benefit Provisions

Tier I – Membership started prior to January 1, 2011

A police officer age 50 or more with 20 years or more of creditable service who is no longer in service as a police officer, shall receive 50% of the greater of the annual salary held in the year preceding retirement or the annual salary held on the last day of service. The annual pension shall be increased by 2½% of such annual salary for each additional year of service from 20 years of service to 30 years of service, up to a maximum of 25%.

A police officer who is separated from service having between 8 and 20 years of creditable service, who is not entitled to receive a disability pension, and who did not apply for a refund of contributions at separation of service, shall receive an annual pension upon attainment of age 60 in the amount of 2½% of the annual salary held in the year preceding termination times the number of years of creditable service or 2½% of the annual salary held on the last day of service times the number of years of creditable service, whichever is greater.

The annual pension of a police officer retired from service with 20 or more years of creditable service shall increase annually, 3% of the original pension amount after the attainment of age 55 for each year elapsed since retirement, followed by an additional 3% of the amount of pension payable at the time of increase on each January 1 thereafter.

Tier II – Membership started after December 31, 2010

A police officer age 55 or more with 10 years of creditable service who is no longer in service as a police officer, shall receive 2½% of the final average salary for each year of service. The final average salary is defined as the average salary based on the highest consecutive 96 months of the final 120 months of service.

A police officer who is separated from service having between 8 and 20 years of creditable service, who is not entitled to receive a disability pension, and who did not apply for a refund of contributions at separation of service, shall receive an annual pension upon attainment of age 60 in the amount of 2½% of the annual salary held in the year preceding termination times the number of years of creditable service or 2½% of the annual salary held on the last day of service times the number of years of creditable service, whichever is greater.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Police Pension Fund - Continued*

Benefit Provisions - Continued

Tier II – Membership started after December 31, 2010 - Continued

Early retirement is offered for police officers at age 50 or greater with 10 or more creditable years of service, but with a penalty of ½% for each month prior to age 55.

The annual pension of a police officer retired from service with 20 or more years of creditable service shall increase annually by the lesser of ½ of the Consumer Price Index - all urban consumers (CPI-U) or 3% increase of the original pension amount after attainment of age 60, followed by an additional increase of the lesser of ½ of the CPI-U or 3% of the original pension amount on each January 1 thereafter.

The Plan also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

Members that terminate their participation may withdraw their contributions and forfeit future benefits.

Net Pension Liability

The City's net pension liability was measured as of April 30, 2016. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions

The following are the methods and assumptions used to determine total pension liability at April 30, 2016:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was 5 year smoothed market, no corridor.
- The **Inflation Rate** was assumed to be 2.00%.
- **Salary Increases** were graded rates from 4.86% at age 25 to 1.12% at age 55.
- The **Investment Rate of Return** was 6.75%.
- **Mortality**
  - Active Lives - RP 2000 Combined Healthy Mortality Table (male) with blue collar adjustment projected by Scale BB to 2015.
  - Disable Lives - RP 2000 Combined Healthy Mortality Table (male) with blue collar adjustment projected by Scale BB to 2015 with 150% load for participants under age 50.

A detailed description of the actuarial assumptions and methods can be found in the May 1, 2016 actuarial valuation report.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Police Pension Fund - Continued*

Single Discount Rate

A single Discount Rate of 6.75% was used to measure the total pension liability. Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects:

1. A long-term expected rate of return on pension plan investments (to the extent that the plan's net fiduciary position is projected to be sufficient to pay benefits) and
2. A tax exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary position is insufficient to pay benefits).

For the purposes of this valuation, the expected rate of return on pension plan investments is 6.75%; the municipal bond rate is 3.32% (based upon the weekly rate closest to but not later than the measurement date of the 20-Year Bond Buyer Index as published by the Federal Reserve 04-28-2016); and the resulting single discount rate is 6.75%.

Expected contributions are developed based on the following:

Employee contributions for current participants

Normal cost contributions for current participants

Unfunded Accrued Liability (UAL) contributions for current and future participants

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Police Pension Fund - Continued*

Changes in the Net Pension Liability

	Total Pension Liability <u>(A)</u>	Plan Fiduciary Net Position <u>(B)</u>	Net Pension Liability <u>(A)-(B)</u>
Balances at December 31, 2014	\$ 48,094,837	\$ 22,129,919	\$ 25,964,918
Changes for the year:			
Service Cost	917,764	-	917,764
Interest on the Total Pension Liability	3,171,932	-	3,171,932
Changes of Benefit Terms	-	-	-
Differences Between Expected and Actual Experience of the Total Pension Liability	(1,421,636)	-	(1,421,636)
Changes of Assumptions	1,550,863	-	1,550,863
Contributions - Employer	-	2,175,859	(2,175,859)
Contributions - Employees	-	393,468	(393,468)
Net Investment Income	-	(29,806)	29,806
Benefit Payments, including Refunds of Employee Contributions	(2,407,083)	(2,407,083)	-
Other (Net Transfer)	<u>-</u>	<u>(59,011)</u>	<u>59,011</u>
Net Changes	<u>1,811,840</u>	<u>73,427</u>	<u>1,738,413</u>
Balances at December 31, 2015	<u>\$ 49,906,677</u>	<u>\$ 22,203,346</u>	<u>\$ 27,703,331</u>
Plan fiduciary net position as a percentage of the total pension liability		44.49%	
Covered Valuation payroll		\$ 3,859,338	
Net pension liability as a percentage of covered valuation payroll		717.83%	

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Police Pension Fund - Continued*

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 6.75%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Decrease <u>5.75%</u>	Current Single Discount Rate Assumption <u>6.75%</u>	1% Increase <u>7.75%</u>
Total Pension Liability	\$ 56,953,096	\$ 49,906,677	\$ 44,125,185
Plan Fiduciary Net Position	<u>22,203,346</u>	<u>22,203,346</u>	<u>22,203,346</u>
Net Pension Liability	\$ 34,749,750	\$ 27,703,331	\$ 21,921,839

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2016, the City recognized pension expense of \$(3,009,368). At April 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Net Deferred Outflows of Resources</u>
Deferred Amounts Related to Pensions			
Deferred Amounts to be Recognized in Pension Expense in Future Periods			
Differences between expected and actual experience	\$ -	\$ 654,845	\$ (654,845)
Changes of assumptions	3,863,362	-	3,863,362
Net difference between projected and actual earning on pension plan investments	<u>1,222,827</u>	<u>-</u>	<u>1,222,827</u>
Total Deferred Amounts to be recognized in pension expense in future periods	<u>5,086,189</u>	<u>654,845</u>	<u>4,431,344</u>
Pension Contributions made subsequent to the Measurement Date	<u>-</u>	<u>-</u>	<u>-</u>
Total Deferred Amounts Related to Pensions	<u>\$ 5,086,189</u>	<u>\$ 654,845</u>	<u>\$ 4,431,344</u>

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 8 - RETIREMENT PLANS - CONTINUED

*Police Pension Fund - Continued*

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions - Continued

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

<u>Year Ending December 31,</u>	<u>Net Deferred Outflows of Resources</u>
2017	\$ 695,933
2018	695,933
2019	695,933
2020	680,753
2021	386,431
Thereafter	<u>1,276,361</u>
Total	<u>\$ 4,431,344</u>

NOTE 9 - DEFERRED COMPENSATION PLAN

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation, which aggregated \$10,235,487 at April 30, 2016, is not available to employees until termination, retirement, death, or unforeseeable emergency. The deferred compensation plan assets are held in trust by a third party.

NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS

*Plan Description.* In addition to providing the pension benefits described, the City provides post-employment health care benefits (OPEB) for retired and eligible disabled employees through a single employer group health insurance plan. The benefits, benefit levels, and employee contributions are outlined in the Group Health Insurance Plan agreement with BlueCross BlueShield of Illinois.

*Benefits Provided.* The City provides post-employment health care benefits to its retirees and eligible disabled employees. To be eligible for benefits, an employee must qualify for retirement under one of the City's retirement plans. All health care benefits are provided through the City's Group Health Insurance Plan with Blue Cross Blue Shield of Illinois. The benefit levels are the same as those afforded to active employees. Benefits include inpatient and outpatient hospital services; emergency room; well care exams; ambulance treatment; chiropractic treatment; and prescription drug benefits. Upon a retiree reaching 65 years of age, Medicare becomes the primary insurer and the City's plan becomes secondary.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS - CONTINUED

*Membership.* At April 30, 2016, membership consisted of:

Retirees and beneficiaries receiving benefits	23
Active participants	238
Disabled participants	<u>8</u>
Total	<u>269</u>
Participating employers	<u>1</u>

*Funding Policy.* City management reviews the contribution percentages between the City and employees with the Employee Benefits Committee on an annual basis. All retirees contribute 100% of the blended premium to the plan and the City contributes the implicit premium to cover the cost of providing the benefits to the retirees via the insured plan. For the fiscal year ended April 30, 2015, the City contributed a total of \$274,111 (\$169,659 in premiums for eligible disabled employees and \$104,452 in implicit premiums for retired employees).

*Annual OPEB costs and Net OPEB Obligation.* The City had an actuarial valuation performed for the plan as of April 30, 2015 to determine the employer's annual required contribution (ARC) for the fiscal year ended April 30, 2015. The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for fiscal year 2016 was as follows:

Fiscal Year Ending	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2014	239,956	100.0 %	330,753
2015	799,581	35.2 %	836,224
2016	799,581	35.2 %	836,224

The net OPEB obligation as of April 30, 2016 was calculated as follows:

Annual required contribution	\$	784,128
Interest on net OPEB obligation		14,884
Adjustment to annual required contributions		<u>(19,431)</u>
Annual OPEB cost		779,581
Contributions made		<u>(274,111)</u>
Increase (Decrease) in net OPEB obligation		505,470
Net OPEB obligation, beginning of year		<u>330,754</u>
Net OPEB obligation, end of year	\$	<u>836,224</u>

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS - CONTINUED

*Funded Status and Funding Progress.* The funded status of the plan as of April 30, 2015 actuarial valuation was as follows:

Actuarial accrued liability (AAL)	\$ 8,791,089
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	8,791,089
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	13,807,866
UAAL as a percentage of covered payroll	63.7%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions.* Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point.

In the April 30, 2015 actuarial valuation, the entry age normal cost method was used. The actuarial assumptions included a 4.50% discount rate (includes a 2.50% inflation assumption), projected salary increases of 3.00% and an annual healthcare cost trend rate of 8.00% initially, reduced by decrements to an ultimate rate of 5.00%. The actuarial value of assets was not determined as the City has not advance funded its obligation. The plan's unfunded actuarial accrued liability is being amortized as a level dollar amount over 30 years on a closed basis.

NOTE 11 - FUND BALANCE CLASSIFICATIONS

The combining balance sheet major and nonmajor governmental funds, include a number of reserves which are maintained for specific purposes. The nature and purpose of the significant reserves are:

Governmental type fund balance in detail are as follows at April 30, 2016:

Nonspendable Fund Balance - Governmental Funds

Prepays	\$ 348,641
Inventories	<u>169,604</u>
	<u>\$ 518,245</u>

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 11 - FUND BALANCE CLASSIFICATIONS

Restricted Fund Balance - Governmental Funds

Public safety	\$ 517,051
Grant funds	26,368
Debt service	2,512,877
Economic development	38,378
Maintenance of roadways	<u>1,088,142</u>
	<u>\$ 4,182,816</u>

Committed Fund Balance - Governmental Funds

Saluki Way	\$ 1,000,000
Carbondale Community High School	252,179
Perpetual care	380,668
Public safety	7,931
Gifts	<u>6,911</u>
	<u>\$ 1,647,689</u>

Assigned Fund Balance - Governmental Funds

Employee relations	\$ 650
Gifts	3,300
Local Improvement	<u>845,266</u>
	<u>\$ 849,216</u>

NOTE 12 - OTHER BONDING

The following notes and bonds were issued by the City of Carbondale, Illinois, to finance various private enterprise and individual projects. Although the legal form of the notes and bonds may vary, they do not constitute an indebtedness, liability, or legal obligation of the City of Carbondale, Illinois, and, accordingly, are not included in the City's financial statements. The following such notes and bonds were issued by the City since the proceeds were used for a purpose which benefited the general public.

Economic and Industrial Revenue Notes and Bonds

The City has issued \$26,231,000 in economic and industrial revenue notes and bonds. Those notes and bonds are payable solely from revenues, receipts, and other monies pledged by the private enterprise or individual utilizing the proceeds.

NOTE 13 - OTHER REQUIRED DISCLOSURES

Excess of Expenditures Over Appropriations

Excess of expenditures over appropriations in individual funds for the year ended April 30, 2016, are as follows:

<u>Fund</u>	<u>Expenditures</u>	<u>Budget</u>
Tax Increment Fund #2	\$ 310,103	\$ 280,237
Foreign Fire Insurance Board	\$ 73,964	\$ 20,000

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2016

NOTE 14 - INTERFUND RECEIVABLES AND PAYABLES

Interfund receivables and interfund payables are as follows at April 30, 2016:

<u>Fund</u>	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Governmental Funds:		
General Fund	\$ 860,380	\$ 36,652
Local Improvement	36,652	-
Motor Fuel Tax Fund	-	490
Total Governmental	<u>897,032</u>	<u>37,142</u>
Enterprise Funds:		
Waterworks & Sewerage Fund	-	805,003
Parking System Fund	-	3,276
Solid Waste Management Fund	-	34,167
Rental Properties Fund	<u>-</u>	<u>17,444</u>
Total Enterprise Funds	<u>-</u>	<u>859,890</u>
 Total All Funds	 <u>\$ 897,032</u>	 <u>\$ 897,032</u>

Interfund balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payment between funds are made.

Interfund balances not expected to be repaid within one year:

Water and Sewer Fund of \$606,000 payable to the General Fund for the funding of projects. The City is undetermined when the balance will be repaid.

NOTE 15 - INTERFUND TRANSFERS

The following is a schedule of operating transfers as included in the Statement of Net Assets of the County.

	Transfers In	Transfers Out
Major Funds:		
General Fund	\$ -	\$ 1,606,289
Total Major Funds	<u>-</u>	<u>1,606,289</u>
Nonmajor Governmental Funds:		
Tax Increment #1	-	280,237
Tax Increment #2	280,237	-
Motor Fuel Tax	-	450,000
Local Improvement Fund	100,000	268,870
Debt Service	<u>2,225,159</u>	<u>-</u>
Total Nonmajor Funds	<u>2,605,396</u>	<u>999,107</u>
 Total All Funds	 <u>\$ 2,605,396</u>	 <u>\$ 2,605,396</u>

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 15 - INTERFUND TRANSFERS - CONTINUED

Transfers are used to (1) move revenues from the funds that statute or budget requires to collect them to the fund that statute or budget requires to expend them or (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTE 16 - RISK MANAGEMENT

The government is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The city maintains an internal service fund for its group health insurance. City employees are insured under a Health Reimbursement Account (HRA) provided through Health Alliance. Each participating fund makes payments to the self-insurance fund for amounts which are determined based on monthly insurance claims reports. Such payments are displayed on the financial statements as revenues and expenditures/expenses.

The City has contracted with Arthur J. Gallagher Risk Management Services, Inc. to provide property and general liability, and workers compensation coverage. The City's monthly premium payments for fiscal year ending April 30, 2016 were approximately \$106,000.

There has been no significant reduction in insurance coverage from the previous year in any of the City's policies. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years. There are certain outstanding claims against the City which the ultimate outcome cannot be determined at this time.

NOTE 17 - INTEREST EXPENDITURES/EXPENSES

The total interest expenditures/expenses of the City aggregated \$993,498.

NOTE 18 - CHANGE IN ACCOUNTING PRINCIPLES AND PRIOR PERIOD ADJUSTMENT

The City adopted GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27*. This Statement establishes standards for measure and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expenses/expenditures. For defined benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. The Statement also requires enhanced note disclosures and schedules of required supplementary information that will be presented by the pension plans that are within its scope. GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB Statement No. 68*, was also adopted in fiscal year 2016. This Statement amends the new requirements for governments reporting a net pension liability.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2016

NOTE 18 - CHANGE IN ACCOUNTING PRINCIPLES AND PRIOR PERIOD ADJUSTMENT - CONTINUED

The implementation of GASB Statement No. 68 and 71 had the following effect:

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Component Units</u>
Net position, April 30, 2015	\$ 41,273,922	\$ 53,864,663	\$ 2,447,836
Prior period adjustment:			
Implementation GASB 68			
Net pension liability			
(measurement date 12/31/15)	(41,566,825)	(1,168,320)	(219,060)
Deferred outflows	6,384,560	99,687	18,691
Net pension obligations	<u>2,748,414</u>	<u>-</u>	<u>-</u>
Total prior period adjustment	<u>(32,433,851)</u>	<u>(1,068,633)</u>	<u>(200,369)</u>
Restated net position, November 30, 2015	<u>\$ 8,840,071</u>	<u>\$ 52,796,030</u>	<u>\$ 2,247,467</u>

NOTE 19 - SUBSEQUENT EVENT

Management evaluated all events and transactions that occurred after April 30, 2016 through November 28, 2016, the issue date of these financial statements.

REQUIRED SUPPLEMENTARY  
INFORMATION

CITY OF CARBONDALE, ILLINOIS  
REQUIRED SUPPLEMENTARY INFORMATION  
MULTIYEAR SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
IMRF REGULAR PLAN  
LAST 10 CALENDAR YEARS

Calendar year ending December 31, 2015	<u>2015</u>
Total Pension Liability	
Service Cost	\$ 865,127
Interest on the Total Pension Liability	4,507,508
Benefit Changes	-
Difference between Expected and Actual Experience	696,022
Assumption Changes	69,586
Benefit Payments and Refunds	<u>(3,816,205)</u>
Net Change in Total Pension Liability	2,322,038
Total Pension Liability - Beginning	<u>61,655,886</u>
Total Pension Liability - Ending (a)	<u>\$ 63,977,924</u>
Plan Fiduciary Net Position	
Employer Contributions	\$ 1,012,203
Employee Contributions	368,793
Pension Plan Net Investment Income	283,936
Benefit Payments and Refunds	(3,816,205)
Other	<u>1,459,576</u>
Net Change in Plan Fiduciary Net Position	(691,697)
Plan Fiduciary Net Position - Beginning	<u>58,004,886</u>
Plan Fiduciary Net Position - Ending (b)	<u>\$ 57,313,189</u>
Net Pension Liability/(Asset) - Ending (a) - (b)	6,664,735
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	89.58%
Cover Valuation Payroll	\$ 8,033,357
Net Pension Liability as a Percentage of Covered Valuation Payroll	82.96%

Notes to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

CITY OF CARBONDALE, ILLINOIS  
 REQUIRED SUPPLEMENTARY INFORMATION  
 MULTIYEAR SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
 IMRF SLEP PLAN  
 LAST 10 CALENDAR YEARS

Calendar year ending December 31, 2015	<u>2015</u>
Total Pension Liability	
Service Cost	\$ -
Interest on the Total Pension Liability	90,782
Benefit Changes	-
Difference between Expected and Actual Experience	8,349
Assumption Changes	(11,848)
Benefit Payments and Refunds	<u>(85,620)</u>
Net Change in Total Pension Liability	1,663
Total Pension Liability - Beginning	<u>1,422,482</u>
Total Pension Liability - Ending (a)	<u>\$ 1,424,145</u>
Plan Fiduciary Net Position	
Employer Contributions	\$ 77,614
Employee Contributions	-
Pension Plan Net Investment Income	2,984
Benefit Payments and Refunds	(85,620)
Other	<u>37,768</u>
Net Change in Plan Fiduciary Net Position	32,746
Plan Fiduciary Net Position - Beginning	<u>600,771</u>
Plan Fiduciary Net Position - Ending (b)	<u>\$ 633,517</u>
Net Pension Liability/(Asset) - Ending (a) - (b)	790,628
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	44.48%
Cover Valuation Payroll	\$ -
Net Pension Liability as a Percentage of Covered Valuation Payroll	0.00%

Notes to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

CITY OF CARBONDALE, ILLINOIS  
REQUIRED SUPPLEMENTARY INFORMATION  
MULTIYEAR SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
FIRE PENSION PLAN  
LAST 10 CALENDAR YEARS

Fiscal year ending April 30	<u>2016</u>	<u>2015</u>
Total Pension Liability		
Service Cost	\$ 391,583	\$ 359,535
Interest on the Total Pension Liability	1,704,543	1,538,009
Benefit Changes	-	-
Difference between Expected and Actual Experience	645,743	666,325
Assumption Changes	733,220	2,240,545
Benefit Payments and Refunds	<u>(1,602,708)</u>	<u>(1,456,431)</u>
Net Change in Total Pension Liability	1,872,381	3,347,983
Total Pension Liability - Beginning	<u>25,987,069</u>	<u>22,639,086</u>
Total Pension Liability - Ending (a)	<u>\$ 27,859,450</u>	<u>\$ 25,987,069</u>
 Plan Fiduciary Net Position		
Employer Contributions	\$ 809,742	\$ 760,746
Employee Contributions	161,057	186,538
Pension Plan Net Investment Income	(305,431)	724,873
Benefit Payments and Refunds	(1,602,708)	(1,456,431)
Other	<u>(29,257)</u>	<u>(25,435)</u>
Net Change in Plan Fiduciary Net Position	(966,597)	190,291
Plan Fiduciary Net Position - Beginning	<u>13,470,493</u>	<u>13,280,202</u>
Plan Fiduciary Net Position - Ending (b)	<u>\$ 12,503,896</u>	<u>\$ 13,470,493</u>
Net Pension Liability/(Asset) - Ending (a) - (b)	15,355,554	12,516,576
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	44.88%	51.84%
Cover Valuation Payroll	\$ 1,733,554	\$ 1,678,850
Net Pension Liability as a Percentage of Covered Valuation Payroll	885.78%	745.54%

Notes to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

CITY OF CARBONDALE, ILLINOIS  
 REQUIRED SUPPLEMENTARY INFORMATION  
 MULTIYEAR SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
 POLICE PENSION PLAN  
 LAST 10 CALENDAR YEARS

Fiscal year ending April 30	<u>2016</u>	<u>2015</u>
<b>Total Pension Liability</b>		
Service Cost	\$ 917,764	\$ 877,067
Interest on the Total Pension Liability	3,171,932	2,919,767
Benefit Changes	-	-
Difference between Expected and Actual Experience	(1,421,636)	775,386
Assumption Changes	1,550,863	3,063,832
Benefit Payments and Refunds	<u>(2,407,083)</u>	<u>(2,311,707)</u>
Net Change in Total Pension Liability	1,811,840	5,324,345
Total Pension Liability - Beginning	<u>48,094,837</u>	<u>42,770,492</u>
Total Pension Liability - Ending (a)	<u>\$ 49,906,677</u>	<u>\$ 48,094,837</u>
<b>Plan Fiduciary Net Position</b>		
Employer Contributions	\$ 2,175,859	\$ 2,029,328
Employee Contributions	393,468	397,658
Pension Plan Net Investment Income	(29,806)	1,225,221
Benefit Payments and Refunds	(2,407,083)	(2,311,707)
Other	<u>(59,011)</u>	<u>(36,475)</u>
Net Change in Plan Fiduciary Net Position	73,427	1,304,025
Plan Fiduciary Net Position - Beginning	<u>22,129,919</u>	<u>20,825,894</u>
Plan Fiduciary Net Position - Ending (b)	<u>\$ 22,203,346</u>	<u>\$ 22,129,919</u>
Net Pension Liability/(Asset) - Ending (a) - (b)	27,703,331	25,964,918
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	44.49%	46.01%
Cover Valuation Payroll	\$ 3,859,338	\$ 3,988,159
Net Pension Liability as a Percentage of Covered Valuation Payroll	717.83%	651.05%

Notes to Schedule:

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

CITY OF CARBONDALE, ILLINOIS  
 REQUIRED SUPPLEMENTARY INFORMATION  
 MULTIYEAR SCHEDULE OF CONTRIBUTIONS  
 LAST 10 CALENDAR YEARS

IMRF - Regular Plan					
Calendar Year Ending December 31,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2015	\$ 1,012,203	* \$ 1,012,203	\$ -	\$ 8,033,357	12.60%

\* Estimated based on contribution rate of 12.60% and covered valuation payroll of \$8,033,357

IMRF - SLEP Plan					
Calendar Year Ending December 31,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2015	\$ -	* \$ 77,614	\$ (77,614)	\$ -	-

\* Estimated based on contribution rate of 13.69% and covered valuation payroll of \$0

Notes to Schedule:

Summary Actuarial Methods and Assumptions Used in the Calculation of the 2015 Contribution Rate\*\*

Valuation Date:

Notes Actuarially determined contribution rates are calculated as of December 31 each year, which are 12 months prior to the beginning of the fiscal year in which contributions are reported.

Methods and Assumptions Used to Determine 2015 Contribution Rates:

Actuarial Cost Method: Aggregate entry age normal  
 Amortization Method: Level percentage of payroll, closed  
 Remaining Amortization Period: Non-Taxing bodies: 10-year rolling period  
 Taxing bodies (Regular, SLEP and ECO groups): 28-year closed period until remaining period reaches 15 years (then 15-year rolling period).  
 Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI.  
 SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 23 years for most employers (two employers were financed over 32 years).  
 Asset Valuation Method: 5-year smoothed market; 20% corridor  
 Wage Growth: 4.00%  
 Price Inflation: 3.0%--approximate; No explicit price inflation assumption is used in this valuation.  
 Salary Increases: 4.40% to 16.00% including inflation  
 Investment Rate of Return: 7.50%  
 Retirement Age: Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2011 valuation pursuant to an experience study of the period 2008 - 2010.  
 Mortality: RP-2000 Combined Healthy Mortality Table, adjusted for mortality improvements to 2020 using projection scale AA. For men 120% of the table rates were used. For women 92% of the table rates were used. For disabled lives, the mortality rates are the rates applicable to non-disabled lives set forward 10 years.

Other Information:

Notes There were no benefit changes during the year.

\*\* Based on Valuation Assumptions used in the December 31, 2013 actuarial valuation

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

CITY OF CARBONDALE, ILLINOIS  
 REQUIRED SUPPLEMENTARY INFORMATION  
 MULTIYEAR SCHEDULE OF CONTRIBUTIONS - CONTINUED  
 LAST 10 CALENDAR YEARS

Fire Pension Plan					
Fiscal Year Ending April 30,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2016	\$ 1,476,165	* \$ 809,742	\$ 666,423	\$ 1,733,554	46.71%
2015	\$ 1,282,591	\$ 760,746	\$ 521,845	\$ 1,678,850	45.31%

\* Estimated based on contribution rate of 46.71% and covered valuation payroll of \$1,733,554

Police Pension Plan					
Fiscal Year Ending April 30,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2016	\$ 3,233,988	* \$ 2,175,859	\$ 1,058,129	\$ 3,859,338	56.38%
2015	\$ 3,082,339	\$ 2,029,328	\$ 1,053,011	\$ 3,988,159	50.88%

\* Estimated based on contribution rate of 56.38% and covered valuation payroll of \$3,859,338

Notes to Schedule:

Summary Actuarial Methods and Assumptions Used in the Calculation of the 2016 Contribution Rate\*\*

Valuation Date: Actuarially determined contributions are calculated as of May 1 of each year prior to the beginning of the year in which contributions are reported.

Methods and Assumptions Used to Determine Total Pension Liability and Contribution Rates

Actuarial Cost Method: Entry age normal

Amortization Method: Level dollar

Amortization Period: Ends in fiscal year 2041

Asset Valuation Method: 5-year smoothed market, no corridor for contribution determination

Salary Increases: Graded rates from 4.86% at age 25 to 1.12% at age 55, plus 1.50% inflation allowance

Payroll Growth 3.50% per year

Investment Rate of Return: 6.75% per year

Retirement Age:	Rate of Retirement		Rate of Retirement	
Age	Rate of Retirement	Age	Rate of Retirement	
50	0.19	60	0.28	
51	0.12	61	0.36	
52	0.04	62	0.44	
53	0.06	63	0.52	
54	0.09	64	0.60	
55	0.12	65	0.68	
56	0.15	66	0.76	
57	0.19	67	0.84	
58	0.22	68	0.92	
59	0.25	69	1.00	

Notes to Schedule: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10 year trend is compiled, information is presented for those years for which information is available.

Mortality: Active Lives  
 RP 2000 Combined Healthy Mortality Table (male) with blue collar adjustment projected by scale BB to 2015

Disabled Lives  
 RP 2000 Combined Healthy Mortality Table (male) with blue collar adjustment projected by scale BB to 2015 with a 150% load for participants under age 50

Other Information: There were no benefit changes during the year.

Municipal Contributions at 100% based upon 5 year historical average. Contributions are assumed to be based upon the ARC or ADEC calculated two years prior.

A detailed description of the actuarial assumptions and methods can be found in the May 1, 2016 actuarial valuation report.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

CITY OF CARBONDALE, ILLINOIS  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
 GENERAL FUND  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Favorable (Unfavorable)
<b>Revenues:</b>				
General property taxes	\$ 1,035,263	\$ 1,035,263	\$ 1,034,887	\$ (376)
Sales, service and utility taxes	13,269,459	13,269,459	13,166,337	(103,122)
Intergovernmental revenue	9,663,151	9,740,262	9,833,568	93,306
Business franchise taxes and licenses	496,936	496,936	500,828	3,892
Fines	643,104	643,104	626,482	(16,622)
Use of money and property	122,244	131,444	285,596	154,152
Service charges, permits and fees	<u>889,371</u>	<u>891,971</u>	<u>895,995</u>	<u>4,024</u>
<b>Total Revenues</b>	<u>26,119,528</u>	<u>26,208,439</u>	<u>26,343,693</u>	<u>135,254</u>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	2,658,363	2,846,387	2,377,345	469,042
Finance	888,763	890,548	953,224	(62,676)
Police	9,761,814	9,881,915	9,534,607	347,308
Fire	3,664,039	3,842,989	3,745,170	97,819
Development services	1,613,784	1,623,784	1,281,351	342,433
Public works	2,886,657	2,896,657	2,706,435	190,222
Community services	2,597,350	2,597,350	2,533,899	63,451
Capital outlays	<u>458,000</u>	<u>1,009,646</u>	<u>1,100,678</u>	<u>(91,032)</u>
<b>Total Expenditures</b>	<u>24,528,770</u>	<u>25,589,276</u>	<u>24,232,709</u>	<u>1,356,567</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>1,590,758</u>	<u>619,163</u>	<u>2,110,984</u>	<u>1,491,821</u>
<b>Other Financing Sources (Uses):</b>				
Transfers in	25,000	25,000	-	(25,000)
Transfers out	(1,606,289)	(1,606,289)	(1,606,289)	-
Insurance proceeds	<u>-</u>	<u>13,933</u>	<u>64,984</u>	<u>51,051</u>
<b>Total Other Financing Sources (Uses)</b>	<u>(1,581,289)</u>	<u>(1,567,356)</u>	<u>(1,541,305)</u>	<u>26,051</u>
<b>NET CHANGE IN FUND BALANCE</b>	9,469	(948,193)	569,679	1,517,872
<b>FUND BALANCES, BEGINNING OF YEAR</b>	<u>8,058,868</u>	<u>8,058,868</u>	<u>8,058,868</u>	<u>-</u>
<b>FUND BALANCES, END OF YEAR</b>	<u>\$ 8,068,337</u>	<u>\$ 7,110,675</u>	<u>\$ 8,628,547</u>	<u>\$ 1,517,872</u>

(See independent auditor's report.)

CITY OF CARBONDALE, ILLINOIS

REQUIRED SUPPLEMENTARY INFORMATION  
NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

April 30, 2016

NOTE 1 - BUDGETARY BASIS OF ACCOUNTING

The City adopts annual operating budgets for all funds except for the Trust and Agency Funds and the Development and Rehabilitation Loan Private Purpose Trust. The City's procedures for developing its operating budgets are as follows:

- The budgetary process begins in mid-fall with re-estimation of current fiscal year revenues and expenditures.
- In December or January, budget ceilings are calculated by computing the estimated fund balance as of the beginning of the next fiscal year for each fund and adding projected fund revenues for the next fiscal year.
- After calculating the budget ceilings, the amount of available spendable resources is calculated by subtracting debt service and capital improvement expenditures from the budget ceilings.
- Available spendable resources are allocated to departments based upon the coming year's philosophy of budgetary intent.
- Department heads prepare budgets based upon their individual department budget ceilings.
- The City Manager, the Finance Director, and the department head meet to discuss the details of that department's proposed budget.
- After the City Manager has approved the proposed budgets, all department budgets are available for public inspection at the City Clerk's Office, the Finance Office, and the Public Library.
- In January, the City Council approves a revised five-year capital improvements project plan. The upcoming fiscal year of the plan is then incorporated with the City's annual budget.
- One week prior to the public hearing on the budget, the City Manager submits the proposed budget to the City Council for review.
- At least ten days prior to the enactment of the budget, a public hearing is conducted to obtain citizen comments on the proposed City budget.
- The ordinance enacting the budget is adopted by the City Council prior to May 1.
- Department and division heads may initiate the transfer of funds between line item accounts with approval of the City Manager. Transfer of budget funds from one department/division to another department/division requires City Council approval. Increases or decreases in overall budget revenue or expenditure requires City Council approval. The legal level of budgetary control is the department level.
- Formal budgetary integration is employed as a management control device during the year for the General, Special Revenue, Capital Projects, Debt Service, Enterprise and Internal Service Funds.
- Budgets for the General, Special Revenue, Capital Projects, Debt Service and Enterprise Funds are adopted on a basis consistent with generally accepted accounting principles.
- All appropriated budgets, including those in Capital Projects Funds, lapse at year end.

COMBINING AND INDIVIDUAL  
FUND STATEMENTS  
AND SCHEDULES

## MAJOR GOVERNMENTAL FUNDS

**The General Fund** accounts for all revenues and expenditures used to finance the traditional services associated with a municipal government which are not accounted for in other funds. These services include general government, public safety, community development, public works, lake and forestry management, and debt service.

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance Favorable (Unfavorable)
Revenues:				
General property taxes:				
Firemen's pension	\$ 752,564	\$ 752,564	\$ 752,272	\$ (292)
Policemen's pension	<u>282,699</u>	<u>282,699</u>	<u>282,615</u>	<u>(84)</u>
Total General property taxes	<u>1,035,263</u>	<u>1,035,263</u>	<u>1,034,887</u>	<u>(376)</u>
Sales, Service and Utility Taxes:				
Home rule sales	9,900,982	9,900,982	9,795,728	(105,254)
Use	479,150	479,150	598,844	119,694
Telephone and telegraph utility	548,195	548,195	541,868	(6,327)
Gas utility	294,672	294,672	212,558	(82,114)
Electric utility	1,164,142	1,164,142	1,079,402	(84,740)
Water utility	183,568	183,568	191,154	7,586
Municipal hotel/motel tax	<u>698,750</u>	<u>698,750</u>	<u>746,783</u>	<u>48,033</u>
Total Sales, Service and Utility Taxes	<u>13,269,459</u>	<u>13,269,459</u>	<u>13,166,337</u>	<u>(103,122)</u>
Intergovernmental Revenue:				
Sales tax	6,125,120	6,125,120	6,044,728	(80,392)
Illinois state income tax	2,156,810	2,156,810	2,649,433	492,623
Firemen's pension replacement tax	54,442	54,442	57,470	3,028
Police pension replacement tax	144,070	144,070	154,379	10,309
Road and bridge replacement tax	22,217	22,217	-	(22,217)
Township road and bridge tax	148,217	148,217	140,700	(7,517)
General replacement tax	49,387	49,387	22,309	(27,078)
Mobile home privilege tax	810	810	843	33
Other governmental units	23,349	57,849	68,680	10,831
Illinois ESDA Grant	25,265	25,265	8,205	(17,060)
Police Grants	198,757	218,258	137,936	(80,322)
Housing Rehabilitation Grant	380,000	380,000	152,648	(227,352)
Fire Grants	-	23,110	23,110	-
Video gaming tax	96,000	96,000	130,311	34,311
School district loan	237,207	237,207	242,816	5,609
Illinois charitable games tax	<u>1,500</u>	<u>1,500</u>	<u>-</u>	<u>(1,500)</u>
Total Intergovernmental Revenue	<u>9,663,151</u>	<u>9,740,262</u>	<u>9,833,568</u>	<u>93,306</u>

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CONTINUED)  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
<b>Business Franchise Taxes and Licenses:</b>				
Utility franchise fees	210,480	210,480	210,480	-
Cable television franchise tax	153,810	153,810	152,635	(1,175)
Liquor licenses	120,000	120,000	120,541	541
Vending licenses	200	200	265	65
Taxicab licenses	620	620	630	10
Entertainment machine licenses	2,500	2,500	2,750	250
Motion picture licenses	3,200	3,200	3,200	-
Contractor and builder licenses	500	500	520	20
Hotel and motel licenses	2,500	2,500	2,250	(250)
Miscellaneous licenses	3,126	3,126	7,557	4,431
<b>Total Business Franchise Taxes and Licenses</b>	<u>496,936</u>	<u>496,936</u>	<u>500,828</u>	<u>3,892</u>
<b>Fines:</b>				
Court fines	400,000	400,000	349,273	(50,727)
Animal violations	2,200	2,200	1,720	(480)
Parking non-meter	12,876	12,876	13,464	588
Pay by mail fines	92,578	92,578	96,366	3,788
Miscellaneous fines	135,450	135,450	165,659	30,209
<b>Total Fines</b>	<u>643,104</u>	<u>643,104</u>	<u>626,482</u>	<u>(16,622)</u>
<b>Use of Money and Property:</b>				
Interest on investments	7,078	7,078	11,887	4,809
Rental of property	37,015	37,015	34,826	(2,189)
Sale of city property	4,200	4,200	6,218	2,018
Private contributions	47,741	56,941	51,108	(5,833)
Fire gifts and contributions	2,000	2,000	-	(2,000)
Police gifts and contributions	7,500	7,500	1,395	(6,105)
Miscellaneous	16,710	16,710	180,162	163,452
<b>Total Use of Money and Property</b>	<u>122,244</u>	<u>131,444</u>	<u>285,596</u>	<u>154,152</u>
<b>Service Charges, Permits and Fees:</b>				
General government	84,234	84,234	70,635	(13,599)
Public safety	403,856	406,456	421,563	15,107
Community development	336,281	336,281	308,534	(27,747)
Public works	65,000	65,000	95,263	30,263
<b>Total Service Charges, Permits and Fees</b>	<u>889,371</u>	<u>891,971</u>	<u>895,995</u>	<u>4,024</u>
<b>Total Revenues</b>	<u>26,119,528</u>	<u>26,208,439</u>	<u>26,343,693</u>	<u>135,254</u>

(Continued)

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CONTINUED)  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance Favorable (Unfavorable)
Expenditures:				
Current:				
General Government:				
Mayor and City Council:				
Personal services	50,995	50,995	60,701	(9,706)
Direct operating charges and services	<u>20,073</u>	<u>20,073</u>	<u>8,464</u>	<u>11,609</u>
Total Mayor and City Council	<u>71,068</u>	<u>71,068</u>	<u>69,165</u>	<u>1,903</u>
City Manager:				
Personal services	237,438	513,249	345,277	167,972
Direct operating charges and services	<u>11,524</u>	<u>13,309</u>	<u>21,207</u>	<u>(7,898)</u>
Total City Manager	<u>248,962</u>	<u>526,558</u>	<u>366,484</u>	<u>160,074</u>
City Clerk:				
Personal services	135,309	135,309	132,777	2,532
Direct operating charges and services	<u>14,986</u>	<u>16,771</u>	<u>22,088</u>	<u>(5,317)</u>
Total City Clerk	<u>150,295</u>	<u>152,080</u>	<u>154,865</u>	<u>(2,785)</u>
City Attorney:				
Personal services	331,355	344,413	321,622	22,791
Direct operating charges and services	<u>30,012</u>	<u>31,797</u>	<u>24,529</u>	<u>7,268</u>
Total City Attorney	<u>361,367</u>	<u>376,210</u>	<u>346,151</u>	<u>30,059</u>
Human Resources:				
Personal services	256,106	256,106	257,305	(1,199)
Direct operating charges and services	<u>47,113</u>	<u>48,898</u>	<u>39,392</u>	<u>9,506</u>
Total Human Resources	<u>303,219</u>	<u>305,004</u>	<u>296,697</u>	<u>8,307</u>
Economic Development:				
Personal services	83,774	83,774	45,225	38,549
Direct operating charges and services	<u>42,061</u>	<u>76,561</u>	<u>72,115</u>	<u>4,446</u>
Total Economic Development	<u>125,835</u>	<u>160,335</u>	<u>117,340</u>	<u>42,995</u>
Support Services:				
Personal services	51,996	51,996	57,146	(5,150)
Direct operating charges and services	446,424	446,424	440,274	6,150
Services and charges transferred in	800	800	219	581
Nonoperating charges	177,162	177,162	170,479	6,683
Debt redemption	48,893	48,893	48,898	(5)
Capital outlays	-	-	202,341	(202,341)
Division contingency	<u>361,647</u>	<u>218,842</u>	<u>-</u>	<u>218,842</u>
Total Support Services	<u>1,086,922</u>	<u>944,117</u>	<u>919,357</u>	<u>24,760</u>

(Continued)

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CONTINUED)  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
City Hall/Civic Center:				
Personal services	277,887	277,887	263,769	14,118
Direct operating charges and services	34,250	34,570	45,732	(11,162)
Services and charges transferred in	300	300	-	300
Nonoperating charges	4,000	4,000	4,377	(377)
Expenditures transferred out	<u>(5,742)</u>	<u>(5,742)</u>	<u>(4,251)</u>	<u>(1,491)</u>
Total City Hall/Civic Center	<u>310,695</u>	<u>311,015</u>	<u>309,627</u>	<u>1,388</u>
Total General Government	<u>2,658,363</u>	<u>2,846,387</u>	<u>2,579,686</u>	<u>266,701</u>
Finance:				
Financial Management:				
Personal services	774,597	755,805	723,831	31,974
Direct operating charges and services	145,509	166,086	141,412	24,674
Capital outlay	-	-	18,612	(18,612)
Expenditures transferred out	<u>(372,389)</u>	<u>(372,389)</u>	<u>(322,562)</u>	<u>(49,827)</u>
Total Financial Management	<u>547,717</u>	<u>549,502</u>	<u>561,293</u>	<u>(11,791)</u>
Information Systems:				
Personal services	386,015	386,015	367,879	18,136
Direct operating charges and services	147,791	153,791	190,058	(36,267)
Capital outlay	400,000	400,000	252,959	147,041
Expenditures transferred out	(198,760)	(198,760)	(147,394)	(51,366)
Division contingency	<u>6,000</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Information Systems	<u>741,046</u>	<u>741,046</u>	<u>663,502</u>	<u>77,544</u>
Total Finance	<u>1,288,763</u>	<u>1,290,548</u>	<u>1,224,795</u>	<u>65,753</u>
Police:				
Personal services	8,851,695	8,849,569	8,785,292	64,277
Direct operating charges and services	842,119	921,646	699,810	221,836
Services and charges transferred in	68,000	68,000	49,505	18,495
Capital outlays	-	230,336	251,436	(21,100)
Division contingency	<u>-</u>	<u>42,700</u>	<u>-</u>	<u>42,700</u>
Total Police	<u>9,761,814</u>	<u>10,112,251</u>	<u>9,786,043</u>	<u>326,208</u>

(Continued)

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CONTINUED)  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Fire:				
Fire Protection:				
Personal services	3,329,418	3,493,850	3,390,269	103,581
Direct operating charges and services	109,529	128,547	103,509	25,038
Services and charges transferred in	34,000	34,000	64,097	(30,097)
Capital outlay	-	27,645	16,645	11,000
Debt redemption	111,706	111,706	116,539	(4,833)
Division contingency	-	-	-	-
Total Fire Protection	<u>3,584,653</u>	<u>3,795,748</u>	<u>3,691,059</u>	<u>104,689</u>
Emergency Management:				
Personal services	59,649	55,149	54,558	591
Direct operating charges and services	19,487	19,487	16,055	3,432
Services and charges transferred in	250	250	143	107
Capital outlays	-	-	-	-
Total Emergency Management	<u>79,386</u>	<u>74,886</u>	<u>70,756</u>	<u>4,130</u>
Total Fire	<u>3,664,039</u>	<u>3,870,634</u>	<u>3,761,815</u>	<u>108,819</u>
Development Services:				
Development Management:				
Personal Services	249,443	249,443	249,558	(115)
Direct operating charges and services	11,876	12,876	15,079	(2,203)
Services and charges transferred in	600	600	319	281
Nonoperating charges	380,000	389,000	132,566	256,434
Total Development Management	<u>641,919</u>	<u>651,919</u>	<u>397,522</u>	<u>254,397</u>
Building and Neighborhood Services:				
Personal services	638,128	624,994	578,466	46,528
Direct operating charges and services	77,549	90,683	81,516	9,167
Services and charges transferred in	3,900	3,900	3,908	(8)
Total Building and Neighborhood Services	<u>719,577</u>	<u>719,577</u>	<u>663,890</u>	<u>55,687</u>
Planning Services:				
Personal services	237,153	235,353	209,870	25,483
Direct operating charges and services	14,335	16,135	10,014	6,121
Services and charges transferred in	800	800	55	745
Total Planning Services	<u>252,288</u>	<u>252,288</u>	<u>219,939</u>	<u>32,349</u>
Total Development Services	<u>1,613,784</u>	<u>1,623,784</u>	<u>1,281,351</u>	<u>342,433</u>

(Continued)

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CONTINUED)  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance Favorable (Unfavorable)
Public Works:				
Engineering and Administration:				
Personal services	609,981	600,485	539,932	60,553
Direct operating charges and services	36,489	45,985	36,363	9,622
Services and charges transferred in	5,500	5,500	5,216	284
Expenditures transferred out	<u>(662,469)</u>	<u>(662,469)</u>	<u>(609,056)</u>	<u>(53,413)</u>
Total Engineering and Administration	<u>(10,499)</u>	<u>(10,499)</u>	<u>(27,545)</u>	<u>17,046</u>
Equipment Maintenance:				
Personal services	295,634	295,634	296,953	(1,319)
Direct operating charges and services	18,101	18,101	15,347	2,754
Services and charges transferred in	4,500	4,500	3,478	1,022
Expenditures transferred out	<u>(82,225)</u>	<u>(82,225)</u>	<u>(81,048)</u>	<u>(1,177)</u>
Total Equipment Maintenance	<u>236,010</u>	<u>236,010</u>	<u>234,730</u>	<u>1,280</u>
Building Maintenance:				
Direct operating charges and services	342,631	342,631	347,074	(4,443)
Services and charges transferred in	188,379	188,379	189,796	(1,417)
Capital outlay	<u>58,000</u>	<u>58,000</u>	<u>64,778</u>	<u>(6,778)</u>
Total Building Maintenance	<u>589,010</u>	<u>589,010</u>	<u>601,648</u>	<u>(12,638)</u>
Street Maintenance:				
Personal services	1,371,512	1,371,512	1,259,613	111,899
Direct operating charges and services	375,350	385,350	335,348	50,002
Services and charges transferred in	100,710	100,710	90,198	10,512
Capital outlay	-	91,665	91,664	1
Debt redemption	43,672	43,672	43,299	373
Expenditures transferred out	(136,596)	(136,596)	(129,848)	(6,748)
Division contingency	<u>11,840</u>	<u>11,840</u>	<u>-</u>	<u>11,840</u>
Total Street Maintenance	<u>1,766,488</u>	<u>1,868,153</u>	<u>1,690,274</u>	<u>177,879</u>
Cemeteries:				
Personal services	190,025	190,025	189,275	750
Direct operating charges and services	20,677	20,677	19,978	699
Services and charges transferred in	7,000	7,000	8,963	(1,963)
Capital outlay	-	202,000	202,243	(243)
Expenditures transferred out	<u>(742)</u>	<u>(742)</u>	<u>(1,730)</u>	<u>988</u>
Total Cemeteries	<u>216,960</u>	<u>418,960</u>	<u>418,729</u>	<u>231</u>

(Continued)

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CONTINUED)  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Forestry Management:				
Personal services	88,291	88,291	84,561	3,730
Direct operating charges and services	68,862	68,862	67,326	1,536
Services and charges transferred in	5,000	5,000	5,688	(688)
Capital outlay	-	-	-	-
Expenditures transferred out	<u>(15,465)</u>	<u>(15,465)</u>	<u>(10,291)</u>	<u>(5,174)</u>
Total Forestry Management	<u>146,688</u>	<u>146,688</u>	<u>147,284</u>	<u>(596)</u>
Total Public Works	<u>2,944,657</u>	<u>3,248,322</u>	<u>3,065,120</u>	<u>183,202</u>
Community Services:				
Agencies and Organizations:				
Direct operating charges and services	236,045	236,045	227,257	8,788
Nonoperating charges	2,349,979	2,349,979	2,295,316	54,663
Services and charges transferred in	<u>11,326</u>	<u>11,326</u>	<u>11,326</u>	<u>-</u>
Total Agencies	<u>2,597,350</u>	<u>2,597,350</u>	<u>2,533,899</u>	<u>63,451</u>
Total Community Services	<u>2,597,350</u>	<u>2,597,350</u>	<u>2,533,899</u>	<u>63,451</u>
Total Expenditures	<u>24,528,770</u>	<u>25,589,276</u>	<u>24,232,709</u>	<u>1,356,567</u>
Excess of Revenues Over Expenditures	<u>1,590,758</u>	<u>619,163</u>	<u>2,110,984</u>	<u>1,491,821</u>
Other Financing Sources and (Uses):				
Transfers from Tax Increment Fund	25,000	25,000	-	(25,000)
Transfers to Debt Service Fund	(1,506,289)	(1,506,289)	(1,506,289)	-
Transfers to Local Improvement Fund	(100,000)	(100,000)	(100,000)	-
Insurance Proceeds	<u>-</u>	<u>13,933</u>	<u>64,984</u>	<u>51,051</u>
Total Other Financing Sources and (Uses)	<u>(1,581,289)</u>	<u>(1,567,356)</u>	<u>(1,541,305)</u>	<u>26,051</u>
NET CHANGE IN FUND BALANCE	9,469	(948,193)	569,679	1,517,872
FUND BALANCES, BEGINNING OF YEAR	<u>8,058,868</u>	<u>8,058,868</u>	<u>8,058,868</u>	<u>-</u>
FUND BALANCES, END OF YEAR	<u>\$ 8,068,337</u>	<u>\$ 7,110,675</u>	<u>\$ 8,628,547</u>	<u>\$ 1,517,872</u>



## NONMAJOR GOVERNMENTAL FUNDS

**Special Revenue Funds** are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

**The Tax Increment Fund #1** accounts for expense in tax increment financing district #1.

**The Tax Increment Fund #2** accounts for expense in tax increment financing district #2.

**The Tax Increment Fund #3** accounts for expense in tax increment financing district #3.

**The Motor Fuel Tax Fund** accounts for motor fuel tax allocations from the State of Illinois for street maintenance, major street construction and traffic signal capital projects as approved by the Illinois Department of Transportation.

**Foreign Fire Insurance Board** accounts for money received from the state under the Illinois Foreign Fire Fund Statute.

**Capital Projects Funds** are created to account for financial resources to be used for the acquisition or construction of major capital facilities, except for those projects financed by Enterprise or Special Revenue Funds.

**The Local Improvement Fund** provides the control for construction of Capital Improvements Program projects that are not funded in other capital project, governmental, or proprietary funds. The primary sources of funding include the three-cent per gallon locally collected motor fuel tax, the funding source transfer from the General Fund and bond proceeds.

**The Debt Service Fund** accounts for financial resources to be used for the redemption of principal, interest and paying agent fees for General Obligation Bonds issued on behalf of Governmental Activities.

CITY OF CARBONDALE, ILLINOIS  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 APRIL 30, 2016

Special Revenue									
	Tax Increment Fund #1	Tax Increment Fund #2	Tax Increment Fund #3	Motor Fuel Tax Fund	Foreign Fire Insurance Board	Enterprise Zone Fees Fund	Local Improvement Fund	Debt Service Fund	Total Nonmajor Governmental Funds
Assets:									
Cash	\$ 17,139	\$ 3,678	\$ (1,859)	\$ 1,045,915	\$ 10,344	\$ 21,568	\$ 690,875	\$ 2,513,122	\$ 4,300,782
Accounts receivable:									
Consumers	-	-	-	5,470	-	-	-	-	5,470
Other governmental units and agencies	-	-	-	80,663	-	-	543,475	-	624,138
Due from other funds	-	-	-	-	-	-	36,652	-	36,652
Prepayments and other	-	-	-	-	-	-	-	-	-
Total Assets	<u>17,139</u>	<u>3,678</u>	<u>(1,859)</u>	<u>1,132,048</u>	<u>10,344</u>	<u>21,568</u>	<u>1,271,002</u>	<u>2,513,122</u>	<u>4,967,042</u>
Deferred Outflows of Resources									
Deferred outflows	-	-	-	-	-	-	-	-	-
Total Deferred Outflows of Resources	-	-	-	-	-	-	-	-	-
Total Assets and Deferred Outflows of Resources	<u>\$ 17,139</u>	<u>\$ 3,678</u>	<u>\$ (1,859)</u>	<u>\$ 1,132,048</u>	<u>\$ 10,344</u>	<u>\$ 21,568</u>	<u>\$ 1,271,002</u>	<u>\$ 2,513,122</u>	<u>\$ 4,967,042</u>
Liabilities:									
Accounts payable	\$ -	\$ 16,621	\$ -	\$ 40,518	\$ -	\$ 329	\$ 56,909	\$ -	\$ 114,377
Due to other funds	-	-	-	490	-	-	-	-	490
Total Liabilities	-	<u>16,621</u>	-	<u>41,008</u>	-	<u>329</u>	<u>56,909</u>	-	<u>114,867</u>
Deferred Inflows of Resources									
Deferred revenue - School Loans	-	-	-	-	-	-	368,827	-	368,827
Deferred Revenue - Other	-	-	-	2,898	-	-	-	245	3,143
Total Deferred Inflows of Resources	-	-	-	<u>2,898</u>	-	-	<u>368,827</u>	<u>245</u>	<u>371,970</u>
Fund Balances									
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted for:									
Economic development	17,139	-	-	-	-	21,239	-	-	38,378
Maintenance of roadways	-	-	-	1,088,142	-	-	-	-	1,088,142
Debt service	-	-	-	-	-	-	-	2,512,877	2,512,877
Public safety	-	-	-	-	10,344	-	-	-	10,344
Assigned									
Community investment program	-	-	-	-	-	-	845,266	-	845,266
Unassigned	-	(12,943)	(1,859)	-	-	-	-	-	(14,802)
Total Fund Balances (deficits)	<u>17,139</u>	<u>(12,943)</u>	<u>(1,859)</u>	<u>1,088,142</u>	<u>10,344</u>	<u>21,239</u>	<u>845,266</u>	<u>2,512,877</u>	<u>4,480,205</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances (deficits)	<u>\$ 17,139</u>	<u>\$ 3,678</u>	<u>\$ (1,859)</u>	<u>\$ 1,132,048</u>	<u>\$ 10,344</u>	<u>\$ 21,568</u>	<u>\$ 1,271,002</u>	<u>\$ 2,513,122</u>	<u>\$ 4,967,042</u>

CITY OF CARBONDALE, ILLINOIS  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
 NONMAJOR GOVERNMENTAL FUNDS  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Special Revenue								Total
	Tax Increment Fund #1	Tax Increment Fund #2	Tax Increment Fund #3	Motor Fuel Tax Fund	Foreign Fire Insurance Board	Enterprise Zone Fees Fund	Local Improvement Fund	Debt Service Fund	
<b>Revenues:</b>									
General property taxes	\$ 179,593	\$ 12,133	\$ 2,684	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 194,410
Sales, service and utility tax	-	-	-	-	-	-	848,981	-	848,981
Intergovernmental revenue	-	-	-	662,545	42,278	-	7,981	-	712,804
Use of money and property	410	-	-	33,063	-	3	751	3,053	37,280
Service charges, permits and fees	-	-	-	-	-	21,236	-	-	21,236
Federal subsidies for Build America Bonds interest	-	-	-	-	-	-	-	148,018	148,018
<b>Total Revenues</b>	<u>180,003</u>	<u>12,133</u>	<u>2,684</u>	<u>695,608</u>	<u>42,278</u>	<u>21,239</u>	<u>857,713</u>	<u>151,071</u>	<u>1,962,729</u>
<b>Expenditures:</b>									
<b>Current:</b>									
Fire	-	-	-	-	53,964	-	-	-	53,964
Public works	-	-	-	405,278	-	-	-	-	405,278
Community services	113,880	191,009	-	-	-	-	-	-	304,889
Capital outlays	-	119,094	-	95,746	20,000	-	189,744	-	424,584
<b>Debt Service</b>									
Principal	-	-	-	-	-	-	-	1,710,000	1,710,000
Interest	-	-	-	-	-	-	-	690,903	690,903
Fiscal agent fees	-	-	-	-	-	-	-	4,080	4,080
Refunding bond issuance costs	-	-	-	-	-	-	-	-	-
<b>Total Expenditures</b>	<u>113,880</u>	<u>310,103</u>	<u>-</u>	<u>501,024</u>	<u>73,964</u>	<u>-</u>	<u>189,744</u>	<u>2,404,983</u>	<u>3,593,698</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>66,123</u>	<u>(297,970)</u>	<u>2,684</u>	<u>194,584</u>	<u>(31,686)</u>	<u>21,239</u>	<u>667,969</u>	<u>(2,253,912)</u>	<u>(1,630,969)</u>
<b>Other Financing Sources (Uses):</b>									
Transfers in	-	280,237	-	-	-	-	100,000	2,225,159	2,605,396
Transfers out	(280,237)	-	-	(450,000)	-	-	(268,870)	-	(999,107)
Issuance of bonds	-	-	-	-	-	-	-	-	-
Premium on issuance of bonds	-	-	-	-	-	-	-	-	-
GOB refunding	-	-	-	-	-	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<u>(280,237)</u>	<u>280,237</u>	<u>-</u>	<u>(450,000)</u>	<u>-</u>	<u>-</u>	<u>(168,870)</u>	<u>2,225,159</u>	<u>1,606,289</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u>(214,114)</u>	<u>(17,733)</u>	<u>2,684</u>	<u>(255,416)</u>	<u>(31,686)</u>	<u>21,239</u>	<u>499,099</u>	<u>(28,753)</u>	<u>(24,680)</u>
<b>FUND BALANCES, BEGINNING OF YEAR</b>	<u>231,253</u>	<u>4,790</u>	<u>(4,543)</u>	<u>1,343,558</u>	<u>42,030</u>	<u>-</u>	<u>346,167</u>	<u>2,541,630</u>	<u>4,504,885</u>
<b>FUND BALANCES, END OF YEAR</b>	<u>\$ 17,139</u>	<u>\$ (12,943)</u>	<u>\$ (1,859)</u>	<u>\$ 1,088,142</u>	<u>\$ 10,344</u>	<u>\$ 21,239</u>	<u>\$ 845,266</u>	<u>\$ 2,512,877</u>	<u>\$ 4,480,205</u>

CITY OF CARBONDALE, ILLINOIS  
TAX INCREMENT FUND #1  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budgeted</u>	<u>Final Budgeted</u>	<u>Actual</u>	Variance Favorable (Unfavorable)
Revenues:				
General Property Tax	\$ 188,035	\$ 188,035	\$ 179,593	\$ (8,442)
Use of money and property	<u>564</u>	<u>564</u>	<u>410</u>	<u>(154)</u>
Total Revenues	<u>188,599</u>	<u>188,599</u>	<u>180,003</u>	<u>(8,596)</u>
Expenditures:				
Current - Community services:				
Development incentives - grants	114,581	114,581	112,601	1,980
Direct operating charges and services	<u>10,022</u>	<u>10,022</u>	<u>1,279</u>	<u>8,743</u>
Total Community services	<u>124,603</u>	<u>124,603</u>	<u>113,880</u>	<u>10,723</u>
Total Expenditures	<u>124,603</u>	<u>124,603</u>	<u>113,880</u>	<u>10,723</u>
Excess of Revenues Over Expenditures	<u>63,996</u>	<u>63,996</u>	<u>66,123</u>	<u>2,127</u>
Other Financing Sources (Uses):				
Transfers out	<u>(220,002)</u>	<u>(305,237)</u>	<u>(280,237)</u>	<u>25,000</u>
Total Other Financing Sources (Uses)	<u>(220,002)</u>	<u>(305,237)</u>	<u>(280,237)</u>	<u>25,000</u>
NET CHANGE IN FUND BALANCE	(156,006)	(241,241)	(214,114)	27,127
FUND BALANCES, BEGINNING OF YEAR	<u>231,253</u>	<u>231,253</u>	<u>231,253</u>	
FUND BALANCES, END OF YEAR	<u>\$ 75,247</u>	<u>\$ (9,988)</u>	<u>\$ 17,139</u>	<u>\$ 27,127</u>

CITY OF CARBONDALE, ILLINOIS  
TAX INCREMENT FUND #2  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budgeted</u>	<u>Final Budgeted</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
Revenues:				
General Property Tax	\$ 6,650	\$ 6,650	\$ 12,133	\$ 5,483
Use of money and property	<u>20</u>	<u>20</u>	<u>-</u>	<u>(20)</u>
Total Revenues	<u>6,670</u>	<u>6,670</u>	<u>12,133</u>	<u>5,463</u>
Expenditures:				
Current - Community services:				
Development incentives - grants	-	-	38,809	(38,809)
Direct operating charges and services	195,002	185,502	152,200	33,302
Capital outlay	<u>-</u>	<u>94,735</u>	<u>119,094</u>	<u>(24,359)</u>
Total Community services	<u>195,002</u>	<u>280,237</u>	<u>310,103</u>	<u>(29,866)</u>
Total Expenditures	<u>195,002</u>	<u>280,237</u>	<u>310,103</u>	<u>(29,866)</u>
Excess of Revenues Over Expenditures	<u>(188,332)</u>	<u>(273,567)</u>	<u>(297,970)</u>	<u>(24,403)</u>
Other Financing Sources (Uses):				
Transfers in	<u>195,002</u>	<u>280,237</u>	<u>280,237</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>195,002</u>	<u>280,237</u>	<u>280,237</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	6,670	6,670	(17,733)	(24,403)
FUND BALANCES, BEGINNING OF YEAR	<u>4,790</u>	<u>4,790</u>	<u>4,790</u>	
FUND BALANCES, END OF YEAR	<u>\$ 11,460</u>	<u>\$ 11,460</u>	<u>\$ (12,943)</u>	<u>\$ (24,403)</u>

CITY OF CARBONDALE, ILLINOIS  
TAX INCREMENT FUND #3  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Original Budgeted	Final Budgeted	Actual	Variance Favorable (Unfavorable)
Revenues:				
General Property Tax	\$ 2,726	\$ 2,726	\$ 2,684	\$ (42)
Use of money and property	-	-	-	-
Total Revenues	<u>2,726</u>	<u>2,726</u>	<u>2,684</u>	<u>(42)</u>
Expenditures:				
Current - Community services:				
Development incentives - grants	-	-	-	-
Direct operating charges and services	-	-	-	-
Total Community services	-	-	-	-
Total Expenditures	-	-	-	-
Excess of Revenues Over Expenditures	<u>2,726</u>	<u>2,726</u>	<u>2,684</u>	<u>(42)</u>
Other Financing Sources (Uses):				
Transfers out	-	-	-	-
Total Other Financing Sources (Uses)	-	-	-	-
NET CHANGE IN FUND BALANCE	2,726	2,726	2,684	(42)
FUND BALANCES, BEGINNING OF YEAR	<u>(4,543)</u>	<u>(4,543)</u>	<u>(4,543)</u>	
FUND BALANCES, END OF YEAR	<u>\$ (1,817)</u>	<u>\$ (1,817)</u>	<u>\$ (1,859)</u>	<u>\$ (42)</u>

CITY OF CARBONDALE, ILLINOIS  
MOTOR FUEL TAX FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budgeted</u>	<u>Final Budgeted</u>	<u>Actual</u>	Variance Favorable (Unfavorable)
Revenues:				
Intergovernmental revenue	\$ 1,020,420	\$ 1,543,900	\$ 662,545	\$ (881,355)
Use of money and property	<u>48,029</u>	<u>48,029</u>	<u>33,063</u>	<u>(14,966)</u>
Total Revenues	<u>1,068,449</u>	<u>1,591,929</u>	<u>695,608</u>	<u>(896,321)</u>
Expenditures:				
Current - Public works:				
Direct operating charges and services	514,010	514,010	405,278	108,732
Capital Outlays	<u>505,000</u>	<u>1,028,480</u>	<u>95,746</u>	<u>932,734</u>
Total Expenditures	<u>1,019,010</u>	<u>1,542,490</u>	<u>501,024</u>	<u>1,041,466</u>
Excess of Revenues Over Expenditures	<u>49,439</u>	<u>49,439</u>	<u>194,584</u>	<u>145,145</u>
Other Financing Sources (Uses):				
Transfers out	<u>(450,000)</u>	<u>(450,000)</u>	<u>(450,000)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>(450,000)</u>	<u>(450,000)</u>	<u>(450,000)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	(400,561)	(400,561)	(255,416)	145,145
FUND BALANCES, BEGINNING OF YEAR	<u>1,343,558</u>	<u>1,343,558</u>	<u>1,343,558</u>	
FUND BALANCES, END OF YEAR	<u>\$ 942,997</u>	<u>\$ 942,997</u>	<u>\$ 1,088,142</u>	<u>\$ 145,145</u>

CITY OF CARBONDALE, ILLINOIS  
FOREIGN FIRE INSURANCE BOARD  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budgeted</u>	<u>Final Budgeted</u>	<u>Actual</u>	Variance Favorable (Unfavorable)
Revenues:				
Intergovernmental Revenue	\$ -	\$ 20,000	\$ 42,278	\$ 22,278
Use of money and property	-	-	-	-
Total Revenues	<u>-</u>	<u>20,000</u>	<u>42,278</u>	<u>22,278</u>
Expenditures:				
Current - Fire:				
Other Expenditures	-	-	53,964	(53,964)
Capital outlay	-	<u>20,000</u>	<u>20,000</u>	<u>-</u>
Total Community services	<u>-</u>	<u>20,000</u>	<u>73,964</u>	<u>(53,964)</u>
Total Expenditures	<u>-</u>	<u>20,000</u>	<u>73,964</u>	<u>(53,964)</u>
Excess of Revenues Over Expenditures	<u>-</u>	<u>-</u>	<u>(31,686)</u>	<u>(31,686)</u>
Other Financing Sources (Uses):				
Transfers out	-	-	-	-
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	-	-	(31,686)	(31,686)
FUND BALANCES, BEGINNING OF YEAR	<u>42,030</u>	<u>42,030</u>	<u>42,030</u>	
FUND BALANCES, END OF YEAR	<u>\$ 42,030</u>	<u>\$ 42,030</u>	<u>\$ 10,344</u>	<u>\$ (31,686)</u>

CITY OF CARBONDALE, ILLINOIS  
ENTERPRISE ZONE FEES FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budgeted</u>	<u>Final Budgeted</u>	<u>Actual</u>	Variance Favorable (Unfavorable)
Revenues:				
Use of money and property	\$ -	\$ -	\$ 3	\$ 3
Service charges, permits and fees	<u>-</u>	<u>-</u>	<u>21,236</u>	<u>21,236</u>
Total Revenues	<u>-</u>	<u>-</u>	<u>21,239</u>	<u>21,239</u>
Expenditures:				
Current - Development services:				
Other Expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Community services	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess of Revenues Over Expenditures	<u>-</u>	<u>-</u>	<u>21,239</u>	<u>21,239</u>
Other Financing Sources (Uses):				
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	-	-	21,239	21,239
FUND BALANCES, BEGINNING OF YEAR	<u>-</u>	<u>-</u>	<u>-</u>	
FUND BALANCES, END OF YEAR	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 21,239</u>	<u>\$ 21,239</u>

CITY OF CARBONDALE, ILLINOIS  
 LOCAL IMPROVEMENT FUND  
 SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
Revenues:				
Municipal motor fuel tax	\$ 394,525	\$ 394,525	\$ 414,216	\$ 19,691
Sales, service and utility taxes	429,941	429,941	434,765	4,824
Intergovernmental revenue	800,384	800,384	7,981	(792,403)
Use of money and property	<u>550</u>	<u>550</u>	<u>751</u>	<u>201</u>
Total Revenues	<u>1,625,400</u>	<u>1,625,400</u>	<u>857,713</u>	<u>(767,687)</u>
Expenditures:				
Capital outlays	<u>1,140,880</u>	<u>1,140,880</u>	<u>189,744</u>	<u>951,136</u>
Total Expenditures	<u>1,140,880</u>	<u>1,140,880</u>	<u>189,744</u>	<u>951,136</u>
Deficiency of Revenues Over Expenditures	<u>484,520</u>	<u>484,520</u>	<u>667,969</u>	<u>183,449</u>
Other Financing Sources (Uses):				
Transfers in	100,000	100,000	100,000	-
Transfers out	<u>(268,870)</u>	<u>(268,870)</u>	<u>(268,870)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>(168,870)</u>	<u>(168,870)</u>	<u>(168,870)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	315,650	315,650	499,099	183,449
FUND BALANCES, BEGINNING OF YEAR	<u>346,167</u>	<u>346,167</u>	<u>346,167</u>	
FUND BALANCES, END OF YEAR	<u>\$ 661,817</u>	<u>\$ 661,817</u>	<u>\$ 845,266</u>	<u>\$ 183,449</u>

CITY OF CARBONDALE, ILLINOIS  
DEBT SERVICE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Original Budgeted	Final Budgeted	Actual	Variance Favorable (Unfavorable)
Revenues:				
Use of money and property	\$ 1,431	\$ 1,431	\$ 3,053	\$ 1,622
Federal subsidies for Build America Bonds interest	<u>147,699</u>	<u>147,699</u>	<u>148,018</u>	<u>319</u>
Total Revenues	<u>149,130</u>	<u>149,130</u>	<u>151,071</u>	<u>1,941</u>
Expenditures:				
Debt service:				
Principal	1,710,000	1,710,000	1,710,000	-
Interest	690,903	690,903	690,903	-
Fiscal agent fees	5,250	5,250	4,080	1,170
Refunding bond issuance cost	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Expenditures	<u>2,406,153</u>	<u>2,406,153</u>	<u>2,404,983</u>	<u>1,170</u>
Deficiency of Revenues Over Expenditures	<u>(2,257,023)</u>	<u>(2,257,023)</u>	<u>(2,253,912)</u>	<u>3,111</u>
Other Financing Sources:				
Refunding bonds issued	-	-	-	-
Premium on refunding bonds issued	-	-	-	-
GOB refunding	-	-	-	-
Transfers in	<u>2,225,159</u>	<u>2,225,159</u>	<u>2,225,159</u>	<u>-</u>
Total Other Financing Sources	<u>2,225,159</u>	<u>2,225,159</u>	<u>2,225,159</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	(31,864)	(31,864)	(28,753)	3,111
FUND BALANCES, BEGINNING OF YEAR	<u>2,541,630</u>	<u>2,541,630</u>	<u>2,541,630</u>	
FUND BALANCES, END OF YEAR	<u>\$ 2,509,766</u>	<u>\$ 2,509,766</u>	<u>\$ 2,512,877</u>	<u>\$ 3,111</u>

## ENTERPRISE FUNDS

Enterprise Funds are established to account for the financing of self-supporting municipal activities which render services on a user charge basis to the general public.

The significant characteristic of an Enterprise Fund is that the accounting system makes it possible to determine operating profit or loss. Because of this feature and the fact that reports for an Enterprise Fund are self-contained, creditors and the general public can evaluate the performance of the municipal enterprise on the same basis as investor-owned enterprises in the same industry.

**The Waterworks and Sewerage Fund** provides for the operation and maintenance of the municipal water and wastewater treatment and distribution systems. In addition, transfers from the Operating Account provide the financing of Capital Improvements and Debt Service requirements. Operating revenues are derived from water and sewer service charges. Capital Improvements are also financed from property owner contributions and General Obligation Bond proceeds. The Public Works Department is responsible for the administration of the Waterworks and Sewerage Fund.

**The Parking System Operations Fund** operates and maintains public use parking lots and metered street areas. Revenue is derived from parking meter receipts, permits, and fines. The Finance Department is responsible for the administration of this fund. Maintenance of the municipal parking lots and meters are provided by the Street Maintenance Division of the Public Works Department.

**The Solid Waste Management Fund**, which is administered by the Public Works Department, provides for the municipal refuse collections, landscape waste removal, and the recycling program. Revenue is derived from City refuse customer service fees, landscape waste fees and recycling assessment fees.

**The Rental Properties Fund** operates the University City Municipal Complex as a service center for government offices and other nonprofit organizations. Rental income, which provides funds for operating expenses and financing or mortgage principal and interest payments, is the major source of revenue. The Public Works Department is responsible for the operation of this fund.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF NET POSITION BY FUND  
NONMAJOR PROPRIETARY FUNDS  
APRIL 30, 2016

	<u>Parking System Operations</u>	<u>Solid Waste Management</u>	<u>Rental Properties</u>	<u>Total</u>
<b>ASSETS:</b>				
<b>Current Assets:</b>				
Cash	\$ 289,495	\$ 418,945	\$ 608,253	\$ 1,316,693
Accounts receivable:				
Consumers	1,410	964	36,707	39,081
Prepayments	<u>1,880</u>	<u>16,984</u>	<u>10,014</u>	<u>28,878</u>
Total Current Assets	<u>292,785</u>	<u>436,893</u>	<u>654,974</u>	<u>1,384,652</u>
<b>Noncurrent Assets:</b>				
Capital assets, net	<u>1,130,447</u>	<u>368,150</u>	<u>809,880</u>	<u>2,308,477</u>
Total Noncurrent Assets	<u>1,130,447</u>	<u>368,150</u>	<u>809,880</u>	<u>2,308,477</u>
Total Assets	<u>1,423,232</u>	<u>805,043</u>	<u>1,464,854</u>	<u>3,693,129</u>
<b>Deferred Outflows of Resources:</b>				
Deferred outflows - pension resources	<u>-</u>	<u>124,021</u>	<u>124,021</u>	<u>248,042</u>
Total Deferred Outflows of Resources	<u>-</u>	<u>124,021</u>	<u>124,021</u>	<u>248,042</u>
Total Assets and Deferred outflows of Resources	<u>\$ 1,423,232</u>	<u>\$ 929,064</u>	<u>\$ 1,588,875</u>	<u>\$ 3,941,171</u>
<b>LIABILITIES:</b>				
<b>Current Liabilities:</b>				
Accounts payable	\$ 51,394	\$ 12,410	\$ 8,250	\$ 72,054
Other deposits	3,813	-	4,767	8,580
Compensated absences - current	1,038	10,447	49,273	60,758
Current portion of notes payable	-	48,913	-	48,913
Due to other funds	<u>3,276</u>	<u>34,167</u>	<u>17,444</u>	<u>54,887</u>
Total Current Liabilities	<u>59,521</u>	<u>105,937</u>	<u>79,734</u>	<u>245,192</u>
<b>Noncurrent Liabilities:</b>				
Notes payable	-	70,826	-	70,826
Net pension liability	<u>-</u>	<u>199,942</u>	<u>199,942</u>	<u>399,884</u>
Total Noncurrent Liabilities	<u>-</u>	<u>270,768</u>	<u>199,942</u>	<u>470,710</u>
Total Liabilities	<u>59,521</u>	<u>376,705</u>	<u>279,676</u>	<u>715,902</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Deferred revenue - Other	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Deferred Inflows of Resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Liabilities and Deferred Inflows of Resources	<u>\$ 59,521</u>	<u>\$ 376,705</u>	<u>\$ 279,676</u>	<u>\$ 715,902</u>
<b>NET POSITION</b>				
Net investment in capital assets	1,130,447	248,411	809,880	2,188,738
Unrestricted	<u>233,264</u>	<u>303,948</u>	<u>499,319</u>	<u>1,036,531</u>
Total Net Position	<u>\$ 1,363,711</u>	<u>\$ 552,359</u>	<u>\$ 1,309,199</u>	<u>\$ 3,225,269</u>

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION BY FUND  
NONMAJOR PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Parking System Operations	Solid Waste Management	Rental Properties	Total
Operating Revenues:				
Charges for services	\$ 161,254	\$ 929,751	\$ -	\$ 1,091,005
Rentals	-	-	75,545	75,545
Fines	110,198	-	-	110,198
	<u>271,452</u>	<u>929,751</u>	<u>75,545</u>	<u>1,276,748</u>
Total Operating Revenues				
Operating Expenses:				
Personal services	43,663	409,785	279,449	732,897
Commodities	1,182	43,223	11,867	56,272
Contractual	66,588	141,638	(89,864)	118,362
Maintenance	52,745	130,183	50,280	233,208
Other charges	-	3,051	24,214	27,265
Depreciation	59,247	63,783	48,662	171,692
	<u>223,425</u>	<u>791,663</u>	<u>324,608</u>	<u>1,339,696</u>
Total Operating Expenses				
Operating Income (Loss)	<u>48,027</u>	<u>138,088</u>	<u>(249,063)</u>	<u>(62,948)</u>
Nonoperating Revenues (Expenses):				
Use of money and property	132,278	6,298	837	139,413
Other interest expense	-	(5,036)	-	(5,036)
Miscellaneous	-	-	1,310	1,310
	<u>132,278</u>	<u>1,262</u>	<u>2,147</u>	<u>135,687</u>
Total Nonoperating Revenues (Expenses)				
Change in net position	180,305	139,350	(246,916)	72,739
NET POSITION AS ORIGINALLY STATED, BEGINNING OF YEAR	<u>1,183,406</u>	<u>513,193</u>	<u>1,656,299</u>	<u>3,352,898</u>
Prior period adjustment	-	(100,184)	(100,184)	(200,368)
NET POSITION AS RESTATED, BEGINNING OF YEAR	<u>1,183,406</u>	<u>413,009</u>	<u>1,556,115</u>	<u>3,152,530</u>
TOTAL NET POSITION, END OF YEAR	<u>\$ 1,363,711</u>	<u>\$ 552,359</u>	<u>\$ 1,309,199</u>	<u>\$ 3,225,269</u>

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF CASH FLOWS  
NONMAJOR PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Nonmajor Business-type Activities - Enterprise Funds			
	Parking System Operations	Solid Waste Management	Rental Properties	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 215,565	\$ 964,980	\$ 75,102	\$ 1,255,647
Payments to suppliers	(76,136)	(308,436)	14,905	(369,667)
Payments to employees	(43,222)	(435,739)	(286,533)	(765,494)
Other receipts	-	-	1,310	1,310
Net cash provided by (used in) operating activities	<u>96,207</u>	<u>220,805</u>	<u>(195,216)</u>	<u>121,796</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Acquisition and construction of capital assets	(367,377)	(275,862)	(4,010)	(647,249)
Principal payments on note payable agreements	-	(47,315)	-	(47,315)
Interest paid	-	(5,036)	-	(5,036)
Proceeds from sale of assets	<u>130,596</u>	<u>-</u>	<u>-</u>	<u>130,596</u>
Net cash used in capital and related financing activities	<u>(236,781)</u>	<u>(328,213)</u>	<u>(4,010)</u>	<u>(569,004)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Investment income	<u>1,682</u>	<u>6,298</u>	<u>837</u>	<u>8,817</u>
Net cash provided by investing activities	<u>1,682</u>	<u>6,298</u>	<u>837</u>	<u>8,817</u>
	(138,892)	(101,110)	(198,389)	(438,391)
CASH, BEGINNING OF YEAR	<u>428,387</u>	<u>520,055</u>	<u>806,642</u>	<u>1,755,084</u>
CASH, END OF YEAR	<u>\$ 289,495</u>	<u>\$ 418,945</u>	<u>\$ 608,253</u>	<u>\$ 1,316,693</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Operating Income (Loss)	\$ 48,027	\$ 138,088	\$ (249,063)	\$ (62,948)
Adjustments to Reconcile Operating Income (Loss) to Net Cash from Operating Activities				
Depreciation and Amortization	59,247	63,783	48,662	171,692
Other receipts	-	-	1,310	1,310
Changes in Assets and Liabilities				
Account Receivable	(291)	1,062	(443)	328
Prepaid Expenses	631	12,399	4,820	17,850
Accounts Payable	40,472	(2,740)	(6,712)	31,020
Accrued Salaries	441	(1,691)	17,179	15,929
Deposits Payable	-	-	(4,150)	(4,150)
Due to other Funds	3,276	34,167	17,444	54,887
Deferred Outflows of Resources	-	(114,675)	(114,675)	(229,350)
Net Pension Liability	-	90,412	90,412	180,824
Deferred Revenue	<u>(55,596)</u>	<u>-</u>	<u>-</u>	<u>(55,596)</u>
NET CASH FROM OPERATING ACTIVITIES	<u>\$ 96,207</u>	<u>\$ 220,805</u>	<u>\$ (195,216)</u>	<u>\$ 121,796</u>
<b>CASH AND INVESTMENTS</b>				
Cash and Cash Equivalents	<u>\$ 289,495</u>	<u>\$ 418,945</u>	<u>\$ 608,253</u>	<u>\$ 1,316,693</u>
TOTAL CASH AND INVESTMENTS	<u>\$ 289,495</u>	<u>\$ 418,945</u>	<u>\$ 608,253</u>	<u>\$ 1,316,693</u>

CITY OF CARBONDALE, ILLINOIS  
WATERWORKS AND SEWERAGE FUND  
SCHEDULE OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
Operating Revenues:				
Charges for Services:				
Water	\$ 5,006,961	\$ 5,006,961	\$ 4,933,491	\$ (73,470)
Sewerage	5,527,820	5,527,820	5,322,750	(205,070)
Other	<u>442,728</u>	<u>442,728</u>	<u>517,809</u>	<u>75,081</u>
	10,977,509	10,977,509	10,774,050	(203,459)
Less:				
Uncollectable accounts	20,000	20,000	15,265	4,735
Cost of materials sold	<u>44,250</u>	<u>36,320</u>	<u>30,782</u>	<u>5,538</u>
Total Operating Revenues	<u>10,913,259</u>	<u>10,921,189</u>	<u>10,728,003</u>	<u>(193,186)</u>
Operating Expenses:				
Personal services	3,205,597	3,189,572	2,971,479	218,093
Commodities	489,178	519,734	427,665	92,069
Contractual	1,664,808	1,667,350	1,509,193	158,157
Maintenance	683,866	675,074	638,639	36,435
Other charges	25,604	15,532	41,188	(25,656)
Depreciation	<u>2,006,780</u>	<u>2,006,780</u>	<u>2,013,076</u>	<u>(6,296)</u>
Total Operating Expenses	<u>8,075,833</u>	<u>8,074,042</u>	<u>7,601,240</u>	<u>472,802</u>
Operating Income	<u>2,837,426</u>	<u>2,847,147</u>	<u>3,126,763</u>	<u>279,616</u>
Nonoperating Revenues (Expenses):				
Intergovernmental revenue	185,000	185,000	29,617	(155,383)
Use of money and property	78,138	78,138	69,825	(8,313)
Other debt interest	(266,726)	(266,726)	(259,124)	7,602
Insurance proceeds	-	-	-	-
Gain (loss) on sale of capital assets	<u>-</u>	<u>-</u>	<u>(13,567)</u>	<u>(13,567)</u>
Total Nonoperating Revenue (Expenses)	<u>(3,588)</u>	<u>(3,588)</u>	<u>(173,249)</u>	<u>(169,661)</u>
Change in net position	2,833,838	2,843,559	2,953,514	109,955
NET POSITION AS ORIGINALLY STATED, BEGINNING OF YEAR	<u>50,239,777</u>	<u>50,239,777</u>	<u>50,239,777</u>	
Prior period adjustment	<u>(868,265)</u>	<u>(868,265)</u>	<u>(868,265)</u>	
NET POSITION AS RESTATED, BEGINNING OF YEAR	<u>49,371,512</u>	<u>49,371,512</u>	<u>49,371,512</u>	
NET POSITION, END OF YEAR	<u>\$ 52,205,350</u>	<u>\$ 52,215,071</u>	<u>\$ 52,325,026</u>	<u>\$ 109,955</u>

CITY OF CARBONDALE, ILLINOIS  
PARKING SYSTEM OPERATIONS FUND  
SCHEDULE OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION- BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Operating Revenues:				
Charges for Services:				
Parking meters	\$ 98,951	\$ 98,951	\$ 102,388	\$ 3,437
Parking permits	70,200	70,200	58,866	(11,334)
Fines	109,500	109,500	110,198	698
Total Operating Revenues	278,651	278,651	271,452	(7,199)
Operating Expenses:				
Personal services	44,677	44,677	43,663	1,014
Commodities	3,255	3,255	1,182	2,073
Contractual	88,527	88,527	66,588	21,939
Maintenance	62,188	62,188	52,745	9,443
Other charges	100	100	-	100
Depreciation	67,642	67,642	59,247	8,395
Total Operating Expenses	266,389	266,389	223,425	42,964
Operating Income (Loss)	12,262	12,262	48,027	35,765
Nonoperating Revenues:				
Use of money and property	475	56,071	132,278	76,207
Total Nonoperating Revenues	475	56,071	132,278	76,207
CHANGE IN NET POSITION	12,737	68,333	180,305	111,972
NET POSITION, BEGINNING OF YEAR	1,183,406	1,183,406	1,183,406	
NET POSITION, END OF YEAR	\$ 1,196,143	\$ 1,251,739	\$ 1,363,711	\$ 111,972

CITY OF CARBONDALE, ILLINOIS  
SOLID WASTE MANAGEMENT FUND  
SCHEDULE OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
Operating Revenues:				
Charges for Services:				
Refuse collection fees	\$ 602,255	\$ 602,255	\$ 617,454	\$ 15,199
Landscape waste collection fees	18,681	18,681	22,535	3,854
Recycling collection fees	<u>292,296</u>	<u>292,296</u>	<u>289,762</u>	<u>(2,534)</u>
Total Operating Revenues	<u>913,232</u>	<u>913,232</u>	<u>929,751</u>	<u>16,519</u>
Operating Expenses:				
Personal services	443,196	443,196	409,785	33,411
Commodities	66,395	65,533	43,223	22,310
Contractual	160,796	190,796	141,638	49,158
Maintenance	150,827	150,827	130,183	20,644
Other charges	5,108	5,108	3,051	2,057
Depreciation	<u>64,109</u>	<u>64,109</u>	<u>63,783</u>	<u>326</u>
Total Operating Expenses	<u>890,431</u>	<u>919,569</u>	<u>791,663</u>	<u>127,906</u>
Operating Income (Loss)	<u>22,801</u>	<u>(6,337)</u>	<u>138,088</u>	<u>144,425</u>
Nonoperating Revenues (Expenses):				
Use of money and property	334	334	6,298	5,964
Other debt interest	<u>(7,552)</u>	<u>(7,552)</u>	<u>(5,036)</u>	<u>2,516</u>
Total Nonoperating Revenues (Expenses)	<u>(7,218)</u>	<u>(7,218)</u>	<u>1,262</u>	<u>8,480</u>
Change in net position	15,583	(13,555)	139,350	152,905
NET POSITION AS ORIGINALLY STATED, BEGINNING OF YEAR	<u>513,193</u>	<u>513,193</u>	<u>513,193</u>	
Prior period adjustment	<u>(100,184)</u>	<u>(100,184)</u>	<u>(100,184)</u>	
NET POSITION AS RESTATED, BEGINNING OF YEAR	<u>413,009</u>	<u>413,009</u>	<u>413,009</u>	
NET POSITION, END OF YEAR	<u>\$ 428,592</u>	<u>\$ 399,454</u>	<u>\$ 552,359</u>	<u>\$ 152,905</u>

CITY OF CARBONDALE, ILLINOIS  
 RENTAL PROPERTIES FUND  
 SCHEDULE OF REVENUES, EXPENSES AND  
 CHANGES IN NET POSITION- BUDGET AND ACTUAL  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Favorable (Unfavorable)
Operating Revenues:				
Rentals	\$ 71,554	\$ 71,554	\$ 75,545	\$ 3,991
Total Operating Revenues	<u>71,554</u>	<u>71,554</u>	<u>75,545</u>	<u>3,991</u>
Operating Expenses:				
Personal services	285,723	285,723	279,449	6,274
Commodities	13,321	16,121	11,867	4,254
Contractual	(74,979)	(74,979)	(89,864)	14,885
Maintenance	58,297	55,497	50,280	5,217
Other charges	25,000	25,000	24,214	786
Depreciation	<u>53,032</u>	<u>53,032</u>	<u>48,662</u>	<u>4,370</u>
Total Operating Expenses	<u>360,394</u>	<u>360,394</u>	<u>324,608</u>	<u>35,786</u>
Operating Income (Loss)	<u>(288,840)</u>	<u>(288,840)</u>	<u>(249,063)</u>	<u>39,777</u>
Nonoperating Revenues:				
Use of money and property	209	209	837	628
Miscellaneous	<u>1,146</u>	<u>1,146</u>	<u>1,310</u>	<u>164</u>
Total Nonoperating Revenues	<u>1,355</u>	<u>1,355</u>	<u>2,147</u>	<u>792</u>
Change in net position	(287,485)	(287,485)	(246,916)	40,569
NET POSITION AS ORIGINALLY STATED, BEGINNING OF YEAR	<u>1,656,299</u>	<u>1,656,299</u>	<u>1,656,299</u>	
Prior period adjustment	<u>(100,184)</u>	<u>(100,184)</u>	<u>(100,184)</u>	
NET POSITION AS RESTATED, BEGINNING OF YEAR	<u>1,556,115</u>	<u>1,556,115</u>	<u>1,556,115</u>	
NET POSITION, END OF YEAR	<u>\$ 1,268,630</u>	<u>\$ 1,268,630</u>	<u>\$ 1,309,199</u>	<u>\$ 40,569</u>



## INTERNAL SERVICE FUND

**The Internal Service Fund** is established to account for the financing of goods or services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost reimbursement basis.

**The Group Health Insurance Fund** is used to account for the City's Group Health Insurance premiums which are financed by City, employee, and retiree contributions, this fund is administered by the General Government Department - Human Resources Division.

CITY OF CARBONDALE, ILLINOIS  
INTERNAL SERVICE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN NET POSITION  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Original Budget	Final Budget	The Group Health Insurance Fund	Variance Favorable (Unfavorable)
Operating Revenues:				
Employee Contributions	\$ 392,343	\$ 392,343	\$ 427,854	\$ 35,511
Retiree Contributions	158,016	158,016	161,610	3,594
City contributions	<u>2,490,034</u>	<u>2,490,034</u>	<u>2,446,086</u>	<u>(43,948)</u>
Total Operating Revenues	<u>3,040,393</u>	<u>3,040,393</u>	<u>3,035,550</u>	<u>(4,843)</u>
Operating Expenses:				
Contractual	2,840,534	2,840,534	2,860,085	(19,551)
Health insurance claims	<u>405,000</u>	<u>405,000</u>	<u>227,014</u>	<u>177,986</u>
Total Operating Expenses	<u>3,245,534</u>	<u>3,245,534</u>	<u>3,087,099</u>	<u>158,435</u>
Operating Income (Loss)	<u>(205,141)</u>	<u>(205,141)</u>	<u>(51,549)</u>	<u>153,592</u>
Nonoperating Revenues:				
Use of money and property	<u>700</u>	<u>700</u>	<u>1,770</u>	<u>1,070</u>
Total Nonoperating Revenues	<u>700</u>	<u>700</u>	<u>1,770</u>	<u>1,070</u>
Change in net position	(204,441)	(204,441)	(49,779)	154,662
NET POSITION - BEGINNING OF YEAR	<u>1,309,940</u>	<u>1,309,940</u>	<u>1,309,940</u>	
NET POSITION - END OF YEAR	<u>\$ 1,105,499</u>	<u>\$ 1,105,499</u>	<u>\$ 1,260,161</u>	<u>\$ 154,662</u>



## FIDUCIARY FUNDS

Fiduciary Funds are established to account for assets held by the City in a trustee capacity. Fiduciary Funds include pension trust funds, private purpose trust funds and agency funds.

**Firemen's Pension Fund** is used to account for the accumulation of resources for pension benefit payments to qualified firemen.

**Police Pension Fund** is used to account for the accumulation of resources for pension benefit payments to qualified policemen.

**Development and Rehabilitation Loan Fund** is used to account for resources restricted for economic development and housing rehabilitation programs. The City acts in a trustee capacity over these funds.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF FIDUCIARY NET POSITION  
PENSION TRUST FUNDS  
APRIL 30, 2016

	<u>Firemen's Pension Fund</u>	<u>Police Pension Fund</u>	<u>Totals</u>
Assets:			
Cash	\$ 839,183	\$ 1,232,413	\$ 2,071,596
Receivables:			
Interest and dividends	34,263	69,559	103,822
Due from other funds	9,079	28,864	37,943
Unsettled buys and sells	-	-	-
Other receivables	<u>-</u>	<u>593</u>	<u>593</u>
Total receivables	<u>43,342</u>	<u>99,016</u>	<u>142,358</u>
Investments, at fair value			
Certificates of Deposit	51,260	-	51,260
State and local obligations	2,802,272	4,465,698	7,267,970
U.S. Government obligations	1,811,814	4,137,280	5,949,094
Domestic stocks	-	4,297,941	4,297,941
Mutual funds	<u>7,001,262</u>	<u>8,003,256</u>	<u>15,004,518</u>
Total investments	<u>11,666,608</u>	<u>20,904,175</u>	<u>32,570,783</u>
Total Assets	<u>\$ 12,549,133</u>	<u>\$ 22,235,604</u>	<u>\$ 34,784,737</u>
Deferred Outflows of Resources:			
Deferred outflows	<u>-</u>	<u>-</u>	<u>-</u>
Total Deferred Outflows of Resources	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Liabilities:			
Accounts payable	\$ 777	\$ 9,119	\$ 9,896
Unsettled buys and sells	<u>49,977</u>	<u>23,139</u>	<u>73,116</u>
Total Liabilities	<u>\$ 50,754</u>	<u>\$ 32,258</u>	<u>\$ 83,012</u>
Deferred Inflows of Resources:			
Deferred inflows	<u>-</u>	<u>-</u>	<u>-</u>
Total Deferred Inflows of Resources	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Net Position:			
Held in trust for pension benefits	<u>\$ 12,498,379</u>	<u>\$ 22,203,346</u>	<u>\$ 34,701,725</u>

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
PENSION TRUST FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Firemen's Pension Fund	Police Pension Fund	Totals
	<u>          </u>	<u>          </u>	<u>          </u>
Additions:			
Contributions			
Employer	\$ 809,742	\$ 2,175,859	\$ 2,985,601
Plan Member	<u>161,057</u>	<u>393,468</u>	<u>554,525</u>
Total contributions	<u>970,799</u>	<u>2,569,327</u>	<u>3,540,126</u>
Investment income			
Net appreciation (depreciation) in fair value of investments	(443,444)	(428,879)	(872,323)
Gain (loss) on sale of investments	(153,644)	302	(153,342)
Interest	164,457	256,481	420,938
Dividends	162,224	249,445	411,669
Investment expense	(40,403)	(107,155)	(147,558)
Other	<u>9</u>	<u>-</u>	<u>9</u>
Net investment income	<u>(310,801)</u>	<u>(29,806)</u>	<u>(340,607)</u>
Total Additions	<u>\$ 659,998</u>	<u>\$ 2,539,521</u>	<u>\$ 3,199,519</u>
Deductions:			
Benefits and refunds of contributions	\$ 1,602,708	\$ 2,407,083	\$ 4,009,791
Administrative expense	<u>29,404</u>	<u>59,011</u>	<u>88,415</u>
Total Deductions	<u>\$ 1,632,112</u>	<u>\$ 2,466,094</u>	<u>\$ 4,098,206</u>
Change in plan net assets	(972,114)	73,427	(898,687)
Net position held in trust for pension benefits:			
Beginning of year	<u>13,470,493</u>	<u>22,129,919</u>	<u>35,600,412</u>
End of year	<u>\$ 12,498,379</u>	<u>\$ 22,203,346</u>	<u>\$ 34,701,725</u>

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF FIDUCIARY NET POSITION  
PRIVATE PURPOSE TRUST  
APRIL 30, 2016

	<u>Development and  Rehabilitation  Loan Fund</u>
Assets:	
Cash	\$ 597,900
Receivables:	
Other	<u>505,404</u>
Total Assets	<u>\$ 1,103,304</u>
Other receivables	
Deferred Inflows of Resources:	
Deferred revenue - other	<u>\$ 505,404</u>
Total Deferred Inflows of Resources	<u>505,404</u>
Net position held in trust for	
Development and rehabilitation loans	<u><u>\$ 597,900</u></u>

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF CHANGES  
IN FIDUCIARY NET POSITION  
PRIVATE PURPOSE TRUST  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Development and Rehabilitation Loan Fund
Additions:	
CDAP loan repayments	\$ 383,901
Interest income	21,947
Total Revenues	405,848
Other receivables	
Deductions:	
Current - Community services:	
Direct operating charges and services	390,000
Total Expenditures	390,000
NET CHANGE IN NET POSITION	15,848
NET POSITION HELD IN TRUST FOR DEVELOPMENT AND REHABILITATION LOANS	
NET POSITION, BEGINNING OF YEAR	582,052
NET POSITION, END OF YEAR	\$ 597,900

## DISCRETELY PRESENTED COMPONENT UNIT

Component units are legally separate entities that meet any of three tests: 1) the primary government appoints the voting majority of the board of the component unit and is able to impose its will or is in a relationship of financial burden or benefit; 2) the component unit is fiscally dependent upon the primary government; or 3) the financial statements would be misleading if data from the component unit were not included. The following meet all qualifications.

**The Public Library Fund** provides a general program of public library services to the residents of Carbondale. The primary source of revenue is local property taxes.

CITY OF CARBONDALE, ILLINOIS  
PUBLIC LIBRARY FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2016

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Revenues:				
General property taxes	\$ 1,001,892	\$ 1,001,892	\$ 1,002,469	\$ 577
Intergovernmental revenue	80,397	80,397	56,712	(23,685)
Fines	20,493	20,493	15,879	(4,614)
Use of money and property	2,957	2,957	676	(2,281)
Service charges, permits and fees	-	-	3,746	3,746
Contributions	<u>27,332</u>	<u>27,332</u>	<u>65,750</u>	<u>38,418</u>
Total Revenues	<u>1,133,071</u>	<u>1,133,071</u>	<u>1,145,232</u>	<u>12,161</u>
Expenditures:				
Current - Library:				
Personal services	695,078	695,078	662,141	32,937
Direct operating charges and services	391,996	391,996	368,718	23,278
Division Contingency	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Expenditures	<u>1,087,074</u>	<u>1,087,074</u>	<u>1,030,859</u>	<u>56,215</u>
DEFICIENCY OF REVENUES OVER EXPENDITURES	45,997	45,997	114,373	68,376
FUND BALANCES, BEGINNING OF YEAR	<u>631,018</u>	<u>631,018</u>	<u>631,018</u>	
FUND BALANCES, END OF YEAR	<u>\$ 677,015</u>	<u>\$ 677,015</u>	<u>\$ 745,391</u>	<u>\$ 68,376</u>

CITY OF CARBONDALE, ILLINOIS  
 RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
 AND CHANGES IN FUND BALANCES OF DISCRETELY PRESENTED COMPONENT UNITS  
 TO THE STATEMENT OF ACTIVITIES  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2016

Net change in fund balances - total discretely presented component units	\$	114,373
<p>The change in net assets reported for discretely presented component units in the statement of activities is different because:</p>		
<p>Governmental fund report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (\$56,147) exceeded capital outlays (\$0) in the current period.</p>		(56,147)
<p>The net effect of the change in deferred revenues. Revenues in the statement of activities that do not provide current financial resources are not reported in the funds.</p>		(3,481)
<p>Governmental funds report pension contributions as expenditures. However in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.</p>		<u>48,528</u>
Change in net position of discretely presented component units	\$	<u><u>103,273</u></u>

CAPITAL ASSETS USED IN THE  
OPERATION OF GOVERNMENTAL FUNDS

## CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS

Capital assets used in the operations are not accounted for in governmental funds in the fund financial statements but are included in the governmental activities column in the government-wide financial statements. These include all capital assets including infrastructure assets not accounted for in Proprietary Funds or Trust Funds.

CITY OF CARBONDALE, ILLINOIS  
 CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS  
 SCHEDULE BY SOURCE  
 APRIL 30, 2016

	2016
Governmental Funds Capital Assets:	
Land and improvements	\$ 8,182,860
Buildings	21,091,205
Streets, storm sewers, and sidewalks	55,766,316
Equipment	7,803,155
Construction in progress	626,558
Total Governmental Funds Capital Assets	\$ 93,470,094
Investments in Governmental Funds Capital Assets by source:	
General fund	\$ 19,780,149
Special revenue fund	12,554,266
Community development grant	292,216
Foreign fire insurance board	20,000
Capital projects fund	60,823,463
Total Governmental Funds Capital Assets	\$ 93,470,094

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

CITY OF CARBONDALE, ILLINOIS  
CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS  
SCHEDULE BY FUNCTION AND ACTIVITY  
APRIL 30, 2016

<u>Function and Activity</u>	<u>Land and Improvements</u>	<u>Buildings</u>	<u>Streets, storm sewers, and sidewalks</u>	<u>Equipment</u>	<u>Construction in Progress</u>	<u>Total</u>
General Government:	\$ 804,165	\$ 35,463	\$ -	\$ 547,227	\$ -	\$ 1,386,855
Public Safety:						
Police	640,539	8,035,015	-	1,812,392	-	10,487,946
Fire	110,077	5,239,054	-	2,669,107	-	8,018,238
Total Public Safety	<u>750,616</u>	<u>13,274,069</u>	<u>-</u>	<u>4,481,499</u>	<u>-</u>	<u>18,506,184</u>
Public Works:	6,626,816	7,781,673	55,766,316	2,651,223	626,558	73,452,586
Development Services:	<u>1,263</u>	<u>-</u>	<u>-</u>	<u>123,206</u>	<u>-</u>	<u>124,469</u>
Total Governmental Funds Capital Assets	<u>\$ 8,182,860</u>	<u>\$21,091,205</u>	<u>\$ 55,766,316</u>	<u>\$ 7,803,155</u>	<u>\$ 626,558</u>	<u>\$93,470,094</u>

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

CITY OF CARBONDALE, ILLINOIS  
 CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS  
 SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2016

<u>Function and Activity</u>	Governmental Funds Capital Assets <u>April 30, 2015</u>	<u>Additions</u>	<u>Deductions</u>	Governmental Funds Capital Assets <u>April 30, 2016</u>
General Government:	\$ 833,755	\$ 622,560	(69,460)	\$ 1,386,855
Public Safety:				
Police	10,371,292	251,436	(134,782)	10,487,946
Fire	<u>7,981,593</u>	<u>36,645</u>	<u>-</u>	<u>8,018,238</u>
Total Public Safety	<u>18,352,885</u>	<u>288,081</u>	<u>(134,782)</u>	<u>18,506,184</u>
Public Works:	72,855,247	883,838	(286,499)	73,452,586
Development Services:	<u>124,469</u>	<u>-</u>	<u>-</u>	<u>124,469</u>
Total Governmental Funds Capital Assets	<u>\$ 92,166,356</u>	<u>\$ 1,794,479</u>	<u>\$ (490,741)</u>	<u>\$ 93,470,094</u>

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.



STATISTICAL  
SECTION

## STATISTICAL SECTION

The statistical section of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information presented in the financial statements, note disclosures and required supplementary information say about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	131-141
Revenue Capacity These schedules contain information to help the readers assess the City's most significant local revenue source, the sales tax.	142-149
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	150-154
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	155-157
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	158-160
Miscellaneous Information	161-162

*Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.*

CITY OF CARBONDALE, ILLINOIS  
NET POSITION BY COMPONENTS  
LAST TEN FISCAL YEARS  
(Accrual Basis of Accounting)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>Governmental activities:</b>										
Net investment in capital assets	\$ 27,294,949	\$ 33,630,659	\$ 33,652,680	\$ 34,433,835	\$ 34,842,480	\$ 33,902,088	\$ 33,376,980	\$ 34,348,345	\$ 33,952,569	\$ 34,733,217
Restricted	3,989,856	1,092,673	1,077,803	1,859,025	2,006,961	7,178,839	7,084,622	5,373,507	4,809,698	4,182,816
Unrestricted	7,512,422	2,381,497	3,045,848	2,209,211	3,496,059	(1,121,357)	(585,569)	1,193,589	2,511,655	(29,746,775)
<b>Total governmental activities net position</b>	<b>\$ 38,797,227</b>	<b>\$ 37,104,829</b>	<b>\$ 37,776,331</b>	<b>\$ 38,502,071</b>	<b>\$ 40,345,500</b>	<b>\$ 39,959,570</b>	<b>\$ 39,876,033</b>	<b>\$ 40,915,441</b>	<b>\$ 41,273,922</b>	<b>\$ 9,169,258</b>
<b>Business-type activities:</b>										
Net investment in capital assets	\$ 40,071,617	\$ 39,365,723	\$ 39,638,148	\$ 40,473,963	\$ 40,512,223	\$ 40,129,753	\$ 41,274,644	\$ 43,191,438	\$ 42,560,849	\$ 46,575,061
Restricted	-	-	-	-	-	-	-	-	-	-
Unrestricted	3,293,027	4,568,387	4,687,642	4,776,104	6,193,377	6,817,256	7,401,059	7,637,290	11,303,814	9,237,266
<b>Total business-type activities net position</b>	<b>\$ 43,364,644</b>	<b>\$ 43,934,110</b>	<b>\$ 44,325,790</b>	<b>\$ 45,250,067</b>	<b>\$ 46,705,600</b>	<b>\$ 46,947,009</b>	<b>\$ 48,675,703</b>	<b>\$ 50,828,728</b>	<b>\$ 53,864,663</b>	<b>\$ 55,812,327</b>
<b>Primary Government:</b>										
Net investment in capital assets	\$ 67,366,566	\$ 72,996,382	\$ 73,290,828	\$ 74,907,798	\$ 75,354,703	\$ 74,031,841	\$ 74,651,624	\$ 77,539,783	\$ 76,513,418	\$ 81,308,278
Restricted	3,989,856	1,092,673	1,077,803	1,859,025	2,006,961	7,178,839	7,084,622	5,373,507	4,809,698	4,182,816
Unrestricted	10,805,449	6,949,884	7,733,490	6,985,315	9,689,436	5,695,899	6,815,490	8,830,879	13,815,469	(20,509,509)
<b>Total primary government net position</b>	<b>\$ 82,161,871</b>	<b>\$ 81,038,939</b>	<b>\$ 82,102,121</b>	<b>\$ 83,752,138</b>	<b>\$ 87,051,100</b>	<b>\$ 86,906,579</b>	<b>\$ 88,551,736</b>	<b>\$ 91,744,169</b>	<b>\$ 95,138,585</b>	<b>\$ 64,981,585</b>

CITY OF CARBONDALE, ILLINOIS  
CHANGES IN NET POSITION  
LAST TEN FISCAL YEARS  
(Accrual Basis of Accounting)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>Expenses:</b>										
<b>Governmental activities:</b>										
General government	\$ 5,347,351	\$ 5,503,258	\$ 3,810,310	\$ 5,958,393	\$ 4,704,215	\$ 3,932,712	\$ 4,361,521	\$ 2,826,449	\$ 3,633,665	\$ 5,050,840
Public safety	9,237,709	9,928,176	10,295,152	10,479,910	11,453,827	13,142,972	12,408,746	12,939,391	13,484,095	15,129,336
Community development	4,017,938	3,902,012	4,345,936	3,850,000	4,044,893	4,380,061	4,127,681	4,540,631	4,263,573	4,122,966
Public works	6,186,467	6,982,385	3,373,848	3,408,438	3,985,156	4,182,199	4,059,626	4,451,110	4,594,909	3,074,046
Interest on long-term debt	411,321	842,933	710,605	664,560	616,329	1,153,269	1,010,385	975,592	943,811	729,338
<b>Total governmental activities expenses</b>	<b>25,200,786</b>	<b>27,158,764</b>	<b>22,535,851</b>	<b>24,361,301</b>	<b>24,804,420</b>	<b>26,791,213</b>	<b>25,967,959</b>	<b>25,733,173</b>	<b>26,920,053</b>	<b>28,106,526</b>
<b>Business-type activities:</b>										
Waterworks and sewerage	6,493,075	6,733,848	6,999,346	7,255,731	7,329,223	7,981,069	7,737,813	7,865,007	8,290,167	7,881,874
Solid Waste	541,660	611,858	628,323	766,385	772,083	749,510	694,816	746,223	868,871	797,993
Other programs	885,437	946,548	943,266	1,266,871	1,315,189	1,219,827	738,183	615,895	592,160	548,752
<b>Total business-type activities expenses</b>	<b>7,920,172</b>	<b>8,292,254</b>	<b>8,570,935</b>	<b>9,288,987</b>	<b>9,416,495</b>	<b>9,950,406</b>	<b>9,170,812</b>	<b>9,227,125</b>	<b>9,751,198</b>	<b>9,228,619</b>
<b>Total primary government expenses</b>	<b>33,120,958</b>	<b>35,451,018</b>	<b>31,106,786</b>	<b>33,650,288</b>	<b>34,220,915</b>	<b>36,741,619</b>	<b>35,138,771</b>	<b>34,960,298</b>	<b>36,671,251</b>	<b>37,335,145</b>
<b>Program Revenue:</b>										
<b>Governmental activities:</b>										
<b>Charges for services:</b>										
General government	619,672	704,559	716,635	683,781	685,536	902,202	627,853	859,223	793,653	772,141
Public safety	356,250	354,795	346,192	368,520	481,631	372,001	412,796	403,594	425,782	432,756
Community development	105,513	88,719	385,165	357,935	269,027	311,620	353,197	342,923	294,691	280,712
Public works	85,163	75,564	84,160	55,822	78,193	80,309	100,590	64,258	129,378	95,263
Other governmental	103,275	115,152	-	-	-	-	-	-	-	-
<b>Operating grants and contributions:</b>										
General government	630,532	210,109	526,341	2,031,762	272,049	360,727	268,529	243,223	236,175	243,660
Public safety	487,766	397,798	381,910	318,525	533,481	475,938	465,373	450,595	266,094	280,209
Community development	598,732	674,795	727,087	450,000	236,175	412,949	353,090	744,002	253,018	152,648
Public works	679,171	538,366	319,701	1,067,880	1,846,474	122,904	124,241	128,468	159,273	148,681
Other governmental	-	-	-	-	-	-	-	-	-	-
<b>Total governmental activities program revenue</b>	<b>3,666,074</b>	<b>3,159,857</b>	<b>3,487,191</b>	<b>5,334,225</b>	<b>4,402,566</b>	<b>3,038,650</b>	<b>2,705,669</b>	<b>3,236,286</b>	<b>2,558,064</b>	<b>2,406,070</b>
<b>Business-type activities:</b>										
<b>Charges for services:</b>										
Waterworks and sewerage	7,173,403	7,213,182	7,241,198	7,578,011	8,340,850	8,616,906	9,247,264	9,760,104	10,335,514	10,728,003
Solid Waste	515,357	509,968	580,781	659,714	712,339	767,819	855,866	878,755	906,013	929,751
Other programs	903,941	898,592	963,079	1,003,723	969,189	697,094	729,509	671,540	414,805	346,997
<b>Operating grants and contributions:</b>										
Waterworks and sewerage	-	-	-	-	-	14,626	-	-	-	-
Solid Waste	-	-	-	-	-	257	-	-	-	-
Other programs	-	-	-	-	-	-	-	-	-	-
<b>Total business-type activities program revenue</b>	<b>8,592,701</b>	<b>8,621,742</b>	<b>8,785,058</b>	<b>9,241,448</b>	<b>10,022,378</b>	<b>10,096,702</b>	<b>10,832,639</b>	<b>11,310,399</b>	<b>11,656,332</b>	<b>12,004,751</b>
<b>Total primary government program revenue</b>	<b>12,258,775</b>	<b>11,781,599</b>	<b>12,272,249</b>	<b>14,575,673</b>	<b>14,424,944</b>	<b>13,135,352</b>	<b>13,538,308</b>	<b>14,546,685</b>	<b>14,214,396</b>	<b>14,410,821</b>
<b>Net (Expense) Revenue:</b>										
Governmental activities	(21,534,712)	(23,998,907)	(19,048,660)	(19,027,076)	(20,401,854)	(23,752,563)	(23,262,290)	(22,496,887)	(24,361,989)	(25,700,456)
Business-type activities	672,529	329,488	214,123	(47,539)	605,883	146,296	1,661,827	2,083,274	1,905,134	2,776,132
<b>Total primary government net (expense) revenue</b>	<b>(20,862,183)</b>	<b>(23,669,419)</b>	<b>(18,834,537)</b>	<b>(19,074,615)</b>	<b>(19,795,971)</b>	<b>(23,606,267)</b>	<b>(21,600,463)</b>	<b>(20,413,613)</b>	<b>(22,456,855)</b>	<b>(22,924,324)</b>

(Continued)

CITY OF CARBONDALE, ILLINOIS  
 CHANGES IN NET POSITION  
 LAST TEN FISCAL YEARS  
 (Accrual Basis of Accounting)

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
General property taxes	68,120	131,048	106,960	132,634	962,097	985,511	1,031,230	1,114,458	1,302,804	1,226,871
Sales taxes	4,459,228	4,870,370	6,218,725	6,484,302	8,083,961	8,697,612	8,435,043	8,294,918	9,170,241	10,230,493
Service taxes	929,412	999,352	999,385	986,819	1,005,288	1,005,703	1,026,421	1,153,632	1,356,742	1,475,938
Utility taxes	2,337,000	2,344,075	2,356,905	2,156,827	2,260,595	2,227,944	2,188,959	2,140,537	2,127,410	2,024,984
Business franchise taxes and licenses	280,616	354,728	352,140	379,208	349,486	464,377	474,191	499,491	501,704	500,828
Motor fuel tax	1,326,635	1,209,146	1,077,161	1,088,829	1,194,786	1,162,186	1,117,480	1,141,525	1,268,242	1,076,761
Replacement tax	246,552	280,137	262,993	233,109	253,545	240,063	228,795	258,457	252,855	234,158
Mobile home privilege tax	10	-	-	-	-	-	-	-	-	-
Investment earnings	711,251	1,171,056	281,783	117,243	151,521	133,702	104,847	242,983	202,644	322,876
Intergovernmental revenue	8,398,560	8,360,927	8,064,110	7,862,649	7,928,580	8,178,498	8,356,142	8,441,847	8,617,126	8,694,160
Insurance Proceeds	-	-	-	72,143	-	-	-	-	-	-
Federal Subsidies for Build America Bonds interest	-	-	-	-	-	234,875	169,745	166,903	151,603	148,018
Miscellaneous	2,147,858	2,585,670	-	239,053	55,424	36,162	45,900	43,771	64,847	94,556
Transfers	-	-	-	-	-	-	-	-	-	-
<b>Total governmental activities</b>	<u>20,905,242</u>	<u>22,306,509</u>	<u>19,720,162</u>	<u>19,752,816</u>	<u>22,245,283</u>	<u>23,366,633</u>	<u>23,178,753</u>	<u>23,498,522</u>	<u>25,016,218</u>	<u>26,029,643</u>
Business-type activities:										
Investment earnings	292,463	234,388	110,662	55,853	64,792	63,223	64,847	68,515	68,001	85,565
Intergovernmental revenue	83,243	1,820	65,529	184,163	770,202	27,439	464	255	1,142,454	29,617
Insurance Proceeds	-	-	-	726,845	-	-	-	-	-	-
Miscellaneous	7,553	3,770	1,366	4,955	14,656	4,451	1,556	981	1,106	124,983
<b>Total business-type activities</b>	<u>383,259</u>	<u>239,978</u>	<u>177,557</u>	<u>971,816</u>	<u>849,650</u>	<u>95,113</u>	<u>66,867</u>	<u>69,751</u>	<u>1,211,561</u>	<u>240,165</u>
<b>Total primary government</b>	<u>21,288,501</u>	<u>22,546,487</u>	<u>19,897,719</u>	<u>20,724,632</u>	<u>23,094,933</u>	<u>23,461,746</u>	<u>23,245,620</u>	<u>23,568,273</u>	<u>26,227,779</u>	<u>26,269,808</u>
Changes in Net Position:										
Governmental activities:	(629,470)	(1,692,398)	671,502	725,740	1,843,429	(385,930)	(83,537)	1,001,635	654,229	329,187
Business-type activities:	1,055,788	569,466	391,680	924,277	1,455,533	241,409	1,728,694	2,153,025	3,116,695	3,016,297
<b>Total primary government</b>	<u>426,318</u>	<u>(1,122,932)</u>	<u>1,063,182</u>	<u>1,650,017</u>	<u>3,298,962</u>	<u>(144,521)</u>	<u>1,645,157</u>	<u>3,154,660</u>	<u>3,770,924</u>	<u>3,345,484</u>
Prior Period Adjustments:										
Governmental activities:	(1,188,218)	-	-	-	-	-	-	37,773	(295,748)	(32,433,851)
Business-type activities:	(303,642)	-	-	-	-	-	-	-	(80,760)	(1,068,633)
<b>Total primary government</b>	<u>(1,491,860)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>37,773</u>	<u>(376,508)</u>	<u>(33,502,484)</u>
Changes in Net Position after Prior Period Adjustments:										
Governmental activities:	(1,817,688)	(1,692,398)	671,502	725,740	1,843,429	(385,930)	(83,537)	1,039,408	358,481	(32,104,664)
Business-type activities:	752,146	569,466	391,680	924,277	1,455,533	241,409	1,728,694	2,153,025	3,035,935	1,947,664
<b>Total primary government</b>	<u>\$ (1,065,542)</u>	<u>\$ (1,122,932)</u>	<u>\$ 1,063,182</u>	<u>\$ 1,650,017</u>	<u>\$ 3,298,962</u>	<u>\$ (144,521)</u>	<u>\$ 1,645,157</u>	<u>\$ 3,192,433</u>	<u>\$ 3,394,416</u>	<u>\$ (30,157,000)</u>

CITY OF CARBONDALE, ILLINOIS  
FUND BALANCES, GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
General Fund:										
Nonspendable	\$ 544,660	\$ 662,639	\$ 876,244	\$ 823,262	\$ 955,386	\$ 1,050,978	\$ 793,576	\$ 816,820	\$ 775,163	\$ 518,245
Restricted	1,020,570	825,203	810,332	1,859,025	2,006,961	333,138	321,465	484,860	646,523	533,075
Committed	-	-	-	-	-	1,731,519	1,750,774	1,778,730	1,848,559	1,647,689
Assigned	-	-	-	-	-	385	650	3,950	3,950	3,950
Unassigned	5,477,613	5,638,458	5,623,705	4,781,918	4,636,353	5,330,638	5,106,016	4,644,436	4,784,673	5,925,588
<b>Total General Fund</b>	<b>\$ 7,042,843</b>	<b>\$ 7,126,300</b>	<b>\$ 7,310,281</b>	<b>\$ 7,464,205</b>	<b>\$ 7,598,700</b>	<b>\$ 8,446,658</b>	<b>\$ 7,972,481</b>	<b>\$ 7,728,796</b>	<b>\$ 8,058,868</b>	<b>\$ 8,628,547</b>
All Other Governmental Funds:										
Special revenue funds										
Restricted	\$ 3,612,907	\$ 1,523,337	\$ 1,509,162	\$ 1,148,278	\$ 1,173,975	\$ 1,366,764	\$ 1,449,241	\$ 1,653,058	\$ 1,621,631	\$ 1,136,864
Unassigned	-	-	-	-	-	-	(9,202)	(7,165)	(4,543)	(14,802)
Capital project funds										
Restricted	-	-	-	-	-	2,562,742	2,569,811	-	-	-
Assigned	1,420,409	1,222,579	1,349,640	772,333	352,360	433,875	556,670	588,617	346,167	845,266
Debt service fund										
Nonspendable	-	-	-	-	-	-	-	-	86	-
Restricted	1,780,466	1,609,277	1,588,267	1,805,370	2,676,498	2,916,465	2,753,306	2,568,895	2,541,544	2,512,877
<b>Total all other governmental funds</b>	<b>\$ 6,813,782</b>	<b>\$ 4,355,193</b>	<b>\$ 4,447,069</b>	<b>\$ 3,725,981</b>	<b>\$ 4,202,833</b>	<b>\$ 7,279,846</b>	<b>\$ 7,319,826</b>	<b>\$ 4,803,405</b>	<b>\$ 4,504,885</b>	<b>\$ 4,480,205</b>

GASB Statement No. 54 was implemented at April 30, 2012.

CITY OF CARBONDALE, ILLINOIS  
CHANGES IN FUND BALANCE, GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>Revenues:</b>										
General property taxes	\$ 68,120	\$ 131,048	\$ 106,960	\$ 132,634	\$ 151,368	\$ 985,511	\$ 986,439	\$ 1,026,548	\$ 1,130,063	\$ 1,229,297
Sales Service and utility taxes	14,499,129	14,656,351	15,792,894	15,958,093	17,732,518	18,326,863	12,038,944	11,944,879	12,975,115	14,015,318
Intergovernmental revenue	5,865,485	5,458,812	5,141,421	6,722,609	5,881,077	4,557,661	10,525,128	11,052,325	10,732,061	10,546,372
Business franchise taxes and licenses	280,616	354,728	352,140	379,208	349,486	464,377	474,191	499,491	501,704	500,828
Fines	534,887	632,206	629,553	597,911	594,152	593,229	527,503	711,327	689,566	626,482
Use of money and property	684,128	1,109,008	234,083	127,939	160,092	140,632	104,847	242,983	202,644	322,876
Service charges, permits and fees	738,574	700,350	895,155	843,803	938,555	820,072	896,339	874,434	978,422	917,231
Federal subsidies for Build America Bonds interest	-	-	-	-	-	234,875	169,745	166,903	151,603	148,018
Property owner contributions	-	-	-	-	1,339	-	-	-	-	-
<b>Total Revenues</b>	<b>22,670,939</b>	<b>23,042,503</b>	<b>23,152,206</b>	<b>24,762,197</b>	<b>25,808,587</b>	<b>26,123,220</b>	<b>25,723,136</b>	<b>26,518,890</b>	<b>27,361,178</b>	<b>28,306,422</b>
<b>Expenditures</b>										
General government	2,413,809	2,477,001	2,407,237	4,172,160	2,454,581	2,483,396	2,709,856	2,255,464	2,247,951	2,579,686
Finance	763,926	778,200	844,775	887,307	902,128	828,522	850,969	947,925	962,287	953,224
Police	6,547,328	6,973,073	7,036,112	7,351,951	8,093,343	8,345,589	8,809,106	9,263,350	9,489,381	9,534,607
Fire	2,741,802	3,050,025	3,246,067	3,163,859	3,232,201	3,658,064	3,604,404	3,586,256	3,828,901	3,799,134
Development services	1,582,903	1,558,626	1,987,146	1,645,493	1,335,245	1,545,684	1,439,409	1,818,464	1,441,874	1,281,351
Public works	5,161,653	5,358,190	2,655,782	2,515,696	2,507,623	2,854,288	2,684,056	2,960,417	3,105,844	3,111,713
Community services	2,396,877	2,339,924	2,355,498	2,203,087	2,708,228	2,832,790	2,695,938	2,737,973	2,806,879	2,838,788
Capital improvements	1,998,065	1,924,104	651,413	1,810,876	10,157,946	479,974	956,524	4,239,008	1,046,027	1,322,921
Debt service										
Principal	565,000	580,000	1,050,000	1,090,000	1,130,000	1,180,000	1,466,000	1,535,000	1,610,000	1,710,000
Bond issuance costs	78,754	-	-	-	108,284	93,237	-	27,945	26,566	-
Interest	357,643	780,417	641,094	603,672	563,855	1,107,097	970,114	936,968	903,715	690,903
Fiscal agent fees	725	1,075	1,225	1,075	1,125	2,525	2,650	2,376	3,835	4,080
<b>Total Expenditures</b>	<b>24,608,485</b>	<b>25,820,635</b>	<b>22,876,349</b>	<b>25,445,176</b>	<b>33,194,559</b>	<b>25,411,166</b>	<b>26,189,026</b>	<b>30,311,146</b>	<b>27,473,260</b>	<b>27,826,407</b>
<b>Excess of revenues (under) expenditures</b>	<b>(1,937,546)</b>	<b>(2,778,132)</b>	<b>275,857</b>	<b>(682,979)</b>	<b>(7,385,972)</b>	<b>712,054</b>	<b>(465,890)</b>	<b>(3,792,256)</b>	<b>(112,082)</b>	<b>480,015</b>
<b>Other Financing Sources (Uses):</b>										
Refunding bond proceeds	-	-	-	-	-	3,825,000	-	1,720,000	1,500,000	-
Premium on issuance of debt	617,861	-	-	-	-	363,504	-	71,964	18,921	-
GOB refunding	-	-	-	-	-	(4,015,000)	-	(1,720,000)	(1,405,000)	-
Loan proceeds	127,000	403,000	-	-	-	-	-	412,315	-	-
Bond proceeds	5,690,000	-	-	-	7,991,000	2,800,000	-	490,000	-	-
Insurance proceeds	-	-	-	72,143	6,319	239,413	31,693	20,098	29,713	64,984
Transfers in	1,958,157	2,964,552	2,250,908	2,309,998	2,606,519	2,360,984	2,880,742	2,239,456	2,735,159	2,605,396
Transfers out	(1,958,157)	(2,964,552)	(2,250,908)	(2,266,326)	(2,606,519)	(2,360,984)	(2,880,742)	(2,239,456)	(2,735,159)	(2,605,396)
<b>Total other financing sources (uses)</b>	<b>6,434,861</b>	<b>403,000</b>	<b>-</b>	<b>115,815</b>	<b>7,997,319</b>	<b>3,212,917</b>	<b>31,693</b>	<b>994,377</b>	<b>143,634</b>	<b>64,984</b>
<b>Net changes in fund balance</b>	<b>\$ 4,497,315</b>	<b>\$ (2,375,132)</b>	<b>\$ 275,857</b>	<b>\$ (567,164)</b>	<b>\$ 611,347</b>	<b>\$ 3,924,971</b>	<b>\$ (434,197)</b>	<b>\$ (2,797,879)</b>	<b>\$ 31,552</b>	<b>\$ 544,999</b>
Debt service as a percentage of noncapital expenditures	4.4%	5.7%	7.6%	7.2%	7.8%	9.6%	9.7%	9.6%	9.6%	9.1%

CITY OF CARBONDALE, ILLINOIS  
 GOVERNMENT-WIDE EXPENSES BY FUNCTION  
 LAST TEN FISCAL YEARS  
 (Unaudited)

Fiscal Year	General Government	Public Safety	Community Development	Public Works	Interest on Long Term Debt	Waterworks and Sewerage	Solid Waste	Other Programs	Total
2007	\$ 5,347,351	\$ 9,237,709	\$ 4,017,938	\$ 6,186,467	\$ 411,321	\$ 6,493,075	\$ 541,660	\$ 885,437	\$ 33,120,958
2008	\$ 5,503,258	\$ 9,928,176	\$ 3,902,012	\$ 6,982,385	\$ 842,933	\$ 6,733,848	\$ 611,858	\$ 946,548	\$ 35,451,018
2009	\$ 3,810,310	\$ 10,295,152	\$ 4,345,936	\$ 3,373,848	\$ 710,605	\$ 6,999,346	\$ 628,323	\$ 943,266	\$ 31,106,786
2010	\$ 5,958,393	\$ 10,479,910	\$ 3,850,000	\$ 3,408,438	\$ 664,560	\$ 7,255,731	\$ 766,385	\$ 1,266,871	\$ 33,650,288
2011	\$ 4,704,215	\$ 11,453,827	\$ 4,044,893	\$ 3,985,156	\$ 616,329	\$ 7,329,223	\$ 772,083	\$ 1,315,189	\$ 34,220,915
2012	\$ 3,932,712	\$ 13,142,972	\$ 4,380,061	\$ 4,182,199	\$ 1,153,269	\$ 7,981,069	\$ 749,510	\$ 1,219,827	\$ 36,741,619
2013	\$ 4,361,521	\$ 12,408,746	\$ 4,127,681	\$ 4,059,626	\$ 1,010,385	\$ 7,737,813	\$ 694,816	\$ 738,183	\$ 35,138,771
2014	\$ 2,826,449	\$ 12,939,391	\$ 4,540,631	\$ 4,451,110	\$ 975,592	\$ 7,865,007	\$ 746,223	\$ 615,895	\$ 34,960,298
2015	\$ 3,633,665	\$ 13,484,095	\$ 4,263,573	\$ 4,594,909	\$ 943,811	\$ 8,290,167	\$ 868,871	\$ 592,160	\$ 36,671,251
2016	\$ 5,050,840	\$ 15,129,336	\$ 4,122,966	\$ 3,074,046	\$ 729,338	\$ 7,881,874	\$ 797,993	\$ 548,752	\$ 37,335,145

CITY OF CARBONDALE, ILLINOIS  
 GOVERNMENT-WIDE REVENUES  
 LAST TEN FISCAL YEARS  
 (Unaudited)

Fiscal Year	Program Revenues		General Revenues							Total
	Service Charges Permits and Fees	Operating Grants and Contributions	Taxes	Investment Earnings	Intergovernmental Revenues	Insurance Proceeds	Federal Subsidies Build America Bonds	Miscellaneous		
2007	\$ 9,862,574	\$ 2,396,201	\$ 9,647,573	\$ 1,003,714	\$ 8,481,803	\$ -	\$ -	\$ 2,155,411	\$ 33,547,276	
2008	\$ 9,960,531	\$ 1,821,068	\$ 10,188,856	\$ 1,405,444	\$ 8,362,747	\$ -	\$ -	\$ 2,589,440	\$ 34,328,086	
2009	\$ 10,317,210	\$ 1,955,039	\$ 11,374,269	\$ 392,445	\$ 8,129,639	\$ -	\$ -	\$ 1,366	\$ 32,169,968	
2010	\$ 10,707,506	\$ 3,868,167	\$ 11,461,728	\$ 173,096	\$ 8,046,812	\$ 798,988	\$ -	\$ 244,008	\$ 35,300,305	
2011	\$ 11,536,765	\$ 2,888,179	\$ 14,109,758	\$ 216,313	\$ 8,698,782	\$ -	\$ -	\$ 70,080	\$ 37,519,877	
2012	\$ 11,747,951	\$ 1,387,401	\$ 14,783,396	\$ 196,925	\$ 8,205,937	\$ -	\$ 234,875	\$ 40,613	\$ 36,597,098	
2013	\$ 12,327,075	\$ 1,211,233	\$ 14,502,119	\$ 169,694	\$ 8,356,606	\$ -	\$ 169,745	\$ 47,456	\$ 36,783,928	
2014	\$ 12,980,397	\$ 1,566,288	\$ 14,603,018	\$ 311,498	\$ 8,442,102	\$ -	\$ 166,903	\$ 44,752	\$ 38,114,958	
2015	\$ 13,299,836	\$ 914,560	\$ 15,979,998	\$ 270,645	\$ 9,759,580	\$ -	\$ 151,603	\$ 65,953	\$ 40,442,175	
2016	\$ 13,585,623	\$ 825,198	\$ 16,770,033	\$ 408,441	\$ 8,723,777	\$ -	\$ 148,018	\$ 219,539	\$ 40,680,629	

CITY OF CARBONDALE, ILLINOIS  
GENERAL GOVERNMENTAL EXPENDITURES BY FUNCTION  
TOTAL PRIMARY GOVERNMENT  
LAST TEN FISCAL YEARS

Fiscal Year		General Government	Finance	Police	Fire	Development Services	Public Works	Community Services	Capital Improvements	Debt Service	Totals Primary Government
2007	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 2,413,809	\$ 763,926	\$ 6,547,328	\$ 2,741,802	\$ 1,582,903	\$ 5,161,653	\$ 2,396,877	\$ 1,998,065	\$ 1,002,122	\$ 24,608,485
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-	-
	Totals	\$ 2,413,809	\$ 763,926	\$ 6,547,328	\$ 2,741,802	\$ 1,582,903	\$ 5,161,653	\$ 2,396,877	\$ 1,998,065	\$ 1,002,122	\$ 24,608,485
2008	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 2,477,001	\$ 778,200	\$ 6,973,073	\$ 3,050,025	\$ 1,558,626	\$ 5,358,190	\$ 2,339,924	\$ 1,924,104	\$ 1,361,492	\$ 25,820,635
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-	-
	Totals	\$ 2,477,001	\$ 778,200	\$ 6,973,073	\$ 3,050,025	\$ 1,558,626	\$ 5,358,190	\$ 2,339,924	\$ 1,924,104	\$ 1,361,492	\$ 25,820,635
2009	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 2,407,237	\$ 844,775	\$ 7,036,112	\$ 3,246,067	\$ 1,987,146	\$ 2,655,782	\$ 2,355,498	\$ 651,413	\$ 1,692,319	\$ 22,876,349
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-	-
	Totals	\$ 2,407,237	\$ 844,775	\$ 7,036,112	\$ 3,246,067	\$ 1,987,146	\$ 2,655,782	\$ 2,355,498	\$ 651,413	\$ 1,692,319	\$ 22,876,349
2010	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 4,172,160	\$ 887,307	\$ 7,351,951	\$ 3,163,859	\$ 1,645,493	\$ 2,515,696	\$ 2,203,087	\$ 1,810,876	\$ 1,694,747	\$ 25,445,176
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-	-
	Totals	\$ 4,172,160	\$ 887,307	\$ 7,351,951	\$ 3,163,859	\$ 1,645,493	\$ 2,515,696	\$ 2,203,087	\$ 1,810,876	\$ 1,694,747	\$ 25,445,176
2011	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 2,454,581	\$ 902,128	\$ 8,093,343	\$ 3,232,201	\$ 1,335,245	\$ 2,507,623	\$ 2,708,228	\$ 10,157,946	\$ 1,803,264	\$ 33,194,559
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-	-
	Totals	\$ 2,454,581	\$ 902,128	\$ 8,093,343	\$ 3,232,201	\$ 1,335,245	\$ 2,507,623	\$ 2,708,228	\$ 10,157,946	\$ 1,803,264	\$ 33,194,559
2012	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 2,483,396	\$ 828,522	\$ 8,345,589	\$ 3,658,064	\$ 1,545,684	\$ 2,854,288	\$ 2,832,790	\$ 479,974	\$ 2,382,859	\$ 25,411,166
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-	-
	Totals	\$ 2,483,396	\$ 828,522	\$ 8,345,589	\$ 3,658,064	\$ 1,545,684	\$ 2,854,288	\$ 2,832,790	\$ 479,974	\$ 2,382,859	\$ 25,411,166
2013	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 2,709,856	\$ 850,969	\$ 8,809,106	\$ 3,604,404	\$ 1,439,409	\$ 2,684,056	\$ 2,695,938	\$ 956,524	\$ 2,438,764	\$ 26,189,026
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-	-
	Totals	\$ 2,709,856	\$ 850,969	\$ 8,809,106	\$ 3,604,404	\$ 1,439,409	\$ 2,684,056	\$ 2,695,938	\$ 956,524	\$ 2,438,764	\$ 26,189,026
2014	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 2,255,464	\$ 947,925	\$ 9,263,350	\$ 3,586,256	\$ 1,818,464	\$ 2,960,417	\$ 2,737,973	\$ 4,239,008	\$ 2,502,289	\$ 30,311,146
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-	-
	Totals	\$ 2,255,464	\$ 947,925	\$ 9,263,350	\$ 3,586,256	\$ 1,818,464	\$ 2,960,417	\$ 2,737,973	\$ 4,239,008	\$ 2,502,289	\$ 30,311,146
2015	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 2,247,951	\$ 962,287	\$ 9,489,381	\$ 3,828,901	\$ 1,441,874	\$ 3,105,844	\$ 2,806,879	\$ 1,046,027	\$ 2,544,116	\$ 27,473,260
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-	-
	Totals	\$ 2,247,951	\$ 962,287	\$ 9,489,381	\$ 3,828,901	\$ 1,441,874	\$ 3,105,844	\$ 2,806,879	\$ 1,046,027	\$ 2,544,116	\$ 27,473,260
2016	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 2,579,686	\$ 1,224,795	\$ 9,786,043	\$ 3,835,779	\$ 1,281,351	\$ 3,566,144	\$ 2,957,882	\$ 189,744	\$ 2,404,983	\$ 27,826,407
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-	-
	Totals	\$ 2,579,686	\$ 1,224,795	\$ 9,786,043	\$ 3,835,779	\$ 1,281,351	\$ 3,566,144	\$ 2,957,882	\$ 189,744	\$ 2,404,983	\$ 27,826,407

CITY OF CARBONDALE, ILLINOIS  
GENERAL GOVERNMENTAL EXPENDITURES BY FUNCTION  
TOTAL REPORTING ENTITY  
LAST TEN FISCAL YEARS

Fiscal Year		General Government	Finance	Police	Fire	Development Services	Public Works	Community Services	Capital Improvements	Debt Service	Totals Reporting Entity
2007	Totals-Primary Government	\$ 2,413,809	\$ 763,926	\$ 6,547,328	\$ 2,741,802	\$ 1,582,903	\$ 5,161,653	\$ 2,396,877	\$ 1,998,065	\$ 1,002,122	\$ 24,608,485
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	754,965
	Totals	\$ 2,413,809	\$ 763,926	\$ 6,547,328	\$ 2,741,802	\$ 1,582,903	\$ 5,161,653	\$ 2,396,877	\$ 1,998,065	\$ 1,002,122	\$ 25,363,450
2008	Totals-Primary Government	\$ 2,477,001	\$ 778,200	\$ 6,973,073	\$ 3,050,025	\$ 1,558,626	\$ 5,358,190	\$ 2,339,924	\$ 1,924,104	\$ 1,361,492	\$ 25,820,635
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	805,642
	Totals	\$ 2,477,001	\$ 778,200	\$ 6,973,073	\$ 3,050,025	\$ 1,558,626	\$ 5,358,190	\$ 2,339,924	\$ 1,924,104	\$ 1,361,492	\$ 26,626,277
2009	Totals-Primary Government	\$ 2,407,237	\$ 844,775	\$ 7,036,112	\$ 3,246,067	\$ 1,987,146	\$ 2,655,782	\$ 2,355,498	\$ 651,413	\$ 1,692,319	\$ 22,876,349
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	890,480
	Totals	\$ 2,407,237	\$ 844,775	\$ 7,036,112	\$ 3,246,067	\$ 1,987,146	\$ 2,655,782	\$ 2,355,498	\$ 651,413	\$ 1,692,319	\$ 23,766,829
2010	Totals-Primary Government	\$ 4,172,160	\$ 887,307	\$ 7,351,951	\$ 3,163,859	\$ 1,645,493	\$ 2,515,696	\$ 2,203,087	\$ 1,810,876	\$ 1,694,747	\$ 25,445,176
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	970,133
	Totals	\$ 4,172,160	\$ 887,307	\$ 7,351,951	\$ 3,163,859	\$ 1,645,493	\$ 2,515,696	\$ 2,203,087	\$ 1,810,876	\$ 1,694,747	\$ 26,415,309
2011	Totals-Primary Government	\$ 2,454,581	\$ 902,128	\$ 8,093,343	\$ 3,232,201	\$ 1,335,245	\$ 2,507,623	\$ 2,708,228	\$ 10,157,946	\$ 1,803,264	\$ 33,194,559
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	815,155
	Totals	\$ 2,454,581	\$ 902,128	\$ 8,093,343	\$ 3,232,201	\$ 1,335,245	\$ 2,507,623	\$ 2,708,228	\$ 10,157,946	\$ 1,803,264	\$ 34,009,714
2012	Totals-Primary Government	\$ 2,483,396	\$ 828,522	\$ 8,345,589	\$ 3,658,064	\$ 1,545,684	\$ 2,854,288	\$ 2,832,790	\$ 479,974	\$ 2,382,859	\$ 25,411,166
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	923,512
	Totals	\$ 2,483,396	\$ 828,522	\$ 8,345,589	\$ 3,658,064	\$ 1,545,684	\$ 2,854,288	\$ 2,832,790	\$ 479,974	\$ 2,382,859	\$ 26,334,678
2013	Totals-Primary Government	\$ 2,709,856	\$ 850,969	\$ 8,809,106	\$ 3,604,404	\$ 1,439,409	\$ 2,684,056	\$ 2,695,938	\$ 956,524	\$ 2,438,764	\$ 26,189,026
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	947,505
	Totals	\$ 2,709,856	\$ 850,969	\$ 8,809,106	\$ 3,604,404	\$ 1,439,409	\$ 2,684,056	\$ 2,695,938	\$ 956,524	\$ 2,438,764	\$ 27,136,531
2014	Totals-Primary Government	\$ 2,255,464	\$ 947,925	\$ 9,263,350	\$ 3,586,256	\$ 1,818,464	\$ 2,960,417	\$ 2,737,973	\$ 4,239,008	\$ 2,502,289	\$ 30,311,146
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	1,121,865
	Totals	\$ 2,255,464	\$ 947,925	\$ 9,263,350	\$ 3,586,256	\$ 1,818,464	\$ 2,960,417	\$ 2,737,973	\$ 4,239,008	\$ 2,502,289	\$ 31,433,011
2015	Totals-Primary Government	\$ 2,247,951	\$ 962,287	\$ 9,489,381	\$ 3,828,901	\$ 1,441,874	\$ 3,105,844	\$ 2,806,879	\$ 1,046,027	\$ 2,544,116	\$ 27,473,260
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	1,070,038
	Totals	\$ 2,247,951	\$ 962,287	\$ 9,489,381	\$ 3,828,901	\$ 1,441,874	\$ 3,105,844	\$ 2,806,879	\$ 1,046,027	\$ 2,544,116	\$ 28,543,298
2016	Totals-Primary Government	\$ 2,377,345	\$ 953,224	\$ 9,534,607	\$ 3,799,134	\$ 1,281,351	\$ 3,111,713	\$ 2,838,788	\$ 1,525,262	\$ 2,404,983	\$ 27,826,407
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	1,030,859
	Totals	\$ 2,377,345	\$ 953,224	\$ 9,534,607	\$ 3,799,134	\$ 1,281,351	\$ 3,111,713	\$ 2,838,788	\$ 1,525,262	\$ 2,404,983	\$ 28,857,266

Note: Primary Government totals include the General, Special Revenue, Debt Service and Capital Projects Funds  
Note: Discrete Component Unit is the Carbondale Public Library

CITY OF CARBONDALE, ILLINOIS  
GENERAL GOVERNMENTAL REVENUES BY SOURCE  
TOTAL PRIMARY GOVERNMENT  
LAST TEN FISCAL YEARS

Fiscal Year		General Property Taxes	Sales, Service & Utility Taxes	Inter-governmental Revenue	Business Franchise Taxes & Licenses	Fines	Use of Money & Property	Service Charges, Permits & Fees	Property Owner Contributions	Totals Primary Government
2007	Gen., Special Rev., Debt Serv., Cap Proj. Funds	\$ 68,120	\$ 8,308,321	\$ 12,056,293	\$ 280,616	\$ 534,887	\$ 684,128	\$ 738,574	\$ -	\$ 22,670,939
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 68,120	\$ 8,308,321	\$ 12,056,293	\$ 280,616	\$ 534,887	\$ 684,128	\$ 738,574	\$ -	\$ 22,670,939
2008	Gen., Special Rev., Debt Serv., Cap Proj. Funds	\$ 131,048	\$ 8,707,080	\$ 11,408,083	\$ 354,728	\$ 632,206	\$ 1,109,008	\$ 700,350	\$ -	\$ 23,042,503
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 131,048	\$ 8,707,080	\$ 11,408,083	\$ 354,728	\$ 632,206	\$ 1,109,008	\$ 700,350	\$ -	\$ 23,042,503
2009	Gen., Special Rev., Debt Serv., Cap Proj. Funds	\$ 106,960	\$ 9,982,998	\$ 10,951,317	\$ 352,140	\$ 629,553	\$ 234,083	\$ 895,155	\$ -	\$ 23,152,206
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 106,960	\$ 9,982,998	\$ 10,951,317	\$ 352,140	\$ 629,553	\$ 234,083	\$ 895,155	\$ -	\$ 23,152,206
2010	Gen., Special Rev., Debt Serv., Cap Proj. Funds	\$ 132,634	\$ 10,069,659	\$ 12,611,043	\$ 379,208	\$ 597,911	\$ 127,939	\$ 843,803	\$ -	\$ 24,762,197
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 132,634	\$ 10,069,659	\$ 12,611,043	\$ 379,208	\$ 597,911	\$ 127,939	\$ 843,803	\$ -	\$ 24,762,197
2011	Gen., Special Rev., Debt Serv., Cap Proj. Funds	\$ 151,368	\$ 11,784,814	\$ 11,828,781	\$ 349,486	\$ 594,152	\$ 113,687	\$ 938,555	\$ 47,744	\$ 25,808,587
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 151,368	\$ 11,784,814	\$ 11,828,781	\$ 349,486	\$ 594,152	\$ 113,687	\$ 938,555	\$ 47,744	\$ 25,808,587
2012	Gen., Special Rev., Debt Serv., Cap Proj. Funds	\$ 985,511	\$ 12,342,940	\$ 10,541,584	\$ 464,377	\$ 593,229	\$ 140,632	\$ 820,072	\$ -	\$ 25,888,345
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 985,511	\$ 12,342,940	\$ 10,541,584	\$ 464,377	\$ 593,229	\$ 140,632	\$ 820,072	\$ -	\$ 25,888,345
2013	Gen., Special Rev., Debt Serv., Cap Proj. Funds	\$ 986,439	\$ 12,038,944	\$ 10,525,128	\$ 474,191	\$ 527,503	\$ 104,847	\$ 896,339	\$ -	\$ 25,553,391
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 986,439	\$ 12,038,944	\$ 10,525,128	\$ 474,191	\$ 527,503	\$ 104,847	\$ 896,339	\$ -	\$ 25,553,391
2014	Gen., Special Rev., Debt Serv., Cap Proj. Funds	\$ 1,026,548	\$ 11,944,879	\$ 11,219,228	\$ 499,491	\$ 711,327	\$ 242,983	\$ 874,434	\$ -	\$ 26,518,890
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 1,026,548	\$ 11,944,879	\$ 11,219,228	\$ 499,491	\$ 711,327	\$ 242,983	\$ 874,434	\$ -	\$ 26,518,890
2015	Gen., Special Rev., Debt Serv., Cap Proj. Funds	\$ 1,130,063	\$ 12,975,115	\$ 10,883,664	\$ 501,704	\$ 689,566	\$ 202,644	\$ 978,422	\$ -	\$ 27,361,178
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 1,130,063	\$ 12,975,115	\$ 10,883,664	\$ 501,704	\$ 689,566	\$ 202,644	\$ 978,422	\$ -	\$ 27,361,178
2016	Gen., Special Rev., Debt Serv., Cap Proj. Funds	\$ 1,229,297	\$ 14,015,318	\$ 10,694,390	\$ 500,828	\$ 626,482	\$ 322,876	\$ 917,231	\$ -	\$ 28,306,422
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 1,229,297	\$ 14,015,318	\$ 10,694,390	\$ 500,828	\$ 626,482	\$ 322,876	\$ 917,231	\$ -	\$ 28,306,422

CITY OF CARBONDALE, ILLINOIS  
GENERAL GOVERNMENTAL REVENUES BY SOURCE  
TOTAL REPORTING ENTITY  
LAST TEN FISCAL YEARS

Fiscal Year		General Property Taxes	Sales, Service & Utility Taxes	Inter-governmental Revenue	Business Franchise Taxes & Licenses	Fines	Use of Money & Property	Service Charges, Permits & Fees	Property Owner Contributions	Totals Reporting Entity
2007	Totals-Primary Government	\$ 68,120	\$ 8,308,321	\$ 12,056,293	\$ 280,616	\$ 534,887	\$ 684,128	\$ 738,574	\$ -	\$ 22,670,939
	Discrete Component Unit	661,599	-	77,409	-	19,236	9,108	-	42,366	809,718
	Totals	\$ 729,719	\$ 8,308,321	\$ 12,133,702	\$ 280,616	\$ 554,123	\$ 693,236	\$ 738,574	\$ 42,366	\$ 23,480,657
2008	Totals-Primary Government	\$ 131,048	\$ 8,707,080	\$ 11,408,083	\$ 354,728	\$ 632,206	\$ 1,109,008	\$ 700,350	\$ -	\$ 23,042,503
	Discrete Component Unit	696,899	-	94,989	-	18,794	10,106	-	26,340	847,128
	Totals	\$ 827,947	\$ 8,707,080	\$ 11,503,072	\$ 354,728	\$ 651,000	\$ 1,119,114	\$ 700,350	\$ 26,340	\$ 23,889,631
2009	Totals-Primary Government	\$ 106,960	\$ 9,982,998	\$ 10,951,317	\$ 352,140	\$ 629,553	\$ 234,083	\$ 895,155	\$ -	\$ 23,152,206
	Discrete Component Unit	737,431	-	48,423	-	18,901	4,641	-	39,959	849,355
	Totals	\$ 844,391	\$ 9,982,998	\$ 10,999,740	\$ 352,140	\$ 648,454	\$ 238,724	\$ 895,155	\$ 39,959	\$ 24,001,561
2010	Totals-Primary Government	\$ 132,634	\$ 10,069,659	\$ 12,611,043	\$ 379,208	\$ 597,911	\$ 127,939	\$ 843,803	\$ -	\$ 24,762,197
	Discrete Component Unit	766,765	-	73,685	-	22,853	2,998	-	38,795	905,096
	Totals	\$ 899,399	\$ 10,069,659	\$ 12,684,728	\$ 379,208	\$ 620,764	\$ 130,937	\$ 843,803	\$ 38,795	\$ 25,667,293
2011	Totals-Primary Government	\$ 151,368	\$ 11,784,814	\$ 11,828,781	\$ 349,486	\$ 594,152	\$ 113,687	\$ 938,555	\$ 47,744	\$ 25,808,587
	Discrete Component Unit	811,909	-	73,486	-	20,171	8,033	-	57,924	971,523
	Totals	\$ 963,277	\$ 11,784,814	\$ 11,902,267	\$ 349,486	\$ 614,323	\$ 121,720	\$ 938,555	\$ 105,668	\$ 26,780,110
2012	Totals-Primary Government	\$ 985,511	\$ 12,342,940	\$ 10,541,584	\$ 464,377	\$ 593,229	\$ 140,632	\$ 820,072	\$ -	\$ 25,888,345
	Discrete Component Unit	843,981	-	68,839	-	19,451	1,201	-	60,423	993,895
	Totals	\$ 1,829,492	\$ 12,342,940	\$ 10,610,423	\$ 464,377	\$ 612,680	\$ 141,833	\$ 820,072	\$ 60,423	\$ 26,882,240
2013	Totals-Primary Government	\$ 986,439	\$ 12,038,944	\$ 10,525,128	\$ 474,191	\$ 527,503	\$ 104,847	\$ 896,339	\$ -	\$ 25,553,391
	Discrete Component Unit	887,141	-	66,585	-	19,242	1,546	-	55,030	1,029,544
	Totals	\$ 1,873,580	\$ 12,038,944	\$ 10,591,713	\$ 474,191	\$ 546,745	\$ 106,393	\$ 896,339	\$ 55,030	\$ 26,582,935
2014	Totals-Primary Government	\$ 1,026,548	\$ 11,944,879	\$ 11,219,228	\$ 499,491	\$ 711,327	\$ 242,983	\$ 874,434	\$ -	\$ 26,518,890
	Discrete Component Unit	933,369	-	73,973	-	18,002	3,015	-	125,013	1,153,372
	Totals	\$ 1,959,917	\$ 11,944,879	\$ 11,293,201	\$ 499,491	\$ 729,329	\$ 245,998	\$ 874,434	\$ 125,013	\$ 27,672,262
2015	Totals-Primary Government	\$ 1,130,063	\$ 12,975,115	\$ 10,883,664	\$ 501,704	\$ 689,566	\$ 202,644	\$ 978,422	\$ -	\$ 27,361,178
	Discrete Component Unit	964,029	-	80,357	-	19,711	2,945	-	91,212	1,158,254
	Totals	\$ 2,094,092	\$ 12,975,115	\$ 10,964,021	\$ 501,704	\$ 709,277	\$ 205,589	\$ 978,422	\$ 91,212	\$ 28,519,432
2016	Totals-Primary Government	\$ 1,229,297	\$ 14,015,318	\$ 10,694,390	\$ 500,828	\$ 626,482	\$ 322,876	\$ 917,231	\$ -	\$ 28,306,422
	Discrete Component Unit	1,002,469	-	56,712	-	15,879	676	3,746	65,750	1,145,232
	Totals	\$ 2,231,766	\$ 14,015,318	\$ 10,751,102	\$ 500,828	\$ 642,361	\$ 323,552	\$ 920,977	\$ 65,750	\$ 29,451,654

Note: Primary Government totals include the General, Special Revenue, Debt Service and Capital Projects Funds  
Note: Discrete Component Unit is the Carbondale Public Library

CITY OF CARBONDALE, ILLINOIS  
TAXABLE SALES BY CATEGORY - MUNICIPAL TAX  
LAST TEN CALENDAR YEARS

Calendar Year	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
General Merchandise	\$ 1,324,167	\$ 1,201,690	\$ 1,117,578	\$ 1,019,312	\$ 1,009,494	\$ 897,570	\$ 1,002,895	\$ 981,771	\$ 971,077	\$ 974,225
Food	695,843	733,560	757,980	807,205	810,874	883,935	878,537	883,178	881,201	848,535
Drinking and Eating Places	700,570	756,990	715,647	755,083	754,940	788,041	796,554	774,242	783,806	837,571
Apparel	319,195	356,694	358,375	341,626	319,434	448,497	339,396	366,725	362,074	353,816
Furniture & H.H. & Radio	398,270	410,141	403,910	443,488	460,874	423,774	399,410	366,400	338,745	360,887
Lumber, Building, Hardware	477,208	433,240	414,490	442,131	411,832	378,820	388,484	390,443	395,025	376,906
Automotive & Filling Stations	974,002	971,087	928,966	895,216	991,629	945,939	955,794	985,480	1,066,405	1,054,117
Drugs & Miscellaneous Retail	825,499	809,070	840,205	879,697	824,481	885,913	900,326	903,192	912,008	905,413
Agriculture & All Others	358,713	361,546	293,435	214,209	240,377	221,046	214,461	221,376	233,394	228,894
Manufacturers	30,078	39,550	42,912	48,377	67,811	62,164	62,725	60,051	69,374	75,934
<b>TOTAL</b>	<b>\$ 6,103,545</b>	<b>\$ 6,073,568</b>	<b>\$ 5,873,498</b>	<b>\$ 5,846,344</b>	<b>\$ 5,891,746</b>	<b>\$ 5,935,699</b>	<b>\$ 5,938,582</b>	<b>\$ 5,932,858</b>	<b>\$ 6,013,109</b>	<b>\$ 6,016,298</b>
CITY DIRECT SALES TAX RATE	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%

Data Source

Illinois Department of Revenue

Taxable Sales figures are not provided by the state, however the sales tax receipts are provided per category and estimated sales can be calculated by dividing the sales tax receipts by the tax rate. Retail businesses are offered a discount on taxes submitted on a timely basis and the municipality cannot determine if the discount has been reduced from amounts listed.

CITY OF CARBONDALE, ILLINOIS  
 TAXABLE SALES BY CATEGORY - HOME RULE  
 LAST TEN CALENDAR YEARS

Calendar Year	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
General Merchandise	\$ 1,047,890	\$ 934,864	\$ 1,309,355	\$ 1,185,805	\$ 1,420,685	\$ 1,458,812	\$ 1,564,702	\$ 1,521,537	\$ 1,589,858	\$ 1,785,151
Food	261,678	277,581	442,344	471,573	611,151	805,766	804,984	772,334	785,635	784,137
Drinking and Eating Places	684,596	742,903	1,052,716	1,116,666	1,303,383	1,562,375	1,580,131	1,534,348	1,651,292	1,962,590
Apparel	319,152	356,578	535,422	512,430	566,773	796,018	678,466	732,955	774,743	843,187
Furniture & H.H. & Radio	394,105	405,691	594,889	657,553	783,637	837,150	788,177	722,826	735,144	846,574
Lumber, Building, Hardware	477,110	432,973	616,250	662,167	716,647	756,229	775,678	779,303	834,685	892,044
Automotive & Filling Stations	174,915	177,570	288,486	291,992	352,466	406,138	393,001	417,137	435,032	448,371
Drugs & Miscellaneous Retail	645,470	614,958	949,945	1,020,347	1,180,786	1,391,186	1,367,724	1,353,058	1,468,187	1,612,870
Agriculture & All Others	326,902	338,978	399,480	280,908	337,423	379,232	374,545	392,458	439,772	483,838
Manufacturers	28,375	37,930	61,870	70,300	117,310	122,216	123,460	117,889	145,686	175,263
<b>TOTAL</b>	<b>\$ 4,360,193</b>	<b>\$ 4,320,026</b>	<b>\$ 6,250,757</b>	<b>\$ 6,269,741</b>	<b>\$ 7,390,261</b>	<b>\$ 8,515,122</b>	<b>\$ 8,450,868</b>	<b>\$ 8,343,845</b>	<b>\$ 8,860,034</b>	<b>\$ 9,834,025</b>
<b>CITY DIRECT SALES TAX RATE</b>	<b>1.00%</b>	<b>1.00%</b>	<b>1.50%</b>	<b>1.50%</b>	<b>2.00%</b>	<b>2.00%</b>	<b>2.00%</b>	<b>2.00%</b>	<b>2.25%</b>	<b>2.25%</b>

Data Source

Illinois Department of Revenue

Taxable Sales figures are not provided by the state, however the sales tax receipts are provided per category and estimated sales can be calculated by dividing the sales tax receipts by the tax rate. Retail businesses are offered a discount on taxes submitted on a timely basis and the municipality cannot determine if the discount has been reduced from amounts listed.

- Home Rule Sales Tax Implemented September 1, 1992 -
- Home Rule Sales Tax Revised July 1, 1999 -
- Home Rule Sales Tax Revised January 1, 2008 -
- Home Rule Sales Tax Revised July 1, 2010 -
- Home Rule Sales Tax Revised July 1, 2014 -
- Home Rule Sales Tax Revised July 1, 2015 -

CITY OF CARBONDALE, ILLINOIS  
 DIRECT AND OVERLAPPING SALES TAX RATES  
 LAST TEN CALENDAR YEARS

Calendar Year	City Direct Rate	County Rate	State Rate	Total
2007	2.00%	0.25%	5.00%	7.25%
2008	2.00%	0.25%	5.00%	7.25%
2009	2.50%	0.25%	5.00%	7.75%
2010	3.00%	0.25%	5.00%	8.25%
2011	3.00%	0.25%	5.00%	8.25%
2012	3.00%	0.25%	5.00%	8.25%
2013	3.00%	0.25%	5.00%	8.25%
2014	3.25%	0.25%	5.00%	8.50%
2015	3.50%	0.25%	5.00%	8.75%
2016	3.50%	0.25%	5.00%	8.75%

Data Source

City and County Records

Home Rule Sales Tax Implemented September 1, 1992	0.75%
Home Rule Sales Tax Revised July 1, 1999	1.00%
Home Rule Sales Tax Revised January 1, 2009	1.50%
Home Rule Sales Tax Revised July 1, 2010	2.00%
Home Rule Sales Tax Revised July 1, 2014	2.25%
Home Rule Sales Tax Revised July 1, 2015	2.50%

CITY OF CARBONDALE, ILLINOIS  
 ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY  
 LAST TEN FISCAL YEARS

<u>Fiscal Year</u>	<u>Residential Property</u>	<u>Commercial Property</u>	<u>Industrial Property</u>	<u>Farm Property</u>	<u>Railway Property</u>	<u>Total Taxable Assessed Value</u>	<u>Percent Growth</u>	<u>Total Direct Tax Rate</u>	<u>Actual Taxable Value</u>	<u>Assessed Value as a Percentage of Actual Value</u>
2007	\$110,542,534	\$113,117,127	\$2,507,384	\$483,057	\$319,597	\$226,969,699	8.31%	0.00000	\$680,909,097	33.33%
2008	\$119,966,332	\$121,927,075	\$4,271,598	\$453,981	\$311,460	\$246,930,446	8.79%	0.00000	\$740,791,338	33.33%
2009	\$136,592,114	\$130,025,132	\$4,456,437	\$377,960	\$312,273	\$271,763,916	10.06%	0.00000	\$815,291,748	33.33%
2010	\$142,280,594	\$143,925,077	\$4,677,632	\$374,534	\$388,639	\$291,646,476	7.32%	0.00000	\$874,939,428	33.33%
2011	\$143,365,916	\$153,108,553	\$4,809,939	\$385,843	\$468,138	\$302,138,389	3.60%	0.00000	\$906,415,167	33.33%
2012	\$144,707,179	\$155,970,751	\$1,906,639	\$3,293,149	\$544,585	\$306,422,303	1.42%	0.26436	\$919,266,909	33.33%
2013	\$142,921,684	\$153,667,576	\$1,948,410	\$3,341,186	\$648,177	\$302,527,033	-1.27%	0.26799	\$907,581,099	33.33%
2014	\$139,065,243	\$154,820,449	\$2,047,634	\$3,363,811	\$674,504	\$299,971,641	-0.84%	0.28340	\$899,914,923	33.33%
2015	\$135,796,264	\$154,024,170	\$2,007,228	\$3,310,787	\$709,813	\$295,848,262	-1.37%	0.31774	\$887,544,786	33.33%
2016	\$136,878,103	\$154,202,953	\$2,007,228	\$3,428,166	\$696,644	\$297,213,094	0.46%	0.34791	\$891,639,282	33.33%

Source: Jackson County Tax Extension Office

Note: State law prescribes an assessment ratio of 33% of actual value.

**CITY OF CARBONDALE, ILLINOIS**  
**PROPERTY TAX RATES PER \$100 OF EQUALIZED ASSESSED VALUATION**  
**ALL OVERLAPPING GOVERNMENTS**  
**LAST TEN FISCAL YEARS**

FISCAL YEAR	2008	2009	2010	2011
YEAR PAYABLE	2007	2008	2009	2010
ASSESSMENT YEAR	2006	2007	2008	2009
STATE MULTIPLIER	1.00000	1.04190	1.03190	1.03190
Equalized assessed valuation by type:				
Residential	\$119,966,332	\$136,592,114	\$142,280,594	\$143,365,916
Commercial	121,927,075	130,025,132	143,925,077	153,108,553
Industrial	4,271,598	4,456,437	4,677,632	4,809,939
Farm	453,981	377,960	374,534	385,843
State R.R.	311,460	312,273	388,639	468,138
Total Taxable Assessed Value	\$246,930,446	\$271,763,916	\$291,646,476	\$302,138,389
City Government:				
IMRF Pension	0.00000	0.00000	0.00000	0.00000
Firemens Pension	0.00000	0.00000	0.00000	0.00000
Police Pension	0.00000	0.00000	0.00000	0.00000
Street Lighting	0.00000	0.00000	0.00000	0.00000
Public Benefit	0.00000	0.00000	0.00000	0.00000
Debt Service - G.O. Bonds	0.00000	0.00000	0.00000	0.00000
Total City Government	0.00000	0.00000	0.00000	0.00000
Public Library:				
Operating	0.28440	0.27123	0.26543	0.26892
Debt Service - G.O. Bonds	0.00000	0.00000	0.00000	0.00000
Total Public Library	0.28440	0.27123	0.26543	0.26892
Total Municipal Rate	0.28440	0.27123	0.26543	0.26892
Overlapping Governments:				
Jackson County	1.32072	1.21428	1.37136	1.30888
Carbondale Township	0.23932	0.23041	0.22617	0.22748
Southern Illinois Airport	0.20577	0.19114	0.09030	0.09207
Carbondale Park District	0.56940	0.53259	0.48776	0.45558
Carbondale Mosquito Abatement	0.03570	0.03413	0.03199	0.03239
Carbondale Road and Bridge	0.09027	0.08691	0.08738	0.08789
Logan Jr. College #530	0.55665	0.53745	0.54405	0.54132
Carbondale High School #165	1.94317	1.88240	1.89472	1.90722
Carbondale Grade School #95	3.19812	3.10839	3.05414	3.08072
Total tax rate within School District #95	\$8.44352	\$8.08893	\$8.05330	\$8.00247
Giant City School #130	2.86309	2.71656	2.75388	2.73944
Total tax rate within School District #130	\$8.10849	\$7.69710	\$7.75304	\$7.66119
Unity Point School #140	2.18245	2.11025	2.19200	2.30174
Total tax rate within School Distric #140	\$7.42785	\$7.09079	\$7.19116	\$7.22349

Source: Jackson County Records

Note: NA Not available from Jackson County

2012	2013	2014	2015	2016	2017
2011	2012	2013	2014	2015	2016
2010	2011	2012	2013	2014	2015
1.00000	1.00000	1.00000	1.00000	1.00000	1.00000
\$144,707,179	\$142,921,684	\$139,065,243	\$135,796,264	\$136,878,103	\$136,476,047
155,970,751	153,667,576	154,820,449	154,024,170	154,202,953	159,539,300
1,906,639	1,948,410	2,047,634	2,007,228	2,007,228	2,027,228
3,293,149	3,341,186	3,363,811	3,310,787	3,428,166	3,489,522
544,585	648,177	674,504	709,813	696,644	789,721
\$306,422,303	\$302,527,033	\$299,971,641	\$295,848,262	\$297,213,094	\$302,321,818
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.26436	0.26799	0.28340	0.24059	0.25290	0.09241
0.00000	0.00000	0.00000	0.07715	0.09501	0.24963
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.26436	0.26799	0.28340	0.31774	0.34791	0.34204
0.27824	0.29613	0.31318	0.32845	0.33669	0.34134
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.27824	0.29613	0.31318	0.32845	0.33669	0.34134
0.54260	0.56412	0.59658	0.64619	0.68460	0.68338
1.38811	1.45386	1.51971	1.57822	1.60448	1.64610
0.23583	0.24570	0.25837	0.27109	0.27712	0.28050
0.20716	0.21342	0.22015	0.23752	0.23960	0.23740
0.55704	0.47606	0.49920	0.49354	0.48698	0.48930
0.03172	0.03316	0.03484	0.03467	0.03539	0.03620
0.09113	0.09494	0.09984	0.10476	0.10709	0.10840
0.55299	0.54866	0.55500	0.56396	0.58817	0.61450
2.24035	2.13982	2.23954	2.33856	2.39078	2.42080
3.32258	3.42028	3.58913	3.75140	3.83904	3.88060
\$9.16951	\$9.19002	\$9.61236	\$10.01991	\$10.25325	\$10.39718
3.10516	2.90999	3.00262	3.10913	3.14206	3.22720
\$8.95209	\$8.67973	\$9.02585	\$9.37764	\$9.55627	\$9.74378
2.44335	2.45270	2.10471	2.62235	2.63956	2.67450
\$8.29028	\$8.22244	\$8.12794	\$8.89086	\$9.05377	\$9.19108

CITY OF CARBONDALE, ILLINOIS  
PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN FISCAL YEARS

Fiscal Year	Equalized Assessed Value	Rate Per \$100 EAV	Total Tax Levy Extended	Current Tax Collections	Percent of Current Taxes Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collections to Tax Levy	Outstanding Delinquent Taxes	Percent of Delinquent Taxes to Total Tax Levy
2007	\$ 226,969,699	0.00000	\$ -	\$ -	N/A	\$ -	\$ -	N/A	N/A (1)	N/A (1)
2008	\$ 246,930,446	0.00000	\$ -	\$ -	N/A	\$ -	\$ -	N/A	N/A (1)	N/A (1)
2009	\$ 271,845,596	0.00000	\$ -	\$ -	N/A	\$ -	\$ -	N/A	N/A (1)	N/A (1)
2010	\$ 291,646,476	0.00000	\$ -	\$ -	N/A	\$ -	\$ -	N/A	N/A (1)	N/A (1)
2011	\$ 302,138,389	0.00000	\$ -	\$ -	N/A	\$ -	\$ -	N/A	N/A (1)	N/A (1)
2012	\$ 306,422,303	0.26436	\$ 922,847	\$ 917,408	99.4%	\$ 45	\$ 917,453	99.4%	N/A (1)	N/A (1)
2013	\$ 302,166,802	0.26799	\$ 936,428	\$ 930,216	99.3%	\$ (2,101)	\$ 928,115	99.1%	N/A (1)	N/A (1)
2014	\$ 299,971,641	0.28340	\$ 979,512	\$ 978,575	99.9%	\$ (849)	\$ 977,726	99.8%	N/A (1)	N/A (1)
2015	\$ 296,209,270	0.31774	\$ 1,078,317	\$ 1,076,124	99.8%	\$ (2,663)	\$ 1,073,461	99.5%	N/A (1)	N/A (1)
2016	\$ 297,573,815	0.34791	\$ 1,176,162	\$ 1,174,515	99.9%	\$ 420	\$ 1,174,965	99.9%	N/A (1)	N/A (1)

(1) Information not Available from County

CITY OF CARBONDALE, ILLINOIS  
SPECIAL ASSESSMENTS BILLINGS AND COLLECTIONS  
LAST TEN FISCAL YEARS

<u>Fiscal Year</u>	<u>Special Assessments Billing</u>	<u>Special Assessments Collected</u>	<u>Percent of Billed Assessments Collected</u>	<u>Assessments Outstanding End of Year*</u>
2007	\$ -	\$ -	0%	\$ -
2008	\$ -	\$ -	0%	\$ -
2009	\$ -	\$ -	0%	\$ -
2010	\$ -	\$ -	0%	\$ -
2011	\$ -	\$ -	0%	\$ -
2012	\$ -	\$ -	0%	\$ -
2013	\$ -	\$ -	0%	\$ -
2014	\$ -	\$ -	0%	\$ -
2015	\$ -	\$ -	0%	\$ -
2016	\$ -	\$ -	0%	\$ -

\* Assessments receivable secured by property liens.

CITY OF CARBONDALE, ILLINOIS  
RATIO OF GENERAL BONDED DEBT OUTSTANDING  
TO TAXABLE VALUE OF PROPERTY AND PER CAPITA  
LAST TEN FISCAL YEARS

Fiscal Year	Population*	Taxable Value of Property (in Thousands)	Gross Bonded Debt	Less Funds Reserved for Debt Service	Net Bonded Debt	Ratio of Net Bonded Debt to Taxable Value of Property	Net Bonded Debt Per Capita
2007	25,912	\$ 680,909	\$ 17,835,000	1,780,466	16,054,534	2.36%	\$ 619.58
2008	25,865	\$ 740,791	\$ 15,620,000	1,609,277	14,010,723	1.89%	\$ 541.69
2009	26,231	\$ 815,292	\$ 13,485,000	1,588,267	11,896,733	1.46%	\$ 453.54
2010	26,235	\$ 874,939	\$ 12,395,000	1,805,370	10,589,630	1.21%	\$ 403.65
2011	25,902	\$ 906,415	\$ 20,723,033	2,676,498	18,046,535	1.99%	\$ 696.72
2012	25,960	\$ 919,267	\$ 22,374,562	2,916,465	19,458,097	2.12%	\$ 749.54
2013	25,800	\$ 906,500	\$ 20,753,366	2,753,307	18,000,059	1.99%	\$ 697.68
2014	26,363	\$ 900,996	\$ 26,483,034	2,568,895	23,914,139	2.65%	\$ 907.11
2015	26,324	\$ 888,628	\$ 24,300,292	2,541,544	21,758,748	2.45%	\$ 826.57
2016	26,399	\$ 892,721	\$ 21,837,787	2,512,877	19,324,910	2.16%	\$ 732.03

\* Source - Demographic & Economic Statistics Schedule

CITY OF CARBONDALE, ILLINOIS  
RATIO OF OUTSTANDING DEBT BY TYPE  
TO PERSONAL INCOME AND NET DEBT PER CAPITA  
LAST TEN FISCAL YEARS

Fiscal Year	Governmental Activities		Business-Type Activities			Total Primary Government	Percentage of Personal Income	Per Capita
	General Obligation Bonds	Term Bank Loans Payable	Water Bonds	Term IEPA Loans Payable	Term Bank Loans Payable			
2007	\$ 15,501,117	\$ 1,370,932	\$ 2,717,493	\$ 10,656,078	\$ 1,075,408	\$ 31,321,028	11.51%	\$ 1,208.75
2008	\$ 14,886,931	\$ 1,637,896	\$ 1,085,000	\$ 10,125,523	\$ 976,993	\$ 28,712,343	9.33%	\$ 1,110.08
2009	\$ 13,802,745	\$ 1,468,290	\$ -	\$ 9,580,854	\$ 1,957,778	\$ 26,809,667	7.35%	\$ 1,022.06
2010	\$ 12,678,559	\$ 1,283,307	\$ -	\$ 9,024,966	\$ 2,044,404	\$ 25,031,236	7.28%	\$ 954.12
2011	\$ 19,623,033	\$ 1,123,752	\$ 1,100,000	\$ 8,454,269	\$ 1,978,554	\$ 32,279,608	8.32%	\$ 1,246.22
2012	\$ 21,347,895	\$ 988,825	\$ 1,026,667	\$ 7,933,965	\$ 1,786,066	\$ 33,083,418	8.49%	\$ 1,274.40
2013	\$ 19,800,034	\$ 847,999	\$ 953,332	\$ 7,400,514	\$ 1,721,900	\$ 30,723,779	7.68%	\$ 1,190.84
2014	\$ 18,682,149	\$ 1,096,262	\$ 7,800,885	\$ 67,639	\$ 1,475,452	\$ 29,122,387	7.08%	\$ 1,104.67
2015	\$ 17,143,275	\$ 906,720	\$ 7,157,017	\$ 2,755,403	\$ 1,221,694	\$ 29,184,109	7.53%	\$ 1,108.65
2016	\$ 15,334,639	\$ 740,085	\$ 6,503,148	\$ 2,626,731	\$ 975,842	\$ 26,180,445	6.71%	\$ 973.42

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

CITY OF CARBONDALE, ILLINOIS  
RATIO OF ANNUAL DEBT SERVICE EXPENDITURES  
FOR GENERAL BONDED DEBT  
TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES  
LAST TEN FISCAL YEARS

Fiscal Year	Principal	Interest	Total Debt Service	Total General Governmental Expenditures *	Ratio of General Bonded Debt Service to General Expenditures
2007	\$ 565,000	\$ 357,643	\$ 922,643	\$ 24,608,485	3.75%
2008	\$ 580,000	\$ 780,417	\$ 1,360,417	\$ 25,820,635	5.27%
2009	\$ 1,050,000	\$ 641,094	\$ 1,691,094	\$ 22,876,349	7.39%
2010	\$ 1,090,000	\$ 603,672	\$ 1,693,672	\$ 25,445,176	6.66%
2011	\$ 1,130,000	\$ 563,855	\$ 1,693,855	\$ 33,194,559	5.10%
2012	\$ 1,180,000	\$ 1,107,097	\$ 2,287,097	\$ 25,411,116	9.00%
2013	\$ 1,466,000	\$ 970,114	\$ 2,436,114	\$ 26,189,026	9.30%
2014	\$ 1,535,000	\$ 936,968	\$ 2,471,968	\$ 30,311,146	8.16%
2015	\$ 1,610,000	\$ 903,715	\$ 2,513,715	\$ 27,473,260	9.15%
2016	\$ 1,710,000	\$ 690,903	\$ 2,400,903	\$ 27,826,407	8.63%

\* Includes General, Special Revenue, Debt Service and Capital Projects Funds.  
Expendable Trust Funds are excluded.

CITY OF CARBONDALE, ILLINOIS  
 COMPUTATION OF DIRECT AND OVERLAPPING BONDED DEBT  
 GENERAL OBLIGATION BONDS  
 APRIL 30, 2016

<u>Governmental Jurisdiction</u>	<u>Net General Obligation Bonded Debt Outstanding</u>	<u>Estimated Percentage Applicable to City of Carbondale</u>	<u>Amount Applicable to City of Carbondale</u>
Direct:			
City of Carbondale - GOB	\$ 15,334,639	100.00%	\$ 15,334,639
City of Carbondale - Notes Payable	<u>740,085</u>	100.00%	<u>740,085</u>
<b>Total Direct</b>	<b>\$ 16,074,724</b>		<b>\$ 16,074,724</b>
Overlapping:			
Southern Illinois Airport	1,960,000	66.05%	1,294,580
Carbondale Park District	3,800,000	99.04%	3,763,520
School District #95	1,985,000	90.13%	1,789,081
School District #140	802,000	22.44%	179,969
High School District #165	5,833,764	65.08%	3,796,614
School District #130	1,530,000	12.30%	188,190
Logan College District #530	<u>17,095,000</u>	17.81%	<u>3,044,620</u>
<b>Total Overlapping</b>	<b>\$ <u>33,005,764</u></b>		<b>\$ <u>14,056,572</u></b>
<b>Total Direct and Overlapping</b>	<b>\$ <u>49,080,488</u></b>		<b>\$ <u>30,131,296</u></b>

Debt Ratios:

Direct debt to 2014 assessed valuation (297,573,815)	5.40%
Total direct and overlapping debt to 2014 assessed valuation	10.13%
Direct debt per capita (26,399)	\$608.91
Total direct and overlapping debt per capita	\$1,141.38

Source:

Debt outstanding provided by Jackson County, Illinois.  
 The percentage of bonded debt applicable to the citizens of the City of Carbondale was calculated by comparing the Equalized Assessed Value (EAV) of property for the City of Carbondale compared to that of the overlapping taxing districts. For example all of the City of Carbondale is located within the Southern Illinois Airport's tax district and the EAV of property was 66.05% of the total EAV for the Southern Illinois Airport's taxing district.

CITY OF CARBONDALE, ILLINOIS  
SCHEDULE OF LEGAL DEBT MARGIN  
APRIL 30, 2016

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The City of Carbondale is a home rule municipality.

Article VII, Section 6(k) of the 1970 Illinois Constitution governs computation of the legal debt margin.

“The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from and valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property.. (2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent: ...indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum...shall not be included in the foregoing percentage amount.”

To date the General Assembly has set no limits for home rule municipalities.

CITY OF CARBONDALE, ILLINOIS  
 DEMOGRAPHIC AND ECONOMIC STATISTICS  
 LAST TEN FISCAL YEARS  
 (Unaudited)

Fiscal Year Ended April 30	Population* (1)	Per Capita Personal Income (2)	Per Capita Income (3)	Median Age (3)	Pre K-12 School Enrollment (4)	Median House Costs (3)	Unemployment Rate (5)
2007	25,912	10,500	11,141	24.7	3,856	85,313	4.2%
2008	25,865	11,900	12,250	24.7	4,910	87,500	4.9%
2009	26,231	13,900	13,300	24.7	3,771	89,250	4.8%
2010	26,235	13,100	14,520	24.1	3,494	91,035	7.3%
2011	25,902	15,501	17,526	23.1	3,523	116,200	8.6%
2012	26,568	14,798	18,813	22.9	3,817	107,700	8.5%
2013	25,437	14,779	17,743	23.3	3,868	115,000	8.2%
2014	26,349	14,723	17,657	23.2	3,842	114,800	8.7%
2015	26,280	14,302	17,677	23.3	3,742	113,300	6.9%
2016	26,399	14,500	18,000	23.0	3,727	114,000	6.3%

Sources:

- (1) U.S. Census Bureau Annual Estimate\* (Populations are estimate until next Census - excluding 2010 which is accurate)
- (2) U.S. Department of Commerce Bureau of Economic Analysis Statistics
- (3) CityData.com, ESRI and CityLivability.com
- (4) Carbondale Community High School, Carbondale Elementary School Dist., Giant City School Dist., and Unity Point
- (5)(P) Preliminary Bureau of Labor Statistics

CITY OF CARBONDALE, ILLINOIS  
 PRINCIPAL EMPLOYERS  
 FISCAL YEAR 2016 AS COMPARED TO TEN YEARS AGO  
 (Unaudited)

	2016			2006		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Southern Illinois University Carbondale	6961	1	26.37%	6981	1	26.97%
Southern Illinois Healthcare (Med. Personnel)	3015	2	11.42%	N/A	N/A	N/A
Memorial Hospital of Carbondale	1116	3	4.23%	1050	2	3.98%
E.T. Simmonds	689	4	2.61%	N/A	N/A	N/A
H-Group	541	5	2.05%	N/A	N/A	N/A
Neuro Restorative	510	6	1.93%	509	3	1.97%
SIH Systems Offices	510	7	1.93%	N/A	N/A	N/A
Wal-Mart Supercenter	400	8	1.52%	N/A	N/A	N/A
Illinois Dept. of Transportation	290	9	1.10%	312	4	1.21%
Carbondale School Employees K-12	275	10	1.04%	N/A	N/A	N/A
City of Carbondale	272	11	1.03%	275	5	1.06%
Center for Medical Arts	243	12	0.92%	N/A	N/A	N/A
University Mall (Corporation + Tenants)	230	13	0.87%	N/A	N/A	N/A
Brehm preparatory School	200	14	0.76%	N/A	N/A	N/A
Schnucks	188	15	0.71%	N/A	N/A	N/A
Com-Pac International, Inc.	180	16	0.68%	200	6	0.77%
Kroger	172	17	0.65%	N/A	N/A	N/A
Lowe's of Carbondale	168	18	0.64%	N/A	N/A	N/A
Southern Illinoisan	140	19	0.53%	170	7	0.66%
U.S. Postal Service	63	20	0.24%	N/A	N/A	N/A

Note:

The Estimated population in 2015 is: 26,399 estimate  
 The Estimated population in 2006 was: 25,886  
 NA indicates Not Applicable

CITY OF CARBONDALE, ILLINOIS  
PROPERTY VALUE AND CONSTRUCTION  
LAST TEN FISCAL YEARS

Fiscal Year	Property Value (1)	New Construction *				Repairs and Alterations *			
		Number of Units			Value	Number of Units			Value
		Commercial	Residential	Total		Commercial	Residential	Total	
2007	\$ 680,909,097	29	123	152	\$ 36,159,838	37	66	103	\$ 9,331,424
2008	\$ 740,791,338	16	104	120	\$ 29,783,360	31	67	98	\$ 7,110,234
2009	\$ 815,536,788	19	82	101	\$ 33,510,780	38	75	113	\$ 3,391,381
2010	\$ 874,939,428	11	114	125	\$ 17,640,352	53	187	240	\$ 8,029,707
2011	\$ 906,664,251	10	78	88	\$ 17,619,024	28	84	112	\$ 5,859,941
2012	\$ 970,837,497	10	72	82	\$ 7,638,054	45	135	180	\$ 9,130,662
2013	\$ 906,500,406	11	62	73	\$ 10,484,611	69	86	155	\$ 8,858,981
2014	\$ 899,914,923	10	55	65	\$ 21,224,450	57	63	120	\$ 8,884,111
2015	\$ 888,627,810	12	40	52	\$ 54,899,632	49	44	93	\$ 5,499,555
2016	\$ 892,721,445	16	37	53	\$ 17,267,045	36	32	68	\$ 4,265,818

\* Source: Development Services Department, City of Carbondale, Illinois.

(1) Includes commercial and residential. Breakdown not available on commercial and residential. Non-taxable valuations not available from Jackson County.

CITY OF CARBONDALE, ILLINOIS  
 FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTIONS/PROGRAMS  
 LAST TEN FISCAL YEARS  
 (Unaudited)

Functions/Program	Full-Time Equivalent Employees as of April 30									
	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
<b>General Government:</b>										
Mayor and Council	7.00	7.00	7.00	7.00	7.00	6.83	7.00	7.00	7.00	7.00
City Manager	3.00	2.00	2.00	2.00	1.98	2.00	2.00	2.00	2.00	2.00
City Clerk	2.00	2.00	2.00	2.00	1.99	1.96	2.00	1.60	1.60	1.60
City Attorney	3.00	4.00	4.00	4.00	4.00	4.00	4.00	4.48	4.21	4.48
Economic Development	1.00	1.00	1.00	1.00	0.73	0.19	1.00	1.00	1.00	1.00
Support Services	1.02	1.02	1.02	1.08	1.08	2.06	2.17	2.02	2.02	2.02
<b>Administrative Services:</b>										
Human Resources	4.00	3.60	3.60	3.60	2.60	2.48	2.60	2.60	2.74	3.00
City Hall/Civic Center	5.44	5.60	5.84	5.84	5.63	5.36	5.36	5.44	5.44	5.44
<b>Finance Department:</b>										
Financial Management	11.00	12.00	12.00	12.00	11.49	11.21	12.52	12.94	12.54	12.54
Information Systems	5.00	5.19	4.00	4.00	3.00	3.37	4.00	3.49	3.00	3.00
Public Parking Services	1.00	1.00	1.00	1.00	0.85	1.00	1.00	1.00	1.00	1.00
<b>Police Department:</b>										
Police Protection	82.56	86.38	87.38	85.44	83.86	83.74	81.51	80.10	80.98	77.08
<b>Fire Department:</b>										
Fire Protection	29.50	30.50	30.59	30.50	30.50	30.29	30.51	31.50	31.50	30.70
Emergency Management	1.54	0.54	0.50	0.54	0.54	0.53	0.50	0.50	0.50	0.50
<b>Development Services Department:</b>										
Development Management	3.42	3.00	3.00	2.00	1.67	2.00	2.59	2.60	2.36	2.08
Building and Neighborhood Services	7.48	9.48	9.48	10.48	9.50	9.02	9.80	11.13	10.48	9.19
Planning	3.00	4.00	4.00	4.00	3.87	4.00	4.00	4.14	4.00	3.97
<b>Public Works Department:</b>										
Engineering and Administration	7.71	7.23	6.28	5.05	5.28	5.58	5.01	5.08	6.12	6.16
Equipment Maintenance	4.00	4.00	4.00	4.00	4.00	4.00	3.45	4.00	4.00	4.00
Street Maintenance	18.00	18.00	18.00	18.00	15.63	16.96	17.04	22.67	25.37	29.56
Cemeteries	2.96	2.96	2.96	2.96	2.91	2.87	2.81	2.70	2.96	2.77
Forestry Management	1.96	1.96	1.96	1.96	2.02	2.21	1.88	2.61	2.63	2.64
Support Services	4.00	3.00	3.00	3.00	3.00	3.00	2.92	3.00	3.00	3.00
Lake Management	3.71	3.70	3.70	3.71	3.74	4.11	3.44	3.66	3.70	3.63
Central Laboratory	5.00	4.60	4.60	4.48	4.14	4.00	4.11	4.09	4.00	3.99
Water Treatment Plant	7.00	7.00	7.00	7.00	7.00	7.00	6.55	7.00	7.00	7.04
Water Distribution	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Meter Services	3.00	3.00	3.00	3.00	2.35	2.01	2.97	3.01	3.00	3.33
Sewer Collection	3.00	3.00	3.00	3.00	3.00	2.80	3.23	3.37	3.00	2.96
Southeast Wastewater Treatment Plant	8.00	8.00	8.00	8.00	7.00	7.43	7.88	8.00	7.60	6.98
Northwest Wastewater Treatment Plant	8.00	8.00	8.00	8.00	7.79	8.19	8.57	8.00	8.00	8.09
Refuse & Recycling Services	7.00	7.00	7.00	7.00	6.05	5.70	5.56	4.59	4.74	4.30
Municipal Rental Properties	5.00	5.00	5.00	5.00	4.82	4.63	5.13	5.50	5.40	5.12
<b>Community Services Department:</b>										
Community Services Administration	-	-	-	-	-	-	1.50	1.50	1.50	2.30
E.C. Hayes Child Care Center	-	-	-	-	-	-	2.67	11.34	11.34	8.46
<b>Total</b>	<u>262.30</u>	<u>267.76</u>	<u>266.91</u>	<u>263.64</u>	<u>252.02</u>	<u>253.53</u>	<u>260.28</u>	<u>276.66</u>	<u>278.73</u>	<u>273.93</u>

Source:  
 Fiscal Years Budgets 2007-2016

Note:  
 The Divisions of Human Resources and City Hall/Civic Center were moved to the new Administrative Services Department in FY2007  
 The Divisions of Community Services Administration was merged with Human Resources in FY2010  
 The Division of E.C. Hayes Child Care Center was eliminated in FY2010

CITY OF CARBONDALE, ILLINOIS  
 OPERATING INDICATORS BY FUNCTION/PROGRAM  
 LAST TEN FISCAL YEARS  
 (Unaudited)

Functions/Program	As of April 30									
	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
<b>Police</b>										
Calls for service	66,120	77,919	93,011	61,329	61,266	66,005	47,590	43,819	33,589	29,414
Adult arrest charges	2,936	3,864	4,174	4,156	3,108	3,565	3,337	3,385	3,654	3,091
Juvenile arrest charges	192	154	189	211	113	174	173	187	160	151
Traffic citations (Other than Speeding and DUI)	4,686	7,844	11,087	6,594	5,041	7,487	7,339	4,287	3,854	3,545
Speeding citations	350	901	1,441	1,356	734	922	971	642	488	815
DUI citations	240	161	137	150	179	557	482	643	678	572
Total traffic citations	5,276	8,906	12,665	8,100	5,954	8,966	8,792	5,572	5,020	4,932
<b>Fire:</b>										
Total fire runs	1,024	888	958	950	1,009	1,064	954	991	918	974
Total estimated property loss	\$ 374,125	\$ 880,845	\$ 285,285	\$ 460,795	\$ 1,712,304	\$ 1,686,909	\$ 343,380	\$ 285,726	\$ 265,975	\$ 399,085
<b>Building safety:</b>										
Total building permits	132	224	185	228	262	350	365	211	218	235
Total value all permits	\$ 21,532,863	\$ 60,399,187	\$ 30,108,561	\$ 19,343,592	\$ 16,768,716	\$ 49,149,024	\$ 25,670,059	\$ 36,901,161	\$ 36,893,595	\$ 45,491,262
<b>Public service:</b>										
Refuse collected and disposed (Ton)	3,340	3,999	3,995	3,898	3,800	3,500	3,808	4,036	4,040	4,238
Recyclable collected and disposed (Ton)	510.0	551.0	515.7	553.7	584.6	515.0	441.0	309.0	337.5	312.2
Landscape waste bags/bundles disposed (Cu. Yd.)	584	745	648	605	650	490	627	650	672	757
Vacuum leaves disposed (Cu. Yd.)	982	3,278	1,039	858	1,200	1,075	1,012	1,580	1,415	3,024

Sources:

City of Carbondale Performance Measures as listed in the Annual Budget  
 Police, Traffic citations - Police Records  
 Fire indicators - Incident Type Report (Summary)  
 Building safety, Total value all permits - Building & Neighborhood Services Permit log

Note:

NA Indicator not available

CITY OF CARBONDALE, ILLINOIS  
 CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM  
 LAST TEN FISCAL YEARS  
 (Unaudited)

Functions/Program	As of April 30									
	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Police:										
Stations	1	1	1	1	1	1	1	1	1	1
Fire:										
Fire Stations	2	2	2	2	2	2	2	2	2	2
City Vehicles:										
Public Works	94	93	68	NA						
Police	40	46	41	NA						
Fire	12	11	13	NA						
BNS and City Admin.	12	12	11	NA						
Parking	1	1	1	NA						
Non License Equipment	158	144	NA							
Street Maintenance:										
Streets (Miles)	147.00	147.00	147.00	145.00	145.00	144.75	144.75	143.00	143.00	128.56
Traffic Signal Faces	1,774	1,774	1,774	1,773	1,773	1,773	1,293	1,293	1,293	1,293
Water:										
Lakes	2	2	2	2	2	2	2	2	2	2
Treated Water Storage Capacity (MGD)	6.50	6.50	8.00	6.50	6.50	6.50	6.50	6.70	6.70	6.70
Average Daily Consumption (MGD)	3.79	3.85	3.81	3.81	3.93	4.25	3.90	4.16	4.36	4.45
Peak Consumption (MGD)	5.94	5.14	6.50	5.50	5.20	5.50	5.60	5.90	6.20	6.34
Wastewater:										
Sanitary Sewer Mains (Miles)	136.90	136.90	136.90	136.00	136.00	138.17	138.17	132.00	132.00	132.00

\* Starting in 2014 City Vehicles will be broken down. Previous years data is unavailable.  
 \*\* Starting in 2015 Non License Equipment will be added. Previous years data is unavailable.

Sources:  
 City of Carbondale various Departments/Divisions  
 Traffic Signal Faces - Survey completed for LED Study

Note:  
 MGD - Millions Gallons per Day  
 NA Indicator not available

CITY OF CARBONDALE, ILLINOIS  
MISCELLANEOUS STATISTICAL DATA  
APRIL 30, 2016

*Platted November 27, 1852*  
*Incorporated August 23, 1873*  
*Council/Manager Form of Government*  
*Home Rule Municipality*  
*Area in Square Miles 17.40*  
*Number of Full-Time Equivalent Employees 262.30*

**Fire Protection**

Full-time firemen	31.04
Stations	2
Fire hydrants flowed	1,357
Fire insurance rating (ISO)	Class 4

**Police Protection**

Full-time sworn officers	65.96
Full-time support personnel FTE	16.6

**Development Services**

Planning Commission	
Subdivision Ordinance in effect	
Historic Preservation Plan in effect June 2002	
Single Family Conversion Program in effect October 2007	
Comprehensive Plan in effect June, 2010	
Zoning Ordinance Updated April 2013	
Zoning Official Map Updated December 2015	
Downtown Master Plan in effect March 2016	
Business Licenses Issued	180
Building Permits Issued	125
Zoning Occupancy Inspections	53
Plumbing, Electrical, Mechanical, Sign	
Demolition Permits Issued	280
Bldg, Plumbing, Electrical, Mechanical, Sign	
Site Plan Inspections & Reinspections	1,300
Public Assembly Safety Inspections	120
Rental Dwelling Unit Inspections	2,737
Rental Dwelling Unit ReInspections	1,880
Demolished Structures	16
Environmental Notice Inspections	5,500
Environment Notice ReInspections	5,000
Zoning Certificates Issued	167
Site Plans Processed	10
Sign Permits	148

**Public Parking Facilities**

Metered lots	12
Parking lot stalls	1,126
On-street parking stalls	300
Vehicles Impounded	127
Parking Permits Issued	653
Senior Citizen Parking Permits Issued	437
Parking Citations Issued	8,337
Number of Park Lots Maintained	16

**Public Works**

Streets and Sanitation:	
Miles of streets	147
Street lights	1,773
Cemeteries	2
Refuse customers	3,999

**Waterworks & Sewerage:**

Total metered customer accounts	
Water & Sewer	7,345
Water only	80
Sewer only	462

**Rates in effect per 1,000 gal:**

Water (flat rate)	4.25
Crab Orchard Water Rate	6.12
Customer Charge - Water	3.76
10" meters serving SIU &	
Water Districts	3.84
Customer Charge - Flat	376.00
Customer Charge - Sewer	5.03
Sewer (flat rate)	6
Recycle	3.20
Refuse	12.00
Deposit for Service	100.00

**Gallons of water pumped from Cedar Lake**

(May 1, 2014 -April 30, 2015)	1,411,000,000
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**Water supply & treatment:**

City-owned Cedar Lake	1,800 acres
Treated water storage capacity	6.5 million gal/day
Water Plant Clear Wells (2)	1,000,000,000 gal./ea.
Helen Street Water Tower	250,000 gal.
Chautauqua Street Water Tower	750,000 gal.
Bicentennial Ground Storage Tank	500,000
Park St. Ground Storage Tank	3,000,000 gal.

**Water Treatment Plant:**

Storage capacity	6.5 million gal
Design capacity of plant	8 million gal/day
Average consumption	3.789 million gal/day
Peak consumption	5.936 million gal/day

**Wastewater Treatment Plants:**

Number of plants	(2) - SEWWTP - NWWWTP
Design capacity	SE = 6.5 (Mill.) NW = 2.64 (Mill.)
Maximum capacity	SE = 12 (Mill.) NW = 6.6 (Mill.)
Excess capacity	SE = 22 (Mill.) NW = 15 (Mill.)

CITY OF CARBONDALE, ILLINOIS  
MISCELLANEOUS STATISTICAL DATA  
APRIL 30, 2016

**LABOR AGREEMENTS**

Local No. 1961, International Associations of Firefighters, AFL-CIO	Exp. 04/30/18
The Fraternal Order of Police, Lodge No. 192 and the Illinois State Fraternal Order of Police Labor Council	Exp. 04/30/18
General Teamsters Local No. 347, Affiliated with the International Brotherhood of Teamsters, Chauffeurs, Warehousemen and Helpers of America (Street Maintenance and Solid Waste employees)	Exp. 04/30/19
Local No. 160, United Association of Journeymen and Apprentices of the Plumbing and Pipefitting Industry of the United States and Canada, AFL-CIO (Waterworks and Sewerage employees)	Exp. 04/30/17
The Illinois State Fraternal Order of Police Labor Council Telecommunicators	Exp. 04/30/18

NOTE: Those labor agreements that are expired are in union negotiations.