

*CITY OF CARBONDALE, ILLINOIS*

***COMPREHENSIVE  
ANNUAL FINANCIAL REPORT***

*Fiscal Year Ended April 30, 2015*





**CITY OF CARBONDALE, ILLINOIS  
COMPREHENSIVE ANNUAL FINANCIAL REPORT  
YEAR ENDED APRIL 30, 2015**

Prepared By  
Finance Department  
Donald Ursini  
Finance Director

CITY OF CARBONDALE, ILLINOIS  
 COMPREHENSIVE ANNUAL FINANCIAL REPORT  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2015

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October 22, 2015

The Honorable Mayor Mike Henry  
Members of the City Council  
Citizens and Businesses of the City of Carbondale

The Comprehensive Annual Financial Report (CAFR) of the City of Carbondale, Illinois, for the fiscal year ended April 30<sup>th</sup>, 2015, is submitted herewith. This report provides a broad view of the City's financial activities for the 2015 fiscal year and its financial position at April 30<sup>th</sup>, 2015. Illinois statutes require all general purpose local governments to publish within six months of the close of each fiscal year or eight months, if on extension, a complete set of financial statements presented in conformance with General Accepted Accounting Principles (GAAP) and audited in accordance with Generally Accepted Auditing Standards by a firm of licensed certified public accountants.

Responsibility for the accuracy of the data and the completeness and fairness of the presentation, which includes all disclosures based upon a comprehensive framework of internal control that has been established for this purpose, rests with the management of the City of Carbondale. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free from any material misstatements. To the best of our knowledge, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the City of Carbondale. All disclosures necessary to enable the reader to gain an understanding of the City of Carbondale's financial condition and activities have been included within the comprehensive annual financial report.

As a recipient of various federal and state financial assistance programs, the City of Carbondale is required under the Federal Single Audit Act, to have an annual audit of certain major federal grant programs performed. The audit contains information concerning whether grant activity is presented fairly in general purpose financial statements, whether internal controls are sufficient to provide reasonable assurance that the funds are managed properly, and whether material grant compliance requirements have been met. The auditor's reports relative to the Federal Single Audit Act are included in a separate report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

## **Profile of the City of Carbondale**

The City of Carbondale was platted in 1852 and incorporated August 23, 1873. The City operates under the council-manager form of government and has home rule powers as established by the State of Illinois Constitution. Policy-making and legislative authority are vested in the City Council, which consists of a Mayor and six Council members. The City Council is elected at-large on a non-partisan basis. The Mayor and Council members are elected to four-year staggered terms with elections being held every two years. The City Manager, appointed by the City Council, is responsible for carrying out the policies and ordinances adopted by the City Council, for overseeing the day-to-day operations of the government, and for appointing the department directors.

The City of Carbondale is in Jackson County, which is located in Southern Illinois, approximately 90 miles southeast of St. Louis, Missouri and 60 miles north of the confluence of the Mississippi and Ohio Rivers. It encompasses approximately 17.40 square miles and serves a population of 26,241.

The City provides a full range of services including public safety through its Police and Fire Departments. The Development Services Department provides commercial and residential building inspections, site planning, zoning enforcement, housing improvement and historic preservation services. The Public Works Department provides services including street maintenance and reconstruction, traffic markings, signal maintenance, sidewalk and storm sewer maintenance and reconstruction, cemetery maintenance, tree planting and green area maintenance. Social and human service programs, administration of programs and contracts with community organizations, and coordination with community, regional and state agencies for effective delivery of services are the responsibility of the General Government Department. The City also operates several enterprise funds managed by the Public Works Department that include water and sanitary sewer services, solid waste collection and recycling services, and rental properties operations. Public parking system operations are managed by the Finance Department. In addition to the above activities and services, the City has financial accountability for the Fire and Police Pension Funds.

The Carbondale Public Library is a component unit and is discretely presented in a separate column in the combined financial statements to emphasize that it is legally separate from the primary government and to differentiate its financial position, results of operations and cash flows from those of the primary government.

The Carbondale Park District, Carbondale Township, Carbondale Mosquito Abatement District and all school districts are legally separate entities that do not meet the financial accountability criteria, and accordingly, are excluded from the comprehensive annual financial report.

### **Accounting System and Budgeting**

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenues and expenditures. Resources are allocated to individual funds based upon the purposes for which the funds are to be spent and the means by which the spending activities are controlled.

The City's accounting records are generally maintained on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when measurable and available to liquidate obligations of the current period. Expenditures are recorded when a liability is incurred that is expected to draw upon current financial resources. After the end of the fiscal year, the City's management makes certain adjustments to the accounting records to permit the preparation of certain financial statements on the accrual basis of accounting to comply with generally accepted accounting principles. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when incurred.

The annual budget serves as the foundation of the City of Carbondale's financial planning and control. All departments of the City are required to submit requests for appropriation to the City Manager on or before January 30<sup>th</sup> each year. The City Manager uses these requests as the starting point for developing a proposed budget. The City Manager then presents this proposed budget to the City Council for review prior to March 31<sup>st</sup>. The City Council is required to hold public hearings on the proposed budget and to adopt a final budget by no later than April 30<sup>th</sup>, the close of the City's Fiscal Year. The appropriated budget is prepared by fund and department (e.g., General Fund & Police Department). The City Manager may make transfers of appropriations within a department whereas transfers of appropriations between departments require the approval of the City Council. Budget-to-actual comparisons are provided in this report for each individual fund for which an appropriated annual budget has been adopted. For the general fund, this comparison is presented on page 74 as part of the basic financial statements for the governmental funds. For governmental funds other than the general fund with appropriated annual budgets, this comparison is presented in the governmental fund subsection of this report, which starts on page 83. For enterprise funds with appropriated annual budgets, this comparison is presented in the enterprise fund subsection of the report, which starts on page 92.

### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City of Carbondale operates.

Carbondale is the major retail trade, tourism, cultural, medical and educational center of Illinois southern sixteen counties. The community is bordered by the Shawnee National Forest, the Crab Orchard National Wildlife Refuge and Giant City State Park. Carbondale is the home of Southern Illinois University and the Southern Illinois Healthcare (SIH) System. The corporate offices of SIH, Memorial Hospital of Carbondale and the Center for Medical Arts are the three largest entities within the SIH system. SIU and SIH boost the local economy and provide a stable economic environment. In addition, the Carbondale-Marion metropolitan area is well-diversified with several medium-sized businesses and institutions which provide a diverse and stable employment source. These include NeuroRestorative, Centerstone (formerly Southern IL Regional Social Services), IL Department of Transportation, Aisin, Olin Corporation, Blue Cross Blue Shield and Heartland Medical Center. The metropolitan area also contains many smaller sized companies which have served to insulate the metropolitan economy from severe economic swings.

Carbondale, located at the intersection of Illinois Route 13 and US Highway 51, is becoming a regional transportation center. Amtrak, with two daily round-trip trains to Chicago and one daily round-trip train between Chicago and New Orleans, continues a growth trend with Carbondale being the fifth busiest passenger depot in Illinois with an average of over 375 daily passengers.

There are multiple shopping areas within Carbondale which serve a large regional retail area. One enclosed mall and three shopping centers account for approximately 1.1 million square feet of retail space. The area enjoys the presence of several major national retailers such as Lowe's, Dick's Sporting Goods, Petco, Walmart, JCPenney, Macy's, Kohl's, Barnes & Noble Bookstore and Best Buy.

Three of the City's major revenue sources, sales taxes, utility taxes and intergovernmental revenues, reflect this local economic stability and are important in keeping Carbondale financially sound. The stability of the economy is also evidenced by the City's unemployment rate of 5.1 percent as compared to Jackson County's rate of 4.9 percent, the State of Illinois rate of 5.5 percent and the National rate of 5.4 percent at April 30, 2015.

Per Capita Personal Income is \$14,723 down from \$15,998 in FY2014. Per Capita Income is \$19,384 up from \$19,316 in FY 2014. The median price of a home is \$114,800 up from \$113,560 in FY 2014. These figures are lower than state-wide or national figures because the student population adds population with little or no income. The City's Bond Rating (S&P) remains strong at AA-.

For the Fiscal Year ended April 30, 2015, retail sales activity was relatively flat with Sales Tax increasing 0.7% (\$39,361) and Home Rule Tax increasing 10.6% (\$875,323), due to an increase in rate for 10 months. The lack of growth in employment, population and student enrollment is cause for concern particularly in the long-term. If Carbondale's population (26,324) drops below 25,000 in the 2020 census the City could lose its Home Rule authority.

### **Long Term Financial Planning**

The City revised its purchasing manual in January 2013 and initiated a purchasing card (p-card) program. The purchasing manual and purchasing program are reviewed frequently and updates / revisions are made accordingly.

In 2012, the City joined other southern Illinois communities and counties to form an electric aggregation consortium. This effort reduced the electrical supply costs for residential and small business consumers. The Carbondale City Council was the only member of the consortium that opted to purchase 100% renewable energy. The savings realized by the residents and businesses will allow for reinvestment in the community.

Following the directives of the City Council, staff continues to analyze its own utility consumption and make the necessary adjustments in order to be both fiscally responsible and environmentally sustainable. Areas of improvement included the Northwest and Southeast Wastewater Treatment Plants, Water Treatment Plant and City Hall/Civic Center.

The City Council created two Tax Increment Financing (TIF) districts in December 2012. To date there are eight TIF agreements in TIF #2. The projected decrease in the equalized assessed valuation in FY 2015 is (\$197,294). Note the agreement for the 710 property will not show increase until 2016 at the earliest.

As part of the immediate success of the TIF district creation, the City is currently developing a new Downtown Master Plan that will guide the redevelopment of the former "downtown strip" into a new vibrant, pedestrian-friendly retail and residential center. The plan should be adopted in Spring 2016.

During the FY 2016 budget creation process, the City Council identified areas where possible adjustments could be made to increase revenues. City Staff analyzed the historical home rule sales tax and hotel/motel tax revenues. This resulted in the City Council increasing the Home Rule tax by 0.25% effective July 1, 2015. The prior rates were 2.25%. Based on historical data, the projected total increase in revenue due to these tax increases is \$1.1 Million. Fees for service and licensure fees were analyzed and increases were made where appropriate.

### **Financial Policies**

The City has established several specific policies to guide its financial operations. Those policies relate to the following areas:

#### Accounting and Financial Reporting:

- Issue a Comprehensive Annual Financial Report within six months of the end of each fiscal year that complies with the generally accepted accounting principles.
- Capitalize vehicles, machinery, furniture and equipment with an acquisition cost of \$5,000.

## Budgetary and Revenue Management:

- Maintain a diversified revenue structure.
- It shall be the intent of the City to maintain a fund balance in the general fund of at least three months of the current year's sales, service and utilities taxes plus intergovernmental revenues sales tax revenues.
- Limit the time period during which debt is outstanding to not greater than the useful life of the asset financed by the debt.
- Sell bonds through competitive, rather than negotiated, sales whenever possible.
- To provide assistance in debt issuances, the City will select a financial advisor and/or investment banker and bond counsel on a competitive basis. These advisors will be retained for several years to provide continuity and allow these professionals to develop an understanding of the City's needs.
- The City will follow a policy of full disclosure on every financial report and bond prospectus (Official Statement), voluntarily following disclosure guidelines provided by the Governmental Finance Officers Association unless the cost of compliance with the higher standard is unreasonable.
- Place all investment securities with a third-party custodian for safekeeping.

## Cash Management & Investments

- Investments of the City of Carbondale shall be limited to investments that mature within 3 years of the time of purchase.
- Require that all bank deposits in excess of the FDIC coverage be collateralized with an irrevocable letter of credit.
- Obtain competitive quotes for purchases in excess of \$5,000 and below \$10,000.
- Conduct a formal competitive bidding process for purchases in excess of \$10,000.
- Obtain City Council approval of all purchases in excess of \$20,000.

## Major Initiatives

The City provides for long range capital improvement projects through a 5-Year Capital Investment Program. A number of significant projects were substantially or entirely completed in FY 2015 including:

- Schwartz Street Improvements(\$0.6 Million)
- Sanitary Sewer Inflow & Infiltration Study (\$0.6 Million)
- Crab Orchard Water District Improvements (\$0.5 Million)

Projects initiated for FY 2016 include:

- Municipal Rental Properties Storage Building (\$239,000)
- Parking Lot #8 (700 Block of South Illinois) (\$170,000)
- Oak Street – Poplar St. to Wall St. Sanitary Sewer Upgrade (\$921,000)
- West-Side Multiuse Path (\$505,000)
- SEWWTP Interceptors Sewer Extension (\$562,000)
- Lewis Lane and Grand Avenue Roundabout (\$455,000)
- Mill Street Water Main (\$749,000)
- Water Plant Lagoon Renovations (\$692,000)
- Cedar Lake Pump Station Renovations (\$885,000)
- Water Plant Clearwell Painting & Repairs (\$612,000)

## Awards and Acknowledgments

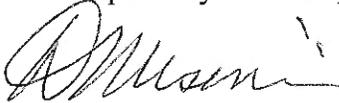
The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Carbondale for its Comprehensive Annual Financial Report (CAFR) for the Fiscal Year ended April 30, 2014. This was the twenty-second consecutive year that the City government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the City government also received the GFOA's 2015 Distinguished Budget Presentation Award for its annual budget document for the Fiscal Year Ending April 30, 2015. This was the twenty-eighth year the City has received this award. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, an operations guide and a communications device.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Finance Department as well as Kerber, Eck and Braeckel LLP, our auditors. We would like to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. Acknowledgment is also made for the helpful suggestions and statistical data received from other departments in the City. Credit also must be given to the Mayor and the City Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Carbondale's finances.

Respectfully submitted,



Donald Ursini  
Finance Director/  
City Treasurer



Gary Williams  
Interim City Manager



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Carbondale  
Illinois**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**April 30, 2014**

Executive Director/CEO

**CITY OF CARBONDALE**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

*May 1, 2014 - April 30, 2015*

*Platted November 27, 1852*  
*Incorporated August 23, 1873*  
*Council / Manager form of government*  
*Home Rule municipality*  
*Area in square miles 17.40*  
*Number of full time equivalent employees 267.76*

***Officers and Officials***

***Elected:***

Donald Monty - Acting Mayor

Lance Jack - Councilman

Jane Adams - Councilwoman

Lee Fronabarger - Councilman

Carolin Harvey - Councilwoman

Jessica Bradshaw - Councilwoman

Corene McDaniel - Councilwoman

***Appointed:***

Kevin Baity - City Manager

Don Ursini - Finance Director

Mike Kimmel - City Attorney

John Michalesko - Fire Chief

Jeff Grubbs - Interim Police Chief

Jennifer Sorrell - City Clerk

Deborah McCoy - Administrative Services Director

Chris Wallace - Development Services Director

Sean Henry - Public Works Director

Diana Brawley - Library Director

*Prepared by the*  
*Finance Department*

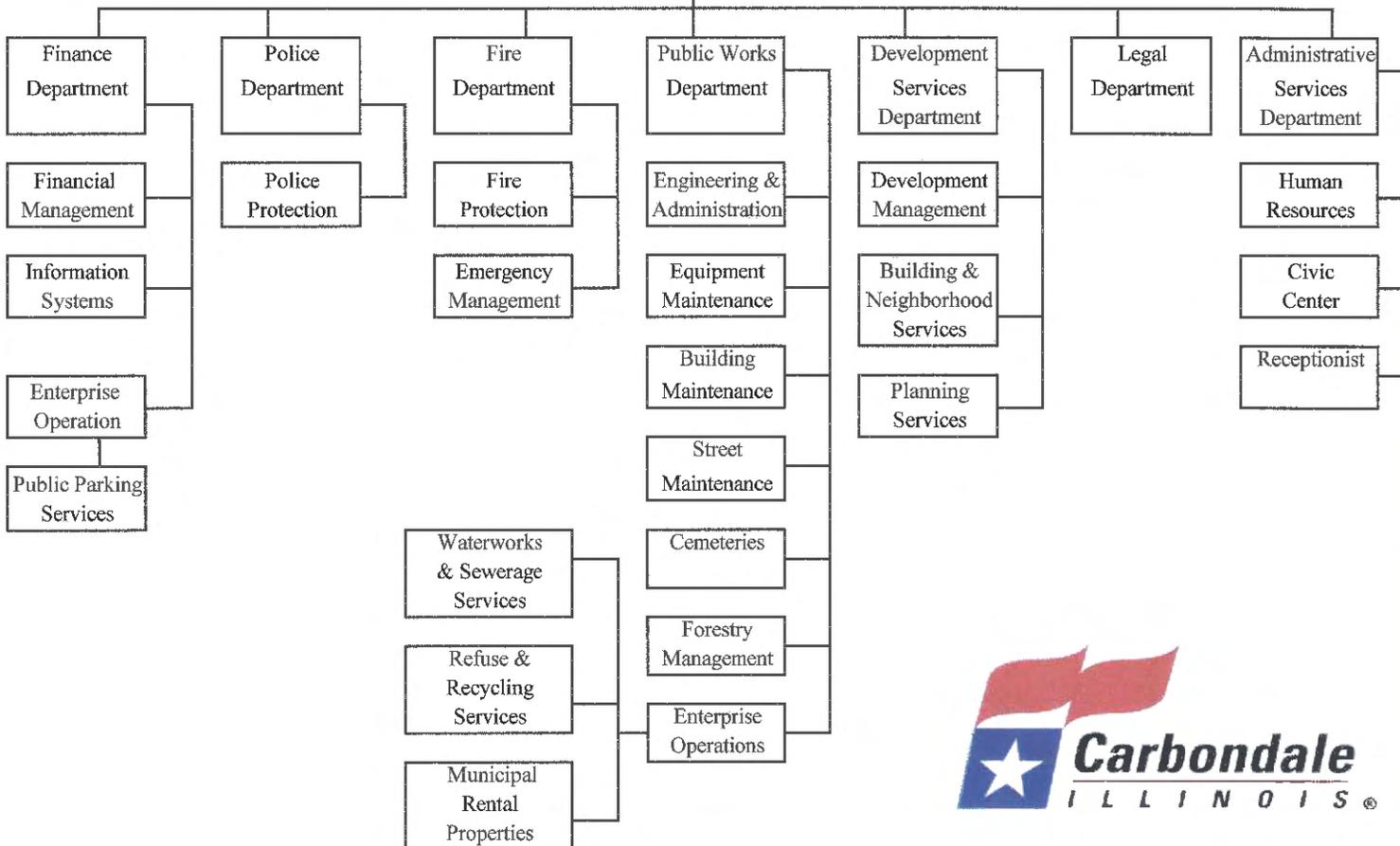
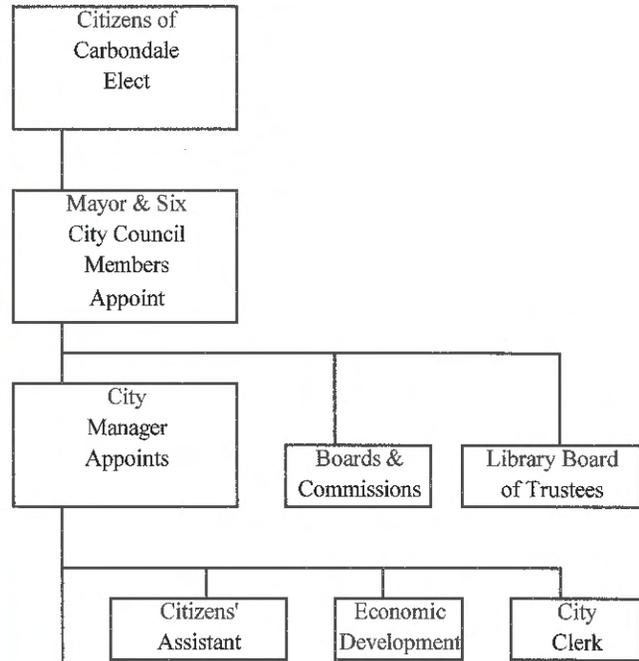
# City of Carbondale, Illinois

## Organizational Chart

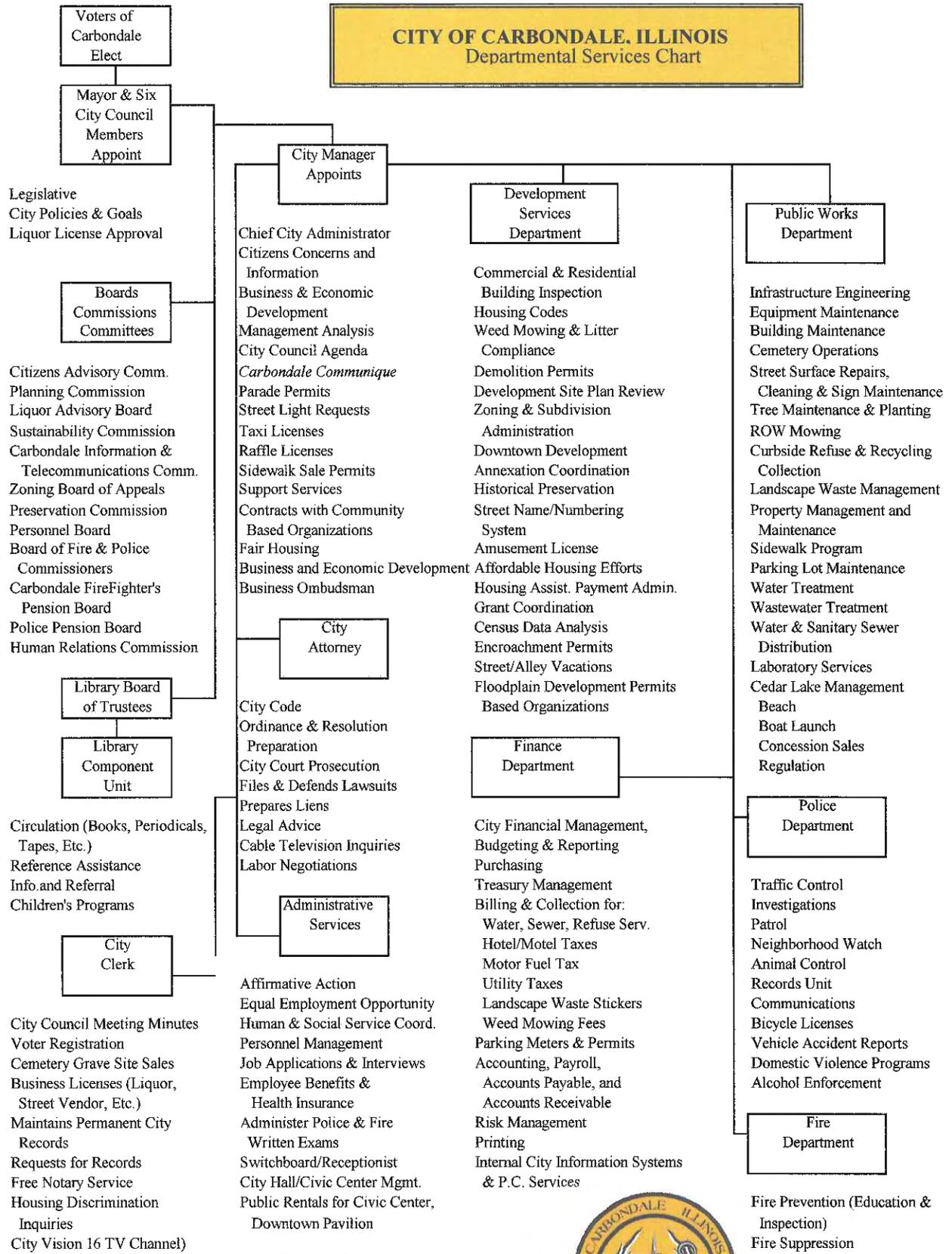


### City Hall / Civic Center

200 South Illinois Avenue  
Carbondale, Illinois



**CITY OF CARBONDALE, ILLINOIS**  
 Departmental Services Chart



The Seal was designed by James W. McKinney of Carbondale and depicts the lamp of learning signifying the special significance of education to this community, a railroad spike and railroad tracks symbolic of the railroad in our history, and a cross commemorating one of the first observances of Memorial Day in the United States which was held in the City of Carbondale, Illinois. All of these are ringed by cotton bolls and tinged in black to indicate the place of cotton and coal in Southern Illinois.



FINANCIAL  
SECTION

## INDEPENDENT AUDITORS' REPORT

The Honorable Mayor and City Council  
City of Carbondale, Illinois

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of City of Carbondale, Illinois, as of and for the year ended April 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Carbondale, Illinois, as of April 30, 2015, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Change in Accounting Principle**

As discussed in Note 18 to the financial statements, in 2015 the City adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities*. Our opinion is not modified with respect to this matter.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 17, budgetary comparison information on pages 74 through 75 and the retirement plans schedule of funding progress and schedule of employer contributions on pages 70 through 73 are presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Carbondale, Illinois' basic financial statements. The introductory section on pages i through x, the combining and individual nonmajor fund financial statements and schedules on pages 76 through 105, capital assets used in the operation of governmental funds on pages 106 through 108, the statistical section on pages 109 through 140, and the other supplemental information listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, budgetary comparison information, capital assets used in the operation of the governmental funds and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 22, 2015, on our consideration of the City of Carbondale, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Carbondale, Illinois' internal control over financial reporting and compliance.

*Keiser, Eck + Brueckel LLP*

Carbondale, Illinois  
October 22, 2015

## City of Carbondale, Illinois

### Management's Discussion and Analysis April 30, 2015

The City of Carbondale's (the City) Management's Discussion and Analysis is designed to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the City's financial activity, (3) identify changes in the City's financial position (its ability to address the next and subsequent year challenges), (4) identify any material deviations from the financial plan (the approved budget), and (5) identify individual fund issues or concerns.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the prior fiscal year's activities, resulting changes and currently known facts, please read it in conjunction with the Transmittal Letter (beginning on page i) and the City's Financial Statements (beginning on page 18).

#### **Using the Financial Section of this Comprehensive Annual Financial Report**

The financial statements focus on both the City as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year to year or government to government) and enhance the City's accountability.

#### **Government-Wide Financial Statements**

The government-wide financial statements (see pages 18-19) are designed to be corporate-like in that all governmental and business-type activities are consolidated into columns which add to a total for the Primary Government. The City has a legally separate unit, the Carbondale Public Library, for which the City is financially accountable. Financial information for the (component unit) is reported in a separate column from the financial information presented for the primary government itself. The focus of the Statement of Net Position (the "Unrestricted Net Position") is designed to be similar to bottom line results for the City and its Governmental and Business Type Activities. This Statement combines and consolidates the Governmental Fund's current financial resources (short-term spendable resources) with capital assets and long term obligations using the accrual basis of accounting and economic resources measurement focus.

The Statement of Activities (see page 20) is focused on both the gross and net cost of various activities (including Governmental and Business-Type), which are supported by the government's general taxes and other resources. This is intended to summarize and simplify the user's analysis of the cost of various governmental services and/or subsidy to various business-type activities.

The Governmental Activities reflect the City's basic services including police, fire, development and community services, public works and administration. Shared state sales, local service and utility taxes and shared state income taxes finance the majority of these services. The Business-Type Activities reflect private sector type operations (water, sewer, refuse and recycling, rental properties and parking operations), where the fee for service typically covers all or most of the cost of operation.

## City of Carbondale, Illinois

### Management's Discussion and Analysis - Continued April 30, 2015

#### **Fund Financial Statements**

Traditional users of governmental financial statements will find the Fund Financial Statements (pages 21-29) presentation more familiar. The focus is on major funds rather than fund types.

The Government's Major Fund (see pages 21-24) presentation is organized on a sources and uses of liquid resources basis. This is the manner in which the financial plan (the budget) is typically developed. The flow and availability of liquid resources is a clear and appropriate focus of any analysis of a government. Funds are established for various purposes and the Fund Financial Statement allows the demonstration of sources and uses and/or budgeting compliance associated therewith.

The Fund Financial Statements also allow the government to address its Pension Funds (Police Pension and Firefighters Pension Funds). While these funds represent trust responsibilities of the government, these assets are restricted in purpose and do not represent discretionary assets of the government. Therefore, these assets are not presented as part of the Government-Wide Financial Statements.

While the total column on the Business-Type Fund Financial Statements (see pages 25-28) is the same as the Business-Type column at the Government-Wide Financial Statement except for the Internal Service Fund allocation, the Governmental Major Funds total column requires a reconciliation because of the different measurement focus (current financial resources versus total economic resources) which is reflected on the page following each statement (see pages 21-24). The flow of current resources will reflect bond proceeds and interfund transfers as other financial sources, as well as capital expenditures and bond principal payments as expenditures. The reconciliation will eliminate these transactions and incorporate the capital assets and long-term obligation (bonds and others) into the Governmental Activities column (in the Government-Wide Statements).

#### **Infrastructure Assets**

Prior to the advent of GASB Statement No. 34, a government's largest group of assets (infrastructure-roads, bridges, sidewalks, storm sewers, etc.) were not reported nor depreciated in governmental financial statements. This statement requires that these assets be valued and reported within the Governmental Activities column of the Government-Wide Statements. Additionally, the government must elect to either (1) depreciate these assets over their estimated useful life or (2) develop a system of asset management designed to maintain the service delivery potential to near perpetuity. If the government develops the asset management system (the modified approach) which periodically (at least every third year), by category, measures and demonstrates its maintenance of locally established levels of service standards, the government may record its cost of maintenance in lieu of depreciation. The City of Carbondale has chosen to depreciate assets over their useful life. If a road project is considered maintenance - a recurring cost that does not extend the road's original useful life or expand its capacity - the cost of the project will be expensed. An "overlay" of a road will be considered maintenance whereas a "rebuild" of a road will be capitalized.

**City of Carbondale, Illinois**

Management's Discussion and Analysis - Continued  
April 30, 2015

**Government-Wide Statement**

**Statement of Net Position**

Total Primary Government net position increased by \$3.5 million or 3.8% from \$91.7 million in Fiscal Year 2014 (FY2014) to \$95.2 million in Fiscal Year 2015 (FY2015). The following analysis will look at net position and net expenses of governmental and business-type activities separately. Table 1 reflects the condensed statement of Net Position compared to FY 2014. Table 2 will focus on the changes in net position of the governmental and business-type activities.

**Table 1 - City of Carbondale Statement of Net Position  
as of April 30, 2015 (in millions)**

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total Primary Government</u>		<u>Component Unit</u>	
	2014	2015	2014	2015	2014	2015	2014	2015
Current Assets & Other	\$ 18.2	\$ 17.5	\$ 9.7	\$ 13.7	\$ 27.9	\$ 31.2	\$ 1.6	\$ 1.7
Noncurrent Assets	0.2	0.0	0.1	0.0	0.3	0.3	0.0	0.0
Capital Assets	50.4	49.2	52.5	53.7	102.9	102.9	0.8	0.8
<b>Total Assets</b>	<b>\$ 68.8</b>	<b>\$ 66.8</b>	<b>\$ 62.4</b>	<b>\$ 67.4</b>	<b>\$ 131.2</b>	<b>\$ 134.2</b>	<b>\$ 2.4</b>	<b>\$ 2.5</b>
Deferred Outflows of Resources	\$ 0.0	\$ 0.0	\$ 0.0	\$ 0.0	\$ 0.0	\$ 0.0	\$ 0.0	\$ 0.0
<b>Total Deferred Outflows</b>	<b>\$ 0.0</b>	<b>\$ 0.0</b>	<b>\$ 0.0</b>	<b>\$ 0.0</b>	<b>\$ 0.0</b>	<b>\$ 0.0</b>	<b>\$ 0.0</b>	<b>\$ 0.0</b>
Current Liabilities	\$ 4.6	\$ 4.1	\$ 2.8	\$ 3.1	\$ 7.3	\$ 7.1	\$ 0.0	\$ 0.0
Noncurrent Liabilities	22.9	21.3	8.5	10.2	31.5	31.6	0.0	0.0
<b>Total Liabilities</b>	<b>\$ 27.5</b>	<b>\$ 25.4</b>	<b>\$ 11.3</b>	<b>\$ 13.3</b>	<b>\$ 38.8</b>	<b>\$ 38.8</b>	<b>\$ 0.0</b>	<b>\$ 0.0</b>
Deferred Inflows of Resources	\$ 0.4	\$ 0.1	\$ 0.2	\$ 0.2	\$ 0.6	\$ 0.3	\$ 0.0	\$ 0.0
<b>Total Deferred Inflows</b>	<b>\$ 0.4</b>	<b>\$ 0.1</b>	<b>\$ 0.2</b>	<b>\$ 0.2</b>	<b>\$ 0.6</b>	<b>\$ 0.3</b>	<b>\$ 0.0</b>	<b>\$ 0.0</b>
Net Position								
Net investment in Capital Assets	\$ 34.3	\$ 34.0	\$ 43.2	\$ 42.6	\$ 77.5	\$ 76.6	\$ 0.8	\$ 0.8
Restricted	4.7	4.8	0.0	0.0	4.7	4.8	0.0	0.0
Unrestricted	1.9	2.5	7.6	11.3	9.5	13.8	1.6	1.7
<b>Total Net Position</b>	<b>\$ 40.9</b>	<b>\$ 41.3</b>	<b>\$ 50.8</b>	<b>\$ 53.9</b>	<b>\$ 91.7</b>	<b>\$ 95.2</b>	<b>\$ 2.4</b>	<b>\$ 2.5</b>

(Note: Columns may not total due to rounding)

**City of Carbondale, Illinois**

**Management's Discussion and Analysis - Continued  
April 30, 2015**

**Normal Impacts**

There are six basic (normal) transactions that will affect the comparability of the Statement of Net Position summary presentation.

Net Results of Activities: which will impact (increase/decrease) current assets and unrestricted net assets.

Borrowing for Capital: which will increase current assets and long-term debt.

Spending Borrowed Proceeds on New Capital: which will reduce current assets and increase capital assets. There is a second impact, which is an increase in "invested in capital assets" and an increase of "invested in capital assets, net of related debt".

Spending of Nonborrowed Current Assets on New Capital: which will (a) reduce current assets and increase capital assets and (b) will reduce unrestricted net assets and increase invested in capital assets, net of related debt.

Principal Payment on Debt: which will (a) reduce current assets and reduce long-term debt and (b) reduce unrestricted net assets and increase invested in capital assets, net of related debt.

Reduction of Capital Assets through Depreciation: which will reduce capital assets and invested in capital assets, net of related debt.

**Current Year Impacts - Overall Government Financial Position**

The City's combined net position increased \$3.5 million to \$95.2 million from \$91.7 million. Governmental Activities total assets were decreased \$2.0 million, total liabilities decreased \$2.1 million and deferred inflows decreased by \$0.3 million resulting in a net increase of \$0.4 million in Governmental Activities net position. Business-Type total assets increased \$5.1 million total liabilities and deferred inflows increased by \$2.0 million resulting in a net increase of \$3.1 million in Business-Type Activities net position.

**City of Carbondale, Illinois**

Management's Discussion and Analysis - Continued  
April 30, 2015

**Changes in Net Position**

See the table below showing revenues and expenditures for the current year:

**Table 2 - City of Carbondale Changes in Net Position as of April 30, 2015 (in millions)**

	<u>Governmental</u>		<u>Business-Type</u>		<u>Total Primary</u>		<u>Component</u>	
	<u>Activities</u>		<u>Activities</u>		<u>Government</u>		<u>Unit</u>	
	2014	2015	2014	2015	2014	2015	2014	2015
Revenues:								
Program revenues:								
Charges for services	\$ 1.7	\$ 1.6	\$ 11.3	\$ 11.7	\$ 13.0	\$ 13.3	\$ 0.2	\$ 0.1
Operating grants and Contributions	1.6	0.9	0.0	0.0	1.6	0.9	0.0	0.0
General revenues:								
Property Taxes	1.1	1.3	0.0	0.0	1.1	1.3	1.0	1.0
Sales Taxes	8.3	9.2	0.0	0.0	8.3	9.2	0.0	0.0
Service Taxes	1.2	1.4	0.0	0.0	1.2	1.4	0.0	0.0
Utility Taxes	2.1	2.1	0.0	0.0	2.1	2.1	0.0	0.0
Motor Fuel Taxes	1.1	1.3	0.0	0.0	1.1	1.3	0.0	0.0
Other taxes	0.8	0.8	0.0	0.0	0.8	0.8	0.0	0.0
Investment earnings	0.2	0.2	0.1	0.1	0.3	0.3	0.0	0.0
Intergovernmental Revenue	8.4	8.6	0.0	1.1	8.4	9.7	0.0	0.0
Federal subsidies for BAB interest	0.2	0.2	0.0	0.0	0.2	0.2	0.0	0.0
Other	0.0	0.1	0.0	0.0	0.0	0.1	0.0	0.0
<b>Total Revenue</b>	<b>\$ 26.6</b>	<b>\$ 27.6</b>	<b>\$ 11.4</b>	<b>\$ 12.9</b>	<b>\$ 38.0</b>	<b>\$ 40.5</b>	<b>\$ 1.2</b>	<b>\$ 1.1</b>
Expenses:								
General government	\$ 2.8	\$ 3.6	\$ 0.0	\$ 0.0	\$ 2.8	\$ 3.6	\$ 0.0	\$ 0.0
Public safety	12.9	13.5	0.0	0.0	12.9	13.5	0.0	0.0
Public works	4.5	4.6	0.0	0.0	4.5	4.6	0.0	0.0
Community development	4.5	4.3	0.0	0.0	4.5	4.3	0.0	0.0
Interest on long term debt	1.0	0.9	0.0	0.0	1.0	0.9	0.0	0.0
Waterworks and sewerage	0.0	0.0	7.9	8.3	7.9	8.3	0.0	0.0
Solid waste	0.0	0.0	0.7	0.9	0.7	0.9	0.0	0.0
Other programs	0.0	0.0	0.6	0.6	0.6	0.6	1.0	1.0
<b>Total Expenses</b>	<b>\$ 25.7</b>	<b>\$ 26.9</b>	<b>\$ 9.2</b>	<b>\$ 9.8</b>	<b>\$ 34.9</b>	<b>\$ 36.7</b>	<b>\$ 1.0</b>	<b>\$ 1.0</b>
<b>Change in net position</b>	<b>1.0</b>	<b>0.7</b>	<b>2.2</b>	<b>3.1</b>	<b>3.1</b>	<b>3.8</b>	<b>0.2</b>	<b>0.1</b>
<b>Net position - as stated prior year</b>	<b>39.9</b>	<b>40.9</b>	<b>48.7</b>	<b>50.8</b>	<b>88.6</b>	<b>91.7</b>	<b>2.2</b>	<b>2.4</b>
<b>Prior period adjustment</b>	<b>0.0</b>	<b>(0.3)</b>	<b>0.0</b>	<b>(0.1)</b>	<b>0.0</b>	<b>(0.4)</b>	<b>1.0</b>	<b>0.0</b>
<b>Net position as restated</b>	<b>39.9</b>	<b>40.6</b>	<b>48.7</b>	<b>50.7</b>	<b>88.6</b>	<b>91.3</b>	<b>2.2</b>	<b>2.4</b>
<b>Net position - ending</b>	<b>40.9</b>	<b>41.3</b>	<b>50.8</b>	<b>53.9</b>	<b>91.7</b>	<b>95.2</b>	<b>2.4</b>	<b>2.5</b>

(Note: Columns may not total due to rounding)

## City of Carbondale, Illinois

### Management's Discussion and Analysis - Continued April 30, 2015

#### **Normal Impacts**

There are eight basic impacts on revenues and expenses and are reflected below.

#### **Revenues:**

Economic condition: This can reflect a declining, stable or growing economic environment and has a substantial impact on state income, sales and utility tax revenue as well as public spending habits for building permits, elective user fees and volumes of consumption.

Increase/Decrease in City approved rates: While certain tax rates are set by statute, the City Council has significant authority to impose and periodically increase/decrease rates (water, wastewater, parking, fees, home rule sales tax, food and beverage tax, utility taxes, etc).

Changing patterns in intergovernmental and grant revenue (both recurring and nonrecurring): Certain recurring revenues (state shared revenues, etc.) may experience significant changes periodically while nonrecurring (or one-time) grants are predictable and often distorting in their impact on year-to-year comparisons.

Market impacts or investment income: The City's investment portfolio is managed using a short-term average maturity and the market condition may cause investment income to fluctuate less than alternative longer-term options.

#### **Expenses:**

Introduction of new programs: Within the functional expense categories (Public Safety, Public Works, General Government, etc.), individual programs may be added or deleted to meet changing community needs or unfunded mandates from other governmental levels.

Increasing authorized personnel: Changes in service demand may cause the City Council to increase/decrease authorized staffing levels, staffing costs (salary and related benefits) represent approximately 70% of the City's General Fund operating costs.

Salary increase (annual adjustments and merit): The ability to attract and retain human and intellectual resources requires the City to strive for a competitive salary range position in the marketplace. In addition, the City has five separate bargaining units representing and negotiating for various segments of the employee population.

Inflation: While overall inflation appears to be reasonably low, the City is a major consumer of certain commodities such as supplies, fuels and parts. Some specific areas may experience unusually high price increases.

## City of Carbondale, Illinois

### Management's Discussion and Analysis - Continued April 30, 2015

#### **Governmental Activities:**

##### **Revenues:**

The City's Governmental Revenues increased \$1.0 million or 3.8%, from \$26.6 million at April 30, 2014, to \$27.6 million at April 30, 2015. The increase is due primarily to the increase in the Home Rule Sales Tax rate.

##### **Expenses:**

The City's expenses from Governmental Activities saw an overall increase of \$1.2 million or 4.7% in FY 2015. The increase was primarily general government OPEB and pension related public safety expense.

#### **Business-Type Activities:**

##### **Revenues:**

The City's Business-Type Revenues increased approximately \$1.5 million or 13.2%. The overall increase was due to increases in rates charged for water consumption, sewer as well as solid waste revenues.

##### **Expenses:**

The City's Business-Type expenses were \$0.6 million higher than 2014. The increase was due to additional contractual costs within the Water & Sewerage Fund.

#### **Financial Analysis of the City's Funds**

##### **Governmental Funds:**

As of April 30, 2015, the Governmental Funds (as presented on Page 21) reported a combined total fund balance of \$12.5 million. This reflects a no real changes from previous years.

Of the total fund balance of \$12.5 million, approximately \$4.8 million is unassigned indicating the availability for continuing City services. Non-spendable fund balance includes \$0.8 million of prepaid and inventories. Restricted fund balances include \$0.7 million in public safety funds, \$2.5 million for upcoming debt service payments, \$1.3 million in funds for road maintenance, and \$0.2 million for economic development funds. The \$1.8 million in committed fund balance includes a \$1.0 million contractual obligation to Southern Illinois University, \$0.3 million in contractual obligation to Carbondale Community High School and \$0.6 million in perpetual care funds for the cemetery.

**City of Carbondale, Illinois**

**Management's Discussion and Analysis - Continued  
April 30, 2015**

**Major Governmental Funds:**

In 2015, the Local Improvement Fund was again reclassified as a Non-Major Fund. In FY 2015, the General Fund is the only fund classified as a Major Governmental Fund. This reclassification is the cause for the Major Governmental Fund Balance to decrease. The General Fund's fund balance increase of \$0.4 million was not sufficient to offset the loss of the Local Improvement Fund's \$0.6 million fund balance in the reclassification.

**NonMajor Governmental Funds:**

The fund balance for Non-Major Governmental Funds increased \$0.3 million due to the Local Improvement Fund being classified as a Non-Major Fund in FY 2015.

**General Fund Budgetary Highlights:**

Over the course of the year, the City amends the budget when it received a grant from Federal or State authorities for certain projects, or when the City Council approves an expenditure which was not in the original budget, such as for the purchase of property or for additional project spending.

The General Fund actual revenues were exceeded budgetary expectations in sales, service and utility taxes, use of money and property and service charges, permits and fees by \$0.1 million each. These favorable variances were offset by a \$0.2 million shortage in intergovernmental revenues.

The General Fund actual total expenditures were under the original budget by approximately \$0.5 million and \$0.7 million less than the amended budget. The decrease in expenditures compared to the budgets were due to personal services in the police department and grant expenditures not happening in the development services department. This reduction in grant expenditures explains the unfavorable variance in intergovernmental revenues.

Net change in fund balance was a \$0.3 million increase.

City of Carbondale, Illinois

Management's Discussion and Analysis - Continued  
April 30, 2015

**Table 3 - Fiscal Year 2015 (in millions)**

<u>General Fund</u>	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Actual</u>
Revenues:			
General Property Taxes	\$ 0.9	\$ 0.9	\$ 0.9
Sales, Services and Utility Taxes	12.5	12.5	12.6
Intergovernmental Revenues	10.0	10.0	9.8
Business Franchise Taxes and Licenses	0.5	0.5	0.5
Fines	0.6	0.6	0.7
Use of Money and Property	0.1	0.1	0.2
Service Charges, Permits and Fees	0.9	0.9	1.0
<b>Total</b>	<b>\$ 25.5</b>	<b>\$ 25.5</b>	<b>\$ 25.6</b>
Expenditures:			
Expenditures	\$ 23.9	\$ 24.1	\$ 23.4
<b>Total</b>	<b>\$ 23.9</b>	<b>\$ 24.1</b>	<b>\$ 23.4</b>
Other Financing Sources/(Uses:)			
Loan Proceeds	\$ 0.0	\$ 0.0	\$ 0.0
Insurance Proceeds	0.0	0.0	0.0
Transfers (Net)	(1.6)	(1.7)	(1.9)
<b>Total</b>	<b>\$ (1.6)</b>	<b>\$ (1.7)</b>	<b>\$ (1.9)</b>
Change in Fund Balance	\$ 0.0	\$ (0.3)	\$ (0.3)

(Note: Columns may not total due to rounding)

**City of Carbondale, Illinois**

Management's Discussion and Analysis - Continued  
April 30, 2015

**Table 4 - City of Carbondale's Capital Assets at Year-End Net of Depreciation (in millions)  
2015**

	<u>Governmental</u>		<u>Business-Type</u>		<u>Total Primary</u>	
	<u>Activities</u>		<u>Activities</u>		<u>Government</u>	
	2014	2015	2014	2015	2014	2015
Capital Assets not being depreciated	\$ 4.7	\$ 4.8	\$ 6.0	\$ 7.1	\$ 10.7	\$ 11.9
Buildings	15.1	14.6	23.3	22.7	38.4	37.3
Land Improvements	1.9	1.7	4.9	4.6	6.8	6.3
Infrastructure	26.8	26.5	16.3	17.1	43.1	43.6
Machinery and Equipment	1.9	1.6	2.1	2.2	4.0	3.8
<b>Total Net Capital Assets</b>	<b>\$ 50.4</b>	<b>\$ 49.2</b>	<b>\$ 52.5</b>	<b>\$ 53.7</b>	<b>\$102.9</b>	<b>\$102.9</b>

(Note: Columns may not total due to rounding)

At the end of Fiscal Year 2015, the City had a combined total of capital assets net of depreciation of \$102.9 million (see notes to Financial Statements No. 6). This is equal to the combined total of last year though there were increases and decreases in all categories.

City of Carbondale, Illinois

Management's Discussion and Analysis - Continued  
April 30, 2015

**Table 5 - Change in Capital Assets (in millions)  
As of April 30, 2015**

	<u>Governmental</u> <u>Activities</u>	<u>Business-Type</u> <u>Activities</u>	<u>Total Primary</u> <u>Government</u>
Beginning Balance	\$50.38	\$52.54	\$102.92
Additions:			
Non-depreciable	\$0.99	\$2.94	\$3.93
Depreciable	(\$1.20)	\$0.05	(\$1.15)
Retirements:			
Non-depreciable	(\$0.91)	(\$1.82)	(\$2.73)
Depreciable	\$0.00	\$0.00	\$0.00
<b>Total</b>	<b>\$49.25</b>	<b>\$53.71</b>	<b>\$102.97</b>
This year's major additions to the capital assets include:	(\$1.13)	\$1.17	
<b>Governmental Activities</b>			
Sidewalk Improvement Program	\$0.07		
Miller Court Phase II	\$0.07		
Superblock area Sidewalk Improvement	\$0.07		
Fire Station #2 Relocation	\$0.08		
Schwartz Street Improvements	\$0.08		
<b>Business-Type Activities</b>			
Dogwood Road Water Line Extension	\$0.09		
Sanitary Sewer Inflow and Infiltration Study	\$0.14		
NWWWTP Storage Bldg. Replacement	\$0.20		
SEWWTP Concrete Lagoon Bottom	\$0.29		
Crab Orchard Water District Improvements	\$0.49		
Sanitary Sewer Rehabilitation Program	\$0.55		

(Note: Columns may not total due to rounding)

**City of Carbondale, Illinois**

Management's Discussion and Analysis - Continued  
April 30, 2015

Governmental Activities net capital assets decreased approximately \$1.13 million. Additions to non-depreciable capital assets consisted of additional construction on the Schwartz Street Improvements, the replacement boilers at City Hall, Miller Court Phase Two, Superblock Area Sidewalk Improvements, and the annual Sidewalk Improvement Program. The completion of the fiscal year's Sidewalk Improvement Program, Miller Court Phase Two, the Superblock Area Sidewalk Improvements, and the Schwartz Street Improvements offset by depreciation for the fiscal year accounted for the decrease to depreciable assets and the majority of the decrease in non-depreciable assets under the "Additions" sub-heading. Business-Type Activities net capital assets increased approximately \$1.17 million. The net increase in Non-depreciable assets is a result of additional construction on the NWWWTP Final Clarifier Renovations, Sanitary Sewer Rehabilitation Program, Crab Orchard Water Dist. Improvements, as well as other projects being greater than the reduction in Non-depreciable assets under the "Retirements" sub-heading due to the completion of the Sanitary Sewer Rehabilitation Project, Crab Orchard Water Dist. Improvements, as well as a few smaller projects. Additions to the depreciable capital assets over the course of the year were greater than the amount of the annual depreciation for the business-type capital assets.

**Table 6 - City of Carbondale - Long Term Debt  
For the year ended April 30, 2015 (in millions)**

	<u>Beginning Balance</u>	<u>Net Additions/</u>	<u>Ending Balance</u>
	<u>April 30, 2014</u>	<u>Deletions</u>	<u>April 30, 2015</u>
Governmental Activities:			
General Obligation Debt	\$ 18.18	\$ (1.52)	\$ 16.66
Bond premium	0.51	(0.03)	0.48
Notes Payable	1.10	(0.19)	0.91
Compensated Absences	1.88	0.05	1.93
Net OPEB obligation	0.33	0.51	0.84
Net pension obligation	3.02	(0.27)	2.75
<b>Governmental Activities Total</b>	<b>\$ 25.02</b>	<b>\$ (1.45)</b>	<b>\$ 23.57</b>
Business-Type Activities:			
General Obligation Debt	\$ 7.69	\$ (0.63)	\$ 7.06
Bond premium	0.12	(0.01)	0.11
Notes Payable	1.54	2.43	3.97
Compensated Absences	0.33	0.03	0.36
<b>Business-Type Activities Total</b>	<b>\$ 9.68</b>	<b>\$ 1.82</b>	<b>\$ 11.49</b>
<b>Total Long-Term Debt</b>	<b>\$ 34.70</b>	<b>\$ 0.37</b>	<b>\$ 35.06</b>

(Note: Columns may not total due to rounding)

## City of Carbondale, Illinois

### Management's Discussion and Analysis - Continued April 30, 2015

During the year the City issued additional General Obligation Bonds of \$1.50 million this increase was offset by approximately \$3.02 million in repayments, resulting in a net decrease of \$1.52 million in general obligation debt in Governmental Activities. Notes payable decreased by \$0.19 million due to principal repayments. Compensated absences were increased by \$0.05 million, Bond premiums stayed at \$0.5 million, NET OPEB obligation increased by \$.51 million and net pension obligation decreased \$0.27 million for a total decrease of Long Term Debt in the Governmental Activities of \$1.45 million. In Business-Type Activities, the City repaid \$0.63 million in general obligation bonds. Bond Premiums decreased by \$0.01 million. Notes payable increased approximately \$2.7 million due to a State of Illinois Environmental Protection Agency loan on the Park Street Water Storage project; in addition notes payable decreased \$0.27 million due to loan repayments during the fiscal year. Compensated absences increased approximately \$0.03 million. Total Long Term Debt in the Business-type Activities increased by \$1.82 million. (see notes to Financial Statements No. 7)

#### **Economic Factors and Next Year Budget**

The City's assessed value decreased \$4.1 million in FY 2015 compared to FY 2014 or approximately 1.4%. FY 2015 continued the prior year's practice of levying a City General Purpose tax levy. The levy was 35% of the year's actuarially required contribution to the Police and Fire Pensions. Required public safety pension contributions continue to increase. The real estate tax levies for public safety pension funding are expected to continue in future years. Since 2001, the required Public Safety Pension contribution has increased from \$811,533 to \$2,985,977 a 268% increase whereas the tax levy has been increased less than 5% over the same time frame. This included 8 years where no pension contributions were levied. At this writing, there is no approved State Budget and among a number of other revenue reducing items included in the proposed budget is a proposed which would freeze taxing body's ability to raise property taxes. This possibility coupled with preliminary estimates that would increase required pension contributions by 30% or more (for FY 2017) would place a serious burden on future General Fund Balance levels.

At April 30, 2015, the unemployment rate for the City was 5.1%, for Jackson county 4.0%, for the State of Illinois 5.5%, and for the nation 5.4%.

The FY 2016 budget projects total revenues and non-cash credits for depreciation and prepaid bond expenses of approximately \$46.9 million. Total budgeted expenditures projected to be approximately \$51.3 million. This reflects a decrease of total fund balance of approximately \$4.4 million. Approximately \$0.3 million of the decrease is within the Governmental Funds. Proprietary Funds are projected to decrease \$4.1 million. Those decreases in General Fund balances are not expected to improve (see page 394 of FY 2016 budget). To sum up this reference: Revenues are flat-to declining and with recent announcements of SIU's drop in enrollment and budget cuts a reverse of trend is not a realistic expectation. Expenses continue to grow and reduction in service are not planned. The economic outlook for the City is poor.

**City of Carbondale, Illinois**

Management's Discussion and Analysis - Continued  
April 30, 2015

**Request for Information**

The financial report is designed to provide a general overview of the City of Carbondale's finances and to demonstrate the City's accountability for monetary receipts. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Don Ursini, Finance Director, City of Carbondale, 200 South Illinois Avenue, Carbondale, Illinois 62902.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF NET POSITION  
APRIL 30, 2015

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Total
Assets:				
Current assets:				
Cash	\$ 8,225,856	\$ 11,977,955	\$ 20,203,811	\$ 527,656
Investments	-	7,719	7,719	2,115
Interest receivable on investments	-	3,323	3,323	-
Accounts receivable, net:				
Consumers	323,803	1,034,110	1,357,913	-
Business service and franchise tax	111,295	-	111,295	-
Assessments	-	39,682	39,682	-
Other governmental units and agencies	5,690,617	-	5,690,617	-
Property taxes	1,116,055	-	1,116,055	1,001,892
Other	45,446	29,093	74,539	50
Internal balance	606,000	(606,000)	-	-
Prepayments and other	775,249	566,694	1,341,943	-
Restricted assets:				
Cash	646,523	528,865	1,175,388	143,322
Investment	-	100,000	100,000	-
Total current assets	17,540,844	13,681,441	31,222,285	1,675,035
Noncurrent assets:				
Net pension asset	5,365	-	5,365	-
Land	4,508,632	-	4,508,632	150,000
Construction in progress	286,499	-	286,499	-
Other capital assets, net	44,453,388	53,694,963	98,148,351	628,363
Total noncurrent assets	49,253,884	53,694,963	102,948,847	778,363
Total Assets	66,794,728	67,376,404	134,171,132	2,453,398
Deferred Outflows of Resources:				
Deferred outflows	-	-	-	-
Total deferred outflows of resources	-	-	-	-
Total Assets and Deferred Outflows of Resources	\$ 66,794,728	\$ 67,376,404	\$ 134,171,132	\$ 2,453,398

(This statement is continued on the following page.)

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF NET POSITION - CONTINUED  
APRIL 30, 2015

	Primary Government		Total	Component Unit
	Governmental Activities	Business-type Activities		Total
<b>Liabilities:</b>				
<b>Current liabilities:</b>				
Accounts payable	\$ 776,184	\$ 1,172,631	\$ 1,948,815	\$ 185
Accrued payroll and related	1,023,562	-	1,023,562	5,377
Due to fiduciary funds	28,099	-	28,099	-
Due within one year				
General obligation bonds	1,808,636	653,868	2,462,504	-
Notes payable	171,208	373,255	544,463	-
Other deposits	5,485	38,866	44,351	-
Compensated absences - current	336,532	251,004	587,536	-
Liabilities payable from restricted assets:				
Consumer deposits	-	628,865	628,865	-
Total current liabilities	<u>4,149,706</u>	<u>3,118,489</u>	<u>7,268,195</u>	<u>5,562</u>
<b>Noncurrent liabilities:</b>				
General obligation bonds	15,334,639	6,503,149	21,837,788	-
Notes payable	735,512	3,603,842	4,339,354	-
Compensated absences	1,594,423	106,464	1,700,887	-
Net OPEB obligation	836,224	-	836,224	-
Net pension obligation	2,753,779	-	2,753,779	-
Total noncurrent liabilities	<u>21,254,577</u>	<u>10,213,455</u>	<u>31,468,032</u>	<u>-</u>
Total Liabilities	<u>25,404,283</u>	<u>13,331,944</u>	<u>38,736,227</u>	<u>5,562</u>
<b>Deferred Inflows of Resources:</b>				
Deferred revenue - other	<u>116,523</u>	<u>179,797</u>	<u>296,320</u>	<u>-</u>
Total deferred inflows of resources	<u>116,523</u>	<u>179,797</u>	<u>296,320</u>	<u>-</u>
Total Liabilities and Deferred Inflows of Resources	<u>\$ 25,520,806</u>	<u>\$ 13,511,741</u>	<u>\$ 39,032,547</u>	<u>\$ 5,562</u>
<b>Net Position:</b>				
Net investment in capital assets	33,952,569	42,560,849	76,513,418	778,363
Restricted for:				
Public Safety	662,185	-	662,185	-
Grant funds	26,368	-	26,368	-
Debt Service	2,541,544	-	2,541,544	-
Economic development	236,043	-	236,043	-
Maintenance of roadways	1,343,558	-	1,343,558	-
Unrestricted (deficit)	<u>2,511,655</u>	<u>11,303,814</u>	<u>13,815,469</u>	<u>1,669,473</u>
Total Net Position	<u>\$ 41,273,922</u>	<u>\$ 53,864,663</u>	<u>\$ 95,138,585</u>	<u>\$ 2,447,836</u>

See accompanying notes to financial section

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position			
		Service Charges, Permits, and Fees	Operating Grants and Contributions	Primary Government			Component Unit
				Governmental Activities	Business-Type Activities	Total	
<b>Primary government:</b>							
<b>Governmental activities:</b>							
General government	\$ (3,633,665)	\$ 793,653	\$ 236,175	\$ (2,603,837)	\$ -	\$ (2,603,837)	\$ -
Public safety	(13,484,095)	425,782	266,094	(12,792,219)	-	(12,792,219)	-
Community development	(4,263,573)	294,691	253,018	(3,715,864)	-	(3,715,864)	-
Public works	(4,594,909)	129,378	159,273	(4,306,258)	-	(4,306,258)	-
Interest on long term debt	(943,811)	-	-	(943,811)	-	(943,811)	-
<b>Total governmental activities</b>	<b>(26,920,053)</b>	<b>1,643,504</b>	<b>914,560</b>	<b>(24,361,989)</b>	<b>-</b>	<b>(24,361,989)</b>	<b>-</b>
<b>Business-Type activities:</b>							
Waterworks and Sewerage	(8,290,167)	10,335,514	-	-	2,045,347	2,045,347	-
Solid Waste	(868,871)	906,013	-	-	37,142	37,142	-
Parking	(233,764)	259,505	-	-	25,741	25,741	-
Rental Properties	(358,396)	155,300	-	-	(203,096)	(203,096)	-
<b>Total Business-Type activities</b>	<b>(9,751,198)</b>	<b>11,656,332</b>	<b>-</b>	<b>-</b>	<b>1,905,134</b>	<b>1,905,134</b>	<b>-</b>
<b>Total Primary Government</b>	<b>\$ (36,671,251)</b>	<b>\$ 13,299,836</b>	<b>\$ 914,560</b>	<b>(24,361,989)</b>	<b>1,905,134</b>	<b>(22,456,855)</b>	<b>-</b>
<b>Component Unit:</b>							
Public Library	\$ (1,086,004)	\$ 68,759	\$ 19,711	-	-	-	(997,534)
<b>Total Component Unit</b>	<b>\$ (1,086,004)</b>	<b>\$ 68,759</b>	<b>\$ 19,711</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(997,534)</b>
<b>General Revenues:</b>							
<b>Taxes:</b>							
General property taxes				1,302,804	-	1,302,804	993,029
Business franchise taxes and licenses				348,333	-	348,333	-
Motor fuel tax				1,268,242	-	1,268,242	-
Home rule tax				9,170,241	-	9,170,241	-
Local use tax				534,235	-	534,235	-
Telecommunication tax				529,373	-	529,373	-
Utility tax				1,598,037	-	1,598,037	-
Hotel/Motel tax				732,090	-	732,090	-
Games tax				90,417	-	90,417	-
Cable TV franchise tax				153,371	-	153,371	-
Replacement Taxes				252,855	-	252,855	47,141
Mobile home privilege tax				-	-	-	838
Investment earnings				202,644	68,001	270,645	2,945
Federal subsidies for Build America Bonds interest				151,603	-	151,603	-
Miscellaneous				64,847	1,106	65,953	-
Intergovernmental revenue - unrestricted				8,617,126	1,142,454	9,759,580	32,378
<b>Total general revenues, intergovernmental revenue and transfers</b>				<b>25,016,218</b>	<b>1,211,561</b>	<b>26,227,779</b>	<b>1,076,331</b>
<b>Change in net position</b>				<b>654,229</b>	<b>3,116,695</b>	<b>3,770,924</b>	<b>78,797</b>
Net position originally stated, beginning of year				40,915,441	50,828,728	91,744,169	2,369,039
Prior period adjustment				(295,748)	(80,760)	(376,508)	-
Net position as restated, beginning of year				40,619,693	50,747,968	91,367,661	2,369,039
<b>Net position, end of year</b>				<b>\$ 41,273,922</b>	<b>\$ 53,864,663</b>	<b>\$ 95,138,585</b>	<b>\$ 2,447,836</b>

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
APRIL 30, 2015

	General	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>			
Cash	\$ 2,693,348	\$ 4,395,845	\$ 7,089,193
Investments	-	-	-
Accounts receivable:			
Consumers	315,615	8,188	323,803
Business service and franchise tax	111,295	-	111,295
Other governmental units and agencies	5,177,544	513,073	5,690,617
Property taxes	1,116,055	-	1,116,055
Other	41,724	-	41,724
Due from other funds	606,004	55	606,059
Due from internal service fund	50,000	-	50,000
Prepayments and other	775,163	86	775,249
Restricted assets:			
Cash	646,523	-	646,523
<b>Total Assets</b>	<b>11,533,271</b>	<b>4,917,247</b>	<b>16,450,518</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows	-	-	-
<b>Total Deferred Outflows of Resources</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 11,533,271</b>	<b>\$ 4,917,247</b>	<b>\$ 16,450,518</b>
<b>LIABILITIES AND FUND BALANCES</b>			
<b>Liabilities:</b>			
Accounts payable	\$ 683,764	\$ 39,987	\$ 723,751
Accrued payroll and related	1,023,562	-	1,023,562
Accrued vacation and sick pay	336,532	-	336,532
Due to other funds	55	4	59
Due to fiduciary funds	28,099	-	28,099
Deposits	5,485	-	5,485
<b>Total Liabilities</b>	<b>2,077,497</b>	<b>39,991</b>	<b>2,117,488</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Property Taxes	1,116,055	-	1,116,055
School district loan	-	368,827	368,827
Other	280,851	3,544	284,395
<b>Total deferred inflows of resources</b>	<b>1,396,906</b>	<b>372,371</b>	<b>1,769,277</b>
<b>Fund balances (NOTE 11):</b>			
Nonspendable	775,163	86	775,249
Restricted	646,523	4,163,175	4,809,698
Committed	1,848,559	-	1,848,559
Assigned	3,950	346,167	350,117
Unassigned	4,784,673	(4,543)	4,780,130
<b>Total Fund Balances</b>	<b>8,058,868</b>	<b>4,504,885</b>	<b>12,563,753</b>
<b>Total Liabilities, Deferred Outflows of Resources and Fund Balances</b>	<b>\$ 11,533,271</b>	<b>\$ 4,917,247</b>	<b>\$ 16,450,518</b>

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
APRIL 30, 2015

Total fund balances for governmental funds \$ 12,563,753

Total net position reported for governmental activities in the statement of net position is different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:

Construction in progress	286,499	
Land	4,508,632	
Buildings, net of \$6,521,275 accumulated depreciation	14,569,930	
Improvements other than buildings, net of \$1,424,555 accumulated depreciation	1,749,811	
Equipment, net of \$5,796,319 accumulated depreciation	1,598,056	
Infrastructure, net of \$29,175,688 accumulated depreciation	<u>26,535,591</u>	
Total capital assets		49,248,519

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds. 1,652,754

Internal service funds are used by management to charge the cost of certain services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position

Current assets	1,425,481	
Current liabilities	<u>(115,541)</u>	
		1,309,940

Internal service funds allocated to business type activities (271,988)

The OPEB obligation resulting from contributions less than the annual required contribution are not financial liabilities and, therefore, are not reported in the funds. (836,224)

The pension obligation resulting from contributions less than the annual required contribution are not financial liabilities and, therefore, are not reported in the funds. (2,748,414)

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net position. Long-term liabilities consist of:

GOB bonds payable	(16,660,000)	
Notes payable	(906,720)	
Compensated absences	(1,594,423)	
Bond premium	(483,275)	
Total long-term liabilities		<u>(19,644,418)</u>

Total net position of governmental activities \$ 41,273,922

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	<u>General</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Revenues:</b>			
General property taxes	\$ 932,822	\$ 197,241	\$ 1,130,063
Sales, service and utility taxes	12,563,977	411,138	12,975,115
Intergovernmental revenue	9,820,882	911,179	10,732,061
Business franchise taxes and licenses	501,704	-	501,704
Fines	689,566	-	689,566
Use of money and property	155,320	47,324	202,644
Service charges, permits and fees	978,422	-	978,422
Federal subsidies for Build America Bonds interest	<u>-</u>	<u>151,603</u>	<u>151,603</u>
<b>Total Revenues</b>	<u>25,642,693</u>	<u>1,718,485</u>	<u>27,361,178</u>
<b>Expenditures:</b>			
<b>Current:</b>			
General government	2,247,951	-	2,247,951
Finance	962,287	-	962,287
Police	9,489,381	-	9,489,381
Fire	3,776,277	52,624	3,828,901
Development services	1,441,874	-	1,441,874
Public works	2,660,619	445,225	3,105,844
Community services	2,620,587	186,292	2,806,879
Capital outlays	212,069	833,958	1,046,027
<b>Debt service</b>			
Principal	-	1,610,000	1,610,000
Interest	-	903,715	903,715
Fiscal agent fees	-	3,835	3,835
Bond issuance costs	<u>-</u>	<u>26,566</u>	<u>26,566</u>
<b>Total Expenditures</b>	<u>23,411,045</u>	<u>4,062,215</u>	<u>27,473,260</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>2,231,648</u>	<u>(2,343,730)</u>	<u>(112,082)</u>
<b>Other Financing Sources (Uses):</b>			
Transfers in	25,000	2,710,159	2,735,159
Transfers out	(1,956,289)	(778,870)	(2,735,159)
Issuance of bonds	-	1,500,000	1,500,000
Premium on issuance of bonds	-	18,921	18,921
GOB refunding	-	(1,405,000)	(1,405,000)
Insurance proceeds	<u>29,713</u>	<u>-</u>	<u>29,713</u>
<b>Total Other Financing Sources (Uses)</b>	<u>(1,901,576)</u>	<u>2,045,210</u>	<u>143,634</u>
<b>NET CHANGE IN FUND BALANCES</b>	330,072	(298,520)	31,552
<b>FUND BALANCES, BEGINNING OF YEAR</b>	<u>7,728,796</u>	<u>4,803,405</u>	<u>12,532,201</u>
<b>FUND BALANCES, END OF YEAR</b>	<u>\$ 8,058,868</u>	<u>\$ 4,504,885</u>	<u>\$ 12,563,753</u>

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

Net change in fund balances - total governmental funds \$ 31,552

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays \$1,046,027 exceeded depreciation (\$2,173,248) in the current period. (1,127,221)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:

Change in compensated absences 37,028

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Repayment on long-term debt	3,204,542	
Issuance of long-term debt	(1,500,000)	
Amortization bond premium	<u>76,325</u>	
		1,780,867

Internal service funds are used by management to charge the costs of various activities internally to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities. 56,680

Internal service funds allocated to business-type activities (10,453)

The net effect of the change in deferred revenues. Revenues in the statement of activities that do not provide current financial resources are not reported the funds. 118,545

The increase in OPEB obligation resulting from contributions less than the annual required contribution is not a financial liability and is not reported in the funds. (505,471)

The decrease in pension assets resulting from contributions less than the annual required contribution is not a financial liability and is not reported in the funds. 272,702

Change in net position of governmental activities \$ 654,229

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
APRIL 30, 2015

	Business-type Activities - Enterprise Funds			Governmental Activities - Internal Service Fund
	Waterworks and Sewerage	Nonmajor Funds	Total	Group Health Insurance Fund
<b>ASSETS:</b>				
<b>Current Assets:</b>				
Cash	\$ 9,938,705	\$ 1,755,084	\$ 11,693,789	\$ 1,420,829
Investments	7,719	-	7,719	-
Interest receivable on investments	3,323	-	3,323	-
Accounts receivable:				
Consumers	994,701	39,409	1,034,110	-
Assessments	39,682	-	39,682	-
Other	28,163	-	28,163	4,652
Prepayments	198,717	46,728	245,445	-
Inventories	321,249	-	321,249	-
Restricted assets:				
Consumer Deposits Account:				
Cash	528,865	-	528,865	-
Investments	100,000	-	100,000	-
<b>Total Current Assets</b>	<u>12,161,124</u>	<u>1,841,221</u>	<u>14,002,345</u>	<u>1,425,481</u>
<b>Noncurrent Assets:</b>				
Capital assets, net	51,862,043	1,832,920	53,694,963	-
<b>Total Noncurrent Assets</b>	<u>51,862,043</u>	<u>1,832,920</u>	<u>53,694,963</u>	<u>-</u>
<b>Total Assets</b>	<u>\$ 64,023,167</u>	<u>\$ 3,674,141</u>	<u>\$ 67,697,308</u>	<u>\$ 1,425,481</u>
<b>Deferred Outflow of Resources</b>				
Deferred outflows	-	-	-	-
<b>Total Deferred Outflows of Resources</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Total Assets and Deferred Outflows of Resources</b>	<u>\$ 64,023,167</u>	<u>\$ 3,674,141</u>	<u>\$ 67,697,308</u>	<u>\$ 1,425,481</u>
<b>LIABILITIES:</b>				
<b>Current Liabilities:</b>				
Accounts payable	1,118,489	41,034	1,159,523	65,541
Other deposits	26,136	12,730	38,866	-
Compensated absences - current	206,175	44,829	251,004	-
Current portion of notes payable	325,622	47,633	373,255	-
Current portion of bonds payable	653,868	-	653,868	-
Due to other funds	606,000	-	606,000	50,000
Liabilities payable from restricted assets:				
Consumer deposits	628,865	-	628,865	-
<b>Total Current Liabilities</b>	<u>3,565,155</u>	<u>146,226</u>	<u>3,711,381</u>	<u>115,541</u>
<b>Noncurrent Liabilities:</b>				
Notes payable	3,484,421	119,421	3,603,842	-
Bonds payable	6,503,149	-	6,503,149	-
Compensated absences	106,464	-	106,464	-
<b>Total Noncurrent Liabilities</b>	<u>10,094,034</u>	<u>119,421</u>	<u>10,213,455</u>	<u>-</u>
<b>Total Liabilities</b>	<u>13,659,189</u>	<u>265,647</u>	<u>13,924,836</u>	<u>115,541</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Deferred revenue - other	124,201	55,596	179,797	-
<b>Total Deferred Inflows of Resources</b>	<u>124,201</u>	<u>55,596</u>	<u>179,797</u>	<u>-</u>
<b>Total Liabilities and Deferred Inflows of Resources</b>	<u>\$ 13,783,390</u>	<u>\$ 321,243</u>	<u>\$ 14,104,633</u>	<u>\$ 115,541</u>
<b>NET POSITION</b>				
Net investment in capital assets	40,894,983	1,665,866	42,560,849	-
Unrestricted	9,344,794	1,687,032	11,031,826	-
Comitted	-	-	-	1,309,940
<b>Total Net Position</b>	<u>\$ 50,239,777</u>	<u>\$ 3,352,898</u>	<u>\$ 53,592,675</u>	<u>\$ 1,309,940</u>

See accompanying notes to the financial statements.

CITY OF CARBONDALE, ILLINOIS  
RECONCILIATION OF THE STATEMENT OF NET POSITION - PROPRIETARY FUNDS  
TO THE STATEMENT OF NET POSITION  
APRIL 30, 2015

Total proprietary funds net position	\$ 53,592,675
Total net position reported for enterprise in the statement of net position is different because:	
Adjustment to report the cumulative internal balance for the net effect of the activity between the internal service fund and the enterprise funds	<u>271,988</u>
Total net position of business-type activities	<u>\$ 53,864,663</u>

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Business-type Activities - Enterprise Funds			Governmental Activities - Internal Service Fund
	Waterworks and Sewerage	Nonmajor Funds	Total	Group Health Insurance Fund
Operating Revenues:				
Charges for services	\$ 10,298,942	\$ 1,079,748	\$ 11,378,690	\$ -
Rentals	-	155,107	155,107	-
Fines	-	85,770	85,770	-
Employee contributions	-	-	-	344,100
Retiree contributions	-	-	-	169,121
City contributions	-	-	-	2,346,976
<b>Total Operating Revenues</b>	<u>10,298,942</u>	<u>1,320,625</u>	<u>11,619,567</u>	<u>2,860,197</u>
Operating Expenses:				
Personal services	3,126,642	695,910	3,822,552	-
Commodities	453,897	64,148	518,045	-
Contractual	1,741,820	133,515	1,875,335	2,334,900
Maintenance	597,794	323,220	921,014	-
Health insurance claims	-	-	-	469,360
Other charges	14,578	55,822	70,400	-
Depreciation	2,114,834	183,663	2,298,497	-
<b>Total Operating Expenses</b>	<u>8,049,565</u>	<u>1,456,278</u>	<u>9,505,843</u>	<u>2,804,260</u>
<b>Operating Income (Loss)</b>	<u>2,249,377</u>	<u>(135,653)</u>	<u>2,113,724</u>	<u>55,937</u>
Nonoperating Revenues (Expenses):				
Intergovernmental revenue	1,142,454	-	1,142,454	-
Use of money and property	66,593	1,601	68,194	743
Other interest expense	(246,529)	(6,715)	(253,244)	-
Insurance proceeds	36,572	-	36,572	-
Gain (loss) on sale of capital assets	(2,564)	-	(2,564)	-
Miscellaneous	-	1,106	1,106	-
<b>Total Nonoperating Revenues (Expenses)</b>	<u>996,526</u>	<u>(4,008)</u>	<u>992,518</u>	<u>743</u>
Change in net position	3,245,903	(139,661)	3,106,242	56,680
NET POSITION AS ORIGINALLY STATED, BEGINNING OF YEAR	<u>47,074,634</u>	<u>3,492,559</u>	<u>50,567,193</u>	<u>1,253,260</u>
Prior period adjustment	<u>(80,760)</u>	<u>-</u>	<u>(80,760)</u>	<u>-</u>
NET POSITION AS RESTATED, BEGINNING OF YEAR	<u>46,993,874</u>	<u>3,492,559</u>	<u>50,486,433</u>	<u>1,253,260</u>
NET POSITION, END OF YEAR	<u>\$ 50,239,777</u>	<u>\$ 3,352,898</u>	<u>\$ 53,592,675</u>	<u>\$ 1,309,940</u>

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENSES, AND CHANGES IN NET POSITION OF PROPRIETARY FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

Change in net position in enterprise funds \$ 3,106,242

Amounts reported for enterprise activities in the statement of activities are different because:

Adjustment for the net effect of the current year activity between the internal service funds and the enterprise funds. 10,453

Change in net position of business-type activities \$ 3,116,695

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	<u>Business-type Activities - Enterprise Funds</u>			<u>Governmental Activities - Internal Service Fund</u>
	<u>Waterworks and Sewerage</u>	<u>Nonmajor Funds</u>	<u>Total</u>	<u>Group Health Insurance Fund</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 10,043,520	\$ 1,342,434	\$11,385,954	\$ 2,865,437
Payments to claimants	-	-	-	(499,417)
Payments to suppliers	(2,744,155)	(555,424)	(3,299,579)	(2,339,318)
Payments to employees	(3,096,819)	(693,746)	(3,790,565)	-
Other receipts	-	1,106	1,106	-
	<u>4,202,546</u>	<u>94,370</u>	<u>4,296,916</u>	<u>26,702</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Insurance proceeds	36,572	-	36,572	-
Proceeds from grant	2,705,360	-	2,705,360	-
Proceeds from loans	1,142,454	-	1,142,454	-
	<u>3,884,386</u>	<u>-</u>	<u>3,884,386</u>	<u>-</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Acquisition and construction of capital assets	(3,259,689)	(200,921)	(3,460,610)	-
Principal payments on debt	(858,577)	(56,645)	(915,222)	-
Interest and agent fees paid	(246,529)	(6,715)	(253,244)	-
Proceeds from sale of assets	-	-	-	-
	<u>(4,364,795)</u>	<u>(264,281)</u>	<u>(4,629,076)</u>	<u>-</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Investment income	73,062	1,601	74,663	743
	<u>73,062</u>	<u>1,601</u>	<u>74,663</u>	<u>743</u>
	3,795,199	(168,310)	3,626,889	27,445
CASH, BEGINNING OF YEAR	<u>6,672,371</u>	<u>1,923,394</u>	<u>8,595,765</u>	<u>1,393,384</u>
CASH, END OF YEAR	<u>\$ 10,467,570</u>	<u>\$ 1,755,084</u>	<u>\$12,222,654</u>	<u>\$ 1,420,829</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Operating Income (Loss)	\$ 2,249,377	\$ (135,653)	\$ 2,113,724	55,937
Adjustments to Reconcile Operating Income (Loss) to Net Cash from Operating Activities				
Depreciation and Amortization	2,114,834	183,663	2,298,497	-
Other Receipts	-	1,106	1,106	-
Changes in Assets and Liabilities				
Account Receivable	(192,862)	21,809	(171,053)	5,240
Prepaid Expenses	(20,099)	17,891	(2,208)	-
Inventory Expenses	10,710	-	10,710	-
Accounts Payable	48,274	(9,340)	38,934	(34,475)
Accrued Salaries	29,823	2,164	31,987	-
Deposits Payable	25,049	12,730	37,779	-
Deferred Revenue	(62,560)	-	(62,560)	-
	<u>\$ 4,202,546</u>	<u>\$ 94,370</u>	<u>\$ 4,296,916</u>	<u>\$ 26,702</u>
<b>CASH AND INVESTMENTS</b>				
Cash and Cash Equivalents	\$ 10,467,570	\$ 1,755,084	\$12,222,654	\$ 1,420,829
Investments	107,719	-	107,719	-
TOTAL CASH AND INVESTMENTS	<u>\$ 10,575,289</u>	<u>\$ 1,755,084</u>	<u>\$12,330,373</u>	<u>\$ 1,420,829</u>
<b>NONCASH TRANSACTIONS</b>				
Net change in fair value of investments	<u>\$ (6,469)</u>			

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
APRIL 30, 2015

	Pension Trust Funds	Private Purpose Trust
Assets:		
Cash	\$ 1,707,871	\$ 583,066
Prepayments		
Investments, at fair value		
Certificates of Deposit	50,687	-
State and local obligations	7,766,118	-
U.S. government obligations	6,318,207	-
Domestic stocks	4,071,870	-
Mutual funds	15,334,390	-
Receivables:		
Interest receivable	109,768	-
Due from other funds	28,099	-
Unsettled buys and sells	249,397	-
Other	1,040	805,020
Total Assets	35,637,447	1,388,086
Deferred Outflows of Resources:		
Deferred outflows	-	-
Total Deferred Outflows of Resources	-	-
Total Assets and Deferred Outflows of Resources	\$ 35,637,447	\$ 1,388,086
Liabilities:		
Accounts payable	\$ 7,050	\$ -
Unsettled buys and sells	29,985	-
Total Liabilities	37,035	-
Deferred Inflows of Resources:		
Deferred revenue - other	-	806,034
Total Deferred Inflows of Resources	-	806,034
Total Liabilities and Deferred Inflows of Resources	\$ 37,035	\$ 806,034
Net Position held in trust for:		
Development and rehabilitation loans	\$ -	\$ 582,052
Pension benefits	35,600,412	-
Total Net Position	\$ 35,600,412	\$ 582,052

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Pension Trust Funds	Private Purpose Trust
Additions:		
Contributions		
Employer	\$ 2,790,074	\$ -
Plan Member	584,196	-
Total contributions	3,374,270	-
Investment income		
Net appreciation (depreciation) in fair value of investments	1,311,148	-
Gain (Loss) on sale of investments	(51,128)	-
Interest	439,874	20,435
Dividends	451,202	-
Investment expense	(200,525)	-
Other	(477)	-
Net investment income	1,950,094	20,435
CDAP loan repayments	-	230,566
Total Additions	5,324,364	251,001
Deductions:		
Benefits and refunds of contributions	3,768,138	-
Direct operating charges and services	61,910	255,000
Total Deductions	3,830,048	255,000
Change in plan net assets	1,494,316	(3,999)
Net position held in trust:		
Beginning of year	34,106,096	586,051
End of year	\$ 35,600,412	\$ 582,052

See accompanying notes to financial statements.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS  
APRIL 30, 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The City of Carbondale was incorporated August 23, 1873, and derives its governing authority from Article VII, Section 6 of the 1970 Illinois Constitution. The City operates under a Council-Manager form of government and provides the following services as authorized by its charter: general government, police and fire protection, development services, public works, forestry management, library, capital improvements and water and sewer. The accounting policies of the City of Carbondale conform to United States generally accepted accounting principles (GAAP) as applicable to governments.

As required by GAAP, these financial statements present the government and its component unit, an entity for which the government is considered to be financially accountable. A blended component unit, although legally a separate entity, is, in substance, a part of the government's operations and so data from this unit is combined with data from the primary government. A discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government.

The Carbondale Public Library is included in the City reporting entity as a discrete component unit. The Mayor and Council have control over the Library Board. The City Council sets the annual tax levy which is the major financing source of the Library and approves the Library's budget. The City has legal liability for the general obligation of the Library's debt. Financial transactions are handled through the City Finance Department. The Library is presented as a governmental fund type.

Complete financial statements for the discrete component unit may be obtained at the entity's administrative offices.

City of Carbondale, Illinois  
Finance Department  
200 South Illinois Avenue, P.O. Box 2047  
Carbondale, Illinois 62902-2047

At April 30, 2015, the City did not have any blended component units.

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given functional category are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific functional category. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given functional category and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular functional category. Taxes and other items not properly included among program revenues are reported instead as general revenues.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

B. Government-Wide and Fund Financial Statements - Continued

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City normally considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures, other than compensated absences and principal and interest on long-term debt which are recorded when due, are recorded when the related liability is incurred.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt, or earlier if the susceptible to accrual criteria are met.

Licenses and permits, charges for services, fines and forfeitures, and miscellaneous revenues (except investment earnings) are recorded as revenues when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available. See Note 4 for property tax accrual policy.

The City reports the following major governmental funds:

The General Fund is used to account for all financial transactions which are not required to be accounted for in another fund. This fund accounts for the general operating transactions of the City including police and fire protection, street and equipment repairs and maintenance, cemeteries, development services and administration.

The City reports the following major proprietary fund:

The Waterworks and Sewerage Fund provides for the operation and maintenance of the municipal water and wastewater treatment and distribution systems. In addition, transfers from the Operating Account provide the financing of Capital Improvements and Debt Service requirements.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation - Continued

Additionally, the government reports the following fund types:

Capital Projects Funds are created to account for financial resources to be used for the acquisition or construction of major capital facilities, except for those projects financed by Enterprise or Special Revenue Funds.

- a. The Local Improvement Fund provides the control for construction of Capital Improvements Program projects that are not funded in other capital project, governmental, or proprietary funds.

Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

- a. The Motor Fuel Tax Fund accounts for motor fuel tax allocations from The State of Illinois for street maintenance, major street construction and traffic signal capital projects as approved by the Illinois Department of Transportation.
- b. The three Tax Increment Funds account for expenses in the tax increment financing districts.
- c. The Foreign Fire Insurance Board Fund accounts for monies received from the state under Illinois Foreign Fire Fund Statute.

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises; that is, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis are financed or recovered primarily through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

- a. The Parking System Operations Fund operates and maintains public use parking lots and metered street areas. Revenue is derived from parking meter receipts, permits, and fines. The Finance Department is responsible for the administration of this fund. Maintenance of the municipal parking lots and meters and the collection of meter revenues are provided by the Street Maintenance Division of the Public Works Department.
- b. The Solid Waste Management Fund, which is administered by the Public Works Department, provides for the municipal refuse collections, landscape waste removal and the recycling program. Revenue is derived from City refuse customer service fees, landscape waste fees and recycling assessment fees.
- c. The Rental Properties Fund operates the University City Municipal Complex as a service center for government offices and other nonprofit organizations. Rental income, which provides funds for operating expenses and financing or mortgage principal and interest payments, is the major source of revenue. The Public Works Department is responsible for the operation of this fund.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation - Continued

Internal Service Funds are established to account for services and commodities furnished by a department of the City to other departments within the City.

- a. The Group Health Insurance is used to account for the City's Group Health Insurance premiums which are financed by City, employee, and retiree contributions. This fund is administered by the General Government Department - Human Resources Division.

Fiduciary Funds are used to account for assets held by the City in a trustee capacity or as an agent on behalf of others. The following are the City's fiduciary fund types:

- a. Pension Trust Funds are used to account for pension plans established by state and local governments. The measurement focus is based on the flow of economic resources and the accrual basis of accounting.
  - i. The Firemen's Pension Fund is used to account for the accumulation of resources for pension benefit payments to qualified firemen.
  - ii. The Police Pension Fund is used to account for the accumulation of resources for pension benefit payments to qualified policemen.
- b. Private Purpose Trust Funds are used to report all trust arrangements under which principal and income benefit individuals, private organizations, or other governments.
  - i. The Development and Rehabilitation Loan Fund is used to account for resources restricted for economic development and housing rehabilitation programs. The City acts in a trustee capacity over these funds.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes or other charges between the City's water and sewer function and various other functions of the government. Eliminations of those charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicant for goods, services, or privileges provided, 2) operating grants and contributions, 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services, rental charges and fines. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

D. Summary of Significant Accounting Policies

Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund.

Cash and Cash Equivalents

Except where otherwise required, the City maintains all deposits in a bank account in the name of the City. These deposits are invested on a short-term basis with interest income being allocated to the funds based on their respective balance. The City considers all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents. At April 30, 2015, there were no cash equivalents

Investments

Investments are stated at fair value based upon quoted market prices.

Accounts Receivable

Accounts receivable results primarily from services provided to citizens and are accounted for in the governmental funds. Water and sewer services are accounted in the Water and Sewer Fund. Parking, rental and solid waste services are accounted for in the Parking Fund, Rental Properties Fund and Solid Waste Fund, respectively. All are recorded net of any allowance for doubtful accounts.

Credit is extended to utility customers on a partially-secured basis with a cash deposit required at the inception of service. Property tax receivables are secured by a lien on the related real estate. Other receivables are generally unsecured.

Inventories and Prepayments

Inventories are valued at cost using the first in/first out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Governmental fund prepayments are not resources available for expenditure, and are, accordingly, equally offset by reserved fund balance accounts. The cost of governmental fund prepayments are recorded as expenditures when consumed rather than when purchased.

Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more and an estimated useful life. Such assets are recorded at cost or estimated original cost. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

D. Summary of Significant Accounting Policies - Continued

Capital Assets - Continued

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest costs are capitalized on capital assets of business-type activities as a component of construction in progress, based on actual interest cost of the project, less interest income earned on temporary investments of project funds. No interest expense or interest income was charged to construction in progress in Fiscal Year 2015.

Property, plant, and equipment of the City, as well as its component unit, are depreciated using the straight-line method over the estimated useful life of each asset.

The estimated useful lives are as follows:

- |  |             |
|--|-------------|
| a. Land improvements                   | 5-40 years  |
| b. Buildings                           | 5-40 years  |
| c. Machinery & equipment               | 5-50 years  |
| d. Water & sewer service lines         | 40 years    |
| e. Water & wastewater treatment plants | 40-65 years |
| f. Infrastructure                      | 10-50 years |

Deferred Charges

Bond discounts and costs relating to the issuance of debt are being amortized in accordance with the bonds outstanding method.

Compensated Absences

Accumulated unpaid vacation and vested sick pay are accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bond using the effective interest method. Bonds payable are reported net of applicable bond premiums or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related bond.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

D. Summary of Significant Accounting Policies - Continued

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government has no items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section from deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that supplies to a future period and so will not be recognized as an inflow (revenue) until that time. The government has only one type of item that qualifies for the reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenue from five sources: property taxes, grants, liquor licenses, insurance, and mowing for overgrown properties. These amounts are deferred and recognized as an inflow of resources in the period that amounts become available.

Fund Equity and Net Position

The following classifications describe the relative strength for the spending constraints placed on the purposes for which resources can be used in the fund financial statements:

Nonspendable fund balance - includes fund balance amounts that cannot be spent either because it is not in spendable form (such as inventory) or because of legal or contractual constraints.

Restrict fund balance - amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

Committed fund balance - amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint.

Assigned fund balance - amounts a government intends to use for a specific purposes; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority.

Unassigned fund balance - amounts that available for any purpose; positive amounts are reported only in the general fund.

The City Council establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance. Assigned fund balance is established by the City Council through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes). Assigned fund balance can also be established by the passage of a resolution, or by the city manager.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

D. Summary of Significant Accounting Policies - Continued

Fund Equity and Net Position - Continued

The City uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents or contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the City would first use committed, then assigned, and lastly unassigned amount of unrestricted fund balance when expenditures are made.

The City does not have a formal stabilization policy or minimum fund balance policy.

The City report three types of net position in its government-wide statement of net position:

Net investment in capital assets - consists of capital asset balances less accumulated depreciation and reduced by outstanding balances of debt used to acquire, construct, or improve those assets.

Restricted net position - net position are considered restricted if their use is constrained to a particular purpose. Restrictions are imposed by external organizations such as creditors, grantors, or laws or regulations of other governments.

Unrestricted net position - consists of all other net position that do not meet the definitions of the above two components and are available for the County's general use.

E. Legal Compliance - Budgetary Control and Budgetary Accounting

The City adopts annual operating budgets for all funds except for the Trust and Agency Funds and the Development and Rehabilitation Loan Private Purpose Trust. The City's procedures for developing its operating budgets are as follows:

- The budgetary process begins in mid-fall with re-estimation of current fiscal year revenues and expenditures.
- In December or January, budget ceilings are calculated by computing the estimated fund balance as of the beginning of the next fiscal year for each fund and adding projected fund revenues for the next fiscal year.
- After calculating the budget ceilings, the amount of available spendable resources is calculated by subtracting debt service and capital improvement expenditures from the budget ceilings.
- Available spendable resources are allocated to departments based upon the coming year's philosophy of budgetary intent.
- Department heads prepare budgets based upon their individual department budget ceilings.
- The City Manager, the Finance Director, and the department head meet to discuss the details of that department's proposed budget.
- After the City Manager has approved the proposed budgets, all department budgets are available for public inspection at the City Clerk's Office, the Finance Office, and the Public Library.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

E. Legal Compliance - Budgetary Control and Budgetary Accounting - Continued

- In January, the City Council approves a revised five-year capital improvements project plan. The upcoming fiscal year of the plan is then incorporated with the City's annual budget.
- One week prior to the public hearing on the budget, the City Manager submits the proposed budget to the City Council for review.
- At least ten days prior to the enactment of the budget, a public hearing is conducted to obtain citizen comments on the proposed City budget.
- The ordinance enacting the budget is adopted by the City Council prior to May 1.
- Department and division heads may initiate the transfer of funds between line item accounts with approval of the City Manager. Transfer of budget funds from one department/division to another department/division requires City Council approval. Increases or decreases in overall budget revenue or expenditure requires City Council approval. The legal level of budgetary control is the department level.
- Formal budgetary integration is employed as a management control device during the year for the General, Special Revenue, Capital Projects, Debt Service, Enterprise and Internal Service Funds.
- Budgets for the General, Special Revenue, Capital Projects, Debt Service and Enterprise Funds are adopted on a basis consistent with generally accepted accounting principles.
- All appropriated budgets, including those in Capital Projects Funds, lapse at year end.

Use of estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the general purpose financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 2 - DEPOSITS AND INVESTMENTS

A. Deposits

As of April 30, 2015, a reconciliation of cash and investments (including fiduciary fund assets) as shown on the Statement of Net Position is as follows:

Cash on hand	\$ 4,168
Carrying amount of deposits	24,336,946
Carrying amount of investments	<u>33,651,106</u>
Total	<u>\$ 57,992,220</u>
Government-wide financial statement of net position:	
Cash and cash equivalents	\$ 22,050,177
Investments	<u>109,834</u>
Total	<u>\$ 22,160,011</u>
Statement of fiduciary net position:	
Cash and cash equivalents	\$ 2,290,937
Investments	<u>33,541,272</u>
Total	<u>\$ 35,832,209</u>

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policies require that deposits with financial institution in excess of FDIC be collateralized with collateral in an amount of 103% of the fair market value of principal and accrued interest. In addition, pledged collateral will be held in safekeeping by an independent third party depository or by the Federal Reserve Bank. At year-end the carrying amount of the City's deposits totaled \$24,341,114 and the bank balances totaled \$25,879,196. Of the bank balances, \$2,742,779 were covered by federal depository insurance, \$5,000,000 were collateralized by U.S. Government securities held by the pledging institution's trust department in the City's name, \$17,305,899 were deposited in the Illinois Funds, a state investment pool, and \$830,518 were uninsured/uncollateralized. Due to nature of the Illinois Funds, they are included as deposit balances on the balance sheet. The Police Pension Fund and Firemen's Pension Fund do not have a deposit policy for custodial credit risk, although their investment policies recommend that the funds be fully invested in equities, mutual funds or fixed income securities.

Illinois Funds is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does comply with the Public Funds Investment Act, 30 ILCS 235. Investments in Illinois Funds are valued at Illinois Fund's share price, the price for which the investment could be sold. The Illinois Funds are rated AAA by Standards & Poor's. At April 30, 2015, the Illinois Funds weighted average maturity of the money market fund was one day. The weighted average maturity is the dollar weighted maturity of all of the holding of the fund. This number represents the theoretical number of days before all of the investments would mature and thus be re-invested.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments

**Operating Funds**

Authorized Investments: The City's investment policy allows for deposits/investments in local government investment pools or trust funds organized by either the State of Illinois or by intergovernmental legislation, the State of Illinois Public Treasurer's Investment Pool, the Illinois Municipal League Local Government Investment Trust, Illinois Metropolitan Investment Fund (IMET), Funds managed, operated and administered by a bank, subsidiary of a bank or subsidiary of a bank holding company, U.S. government obligations, U.S. government agency obligations and U.S. government instrumentality obligations which have a liquid market with a readily determinable market value, Certificates of deposit and other evidences of deposit at financial institutions, bankers' acceptances and commercial paper rated in the highest tier by a nationally recognized rating agency, Investment-grade obligations of state and local governments and public authorities, money market mutual funds regulated by the Securities and Exchange Commission and whose portfolio consist only of dollar-denominated securities, interest-bearing demand checking accounts, passbook savings account of banks and savings and loan associations insured by FDIC, insured demand accounts and investment instruments of credit unions whose principal office is located in Illinois.

Interest Rate Risk: In accordance with its investment policy, the City limits its exposure to interest rate risk by structuring the portfolio so that securities mature to meet cash requirements for ongoing operations thereby avoiding the open market prior to maturity and investing operating funds primarily in shorter-term securities, money market funds or similar investment pools. Due to the City's type of investments at April 30, 2015, U.S. Treasuries, interest risk rate is not significant.

As of April 30, 2015, the City and its component unit had the following investments and maturities.

	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	More Than 10
U.S. Government Securities	\$ 107,719	\$ -	\$ 107,719	\$ -	\$ -
Mutual Fund Money Market Accounts	2,115	2,115	-	-	-
<b>Total</b>	<b>\$ 109,834</b>	<b>\$ 2,115</b>	<b>\$ 107,719</b>	<b>\$ -</b>	<b>\$ -</b>

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments - Continued

**Operating Funds - Continued**

Credit Risk: Credit risk is the risk that the issuer of a debt security will not pay its par value upon maturity. The City's investment policy limits its exposure to credit risk primarily by limiting investments to the safest type of securities, pre-qualify the financial institutions, brokers/dealers, intermediaries and advisors with which the City does business. In order to reduce the risk of default, the City's investment policy states the portfolio of the City shall not exceed the following diversification limits:

- No more than thirty percent of the City's investment portfolio will be invested in a single security type or with a single financial institution.  
Monies deposited at a financial institution shall not exceed sixty-five percent of the capital stock and surplus of the institution.
- Brokered certificates of deposit shall not exceed fifteen percent of the City's investment portfolio.
- Exceptions to the diversification limits include U.S. Treasury securities and authorized insured investment pools.

Concentration of Credit Risk: To limit the exposure to concentration credit risk, the City's investment policy diversifies their investment portfolio so that potential losses on individual securities will be minimized.

Custodial Credit Risk: The City limits its exposure to custodial credit risk by utilizing a third party custodian for all investments. For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in possession of an outside party.

Both the Police and Firemen's Pension Funds invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market, and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the next term and that such changes could materially affect participants' account balances and the amounts reported in the statement of plan net position.

**Police Pension Fund**

State statutes as well as the investment policy of the Police Pension Fund provide that the Fund may allocate up to 45% of the assets of the fund to equity investments. The police pension fund engages Morgan Stanley Graystone as its investment advisor that also acts as its investment custodian. As the City's advisor, they make recommendations to hire or replace individual investment managers.

Interest Rate Risk: The Police Pension Fund requires full compliance with statutes of the State of Illinois and applicable rules and regulations governing the investment of Police Pension funds. Minimizing risk of large losses caused by highly volatile changes in interest rates are managed by the use of proper diversification of maturities. Weighted average maturities are planned within acceptable parameters. Cash flow is managed to provide adequate cash flow anticipated for monthly disbursements from the Fund using money market funds or short-term investments. "Cash Flow" for this purpose includes money market funds, short-term notes or certificates of deposit and anticipated income from current investment and contributions.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments - Continued

**Police Pension Fund - Continued**

Interest Rate Risk: - Continued

As of April 30, 2015, the Police Pension Fund had the following investments and maturities.

	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	More Than 10
U.S. Government Securities	\$ 3,138,662	\$ 302,554	\$1,747,348	\$ 370,840	\$ 717,920
U.S. Government Agencies and Corporations	1,233,330	-	746,606	149,383	337,341
Corporate Bonds	4,276,726	197,164	1,889,992	1,457,158	732,412
Municipal Bonds	239,646	-	-	38,542	201,104
Equities	4,071,870	4,071,870	-	-	-
Mutual Funds	<u>7,518,236</u>	<u>7,518,236</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 20,478,470</u>	<u>\$12,089,824</u>	<u>\$4,383,946</u>	<u>\$ 2,015,923</u>	<u>\$ 1,988,777</u>

Credit Risk: The Police Pension Fund limits its exposure to credit risk, the risk that the issues of debt security will not pay its par value upon maturity, by primarily investing in securities issued by the United States Government and/or its agencies that are implicitly guaranteed by the United States Government. In order to reduce the risk of default, the Police Pension investment policy states the portfolio shall not exceed the following diversification limits:

- Interest bearing obligations that are fully guaranteed or insured as to payment of principal and interest by the United States of America.
- Interest bearing bonds, notes, debentures, or other similar obligations of agencies of the United States of America.
- Certificates of Deposit issued by State or Federally Chartered Savings and Loans or Banks that are fully insured by the Federal Deposit Insurance Corporation.
- Separate accounts of a life insurance company, authorized to do business in Illinois, comprised of investments in common or preferred stocks, bonds, money market instruments, real estate, or first or second mortgage loans on real estate. The Pension Fund may invest up to ten percent of its assets in these contracts.
- Common and preferred stock authorized for investment of trust funds in Illinois.
- A properly registered mutual fund that:
  - Has been in operation for at least 5 years
  - Has total assets of \$250 million or more
  - The mutual fund is comprised of a diversified portfolio of common or preferred stocks, bonds, or money market instruments.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments - Continued

**Police Pension Fund - Continued**

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. United States of America government and United States of America governmental agency securities are exempt from this policy requirement. The Fund's investment policy defines the strategy in which the Pension Board follows for the equity investments. The recommended allocations between different types of investments are as follows:

<u>Investment Style</u>	<u>Minimum Allocation</u>	<u>Maximum Allocation</u>	<u>Preferred Allocation</u>
Large Value	8%	17%	13%
Large Growth	7%	16%	12%
Mid Cap Core	0%	10%	5%
Small Cap Core	0%	10%	5%
International Core Equities	5%	15%	15%
Fixed	45%	55%	50%

<u>Investment Type</u>	<u>Moody's Investors Services</u>	<u>Standard &amp; Poor's</u>
<b>Police Pension Fund:</b>		
U.S. Government Agencies and Corporations:		
Federal Home Loan Mortgage Corporation	Aaa	AAA
Federal National Mortgage Association	Aaa	AAA
Corporate Bonds	Aaa	AAA

Custodial Credit Risk: The Police Pension Fund Board will approve custodians specifically. Approved custodians shall be subject to regulatory oversight. The fund utilizes the advisor as the third party custodian for investments. For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the Police Pension Board will not be able to recover the value of its investments that are in the possession of an outside party.

**Firemen's Pension Fund**

The Firemen's Pension Fund investment policy requires the investment strategy to be in full compliance with statutes of the State of Illinois and applicable rule and regulations governing the investment of firefighter pension funds. The Firemen's Pension fund engages Morgan Stanley Graystone as their investment advisor, which also acts as their investment custodian under the Treasury and Security Division.

To achieve minimization of risk to the fund and to achieve the investment objectives for the fund, the Firemen's Pension Board follows the established guidelines as follows.

1. Equity category - 20% to 40% of the Fund's total market value
2. Fixed Income Category - 60% to 80% of the Fund's total market value
3. Cash and equivalents - 0% to 20% of the Fund's total market value

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments - Continued

**Firemen's Pension Fund - Continued**

Interest Rate Risk: The Firemen's Pension Fund investment policy requires full compliance with statutes of the State of Illinois and applicable rules and regulations governing the investment of firefighter pension funds. Minimizing risk of large losses caused by highly volatile changes in interest rates through the use of proper diversification of maturities. Maintenance of cash flow adequate to meet anticipated monthly disbursements using money market or other short-term investments. "Cash flow" for this purpose includes money market accounts, short-term investments and anticipated income from current investments.

As of April 30, 2015, the Firemen's Pension Fund had the following investments and maturities.

	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	More Than 10
Certificates of Deposit	\$ 50,687	\$ 50,687	\$ -	\$ -	\$ -
U.S. Government Securities	441,590	-	441,590	-	-
U.S. Government Agencies and Corporations	1,504,624	1,757	291,140	651,709	560,018
Corporate Bonds	2,675,306	251,765	1,613,718	710,073	99,750
Municipal Bonds	574,442	-	439,258	135,184	-
Mutual Funds	<u>7,816,153</u>	<u>7,816,153</u>	-	-	-
<b>Total</b>	<b><u>\$ 13,062,802</u></b>	<b><u>\$ 8,120,362</u></b>	<b><u>\$ 2,785,706</u></b>	<b><u>\$ 1,496,966</u></b>	<b><u>\$ 659,768</u></b>

Credit Risk: The Firemen's Pension Fund limits its exposure to credit risk, the risk that the issuer of debt security will not pay its par value upon maturity, by primarily investing in securities issued by the United States Government and/or its agencies that are implicitly guaranteed by the United States Government. In order to reduce the risk of default, the Police Pension investment policy states the portfolio shall not exceed the following diversification limits:

Equities

- Equity holdings must represent companies with reasonable market capitalization and liquidity, meeting the requirements of 40 ILCS 5/1-113.4 and other applicable law.
- The Fund shall not invest in private equity, letter stock, uncovered options; and will not engage in short sales or margin transactions. Furthermore, it is expected that no fund assets will be invested in securities with speculative characteristics.
- Fund assets shall not be invested in stocks of companies that have been established for less than five years. Furthermore, the market value of stock in any one corporation will not exceed 5% of the Pension Fund nor should it exceed 5% of the total outstanding stock of the corporation.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments - Continued

**Firemen's Pension Fund - Continued**

Credit Risk - Continued

Fixed-Income Securities

- Average portfolio characteristics should be managed with the intent to keep total portfolio risk similar to a custom benchmark comprised of Lehman Brothers Intermediate Government Bond Index.
- Investments in securities of a single issuer (with exception of the U.S. Government and its Agencies) must not exceed 5% of the fund's fixed income market value.
- Mortgaged-backed bonds are limited to pass through securities. Securities that have a substantial portion of their market value determined by an imbedded pre-payment option may not be purchased.
- Foreign sovereign bonds may not be purchased.
- Investments in private placements and leveraged financial futures are also prohibited.

Cash Equivalents

- All cash assets not managed by an investment manager, or held pending their investment reinvestment, or use to pay benefits and expenses shall be placed in an interest bearing account.
- All funds held in a bank or savings and loan over the federal insurance limit shall be collateralized.

The State Statues limits the Firemen's Pension Fund's investment in conventional mortgage pass-through securities to those having not less than an "A" rating from at least one national rating service.

<u>Investment Type</u>	<u>Moody's Investors Services</u>	<u>Standard &amp; Poor's</u>
Firemen's Pension Fund:		
U.S. Government Obligations		
Federal Home Loan Mortgage Corporation	Aaa	AAA
Federal Home Loan Bank	Aaa	AAA
Federal National Mortgage Association	Aaa	AAA
Government National Mortgage Association	Aaa	AAA

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED

B. Investments - Continued

**Firemen's Pension Fund - Continued**

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. United States of America government and United States of America governmental agency securities are exempt from this policy requirement. To achieve minimization of risk to the fund and to achieve the investment objectives for the fund, the Firemen's Pension Board recommends the following guidelines:

<u>Investment Style</u>	<u>Minimum Allocation</u>	<u>Maximum Allocation</u>
Equities	20%	60%
Mutual Funds	0%	10%
Fixed	30%	78%
Cash and Cash Equivalents	2%	20%

The Firemen's Pension Fund investment policy assets classes are designed to provide the highest probability of meeting or exceeding the Fund's investment objectives. The Board, with assistance of its investment manager, will endeavor to adjust the Fund's asset allocation so that the cost basis of each asset will remain within the limits prescribed by Illinois statutes and regulations.

Custodial Credit Risk: The Firemen's Pension Fund Board will approve an investment advisor specifically. For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the Firemen's Pension Board will not be able to recover the value of its investments that are in the possession of an outside party.

NOTE 3 - FAIR VALUE MEASUREMENT

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There are three levels of inputs that may be used to measure fair value:

- Level 1 Quoted prices in active markets for identical assets or liabilities
- Level 2 Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities
- Level 3 Unobservable inputs supported by little or no market activity and that are significant to the fair value of the assets or liabilities

Following is a description of the valuation methodologies and inputs used for assets and liabilities measured at fair value on a recurring basis and recognized in the accompanying statement of net position, as well as the general classification of such assets and liabilities pursuant to the valuation hierarchy.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 3 - FAIR VALUE MEASUREMENT - CONTINUED

Investments in mutual funds and equity securities are actively traded and therefore have been classified at Level 1 valuations.

A summary of the City and its component unit's assets at April 30, 2015 measured at estimated fair value on a recurring basis were as follows:

	Fair Value Measurements at			
	<u>April 30, 2015</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
U.S. Government Securities	\$ 107,719	\$ 107,719	\$ -	\$ -
Mutual Fund Money Market Accounts	<u>2,115</u>	<u>2,115</u>	<u>-</u>	<u>-</u>
Total Assets	<u>\$ 109,834</u>	<u>\$ 109,834</u>	<u>\$ -</u>	<u>\$ -</u>

A summary of the City's fiduciary fund's assets at April 30, 2015 measured at estimated fair value on a recurring basis were as follows:

	Fair Value Measurements at			
	<u>April 30, 2015</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
Certificates of Deposit	\$ 50,687	\$ 50,687	\$ -	\$ -
Corporate Bonds	6,952,032	6,952,032	-	-
Municipal Bonds	814,088	814,088	-	-
U.S. Government Securities	3,580,252	3,580,252	-	-
U.S. Government Agencies and Corporations	2,737,954	2,737,954	-	-
Equities	4,071,870	4,071,870	-	-
Mutual Funds	<u>15,334,389</u>	<u>15,334,389</u>	<u>-</u>	<u>-</u>
Total Assets	<u>\$ 33,541,272</u>	<u>\$ 33,541,272</u>	<u>\$ -</u>	<u>\$ -</u>

The City's other financial instruments are as follows:

Cash	Accounts payable and accrued expenses
Investments	Long term debt

The carrying amount reported in the statement of net position for the financial instruments approximates fair value.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 4 - PROPERTY TAXES

The City's property tax is levied as of January 1 each year on the assessed value listed as of the prior January 1 for all real property in the City. The County Clerk's Office determines necessary tax rates and extends the taxes based upon the equalized assessed values. Assessed values are established by the County Assessment Board at 33 1/3% of assumed market value.

Property taxes are due in two installments, the first installment is normally due in September and the second installment is due in October. Interest, at a maximum of 1 1/2% per month attaches to delinquent taxes. There is not a specific lien date, however, any property with taxes still delinquent are subject to the property tax sale which is normally held on November 30.

Property taxes are recognized as revenue when they become available to finance expenditures. This occurs when the taxes have been collected. Accordingly, assessed but uncollected taxes are reported in the City's financial statements as receivables fully offset by deferred revenue accounts.

The 2013 assessed valuation for property taxes collected in Fiscal Year 2015 in the City of Carbondale was \$296,209,270 and in the Tax Increment Funds were \$10,969,999. The tax levy for 2013 which represents the property taxes collected in Fiscal Year 2015 was 0.64619 per \$100 assessed valuation. The general purpose corporate tax levy for the City was 0.31774 and 0.32845 represented the Public Library.

NOTE 5 - RESTRICTED ASSETS

Certain resources are classified as restricted assets on the Statement of Net Position and governmental funds balance sheet because their use is limited to a specific purpose. A summary of restricted assets at April 30, 2015 is as follows:

<u>Restricted Assets</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Component Unit</u>	<u>Total</u>
Police Seized and Forfeiture Account:				
Cash	\$ 165,407	\$ -	\$ -	\$ 165,407
Gifts, Contributions, and Other:				
Cash	122,502	-	-	122,502
Public Safety Grant Programs:				
Cash	358,614	-	-	358,614
Consumer Deposits Account:				
Cash	-	528,865	-	528,865
Investments	-	100,000	-	100,000
Public Library:				
Cash	-	-	143,322	143,322
	<u>\$ 646,523</u>	<u>\$ 628,865</u>	<u>\$ 143,322</u>	<u>\$ 1,418,710</u>

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 6 - CAPITAL ASSETS

Capital asset activity for the year ended April 30, 2015 was as follows:

Primary Government

	Balance April 30, <u>2014</u>	<u>Additions</u>	Deductions and <u>Transfers</u>	Balance April 30, <u>2015</u>
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 4,505,442	\$ 3,190	\$ -	\$ 4,508,632
Construction in progress	<u>213,098</u>	<u>983,844</u>	<u>(910,443)</u>	<u>286,499</u>
Total capital assets, not being depreciated	4,718,540	987,034	(910,443)	4,795,131
Capital assets, being depreciated:				
Buildings	21,015,783	75,422	-	21,091,205
Improvements other than buildings	3,174,366	-	-	3,174,366
Infrastructure	54,876,258	835,021	-	55,711,279
Equipment	<u>7,348,441</u>	<u>58,993</u>	<u>(13,059)</u>	<u>7,394,375</u>
	86,414,848	969,436	(13,059)	87,371,225
Less accumulated depreciation for:				
Buildings	(5,910,895)	(610,380)	-	(6,521,275)
Improvements other than buildings	(1,302,978)	(121,577)	-	(1,424,555)
Infrastructure	(28,060,815)	(1,114,873)	-	(29,175,688)
Equipment	<u>(5,482,960)</u>	<u>(326,418)</u>	<u>13,059</u>	<u>(5,796,319)</u>
Total accumulated depreciation	<u>(40,757,648)</u>	<u>(2,173,248)</u>	<u>13,059</u>	<u>42,917,837</u>
Total capital assets, being depreciated, net	<u>45,657,200</u>	<u>(1,203,812)</u>	<u>-</u>	<u>44,453,388</u>
Governmental activities capital assets, net	<u>\$50,375,740</u>	<u>\$ (216,778)</u>	<u>\$ (910,443)</u>	<u>\$49,248,519</u>

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 6 - CAPITAL ASSETS - CONTINUED

Business-Type Activities:

Capital assets, not being depreciated:

Land	\$ 5,719,385	\$ -	\$ -	\$ 5,719,385
Construction in progress	<u>273,672</u>	<u>2,937,549</u>	<u>(1,822,421)</u>	<u>1,388,800</u>

Total capital assets, not being depreciated

<u>5,993,057</u>	<u>2,937,549</u>	<u>(1,822,421)</u>	<u>7,108,185</u>
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Capital assets, being depreciated:

Buildings	40,347,480	379,680	-	40,727,160
Improvements	10,649,546	-	-	10,649,546
Vehicles and equipment	6,369,898	361,465	(55,292)	6,676,071
Service lines	<u>38,146,744</u>	<u>1,604,337</u>	<u>-</u>	<u>39,751,081</u>

Total capital assets being depreciated

95,513,668	2,345,482	(55,292)	97,803,858
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Less accumulated depreciation for:

Buildings	(17,066,001)	(953,338)	-	(18,019,339)
Improvements	(5,754,426)	(259,277)	-	(6,013,703)
Vehicles and equipment	(4,261,429)	(274,897)	52,728	(4,483,598)
Service lines	<u>(21,889,455)</u>	<u>(810,985)</u>	<u>-</u>	<u>(22,700,440)</u>

Total accumulated depreciation

<u>(48,971,311)</u>	<u>(2,298,497)</u>	<u>52,728</u>	<u>(51,217,080)</u>
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Total capital assets, being depreciated, net

<u>46,542,357</u>	<u>46,985</u>	<u>(2,564)</u>	<u>46,586,778</u>
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Business-type activities

Capital assets, net	<u>\$52,535,414</u>	<u>\$ 2,984,534</u>	<u>\$(1,824,985)</u>	<u>\$53,694,963</u>
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Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government	\$ 8,057
Public Safety	595,131
Community development	18,470
Public works	<u>1,551,590</u>

Total depreciation expense - governmental activities

<u>\$ 2,173,248</u>
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Business-type activities:

Waterworks and Sewerage	\$ 2,114,834
Solid Waste	59,903
Other programs	<u>123,760</u>

Total depreciation expense - business-type activities

<u>\$ 2,298,497</u>
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CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 6 - CAPITAL ASSETS - CONTINUED

Construction in progress of the governmental activities capital assets consists of amounts expended for the following major projects at April 30, 2015:

<u>Project</u>	<u>CIP Balance</u>	<u>Estimated Cost to Complete</u>	<u>Funding Source</u>
Sidewalk Improvements	\$ -	\$ 714,331	Local funding
Open Space Development	\$ 93,908	\$ 963,731	Local funding and federal grant
Oakland Avenue Reconstruction	\$ -	\$ 1,343,000	Local funding
Bridge Maintenance and Rehabilitation Program	\$ 3,481	\$ 951,499	Local funding

In addition, construction in progress includes amounts expended for various infrastructure replacement and improvement projects with an estimated cost of \$2,158,762. Funding for these projects will be provided from the City's operations and state aid (motor fuel tax).

Construction in progress of the business-type activities consists of amounts expended for the following major projects at April 30, 2015:

<u>Project</u>	<u>CIP Balance</u>	<u>Estimated Cost to Complete</u>	<u>Funding Source</u>
Sanitary Sewer Rehabilitation Program	\$ -	\$ 2,533,299	Local funding
Feeder Water Main Replacements	\$ 31,996	\$ 2,826,729	Local funding
Crab Orchard Water District Improvements	\$ -	\$ 2,365,855	Local funding
Cedar Lake Pump Station Renovations	\$ 11,891	\$ 900,203	Local funding
Sanitary Sewer Inflow Infiltration Study	\$ -	\$ 1,111,998	Local funding
Oak Street Sewer Upgrade	\$ 30,884	\$ 940,755	Local funding
Cedar Lake Sediment and Nutrient Load Reduction	\$ 14,103	\$ 2,805,514	Local funding
NWWWTP Nutrient Removal Upgrades	\$ 2,956	\$ 2,730,804	Local Funding

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 6 - CAPITAL ASSETS - CONTINUED

In addition, construction in progress includes amounts expended for various water and sewer replacement and improvement projects and various municipal parking lot expansion and reconstruction projects with an estimated cost of \$8,020,840. Funding for these projects will be provided from operations of the Enterprise Funds.

Capital asset activity of the component unit for the year ended April 30, 2015 follows:

	Balance April 30, 2014	Additions	Deductions And Transfers	Balance April 30, 2015
Capital assets, not being depreciated:				
Land	\$ 150,000	\$ -	\$ -	\$ 150,000
Construction in progress	<u>161,617</u>	<u>18,977</u>	<u>(180,594)</u>	<u>-</u>
Total capital assets, not being depreciated	311,617	18,977	(180,594)	150,000
Capital assets, being depreciated:				
Buildings	1,939,556	180,594	-	2,120,150
Improvements other than buildings	6,233	13,809	(6,233)	13,809
Equipment	-	-	-	-
Books and materials	<u>265,104</u>	<u>-</u>	<u>-</u>	<u>265,104</u>
Total capital assets being depreciated	2,210,893	194,403	(6,233)	2,399,063
Less accumulated depreciation for:				
Buildings	(1,456,845)	(48,752)	-	(1,505,597)
Improvements other than buildings	(6,233)	-	6,233	-
Equipment	-	-	-	-
Books and materials	<u>(265,103)</u>	<u>-</u>	<u>-</u>	<u>(265,103)</u>
Total accumulated depreciation	<u>(1,728,181)</u>	<u>(48,752)</u>	<u>6,233</u>	<u>(1,770,700)</u>
Total capital assets, being depreciated, net	<u>482,712</u>	<u>145,651</u>	<u>-</u>	<u>628,363</u>
Component unit, capital assets, net	<u>\$ 794,329</u>	<u>\$ 164,628</u>	<u>\$ (180,594)</u>	<u>\$ 778,363</u>

NOTE 7 - LONG-TERM DEBT

General Obligation Bonds

Proceeds from general obligation bonds have been used for both governmental and business-type activities. Bonds expected to be paid from business-type revenues are reported as business-type activities. The general obligation bonds dated July 13, 2010, February 22, 2011, and October 10, 2011 were used to provide funds for the acquisition and construction of capital assets. The general obligation bonds dated June 4, 2013 were issued to provide funds to refund the bond and the State of Illinois Environmental Protection Agency loan used for capital assets and for the construction of capital assets, however; at April 30, 2014 not all funds have been spent.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 7 - LONG-TERM DEBT - CONTINUED

General Obligation Bonds - Continued

General obligation bonds payable at April 30, 2015 are comprised of the following:

Governmental Activities:

\$1,500,000 general obligation bonds dated February 12, 2015 due annually from December 1, 2015 through December 1, 2018, in installments of \$45,000 to \$735,000. Interest is payable each June 1 and December 1 beginning June 1, 2015. The bonds bear an interest rate of 2% per annum. \$ 1,500,000

\$490,000 general obligation bonds dated June 4, 2013 due annually from December 1, 2018 through December 1, 2019, in installments of \$245,000. Interest is payable each June 1 and December 1 beginning December 1, 2013. The bonds bear an interest rate of 2% per annum. 490,000

\$1,720,000 general obligation bonds dated June 4, 2013 due annually from December 1, 2014 through December 1, 2018, in installments ranging from \$335,000 to \$355,000. Interest is payable each December 1 beginning December 1, 2013. The bonds bear an interest rate of 2% per annum. 1,385,000

\$6,625,000 general obligation bonds dated October 10, 2011 due annually from December 1, 2012 through December 1, 2024, in installments ranging from \$275,000 to \$855,000 with interest at 2% to 4%. 5,750,000

\$4,000,000 series A general obligation bonds dated July 13, 2010 due annually from December 1, 2022 through December 1, 2029 in installments ranging from \$450,000 to \$560,000. Interest is payable each June 1 and December 1 beginning December 1, 2011. The bonds bear interest rates of 2.29% to 3.43% per annum. 4,000,000

\$3,991,000 series B general obligation bonds dated July 13, 2010 due annually from December 1, 2012 through December 1, 2021 installments ranging from \$361,000 to \$450,000. Interest is payable each June 1 and December 1, beginning December 1, 2011. The bonds bear interest rates of 2.29% to 3.43% per annum. 2,895,000

\$5,690,000 general obligation bonds dated June 13, 2006 due annually from December 1, 2008 through December 1, 2017 in installments ranging from \$455,000 to \$725,000 with interest at 4.25% to 6.3% per annum. 640,000

Business-Type Activities:

\$6,805,000 general obligation bonds dated June 4, 2013 due annually from December 1, 2014 through December 1, 2024, in installments ranging from \$560,000 to \$685,000. Interest is payable each December 1 beginning December 1, 2013. The bonds bear an interest rate of 2% to 2.55% per annum. 6,245,000

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 7 - LONG-TERM DEBT - CONTINUED

General Obligation Bonds - Continued

\$1,100,000 general obligation bonds dated February 22, 2011 due annually from August 15, 2011 through February 15, 2026 in installments of \$73,333 with an initial interest rate of 3.9% per annum to be adjusted every 3 years.

806,667

\$23,711,667

\$1,500,000 in general obligation refunding bonds issued on February 12, 2015 were used to refund \$1,405,000 of the City's general obligation bonds dated June 13, 2006, and \$95,000 was used for bond issuance and closing costs related to the issuance of the bonds.

\$9,015,000 in general obligation refunding bonds issued on June 4, 2013 were used to refund \$1,720,000 of the City's general obligation bonds dated October 8, 2003, \$6,805,000 were used to refund the State of Illinois Environmental Protection Agency loan, and \$490,000 were used for the Schwartz Street Improvement.

\$6,625,000 in general obligation bonds issued on October 15, 2011 were used to refund \$3,825,000 of the City's general obligation bonds dated July 22, 2004, and for use in the construction of a new fire station.

\$1,100,000 in general obligation bonds issued on February 22, 2011 were used for improvements to the North West Waste Water Treatment Plant.

\$4,000,000 in series A and \$3,991,000 in series B general obligation bonds issued on July 13, 2010 were used for construction of the new public safety center.

\$5,690,000 in general obligation bonds issued on June 13, 2006 were used for resurfacing and improving city roads.

The City of Carbondale is a "Home Rule" unit as established by the 1970 Illinois Constitution. As a Home Rule Community, no statutory debt limit exists.

The annual requirements to amortize all bonds outstanding as of April 30, 2015 are as follows:

Year Ending <u>April 30,</u>	<u>Principal</u>	<u>Interest</u>
2016	\$ 2,353,333	\$ 945,166
2017	2,418,333	779,303
2018	2,473,333	720,168
2019	2,018,333	658,108
2020	2,073,333	601,363
2021-2025	9,686,665	1,980,153
2026-2030	<u>2,688,337</u>	<u>522,932</u>
	<u>\$ 23,711,667</u>	<u>\$ 6,207,193</u>

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 7 - LONG-TERM DEBT - CONTINUED

General Obligation Bonds - Continued

Interest above does not include rebates from federal government of interest paid relating to Build America and Recovery Zone Bonds which will be approximately \$1,537,087 for the remaining duration of the bonds.

Governmental Activity Long-Term Debt Notes Payable

The City has financed certain capital expenditures through bank borrowings and other loan agreements at April 30, 2015 as follows:

Term bank loans, due in monthly and semiannual installments for an annual amount of \$203,909; term of the loans varies through October 2024; interest rates range from 2.9% to 5.1%	<u>\$ 906,720</u>
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All the governmental activity notes payable were used in the acquisition and construction of capital assets with the exception of one note.

The annual requirements to amortize all governmental activity long-term debt notes payable as of April 30, 2015 are as follows:

Year Ending April 30.	<u>Principal</u>	<u>Interest</u>
2016	\$ 171,208	\$ 32,701
2017	142,595	26,087
2018	131,749	20,669
2019	87,903	16,412
2020	88,131	12,995
2021-2025	285,134	17,677
	<u>\$ 906,720</u>	<u>\$ 126,541</u>

Business-Type Activity Note Payable

The business-type activity notes payable at April 30, 2015, are described as follows:

Term bank loans, \$289,892 due annually, payable in monthly installments; term of the loans varies through April 2029; interest rates range from 2.57% to 4.90%.	\$ 1,221,694
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State of Illinois Environmental Protection Agency, for the construction of a sanitary station on Charles Road (CIP WS 9603) due in semi-annual installments of \$9,704 beginning in November, 1999 through May, 2018 including interest at 2.865%.	50,043
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State of Illinois Environmental Protection Agency, for the construction of a water storage facility on Park Street (CIP WS 0202) due in semi-annual installments of \$172,926 beginning in February, 2015 through August, 2034 including interest at 2.2950%.	<u>2,705,360</u>
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\$ 3,977,097

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 7 - LONG-TERM DEBT - CONTINUED

Business-Type Activity Note Payable - Continued

All the Business-Type notes payable were used in the acquisition and construction of capital assets.

The annual requirements to amortize all business-type activity notes payable at April 30, 2015, including interest payable of \$935,007 are as follows:

Year Ending April 30,	<u>Principal</u>	<u>Interest</u>
2016	\$ 373,255	\$ 108,973
2017	272,200	96,923
2018	260,979	88,668
2019	223,573	80,962
2020	209,678	74,202
2021-2025	922,437	289,601
2026-2030	980,523	152,846
2031-2036	<u>734,452</u>	<u>42,832</u>
	<u>\$ 3,977,097</u>	<u>\$ 935,007</u>

Long-term liability activity for the year ended April 30, 2015, was as follows:

	Balance April 30, <u>2014</u>	<u>Additions</u>	<u>Reductions</u>	Balance April 30, <u>2015</u>	Due Within <u>One Year</u>
Governmental activities:					
General obligation					
bonds	\$ 18,175,000	\$ 1,500,000	\$ (3,015,000)	\$ 16,660,000	\$ 1,710,000
Bond premium	507,149	18,921	(42,795)	483,275	98,636
Notes payable	1,096,262	-	(189,542)	906,720	171,208
Compensate absences	1,880,678	1,063,095	(1,012,818)	1,930,955	336,532
Net OPEB obligation	330,753	505,471	-	836,224	-
Net pension obligation	<u>3,021,116</u>	<u>36,696</u>	<u>(309,398)</u>	<u>2,748,414</u>	<u>-</u>
Government activity					
Long-term liabilities	<u>\$ 25,010,958</u>	<u>\$ 3,124,183</u>	<u>\$ (4,569,553)</u>	<u>\$ 23,565,588</u>	<u>\$ 2,316,376</u>

Compensated absences and the pension obligation for governmental activities are liquidated by the general fund.

Business-type activities:

General obligation					
bonds	\$ 7,685,000	\$ -	\$ (633,333)	\$ 7,051,667	\$ 643,333
Bond Premium	115,885	-	(10,535)	105,350	10,535
Notes payable	1,543,091	2,705,360	(271,354)	3,977,097	373,255
Compensated absences	<u>325,481</u>	<u>280,616</u>	<u>(248,629)</u>	<u>357,468</u>	<u>251,004</u>
Business-type activity					
Long-term liabilities	<u>\$ 9,669,457</u>	<u>\$ 2,985,976</u>	<u>\$ (1,163,851)</u>	<u>\$ 11,491,582</u>	<u>\$ 1,278,127</u>

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 8 - RETIREMENT PLANS

The employees of the City of Carbondale are covered by one of the following defined benefit pension plans: the Illinois Municipal Retirement Fund (IMRF), the Police Pension Plan, or the Firemen's Pension Plan. The Police Pension and Firemen's Pension Plans are single-employer plans and are accounted for as pension trust funds in the City's financial statements. The Illinois Municipal Retirement Fund is a multiple-employer agent PERS (Public Employee Retirement System). The Illinois Municipal Retirement Fund is not included in the balances shown in the financial statements, except for the contributions made during the year and charged to operating expenditures or expenses. City contributions to these pension plans are funded with property taxes, replacement taxes and general operating revenues.

Illinois Municipal Retirement Fund:

*Plan Description.* Substantially all City employees are covered under this plan, with the exception of most police and fire department personnel who are covered by other plans. The City's defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The employer plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at [www.imrf.org](http://www.imrf.org).

*Funding Policy.* As set by statute, Regular plan members are required to contribute 4.50 percent of their annual covered salary and Sheriff's Law Enforcement Personnel (SLEP) plan members are required to contribute 7.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer annual required contribution rate for calendar year 2014 was 14.44 percent for Regular employees and 13.75 percent for SLEP employees. The City also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

*Annual Pension Cost.* Employer annual pension costs (APC), actual contributions and the net pension obligation (assets) (NPO) are as follows. The NPO (asset) is the cumulative difference between the APC and the contributions actually made.

Three - Year Trend Information for the Regular Plan

Fiscal Year Ending	Annual Pension Cost (APC)	Actual Contribution	Percentage of APC Contributed	Net Pension Obligation
2015	\$ 1,117,586	\$ 1,100,832	98.5%	\$ 892,086
2014	\$ 1,151,858	\$ 1,069,503	92.8%	\$ 875,332
2013	\$ 1,100,498	\$ 949,421	86.2%	\$ 792,977

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 8 - RETIREMENT PLANS - CONTINUED

Illinois Municipal Retirement Fund - Continued:

Three - Year Trend Information for the Sheriff's Law Enforcement Personnel Plan

Fiscal Year Ending	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
2015	\$ -	100%	\$ -
2014	\$ -	100%	\$ -
2013	\$ -	100%	\$ -

The net pension obligation (asset) has been calculated as follows for the year ended April 30, 2015:

	<u>IMRF</u>
Annual required contribution	\$ 1,100,832
Interest on net pension obligation	65,650
Adjustment to annual required contributions	<u>(48,896)</u>
Annual pension cost	1,117,586
Contributions made	<u>(1,100,832)</u>
Increase (Decrease) in net pension obligation	16,754
Net pension obligation (asset), beginning of year	<u>875,332</u>
Net pension obligation, end of year	<u>\$ 892,086</u>

The annual pension costs (APC) and the net pension obligation (asset) (NPO) as of April 30, 2015 were derived from the actuarial valuations performed at December 31, 2012, using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2012, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of the employer Regular and SLEP plan assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. The employer Regular and SLEP plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open 29 year basis.

*Funded Status and Funding Progress.* As of December 31, 2014, the most recent actuarial valuation date, the Regular plan was 68.62 percent funded and the SLEP plan was 0.00 percent funded. The actuarial accrued liability for benefits was \$20,523,467 and the actuarial value of assets was \$14,082,568, resulting in an underfunded actuarial accrued liability (UAAL) of \$6,440,899 for the Regular plan. The actuarial accrued liability for benefits was \$0 and the actuarial value of assets was \$(706,832), resulting in an underfunded actuarial accrued liability (UAAL) of \$706,832 for the SLEP plan. The covered payroll (annual payroll of active employees covered by the plan) was \$7,899,352 for the Regular plan and \$0 for the SLEP plan and the ratio of the UAAL to the covered payroll was 82 percent for the Regular plan and 0 percent for the SLEP plan.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 8 - RETIREMENT PLANS - CONTINUED

Illinois Municipal Retirement Fund - Continued:

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets in increasing and decreasing over time relative to the actuarial accrued liability for benefits.

Police and Firemen's Pension:

*Plan Description.* Police sworn personnel and fire personnel are covered by the Police Pension Plan and the Firemen's Pension Plan, respectively. The defined benefit single-employer pension plans provide retirement, disability, and death benefits to plan members and their beneficiaries. The defined benefits and the employee and employer contribution levels are governed by Illinois State Statutes, Chapter 40 5/3-4, Article 3-4, and may be amended only by the Illinois legislature. The City accounts for the plans as pension trust funds and issues a publicly available financial report for each plan that includes financial statements and required supplementary information. Those reports may be obtained by writing to the City of Carbondale, Illinois, Finance Department, 200 South Illinois Avenue, P.O. Box 2047, Carbondale, Illinois 62902-2047.

*Basis of Accounting.* The Police and Firemen's Pension Plan statements are presented as Pension Trust Funds, which are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

*Method Used to Value Investments.* Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. Investments that do not have an established market are reported at fair value.

*Investments Representing 5% or More of the Net Position of the Pension Plan.* The Police Pension plan has two Mutual Funds in the amount of \$4,356,882, which is greater than 5% of the net position of the pension plan. The Firemen Pension Plan has two stock mutual funds in the amount of \$7,816,153 which are greater than 5% of the net position of the pension plan.

*Funding Policy.* The contribution requirements of plan members and the City are established and may be amended by the state legislature. Plan members of the Police and Firemen's Pension Plans are required to contribute 9.91 % and 9.455%, respectively, of their base salary. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan as actuarially determined by an enrolled actuary. The current rate is 43.09% and 44.89% of current payroll for the Police and Firemen's Pension Plans, respectively. Administrative costs of the plan are financed through investment earnings.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 8 - RETIREMENT PLANS - CONTINUED

Police and Firemen's Pension: - Continued

*Annual Pension Cost and Net Pension Obligation.* The City's annual pension cost and net pension obligation of the Police and Firemen's Pension Plans has been calculated for the year ended April 30, 2015 as follows:

	<u>Police Pension Plan</u>	<u>Firemen's Pension Plan</u>
Annual required contribution	\$ 1,747,960	\$ 781,063
Interest on net pension obligation	151,976	(1,771)
Adjustment to annual required contributions	<u>(180,006)</u>	<u>1,396</u>
Annual pension cost	1,719,930	780,688
Contributions made	<u>(2,029,328)</u>	<u>(760,746)</u>
Increase (Decrease) in net pension obligation	(309,398)	19,942
Net pension obligation (asset), beginning of year	<u>2,171,091</u>	<u>(25,307)</u>
Net pension obligation, end of year	<u>\$ 1,861,693</u>	<u>\$ (5,365)</u>

The annual required contribution was determined as part of the April 30, 2014 actuarial valuation for the Police and Firemen's Pension Plans, respectively, using the entry age normal cost method. The actuarial assumptions included (a) 7% and 7% investment rate of return (net of expenses) for the Police and Firemen's Pension Plans, respectively and (b) projected salary increases for the Police Pension Plan of 4.0% (includes an inflation assumption of 2.0%) and Firemen's Pension Plan of 3.5% (includes an inflation assumption of 1.5%), respectively. The actuarial value of assets was determined using the 5-year smoothed market valuation. The unfunded actuarial accrued liability is being amortized as a level percentage of payroll for the Police and Firemen's Pension Plan on a closed basis. The remaining amortization period was 23 years for Police Pension and 23 years for Fireman's Pension.

Three - Year Trend Information

Fiscal Year Ended	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation (Asset)
<b>Police Pension:</b>			
2013	2,130,033	71.41 %	2,587,564
2014	1,536,940	127.10 %	2,171,091
2015	1,719,930	117.99 %	1,861,693
<b>Firemen's Pension:</b>			
2013	711,202	110.45 %	(15,242)
2014	734,122	101.37 %	(25,307)
2015	780,688	97.45 %	(5,365)

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 8 - RETIREMENT PLANS - CONTINUED

Police and Firemen's Pension: - Continued

*Funded Status and Funding Progress.* As of April 30, 2014, the most recent actuarial valuation date, the Police pension plan was 49.57 percent funded and the Firemen's pension plan was 59.49 percent funded. The actuarial accrued liability for benefits was \$42,770,492 and the actuarial value of assets was \$21,202,415, resulting in an underfunded actuarial accrued liability (UAAL) of \$21,568,077 for the Police pension plan. The actuarial accrued liability for benefits was \$22,639,086 and the actuarial value of assets was \$13,468,997, resulting in an underfunded actuarial accrued liability (UAAL) of \$9,170,089 for the Firemen's pension plan. The covered payroll (annual payroll of active employees covered by the plan) was \$3,988,159 for the Police pension plan and \$1,678,850 for the Firemen's pension plan and the ratio of the UAAL to the covered payroll was 540.80 percent for the Police pension plan and 546.21 percent for the Firemen's pension plan.

The schedule of funding progress presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets in increasing and decreasing over time relative to the actuarial accrued liability for benefits.

NOTE 9 - DEFERRED COMPENSATION PLAN

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation, which aggregated \$10,281,591 at April 30, 2015, is not available to employees until termination, retirement, death, or unforeseeable emergency. The deferred compensation plan assets are held in trust by a third party.

NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS

*Plan Description.* In addition to providing the pension benefits described, the City provides post-employment health care benefits (OPEB) for retired and eligible disabled employees through a single employer group health insurance plan. The benefits, benefit levels, and employee contributions are outlined in the Group Health Insurance Plan agreement with BlueCross BlueShield of Illinois.

*Benefits Provided.* The City provides post-employment health care benefits to its retirees and eligible disabled employees. To be eligible for benefits, an employee must qualify for retirement under one of the City's retirement plans. All health care benefits are provided through the City's Group Health Insurance Plan with Blue Cross Blue Shield of Illinois. The benefit levels are the same as those afforded to active employees. Benefits include inpatient and outpatient hospital services; emergency room; well care exams; ambulance treatment; chiropractic treatment; and prescription drug benefits. Upon a retiree reaching 65 years of age, Medicare becomes the primary insurer and the City's plan becomes secondary.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS - CONTINUED

*Membership.* At April 30, 2015, membership consisted of:

Retirees and beneficiaries receiving benefits	23
Active participants	238
Disabled participants	<u>8</u>
Total	<u>269</u>
Participating employers	<u>1</u>

*Funding Policy.* City management reviews the contribution percentages between the City and employees with the Employee Benefits Committee on an annual basis. All retirees contribute 100% of the blended premium to the plan and the City contributes the implicit premium to cover the cost of providing the benefits to the retirees via the insured plan. For the fiscal year ended April 30, 2015, the City contributed a total of \$274,111 (\$169,659 in premiums for eligible disabled employees and \$104,452 in implicit premiums for retired employees).

*Annual OPEB costs and Net OPEB Obligation.* The City had an actuarial valuation performed for the plan as of April 30, 2015 to determine the employer's annual required contribution (ARC) for the fiscal year ended April 30, 2015. The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for fiscal year 2015 was as follows:

Fiscal Year Ending	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2013	352,018	68.2 %	330,753
2014	239,956	100.0 %	330,753
2015	799,581	35.2 %	836,224

The net OPEB obligation as of April 30, 2015 was calculated as follows:

Annual required contribution	\$ 784,128
Interest on net OPEB obligation	14,884
Adjustment to annual required contributions	<u>(19,431)</u>
Annual OPEB cost	779,581
Contributions made	<u>(274,111)</u>
Increase (Decrease) in net OPEB obligation	505,470
Net OPEB obligation, beginning of year	<u>330,754</u>
Net OPEB obligation, end of year	<u>\$ 836,224</u>

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS - CONTINUED

*Funded Status and Funding Progress.* The funded status of the plan as of April 30, 2015 actuarial valuation was as follows:

Actuarial accrued liability (AAL)	\$ 8,791,089
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	8,791,089
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	13,807,866
UAAL as a percentage of covered payroll	63.7%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions.* Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point.

In the April 30, 2015 actuarial valuation, the entry age normal cost method was used. The actuarial assumptions included a 4.50% discount rate (includes a 2.50% inflation assumption), projected salary increases of 3.00% and an annual healthcare cost trend rate of 8.00% initially, reduced by decrements to an ultimate rate of 5.00%. The actuarial value of assets was not determined as the City has not advance funded its obligation. The plan's unfunded actuarial accrued liability is being amortized as a level dollar amount over 30 years.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 11 - FUND BALANCE CLASSIFICATIONS

The combining balance sheet major and nonmajor governmental funds, include a number of reserves which are maintained for specific purposes. The nature and purpose of the significant reserves are:

Governmental type fund balance in detail are as follows at April 30, 2015:

Nonspendable Fund Balance - Governmental Funds

Prepays	\$ 627,060
Inventories	148,189
	<u>\$ 775,249</u>

Restricted Fund Balance - Governmental Funds

Public safety	\$ 662,185
Grant funds	26,368
Debt service	2,541,544
Economic development	236,043
Maintenance of roadways	1,343,558
	<u>\$ 4,809,698</u>

Committed Fund Balance - Governmental Funds

Saluki Way	\$ 1,000,000
Carbondale Community High School	277,485
Perpetual care	563,005
Public safety	5,509
Gifts	2,560
	<u>\$ 1,848,559</u>

Assigned Fund Balance - Governmental Funds

Employee relations	\$ 650
Gifts	3,300
Local Improvement	346,167
	<u>\$ 350,117</u>

NOTE 12 - OTHER BONDING

The following notes and bonds were issued by the City of Carbondale, Illinois, to finance various private enterprise and individual projects. Although the legal form of the notes and bonds may vary, they do not constitute an indebtedness, liability, or legal obligation of the City of Carbondale, Illinois, and, accordingly, are not included in the City's financial statements. The following such notes and bonds were issued by the City since the proceeds were used for a purpose which benefited the general public.

Economic and Industrial Revenue Notes and Bonds

The City has issued \$31,921,000 in economic and industrial revenue notes and bonds. Those notes and bonds are payable solely from revenues, receipts, and other monies pledged by the private enterprise or individual utilizing the proceeds.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 13 - OTHER REQUIRED DISCLOSURES

Excess of Expenditures Over Appropriations

Excess of expenditures over appropriations in individual funds for the year ended April 30, 2015, are as follows:

<u>Fund</u>	<u>Expenditures</u>	<u>Budget</u>
Debt Service	\$ 2,707,569	\$ 2,458,226

NOTE 14 - INTERFUND RECEIVABLES AND PAYABLES

Interfund receivables and interfund payables are as follows at April 30, 2015:

<u>Fund</u>	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Governmental Funds:		
General Fund	606,004	55
Tax Increment Fund #1	1	-
Tax Increment Fund #2	-	4
Motor Fuel Tax Fund	\$ 54	\$ -
Total Governmental	<u>606,059</u>	<u>59</u>
Enterprise Funds:		
Waterworks & Sewerage	<u>-</u>	<u>606,000</u>
Total Enterprise Funds	<u>-</u>	<u>606,000</u>
 Total All Funds	 <u>\$ 606,059</u>	 <u>\$ 606,059</u>

Interfund balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payment between funds are made.

Interfund balances not expected to be repaid within one year:

Water and Sewer Fund of \$606,000 payable to the General Fund for the funding of projects. The City is undetermined when the balance will be repaid.

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO FINANCIAL STATEMENTS - CONTINUED  
 APRIL 30, 2015

NOTE 15 - INTERFUND TRANSFERS

The following is a schedule of operating transfers as included in the Statement of Net Assets of the County.

	Transfers In	Transfers Out
<b>Major Funds:</b>		
General Fund	\$ 25,000	\$ 1,956,289
Total Major Funds	25,000	1,956,289
<b>Nonmajor Governmental Funds:</b>		
Tax Increment #1	-	35,000
Tax Increment #2	10,000	-
Motor Fuel Tax	-	450,000
Local Improvement Fund	450,000	293,870
Debt Service	2,250,159	-
Total Nonmajor Funds	2,710,159	778,870
Total All Funds	\$ 2,735,159	\$ 2,735,159

Transfers are used to (1) move revenues from the funds that statute or budget requires to collect them to the fund that statute or budget requires to expend them or (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTE 16 - RISK MANAGEMENT

The government is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The city maintains an internal service fund for its group health insurance. City employees are insured under a Health Reimbursement Account (HRA) provided through Health Alliance. Each participating fund makes payments to the self-insurance fund for amounts which are determined based on monthly insurance claims reports. Such payments are displayed on the financial statements as revenues and expenditures/expenses.

The City has contracted with Arthur J. Gallagher Risk Management Services, Inc. to provide property and general liability coverage. The City's monthly premium payments for fiscal year ending April 30, 2015 were \$100,847.

There has been no significant reduction in insurance coverage from the previous year in any of the City's policies. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years. There are certain outstanding claims against the City which the ultimate outcome cannot be determined at this time.

NOTE 17 - INTEREST EXPENDITURES/EXPENSES

The total interest expenditures/expenses of the City aggregated \$1,197,055.

CITY OF CARBONDALE, ILLINOIS  
NOTES TO FINANCIAL STATEMENTS - CONTINUED  
APRIL 30, 2015

NOTE 18 - CHANGE IN ACCOUNTING PRINCIPLES AND PRIOR PERIOD ADJUSTMENT

During fiscal year 2015, the City adopted GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, which requires that bond issuance costs can no longer be amortized over the life of the bonds, but must be expensed in the period incurred. GASB 65 requires retroactive application resulting in the write-down of the bond issuance costs in the prior period. The result was a decrease in net position of \$376,508. This change is in accordance with generally accepted accounting principles.

NOTE 19 - SUBSEQUENT EVENT

Management evaluated all events and transactions that occurred after April 30, 2015 through October 22, 2015, the issue date of these financial statements.



REQUIRED SUPPLEMENTARY  
INFORMATION

CITY OF CARBONDALE, ILLINOIS

REQUIRED SUPPLEMENTARY INFORMATION  
RETIREMENT PLANS  
SCHEDULE OF FUNDING PROGRESS

April 30, 2015

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
IMRF:						
Regular Plan						
12/31/14	14,082,568	20,523,467	6,440,899	68.62%	7,899,352	81.54%
12/31/13	13,080,861	19,436,577	6,355,716	67.30%	7,598,984	83.64%
12/31/12	10,903,820	19,350,773	8,446,953	56.35%	7,370,038	114.61%
Sheriff's Law Enforcement Personnel Plan						
12/31/14	(706,832)	-	706,832	-	-	-
12/31/13	(732,206)	-	732,206	-	-	-
12/31/12	(757,138)	-	757,138	-	-	-
Police Pension:						
05/01/14	21,202,415	42,770,492	21,568,077	49.57%	3,988,159	540.80%
05/01/13	19,900,924	40,145,792	20,244,868	49.57%	3,899,923	519.11%
05/01/12	18,850,418	36,163,410	17,312,992	52.13%	3,324,599	520.75%
Firemen's Pension:						
05/01/14	13,468,997	22,639,086	9,170,089	59.49%	1,678,850	546.21%
05/01/13	13,195,021	21,952,791	8,757,770	60.11%	1,681,106	520.95%
05/01/12	12,785,126	20,965,576	8,180,450	60.98%	1,526,488	535.90%

(See independent auditor's report.)

CITY OF CARBONDALE, ILLINOIS

REQUIRED SUPPLEMENTARY INFORMATION  
OTHER POST-EMPLOYMENT BENEFITS PLAN  
SCHEDULE OF FUNDING PROGRESS

April 30, 2015

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
04/30/15	-	8,791,089	8,791,089	-	13,807,866	63.67%
04/30/14	-	N/A	N/A	-	N/A	N/A
04/30/13	-	8,113,107	8,113,107	-	13,371,194	60.68%

(See independent auditor's report.)

CITY OF CARBONDALE, ILLINOIS

REQUIRED SUPPLEMENTARY INFORMATION  
RETIREMENT PLANS  
SCHEDULE OF EMPLOYER CONTRIBUTIONS

April 30, 2015

<u>Fiscal Year Ended</u>	<u>Annual Required Contribution (ARC)</u>	<u>Total Employer Contributions</u>	<u>Percentage of ARC Contributed</u>
<b>IMRF:</b>			
<b>Regular Plan</b>			
2015	1,100,832	1,100,832	100.00%
2014	1,135,756	1,069,503	94.17%
2013	1,086,768	949,421	87.36%
<b>Sheriff's Law Enforcement Personnel Plan</b>			
2015	-	-	-
2014	-	-	-
2013	-	-	-
<b>Police Pension:</b>			
2015	1,747,960	2,029,328	116.10%
2014	1,566,658	1,953,413	124.69%
2013	2,146,801	1,520,988	70.85%
<b>Firemen's Pension:</b>			
2015	781,063	760,746	97.40%
2014	734,366	744,187	101.34%
2013	710,190	785,488	110.60%

Note: For the Police and Firemen's Pension Funds, the City normally fully funds the actuarially determined employer contributions through property and replacement tax monies. These contributions lag behind the actuarially required contributions by two fiscal years due to the time necessary to complete the tax levy cycle.

(See independent auditor's report.)

CITY OF CARBONDALE, ILLINOIS

REQUIRED SUPPLEMENTARY INFORMATION  
OTHER POST-EMPLOYMENT BENEFIT PLANS  
SCHEDULE OF EMPLOYER CONTRIBUTIONS

April 30, 2015

<u>Fiscal</u> <u>Year</u> <u>Ended</u>	<u>Annual Required</u> <u>Contribution</u> <u>(ARC)</u>	<u>Employer</u> <u>Contributions</u>	<u>Percentage</u> <u>of ARC</u> <u>Contributed</u>
04/30/15	784,128	274,111	34.96%
04/30/14	350,360	239,956	68.49%
04/30/13	350,360	239,956	68.49%

(See independent auditor's report.)

CITY OF CARBONDALE, ILLINOIS  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
 GENERAL FUND  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
<b>Revenues:</b>				
General property taxes	\$ 941,148	\$ 941,148	\$ 932,822	\$ (8,326)
Sales, service and utility taxes	12,472,170	12,472,170	12,563,977	91,807
Intergovernmental revenue	10,043,180	10,043,180	9,820,882	(222,298)
Business franchise taxes and licenses	500,350	500,350	501,704	1,354
Fines	632,200	632,200	689,566	57,366
Use of money and property	72,977	72,977	155,320	82,343
Service charges, permits and fees	<u>863,656</u>	<u>863,656</u>	<u>978,422</u>	<u>114,766</u>
<b>Total Revenues</b>	<u>25,525,681</u>	<u>25,525,681</u>	<u>25,642,693</u>	<u>117,012</u>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	2,259,125	2,259,495	2,247,951	11,544
Finance	960,675	960,675	962,287	(1,612)
Police	9,642,229	9,797,162	9,489,381	307,781
Fire	3,673,248	3,692,049	3,776,277	(84,228)
Development services	1,800,176	1,800,176	1,441,874	358,302
Public works	2,926,752	2,920,227	2,660,619	259,608
Community services	2,610,618	2,610,618	2,620,587	(9,969)
Capital outlays	<u>25,127</u>	<u>88,631</u>	<u>212,069</u>	<u>(123,438)</u>
<b>Total Expenditures</b>	<u>23,897,950</u>	<u>24,129,033</u>	<u>23,411,045</u>	<u>717,988</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>1,627,731</u>	<u>1,396,648</u>	<u>2,231,648</u>	<u>835,000</u>
<b>Other Financing Sources (Uses):</b>				
Transfers in	25,000	25,000	25,000	-
Transfers out	(1,606,289)	(1,731,289)	(1,956,289)	(225,000)
Insurance proceeds	<u>-</u>	<u>-</u>	<u>29,713</u>	<u>29,713</u>
<b>Total Other Financing Sources (Uses)</b>	<u>(1,581,289)</u>	<u>(1,706,289)</u>	<u>(1,901,576)</u>	<u>(195,287)</u>
<b>NET CHANGE IN FUND BALANCE</b>	46,442	(309,641)	330,072	639,713
<b>FUND BALANCES, BEGINNING OF YEAR</b>	<u>7,728,796</u>	<u>7,728,796</u>	<u>7,728,796</u>	<u>-</u>
<b>FUND BALANCES, END OF YEAR</b>	<u>\$ 7,775,238</u>	<u>\$ 7,419,155</u>	<u>\$ 8,058,868</u>	<u>\$ 639,713</u>

(See independent auditor's report.)

CITY OF CARBONDALE, ILLINOIS

REQUIRED SUPPLEMENTARY INFORMATION  
NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

April 30, 2015

NOTE 1 - BUDGETARY BASIS OF ACCOUNTING

The City adopts annual operating budgets for all funds except for the Trust and Agency Funds and the Development and Rehabilitation Loan Private Purpose Trust. The City's procedures for developing its operating budgets are as follows:

- The budgetary process begins in mid-fall with re-estimation of current fiscal year revenues and expenditures.
- In December or January, budget ceilings are calculated by computing the estimated fund balance as of the beginning of the next fiscal year for each fund and adding projected fund revenues for the next fiscal year.
- After calculating the budget ceilings, the amount of available spendable resources is calculated by subtracting debt service and capital improvement expenditures from the budget ceilings.
- Available spendable resources are allocated to departments based upon the coming year's philosophy of budgetary intent.
- Department heads prepare budgets based upon their individual department budget ceilings.
- The City Manager, the Finance Director, and the department head meet to discuss the details of that department's proposed budget.
- After the City Manager has approved the proposed budgets, all department budgets are available for public inspection at the City Clerk's Office, the Finance Office, and the Public Library.
- In January, the City Council approves a revised five-year capital improvements project plan. The upcoming fiscal year of the plan is then incorporated with the City's annual budget.
- One week prior to the public hearing on the budget, the City Manager submits the proposed budget to the City Council for review.
- At least ten days prior to the enactment of the budget, a public hearing is conducted to obtain citizen comments on the proposed City budget.
- The ordinance enacting the budget is adopted by the City Council prior to May 1.
- Department and division heads may initiate the transfer of funds between line item accounts with approval of the City Manager. Transfer of budget funds from one department/division to another department/division requires City Council approval. Increases or decreases in overall budget revenue or expenditure requires City Council approval. The legal level of budgetary control is the department level.
- Formal budgetary integration is employed as a management control device during the year for the General, Special Revenue, Capital Projects, Debt Service, Enterprise and Internal Service Funds.
- Budgets for the General, Special Revenue, Capital Projects, Debt Service and Enterprise Funds are adopted on a basis consistent with generally accepted accounting principles.
- All appropriated budgets, including those in Capital Projects Funds, lapse at year end.

COMBINING AND INDIVIDUAL  
FUND STATEMENTS  
AND SCHEDULES

## MAJOR GOVERNMENTAL FUNDS

**The General Fund** accounts for all revenues and expenditures used to finance the traditional services associated with a municipal government which are not accounted for in other funds. These services include general government, public safety, community development, public works, lake and forestry management, and debt service.

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
<b>Revenues:</b>				
General property taxes:				
Firemen's pension	\$ 712,650	\$ 712,650	\$ 706,324	\$ (6,326)
Policemen's pension	<u>228,498</u>	<u>228,498</u>	<u>226,498</u>	<u>(2,000)</u>
Total General property taxes	<u>941,148</u>	<u>941,148</u>	<u>932,822</u>	<u>(8,326)</u>
Sales, Service and Utility Taxes:				
Home rule sales	9,186,824	9,186,824	9,170,241	(16,583)
Use	461,020	461,020	534,235	73,215
Telephone and telegraph utility	589,666	589,666	529,373	(60,293)
Gas utility	294,672	294,672	274,063	(20,609)
Electric utility	1,064,079	1,064,079	1,137,887	73,808
Water utility	177,159	177,159	186,088	8,929
Municipal hotel/motel tax	<u>698,750</u>	<u>698,750</u>	<u>732,090</u>	<u>33,340</u>
Total Sales, Service and Utility Taxes	<u>12,472,170</u>	<u>12,472,170</u>	<u>12,563,977</u>	<u>91,807</u>
Intergovernmental Revenue:				
Sales tax	5,911,388	5,911,388	6,007,609	96,221
Illinois state income tax	2,533,020	2,533,020	2,609,516	76,496
Firemen's pension replacement tax	54,442	54,442	54,422	(20)
Police pension replacement tax	144,070	144,070	144,070	-
Road and bridge replacement tax	22,217	22,217	21,729	(488)
Township road and bridge tax	132,082	132,082	141,158	9,076
General replacement tax	49,387	49,387	32,635	(16,752)
Mobile home privilege tax	850	850	810	(40)
Other governmental units	23,349	23,349	25,021	1,672
Illinois ESDA Grant	27,265	27,265	11,486	(15,779)
Police Grants	198,757	198,757	193,626	(5,131)
Housing Rehabilitation Grant	669,174	669,174	253,018	(416,156)
Fire Grants	18,801	18,801	-	(18,801)
Video gaming tax	33,600	33,600	89,422	55,822
School district loan	223,278	223,278	235,365	12,087
Illinois charitable games tax	<u>1,500</u>	<u>1,500</u>	<u>995</u>	<u>(505)</u>
Total Intergovernmental Revenue	<u>10,043,180</u>	<u>10,043,180</u>	<u>9,820,882</u>	<u>(222,298)</u>

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CONTINUED)  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
<b>Business Franchise Taxes and Licenses:</b>				
Utility franchise fees	210,480	210,480	210,480	-
Cable television franchise tax	170,580	170,580	153,371	(17,209)
Liquor licenses	106,615	106,615	115,278	8,663
Vending licenses	200	200	(856)	(1,056)
Taxicab licenses	900	900	855	(45)
Entertainment machine licenses	3,275	3,275	5,550	2,275
Motion picture licenses	3,200	3,200	3,200	-
Contractor and builder licenses	500	500	480	(20)
Hotel and motel licenses	2,500	2,500	3,000	500
Miscellaneous licenses	2,100	2,100	10,346	8,246
<b>Total Business Franchise Taxes and Licenses</b>	<b>500,350</b>	<b>500,350</b>	<b>501,704</b>	<b>1,354</b>
<b>Fines:</b>				
Court fines	400,000	400,000	393,725	(6,275)
Animal violations	2,200	2,200	2,330	130
Parking non-meter	20,000	20,000	15,240	(4,760)
Pay by mail fines	112,000	112,000	97,559	(14,441)
Miscellaneous fines	98,000	98,000	180,712	82,712
<b>Total Fines</b>	<b>632,200</b>	<b>632,200</b>	<b>689,566</b>	<b>57,366</b>
<b>Use of Money and Property:</b>				
Interest on investments	7,750	7,750	7,062	(688)
Rental of property	30,527	30,527	30,854	327
Sale of city property	4,200	4,200	33,762	29,562
Private contributions	-	-	21,361	21,361
Fire gifts and contributions	-	-	799	799
Police gifts and contributions	5,500	5,500	7,586	2,086
Miscellaneous	25,000	25,000	53,896	28,896
<b>Total Use of Money and Property</b>	<b>72,977</b>	<b>72,977</b>	<b>155,320</b>	<b>82,343</b>
<b>Service Charges, Permits and Fees:</b>				
General government	82,935	82,935	86,711	3,776
Public safety	411,036	411,036	413,446	2,410
Community development	309,579	309,579	348,887	39,308
Public works	60,106	60,106	129,378	69,272
<b>Total Service Charges, Permits and Fees</b>	<b>863,656</b>	<b>863,656</b>	<b>978,422</b>	<b>114,766</b>
<b>Total Revenues</b>	<b>25,525,681</b>	<b>25,525,681</b>	<b>25,642,693</b>	<b>117,012</b>

(Continued)

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CONTINUED)  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
Expenditures:				
Current:				
General Government:				
Mayor and City Council:				
Personal services	50,397	50,397	50,304	93
Direct operating charges and services	<u>21,374</u>	<u>21,374</u>	<u>11,455</u>	<u>9,919</u>
Total Mayor and City Council	<u>71,771</u>	<u>71,771</u>	<u>61,759</u>	<u>10,012</u>
City Manager:				
Personal services	240,182	240,182	221,402	18,780
Direct operating charges and services	<u>19,474</u>	<u>19,474</u>	<u>16,593</u>	<u>2,881</u>
Total City Manager	<u>259,656</u>	<u>259,656</u>	<u>237,995</u>	<u>21,661</u>
City Clerk:				
Personal services	129,537	129,537	134,610	(5,073)
Direct operating charges and services	<u>16,762</u>	<u>17,132</u>	<u>14,345</u>	<u>2,787</u>
Total City Clerk	<u>146,299</u>	<u>146,669</u>	<u>148,955</u>	<u>(2,286)</u>
City Attorney:				
Personal services	332,734	332,734	353,533	(20,799)
Direct operating charges and services	<u>29,865</u>	<u>29,865</u>	<u>20,742</u>	<u>9,123</u>
Total City Attorney	<u>362,599</u>	<u>362,599</u>	<u>374,275</u>	<u>(11,676)</u>
Human Resources:				
Personal services	257,567	257,567	255,259	2,308
Direct operating charges and services	<u>46,953</u>	<u>46,953</u>	<u>53,035</u>	<u>(6,082)</u>
Total Human Resources	<u>304,520</u>	<u>304,520</u>	<u>308,294</u>	<u>(3,774)</u>
Economic Development:				
Personal services	79,320	79,320	80,371	(1,051)
Direct operating charges and services	<u>42,061</u>	<u>42,061</u>	<u>41,998</u>	<u>63</u>
Total Economic Development	<u>121,381</u>	<u>121,381</u>	<u>122,369</u>	<u>(988)</u>
Support Services:				
Personal services	52,246	52,246	50,013	2,233
Direct operating charges and services	423,174	423,174	385,627	37,547
Services and charges transferred in	800	800	735	65
Nonoperating charges	141,820	141,820	206,903	(65,083)
Debt redemption	62,231	62,231	62,242	(11)
Capital outlays	<u>-</u>	<u>-</u>	<u>3,190</u>	<u>(3,190)</u>
Total Support Services	<u>680,271</u>	<u>680,271</u>	<u>708,710</u>	<u>(28,439)</u>

(Continued)

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CONTINUED)  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
<b>City Hall/Civic Center:</b>				
Personal services	279,067	279,067	264,178	14,889
Direct operating charges and services	34,778	34,778	22,217	12,561
Services and charges transferred in	200	200	899	(699)
Nonoperating charges	4,500	4,500	5,845	(1,345)
Expenditures transferred out	<u>(5,917)</u>	<u>(5,917)</u>	<u>(4,355)</u>	<u>(1,562)</u>
 Total City Hall/Civic Center	 <u>312,628</u>	 <u>312,628</u>	 <u>288,784</u>	 <u>23,844</u>
 Total General Government	 <u>2,259,125</u>	 <u>2,259,495</u>	 <u>2,251,141</u>	 <u>8,354</u>
 <b>Finance:</b>				
<b>Financial Management:</b>				
Personal services	790,035	790,035	757,241	32,794
Direct operating charges and services	137,280	137,280	136,179	1,101
Expenditures transferred out	<u>(377,727)</u>	<u>(377,727)</u>	<u>(369,074)</u>	<u>(8,653)</u>
 Total Financial Management	 <u>549,588</u>	 <u>549,588</u>	 <u>524,346</u>	 <u>25,242</u>
 <b>Information Systems:</b>				
Personal services	328,453	328,453	328,375	78
Direct operating charges and services	143,586	143,586	191,572	(47,986)
Expenditures transferred out	(66,952)	(66,952)	(82,006)	15,054
Division contingency	<u>6,000</u>	<u>6,000</u>	<u>-</u>	<u>6,000</u>
 Total Information Systems	 <u>411,087</u>	 <u>411,087</u>	 <u>437,941</u>	 <u>(26,854)</u>
 Total Finance	 <u>960,675</u>	 <u>960,675</u>	 <u>962,287</u>	 <u>(1,612)</u>
 <b>Police:</b>				
Personal services	8,874,806	8,840,185	8,663,108	177,077
Direct operating charges and services	699,423	787,013	743,149	43,864
Services and charges transferred in	68,000	68,000	83,124	(15,124)
Capital outlays	-	56,979	52,468	4,511
Division contingency	<u>-</u>	<u>101,964</u>	<u>-</u>	<u>101,964</u>
 Total Police	 <u>9,642,229</u>	 <u>9,854,141</u>	 <u>9,541,849</u>	 <u>312,292</u>

(Continued)

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CONTINUED)  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Fire:				
Fire Protection:				
Personal services	3,356,580	3,356,580	3,406,375	(49,795)
Direct operating charges and services	91,214	111,915	128,665	(16,750)
Services and charges transferred in	37,000	37,000	55,541	(18,541)
Debt redemption	111,618	111,618	111,706	(88)
Division contingency	5,000	3,100	-	3,100
Total Fire Protection	<u>3,601,412</u>	<u>3,620,213</u>	<u>3,702,287</u>	<u>(82,074)</u>
Emergency Management:				
Personal services	54,108	54,108	52,561	1,547
Direct operating charges and services	16,728	16,728	21,254	(4,526)
Services and charges transferred in	1,000	1,000	175	825
Capital outlays	25,127	25,127	-	25,127
Total Emergency Management	<u>96,963</u>	<u>96,963</u>	<u>73,990</u>	<u>22,973</u>
Total Fire	<u>3,698,375</u>	<u>3,717,176</u>	<u>3,776,277</u>	<u>(59,101)</u>
Development Services:				
Development Management:				
Personal Services	248,834	248,834	246,270	2,564
Direct operating charges and services	11,936	11,936	9,215	2,721
Services and charges transferred in	600	600	531	69
Nonoperating charges	548,340	548,340	224,864	323,476
Total Development Management	<u>809,710</u>	<u>809,710</u>	<u>480,880</u>	<u>328,830</u>
Building and Neighborhood Services:				
Personal services	647,155	647,155	627,114	20,041
Direct operating charges and services	80,059	80,059	81,992	(1,933)
Services and charges transferred in	3,900	3,900	1,670	2,230
Total Building and Neighborhood Services	<u>731,114</u>	<u>731,114</u>	<u>710,776</u>	<u>20,338</u>
Planning Services:				
Personal services	241,738	241,738	240,157	1,581
Direct operating charges and services	16,814	16,814	8,762	8,052
Services and charges transferred in	800	800	1,299	(499)
Total Planning Services	<u>259,352</u>	<u>259,352</u>	<u>250,218</u>	<u>9,134</u>
Total Development Services	<u>1,800,176</u>	<u>1,800,176</u>	<u>1,441,874</u>	<u>358,302</u>

(Continued)

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CONTINUED)  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance Favorable (Unfavorable)
Public Works:				
Engineering and Administration:				
Personal services	543,568	543,568	523,266	20,302
Direct operating charges and services	34,487	34,487	37,346	(2,859)
Services and charges transferred in	3,000	3,000	3,559	(559)
Expenditures transferred out	<u>(564,721)</u>	<u>(564,721)</u>	<u>(679,588)</u>	<u>114,867</u>
Total Engineering and Administration	<u>16,334</u>	<u>16,334</u>	<u>(115,417)</u>	<u>131,751</u>
Equipment Maintenance:				
Personal services	297,113	297,113	294,190	2,923
Direct operating charges and services	18,101	18,101	15,113	2,988
Services and charges transferred in	4,500	4,500	4,928	(428)
Expenditures transferred out	<u>(79,891)</u>	<u>(79,891)</u>	<u>(81,130)</u>	<u>1,239</u>
Total Equipment Maintenance	<u>239,823</u>	<u>239,823</u>	<u>233,101</u>	<u>6,722</u>
Building Maintenance:				
Direct operating charges and services	323,600	323,600	314,390	9,210
Services and charges transferred in	189,736	189,736	211,651	(21,915)
Capital outlay	<u>-</u>	<u>-</u>	<u>149,886</u>	<u>(149,886)</u>
Total Building Maintenance	<u>513,336</u>	<u>513,336</u>	<u>675,927</u>	<u>(162,591)</u>
Street Maintenance:				
Personal services	1,392,163	1,392,163	1,378,552	13,611
Direct operating charges and services	375,391	375,391	329,518	45,873
Services and charges transferred in	94,735	94,735	106,626	(11,891)
Debt redemption	55,778	55,778	55,696	82
Expenditures transferred out	(137,081)	(137,081)	(196,586)	59,505
Division contingency	<u>11,840</u>	<u>11,840</u>	<u>-</u>	<u>11,840</u>
Total Street Maintenance	<u>1,792,826</u>	<u>1,792,826</u>	<u>1,673,806</u>	<u>119,020</u>
Cemeteries:				
Personal services	186,798	186,798	183,905	2,893
Direct operating charges and services	20,728	20,728	15,691	5,037
Services and charges transferred in	8,000	8,000	7,586	414
Expenditures transferred out	<u>(743)</u>	<u>(743)</u>	<u>(340)</u>	<u>(403)</u>
Total Cemeteries	<u>214,783</u>	<u>214,783</u>	<u>206,842</u>	<u>7,941</u>

(Continued)

CITY OF CARBONDALE, ILLINOIS  
GENERAL FUND  
SCHEDULE OF DETAILED REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (CONTINUED)  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
<b>Forestry Management:</b>				
Personal services	88,991	88,991	86,324	2,667
Direct operating charges and services	68,878	62,353	53,725	8,628
Services and charges transferred in	6,600	6,600	6,371	229
Capital outlay	-	6,525	6,525	-
Expenditures transferred out	<u>(14,819)</u>	<u>(14,819)</u>	<u>(10,174)</u>	<u>(4,645)</u>
 Total Forestry Management	 <u>149,650</u>	 <u>149,650</u>	 <u>142,771</u>	 <u>6,879</u>
 Total Public Works	 <u>2,926,752</u>	 <u>2,926,752</u>	 <u>2,817,030</u>	 <u>109,722</u>
 <b>Community Services:</b>				
<b>Agencies and Organizations:</b>				
Direct operating charges and services	264,444	264,444	259,899	4,545
Nonoperating charges	2,335,178	2,335,178	2,349,692	(14,514)
Services and charges transferred in	<u>10,996</u>	<u>10,996</u>	<u>10,996</u>	<u>-</u>
 Total Agencies	 <u>2,610,618</u>	 <u>2,610,618</u>	 <u>2,620,587</u>	 <u>(9,969)</u>
 Total Community Services	 <u>2,610,618</u>	 <u>2,610,618</u>	 <u>2,620,587</u>	 <u>(9,969)</u>
 Total Expenditures	 <u>23,897,950</u>	 <u>24,129,033</u>	 <u>23,411,045</u>	 <u>717,988</u>
 Excess of Revenues Over Expenditures	 <u>1,627,731</u>	 <u>1,396,648</u>	 <u>2,231,648</u>	 <u>835,000</u>
 <b>Other Financing Sources and (Uses):</b>				
Transfers from Tax Increment Fund	25,000	25,000	25,000	-
Transfers to Debt Service Fund	(1,506,289)	(1,506,289)	(1,506,289)	-
Transfers to Local Improvement Fund	(100,000)	(225,000)	(450,000)	(225,000)
Insurance Proceeds	<u>-</u>	<u>-</u>	<u>29,713</u>	<u>29,713</u>
 Total Other Financing Sources and (Uses)	 <u>(1,581,289)</u>	 <u>(1,706,289)</u>	 <u>(1,901,576)</u>	 <u>(195,287)</u>
 NET CHANGE IN FUND BALANCE	 46,442	 (309,641)	 330,072	 639,713
 FUND BALANCES, BEGINNING OF YEAR	 <u>7,728,796</u>	 <u>7,728,796</u>	 <u>7,728,796</u>	 <u>-</u>
 FUND BALANCES, END OF YEAR	 <u>\$ 7,775,238</u>	 <u>\$ 7,419,155</u>	 <u>\$ 8,058,868</u>	 <u>\$ 639,713</u>



## NONMAJOR GOVERNMENTAL FUNDS

**Special Revenue Funds** are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

**The Tax Increment Fund #1** accounts for expense in tax increment financing district #1.

**The Tax Increment Fund #2** accounts for expense in tax increment financing district #2.

**The Tax Increment Fund #3** accounts for expense in tax increment financing district #3.

**The Motor Fuel Tax Fund** accounts for motor fuel tax allocations from the State of Illinois for street maintenance, major street construction and traffic signal capital projects as approved by the Illinois Department of Transportation.

**Foreign Fire Insurance Board** accounts for money received from the state under the Illinois Foreign Fire Fund Statute.

**Capital Projects Funds** are created to account for financial resources to be used for the acquisition or construction of major capital facilities, except for those projects financed by Enterprise or Special Revenue Funds.

**The Local Improvement Fund** provides the control for construction of Capital Improvements Program projects that are not funded in other capital project, governmental, or proprietary funds. The primary sources of funding include the three-cent per gallon locally collected motor fuel tax, the funding source transfer from the General Fund and bond proceeds.

**The Debt Service Fund** accounts for financial resources to be used for the redemption of principal, interest and paying agent fees for General Obligation Bonds issued on behalf of Governmental Activities.

CITY OF CARBONDALE, ILLINOIS  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 APRIL 30, 2015

Special Revenue								
	Tax Increment Fund #1	Tax Increment Fund #2	Tax Increment Fund #3	Motor Fuel Tax Fund	Foreign Fire Insurance Board	Local Improvement Fund	Debt Service Fund	Total Nonmajor Governmental Funds
<b>Assets:</b>								
Cash	\$ 231,252	\$ 6,082	\$ (4,543)	\$ 1,291,064	\$ 42,030	\$ 288,170	\$ 2,541,790	\$ 4,395,845
Accounts receivable:								
Consumers	-	-	-	8,188	-	-	-	8,188
Other governmental units and agencies	-	-	-	76,249	-	436,824	-	513,073
Due from other funds	1	-	-	54	-	-	-	55
Prepayments and other	-	-	-	-	-	-	86	86
<b>Total Assets</b>	<u>231,253</u>	<u>6,082</u>	<u>(4,543)</u>	<u>1,375,555</u>	<u>42,030</u>	<u>724,994</u>	<u>2,541,876</u>	<u>4,917,247</u>
<b>Deferred Outflows of Resources</b>								
Deferred outflows	-	-	-	-	-	-	-	-
<b>Total Deferred Outflows of Resources</b>	-	-	-	-	-	-	-	-
<b>Total Assets and Deferred Outflows of Resources</b>	<u>\$ 231,253</u>	<u>\$ 6,082</u>	<u>\$ (4,543)</u>	<u>\$ 1,375,555</u>	<u>\$ 42,030</u>	<u>\$ 724,994</u>	<u>\$ 2,541,876</u>	<u>\$ 4,917,247</u>
<b>Liabilities:</b>								
Accounts payable	\$ -	\$ 1,288	\$ -	\$ 28,699	\$ -	\$ 10,000	\$ -	\$ 39,987
Due to other funds	-	4	-	-	-	-	-	4
<b>Total Liabilities</b>	-	1,292	-	28,699	-	10,000	-	39,991
<b>Deferred Inflows of Resources</b>								
Deferred revenue - School Loans	-	-	-	-	-	368,827	-	368,827
Deferred Revenue - Other	-	-	-	3,298	-	-	246	3,544
<b>Total Deferred Inflows of Resources</b>	-	-	-	3,298	-	368,827	246	372,371
<b>Fund Balances</b>								
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 86	\$ 86
Restricted for:								
Economic development	231,253	4,790	-	-	-	-	-	236,043
Maintenance of roadways	-	-	-	1,343,558	-	-	-	1,343,558
Debt service	-	-	-	-	-	-	2,541,544	2,541,544
Public safety	-	-	-	-	42,030	-	-	42,030
Assigned								
Community investment program	-	-	-	-	-	346,167	-	346,167
Unassigned	-	-	(4,543)	-	-	-	-	(4,543)
<b>Total Fund Balances (deficits)</b>	<u>231,253</u>	<u>4,790</u>	<u>(4,543)</u>	<u>1,343,558</u>	<u>42,030</u>	<u>346,167</u>	<u>2,541,630</u>	<u>4,504,885</u>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances (deficits)</b>	<u>\$ 231,253</u>	<u>\$ 6,082</u>	<u>\$ (4,543)</u>	<u>\$ 1,375,555</u>	<u>\$ 42,030</u>	<u>\$ 724,994</u>	<u>\$ 2,541,876</u>	<u>\$ 4,917,247</u>

CITY OF CARBONDALE, ILLINOIS  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
 NONMAJOR GOVERNMENTAL FUNDS  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Special Revenue							Total
	Tax Increment Fund #1	Tax Increment Fund #2	Tax Increment Fund #3	Motor Fuel Tax Fund	Foreign Fire Insurance Board	Local Improvement Fund	Debt Service Fund	
<b>Revenues:</b>								
General property taxes	\$ 188,036	\$ 6,583	\$ 2,622	\$ -	\$ -	\$ -	\$ -	\$ 197,241
Sales, service and utility tax	-	-	-	-	-	411,138	-	\$ 411,138
Intergovernmental revenue	-	-	-	857,103	35,960	18,116	-	911,179
Use of money and property	656	-	-	39,372	4	6,124	1,168	47,324
Federal subsidies for Build America Bonds interest	-	-	-	-	-	-	151,603	151,603
<b>Total Revenues</b>	<u>188,692</u>	<u>6,583</u>	<u>2,622</u>	<u>896,475</u>	<u>35,964</u>	<u>435,378</u>	<u>152,771</u>	<u>1,718,485</u>
<b>Expenditures:</b>								
<b>Current:</b>								
Fire	-	-	-	-	52,624	-	-	52,624
Public works	-	-	-	445,225	-	-	-	445,225
Community services	161,882	24,410	-	-	-	-	-	186,292
Capital outlays	-	-	-	-	-	833,958	-	833,958
<b>Debt Service</b>								
Principal	-	-	-	-	-	-	1,610,000	1,610,000
Interest	-	-	-	-	-	-	903,715	903,715
Fiscal agent fees	-	-	-	-	-	-	3,835	3,835
Refunding bond issuance costs	-	-	-	-	-	-	26,566	26,566
<b>Total Expenditures</b>	<u>161,882</u>	<u>24,410</u>	<u>-</u>	<u>445,225</u>	<u>52,624</u>	<u>833,958</u>	<u>2,544,116</u>	<u>4,062,215</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>26,810</u>	<u>(17,827)</u>	<u>2,622</u>	<u>451,250</u>	<u>(16,660)</u>	<u>(398,580)</u>	<u>(2,391,345)</u>	<u>(2,343,730)</u>
<b>Other Financing Sources (Uses):</b>								
Transfers in	-	10,000	-	-	-	450,000	2,250,159	2,710,159
Transfers out	(35,000)	-	-	(450,000)	-	(293,870)	-	(778,870)
Issuance of bonds	-	-	-	-	-	-	1,500,000	1,500,000
Premium on issuance of bonds	-	-	-	-	-	-	18,921	18,921
GOB refunding	-	-	-	-	-	-	(1,405,000)	(1,405,000)
<b>Total Other Financing Sources (Uses)</b>	<u>(35,000)</u>	<u>10,000</u>	<u>-</u>	<u>(450,000)</u>	<u>-</u>	<u>156,130</u>	<u>2,364,080</u>	<u>2,045,210</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u>(8,190)</u>	<u>(7,827)</u>	<u>2,622</u>	<u>1,250</u>	<u>(16,660)</u>	<u>(242,450)</u>	<u>(27,265)</u>	<u>(298,520)</u>
<b>FUND BALANCES, BEGINNING OF YEAR</b>	<u>239,443</u>	<u>12,617</u>	<u>(7,165)</u>	<u>1,342,308</u>	<u>58,690</u>	<u>588,617</u>	<u>2,568,895</u>	<u>4,803,405</u>
<b>FUND BALANCES, END OF YEAR</b>	<u>\$ 231,253</u>	<u>\$ 4,790</u>	<u>\$ (4,543)</u>	<u>\$ 1,343,558</u>	<u>\$ 42,030</u>	<u>\$ 346,167</u>	<u>\$ 2,541,630</u>	<u>\$ 4,504,885</u>

CITY OF CARBONDALE, ILLINOIS  
TAX INCREMENT FUND #1  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budgeted	Final Budgeted	Actual	Variance Favorable (Unfavorable)
Revenues:				
General Property Tax	\$ 184,333	\$ 184,333	\$ 188,036	\$ 3,703
Use of money and property	<u>553</u>	<u>553</u>	<u>656</u>	<u>103</u>
Total Revenues	<u>184,886</u>	<u>184,886</u>	<u>188,692</u>	<u>3,806</u>
Expenditures:				
Current - Community services:				
Development incentives - grants	108,936	161,129	160,584	545
Direct operating charges and services	<u>10,002</u>	<u>2,252</u>	<u>1,298</u>	<u>954</u>
Total Community services	<u>118,938</u>	<u>163,381</u>	<u>161,882</u>	<u>1,499</u>
Total Expenditures	<u>118,938</u>	<u>163,381</u>	<u>161,882</u>	<u>1,499</u>
Excess of Revenues Over Expenditures	<u>65,948</u>	<u>21,505</u>	<u>26,810</u>	<u>5,305</u>
Other Financing Sources (Uses):				
Transfers out	<u>(35,000)</u>	<u>(35,000)</u>	<u>(35,000)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>(35,000)</u>	<u>(35,000)</u>	<u>(35,000)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	30,948	(13,495)	(8,190)	5,305
FUND BALANCES, BEGINNING OF YEAR	<u>239,443</u>	<u>239,443</u>	<u>239,443</u>	
FUND BALANCES, END OF YEAR	<u>\$ 270,391</u>	<u>\$ 225,948</u>	<u>\$ 231,253</u>	<u>\$ 5,305</u>

CITY OF CARBONDALE, ILLINOIS  
TAX INCREMENT FUND #2  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budgeted	Final Budgeted	Actual	Variance Favorable (Unfavorable)
Revenues:				
General Property Tax	\$ 20,616	\$ 20,616	\$ 6,583	\$ (14,033)
Use of money and property	<u>62</u>	<u>62</u>	<u>-</u>	<u>(62)</u>
Total Revenues	<u>20,678</u>	<u>20,678</u>	<u>6,583</u>	<u>(14,095)</u>
Expenditures:				
Current - Community services:				
Development incentives - grants	-	-	-	-
Direct operating charges and services	<u>45,002</u>	<u>45,002</u>	<u>24,410</u>	<u>20,592</u>
Total Community services	<u>45,002</u>	<u>45,002</u>	<u>24,410</u>	<u>20,592</u>
Total Expenditures	<u>45,002</u>	<u>45,002</u>	<u>24,410</u>	<u>20,592</u>
Excess of Revenues Over Expenditures	<u>(24,324)</u>	<u>(24,324)</u>	<u>(17,827)</u>	<u>6,497</u>
Other Financing Sources (Uses):				
Transfers in	<u>10,000</u>	<u>10,000</u>	<u>10,000</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>10,000</u>	<u>10,000</u>	<u>10,000</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	(14,324)	(14,324)	(7,827)	6,497
FUND BALANCES, BEGINNING OF YEAR	<u>12,617</u>	<u>12,617</u>	<u>12,617</u>	
FUND BALANCES, END OF YEAR	<u>\$ (1,707)</u>	<u>\$ (1,707)</u>	<u>\$ 4,790</u>	<u>\$ 6,497</u>

CITY OF CARBONDALE, ILLINOIS  
TAX INCREMENT FUND #3  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	<u>Original Budgeted</u>	<u>Final Budgeted</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
Revenues:				
General Property Tax	\$ 2,037	\$ 2,037	\$ 2,622	\$ 585
Use of money and property	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Revenues	<u>2,037</u>	<u>2,037</u>	<u>2,622</u>	<u>585</u>
Expenditures:				
Current - Community services:				
Development incentives - grants	-	-	-	-
Direct operating charges and services	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Community services	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess of Revenues Over Expenditures	<u>2,037</u>	<u>2,037</u>	<u>2,622</u>	<u>585</u>
Other Financing Sources (Uses):				
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	2,037	2,037	2,622	585
FUND BALANCES, BEGINNING OF YEAR	<u>(7,165)</u>	<u>(7,165)</u>	<u>(7,165)</u>	
FUND BALANCES, END OF YEAR	<u>\$ (5,128)</u>	<u>\$ (5,128)</u>	<u>\$ (4,543)</u>	<u>\$ 585</u>

CITY OF CARBONDALE, ILLINOIS  
MOTOR FUEL TAX FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	<u>Original Budgeted</u>	<u>Final Budgeted</u>	<u>Actual</u>	Variance Favorable (Unfavorable)
Revenues:				
Intergovernmental revenue	\$ 730,256	\$ 730,256	\$ 857,103	\$ 126,847
Use of money and property	<u>65,124</u>	<u>65,124</u>	<u>39,372</u>	<u>(25,752)</u>
Total Revenues	<u>795,380</u>	<u>795,380</u>	<u>896,475</u>	<u>101,095</u>
Expenditures:				
Current - Public works:				
Direct operating charges and services	<u>548,751</u>	<u>548,751</u>	<u>445,225</u>	<u>103,526</u>
Total Expenditures	<u>548,751</u>	<u>548,751</u>	<u>445,225</u>	<u>103,526</u>
Excess of Revenues Over Expenditures	<u>246,629</u>	<u>246,629</u>	<u>451,250</u>	<u>204,621</u>
Other Financing Sources (Uses):				
Transfers out	<u>(450,000)</u>	<u>(450,000)</u>	<u>(450,000)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>(450,000)</u>	<u>(450,000)</u>	<u>(450,000)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	(203,371)	(203,371)	1,250	204,621
FUND BALANCES, BEGINNING OF YEAR	<u>1,342,308</u>	<u>1,342,308</u>	<u>1,342,308</u>	
FUND BALANCES, END OF YEAR	<u>\$ 1,138,937</u>	<u>\$ 1,138,937</u>	<u>\$ 1,343,558</u>	<u>\$ 204,621</u>

CITY OF CARBONDALE, ILLINOIS  
FOREIGN FIRE INSURANCE BOARD  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	<u>Original Budgeted</u>	<u>Final Budgeted</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
Revenues:				
Intergovernmental Revenue	\$ -	\$ 35,960	\$ 35,960	\$ -
Use of money and property	<u>-</u>	<u>-</u>	<u>4</u>	<u>4</u>
Total Revenues	<u>-</u>	<u>35,960</u>	<u>35,964</u>	<u>4</u>
Expenditures:				
Current - Fire:				
Other Expenditures	<u>-</u>	<u>62,782</u>	<u>52,624</u>	<u>10,158</u>
Total Community services	<u>-</u>	<u>62,782</u>	<u>52,624</u>	<u>10,158</u>
Total Expenditures	<u>-</u>	<u>62,782</u>	<u>52,624</u>	<u>10,158</u>
Excess of Revenues Over Expenditures	<u>-</u>	<u>(26,822)</u>	<u>(16,660)</u>	<u>10,162</u>
Other Financing Sources (Uses):				
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	-	(26,822)	(16,660)	10,162
FUND BALANCES, BEGINNING OF YEAR	<u>58,690</u>	<u>58,690</u>	<u>58,690</u>	
FUND BALANCES, END OF YEAR	<u>\$ 58,690</u>	<u>\$ 31,868</u>	<u>\$ 42,030</u>	<u>\$ 10,162</u>

CITY OF CARBONDALE, ILLINOIS  
 LOCAL IMPROVEMENT FUND  
 SCHEDULE OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues:				
Municipal motor fuel tax	\$ 392,500	\$ 392,500	\$ 411,138	\$ 18,638
Intergovernmental revenue	591,852	591,852	18,116	(573,736)
Use of money and property	<u>2,160</u>	<u>2,160</u>	<u>6,124</u>	<u>3,964</u>
Total Revenues	<u>986,512</u>	<u>986,512</u>	<u>435,378</u>	<u>(551,134)</u>
Expenditures:				
Capital outlays	<u>1,169,040</u>	<u>1,442,092</u>	<u>833,958</u>	<u>608,134</u>
Total Expenditures	<u>1,169,040</u>	<u>1,442,092</u>	<u>833,958</u>	<u>608,134</u>
Deficiency of Revenues Over Expenditures	<u>(182,528)</u>	<u>(455,580)</u>	<u>(398,580)</u>	<u>57,000</u>
Other Financing Sources (Uses):				
Transfers in	100,000	270,000	450,000	180,000
Transfers out	<u>(293,870)</u>	<u>(293,870)</u>	<u>(293,870)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>(193,870)</u>	<u>(23,870)</u>	<u>156,130</u>	<u>180,000</u>
NET CHANGE IN FUND BALANCE	(376,398)	(479,450)	(242,450)	237,000
FUND BALANCES, BEGINNING OF YEAR	<u>588,617</u>	<u>588,617</u>	<u>588,617</u>	
FUND BALANCES, END OF YEAR	<u>\$ 212,219</u>	<u>\$ 109,167</u>	<u>\$ 346,167</u>	<u>\$ 237,000</u>

CITY OF CARBONDALE, ILLINOIS  
DEBT SERVICE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budgeted	Final Budgeted	Actual	Variance Favorable (Unfavorable)
Revenues:				
Use of money and property	\$ 1,331	\$ 1,331	\$ 1,168	\$ (163)
Federal subsidies for Build America Bonds interest	-	163,453	151,603	(11,850)
Total Revenues	<u>1,331</u>	<u>164,784</u>	<u>152,771</u>	<u>(12,013)</u>
Expenditures:				
Debt service:				
Principal	1,610,000	1,610,000	1,610,000	-
Interest	652,907	816,360	903,715	(87,355)
Fiscal agent fees	5,300	5,300	3,835	1,465
Refunding bond issuance cost	-	26,566	26,566	-
Total Expenditures	<u>2,268,207</u>	<u>2,458,226</u>	<u>2,544,116</u>	<u>(85,890)</u>
Deficiency of Revenues Over Expenditures	<u>(2,266,876)</u>	<u>(2,293,442)</u>	<u>(2,391,345)</u>	<u>(97,903)</u>
Other Financing Sources:				
Refunding bonds issued	-	1,500,000	1,500,000	-
Premium on refunding bonds issued	-	19,168	18,921	(247)
GOB refunding	-	(1,492,355)	(1,405,000)	87,355
Transfers in	<u>2,250,159</u>	<u>2,250,159</u>	<u>2,250,159</u>	<u>-</u>
Total Other Financing Sources	<u>2,250,159</u>	<u>2,276,972</u>	<u>2,364,080</u>	<u>87,108</u>
NET CHANGE IN FUND BALANCE	(16,717)	(16,470)	(27,265)	(10,795)
FUND BALANCES, BEGINNING OF YEAR	<u>2,568,895</u>	<u>2,568,895</u>	<u>2,568,895</u>	
FUND BALANCES, END OF YEAR	<u>\$ 2,552,178</u>	<u>\$ 2,552,425</u>	<u>\$ 2,541,630</u>	<u>\$ (10,795)</u>



## ENTERPRISE FUNDS

Enterprise Funds are established to account for the financing of self-supporting municipal activities which render services on a user charge basis to the general public.

The significant characteristic of an Enterprise Fund is that the accounting system makes it possible to determine operating profit or loss. Because of this feature and the fact that reports for an Enterprise Fund are self-contained, creditors and the general public can evaluate the performance of the municipal enterprise on the same basis as investor-owned enterprises in the same industry.

**The Waterworks and Sewerage Fund** provides for the operation and maintenance of the municipal water and wastewater treatment and distribution systems. In addition, transfers from the Operating Account provide the financing of Capital Improvements and Debt Service requirements. Operating revenues are derived from water and sewer service charges. Capital Improvements are also financed from property owner contributions and General Obligation Bond proceeds. The Public Works Department is responsible for the administration of the Waterworks and Sewerage Fund.

**The Parking System Operations Fund** operates and maintains public use parking lots and metered street areas. Revenue is derived from parking meter receipts, permits, and fines. The Finance Department is responsible for the administration of this fund. Maintenance of the municipal parking lots and meters are provided by the Street Maintenance Division of the Public Works Department.

**The Solid Waste Management Fund**, which is administered by the Public Works Department, provides for the municipal refuse collections, landscape waste removal, and the recycling program. Revenue is derived from City refuse customer service fees, landscape waste fees and recycling assessment fees.

**The Rental Properties Fund** operates the University City Municipal Complex as a service center for government offices and other nonprofit organizations. Rental income, which provides funds for operating expenses and financing or mortgage principal and interest payments, is the major source of revenue. The Public Works Department is responsible for the operation of this fund.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF NET POSITION BY FUND  
NONMAJOR PROPRIETARY FUNDS  
APRIL 30, 2015

	<u>Parking System Operations</u>	<u>Solid Waste Management</u>	<u>Rental Properties</u>	<u>Total</u>
<b>ASSETS:</b>				
<b>Current Assets:</b>				
Cash	\$ 428,387	\$ 520,055	\$ 806,642	\$ 1,755,084
Accounts receivable:				
Consumers	1,119	2,026	36,264	39,409
Prepayments	<u>2,511</u>	<u>29,383</u>	<u>14,834</u>	<u>46,728</u>
Total Current Assets	<u>432,017</u>	<u>551,464</u>	<u>857,740</u>	<u>1,841,221</u>
<b>Noncurrent Assets:</b>				
Capital assets, net	<u>822,317</u>	<u>156,071</u>	<u>854,532</u>	<u>1,832,920</u>
Total Noncurrent Assets	<u>822,317</u>	<u>156,071</u>	<u>854,532</u>	<u>1,832,920</u>
Total Assets	<u>\$ 1,254,334</u>	<u>\$ 707,535</u>	<u>\$ 1,712,272</u>	<u>\$ 3,674,141</u>
<b>LIABILITIES:</b>				
<b>Current Liabilities:</b>				
Accounts payable	10,922	15,150	14,962	41,034
Other deposits	3,813	-	8,917	12,730
Compensated absences - current	597	12,138	32,094	44,829
Current portion of notes payable	<u>-</u>	<u>47,633</u>	<u>-</u>	<u>47,633</u>
Total Current Liabilities	<u>15,332</u>	<u>74,921</u>	<u>55,973</u>	<u>146,226</u>
<b>Noncurrent Liabilities:</b>				
Notes payable	<u>-</u>	<u>119,421</u>	<u>-</u>	<u>119,421</u>
Total Noncurrent Liabilities	<u>-</u>	<u>119,421</u>	<u>-</u>	<u>119,421</u>
Total Liabilities	<u>15,332</u>	<u>194,342</u>	<u>55,973</u>	<u>265,647</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Deferred revenue - Other	<u>55,596</u>	<u>-</u>	<u>-</u>	<u>55,596</u>
Total Deferred Inflows of Resources	<u>55,596</u>	<u>-</u>	<u>-</u>	<u>55,596</u>
<b>NET POSITION</b>				
Net investment in capital assets	822,317	(10,983)	854,532	1,665,866
Unrestricted	<u>361,089</u>	<u>524,176</u>	<u>801,767</u>	<u>1,687,032</u>
Total Net Position	<u>\$ 1,183,406</u>	<u>\$ 513,193</u>	<u>\$ 1,656,299</u>	<u>\$ 3,352,898</u>

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION BY FUND  
NONMAJOR PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Parking System Operations	Solid Waste Management	Rental Properties	Total
<b>Operating Revenues:</b>				
Charges for services	\$ 173,735	\$ 906,013	\$ -	\$ 1,079,748
Rentals	-	-	155,107	155,107
Fines	<u>85,770</u>	<u>-</u>	<u>-</u>	<u>85,770</u>
<b>Total Operating Revenues</b>	<u>259,505</u>	<u>906,013</u>	<u>155,107</u>	<u>1,320,625</u>
<b>Operating Expenses:</b>				
Personal services	31,326	381,748	282,836	695,910
Commodities	3,722	49,351	11,075	64,148
Contractual	67,871	156,269	(90,625)	133,515
Maintenance	62,692	214,381	46,147	323,220
Other charges	-	1,736	54,086	55,822
Depreciation	<u>68,274</u>	<u>59,903</u>	<u>55,486</u>	<u>183,663</u>
<b>Total Operating Expenses</b>	<u>233,885</u>	<u>863,388</u>	<u>359,005</u>	<u>1,456,278</u>
<b>Operating Income (Loss)</b>	<u>25,620</u>	<u>42,625</u>	<u>(203,898)</u>	<u>(135,653)</u>
<b>Nonoperating Revenues (Expenses):</b>				
Use of money and property	618	790	193	1,601
Other interest expense	-	(6,715)	-	(6,715)
Miscellaneous	<u>-</u>	<u>-</u>	<u>1,106</u>	<u>1,106</u>
<b>Total Nonoperating Revenues (Expenses)</b>	<u>618</u>	<u>(5,925)</u>	<u>1,299</u>	<u>(4,008)</u>
<b>Change in net position</b>	26,238	36,700	(202,599)	(139,661)
<b>TOTAL NET POSITION, BEGINNING OF YEAR</b>	<u>1,157,168</u>	<u>476,493</u>	<u>1,858,898</u>	<u>3,492,559</u>
<b>TOTAL NET POSITION, END OF YEAR</b>	<u>\$ 1,183,406</u>	<u>\$ 513,193</u>	<u>\$ 1,656,299</u>	<u>\$ 3,352,898</u>

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF CASH FLOWS  
NONMAJOR PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Nonmajor Business-type Activities - Enterprise Funds			
	Parking System Operations	Solid Waste Management	Rental Properties	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 259,451	\$ 905,146	\$ 177,837	1,342,434
Payments to suppliers	(124,536)	(416,473)	(14,415)	(555,424)
Payments to employees	(31,224)	(380,234)	(282,288)	(693,746)
Other receipts	-	-	1,106	1,106
Net cash provided by (used in) operating activities	<u>103,691</u>	<u>108,439</u>	<u>(117,760)</u>	<u>94,370</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Acquisition and construction of capital assets	(39,325)	-	(161,596)	(200,921)
Principal payments on note payable agreements	-	(56,645)	-	(56,645)
Interest paid	-	(6,715)	-	(6,715)
Proceeds from sale of assets	-	-	-	-
Net cash used in capital and related financing activities	<u>(39,325)</u>	<u>(63,360)</u>	<u>(161,596)</u>	<u>(264,281)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Investment income	618	790	193	1,601
Net cash provided by investing activities	<u>618</u>	<u>790</u>	<u>193</u>	<u>1,601</u>
	64,984	45,869	(279,163)	(168,310)
CASH, BEGINNING OF YEAR	<u>363,403</u>	<u>474,186</u>	<u>1,085,805</u>	<u>1,923,394</u>
CASH, END OF YEAR	<u>\$ 428,387</u>	<u>\$ 520,055</u>	<u>\$ 806,642</u>	<u>\$ 1,755,084</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Operating Income (Loss)	\$ 25,620	\$ 42,625	\$ (203,898)	\$ (135,653)
Adjustments to Reconcile Operating Income (Loss) to Net Cash from Operating Activities				
Depreciation and Amortization	68,274	59,903	55,486	183,663
Other receipts	-	-	1,106	1,106
Changes in Assets and Liabilities				
Account Receivable	(54)	(867)	22,730	21,809
Prepaid Expenses	44	16,094	1,753	17,891
Accounts Payable	5,892	(10,830)	(4,402)	(9,340)
Accrued Salaries	102	1,514	548	2,164
Deposits payable	3,813	-	8,917	12,730
NET CASH FROM OPERATING ACTIVITIES	<u>\$ 103,691</u>	<u>\$ 108,439</u>	<u>\$ (117,760)</u>	<u>\$ 94,370</u>
<b>CASH AND INVESTMENTS</b>				
Cash and Cash Equivalents	<u>\$ 428,387</u>	<u>\$ 520,055</u>	<u>\$ 806,642</u>	<u>\$ 1,755,084</u>
TOTAL CASH AND INVESTMENTS	<u>\$ 428,387</u>	<u>\$ 520,055</u>	<u>\$ 806,642</u>	<u>\$ 1,755,084</u>

CITY OF CARBONDALE, ILLINOIS  
WATERWORKS AND SEWERAGE FUND  
SCHEDULE OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Operating Revenues:				
Charges for Services:				
Water	\$ 5,016,196	\$ 5,016,196	\$ 4,884,527	\$ (131,669)
Sewerage	5,187,809	5,187,809	4,984,734	(203,075)
Other	405,369	405,369	496,022	90,653
	<u>10,609,374</u>	<u>10,609,374</u>	<u>10,365,283</u>	<u>(244,091)</u>
Less:				
Uncollectable accounts	45,000	45,000	12,309	32,691
Cost of materials sold	46,750	46,750	54,032	(7,282)
Total Operating Revenues	<u>10,517,624</u>	<u>10,517,624</u>	<u>10,298,942</u>	<u>(218,682)</u>
Operating Expenses:				
Personal services	3,199,908	3,199,908	3,126,642	73,266
Commodities	509,935	489,181	453,897	35,284
Contractual	1,699,148	1,731,162	1,741,820	(10,658)
Maintenance	667,160	621,475	597,794	23,681
Other charges	17,451	17,376	14,578	2,798
Depreciation	1,929,736	1,929,736	2,114,834	(185,098)
Total Operating Expenses	<u>8,023,338</u>	<u>7,988,838</u>	<u>8,049,565</u>	<u>(60,727)</u>
Operating Income	<u>2,494,286</u>	<u>2,528,786</u>	<u>2,249,377</u>	<u>(279,409)</u>
Nonoperating Revenues (Expenses):				
Intergovernmental revenue	564,265	565,798	1,142,454	576,656
Use of money and property	66,850	66,850	66,593	(257)
Other debt interest	260,967	260,967	(246,529)	(507,496)
Insurance proceeds	-	-	36,572	36,572
Gain (loss) on sale of capital assets	-	-	(2,564)	(2,564)
Total Nonoperating Revenue (Expenses)	<u>892,082</u>	<u>893,615</u>	<u>996,526</u>	<u>102,911</u>
CHANGE IN NET POSITION	3,386,368	3,422,401	3,245,903	(176,498)
NET POSITION AS ORIGINALLY STATED, BEGINNING OF YEAR	47,074,634	47,074,634	47,074,634	
Prior period adjustment	(80,760)	(80,760)	(80,760)	
NET POSITION AS RESTATED, BEGINNING OF YEAR	<u>46,993,874</u>	<u>46,993,874</u>	<u>46,993,874</u>	
NET POSITION, END OF YEAR	<u>\$ 50,380,242</u>	<u>\$ 50,416,275</u>	<u>\$ 50,239,777</u>	<u>\$ (176,498)</u>

CITY OF CARBONDALE, ILLINOIS  
PARKING SYSTEM OPERATIONS FUND  
SCHEDULE OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION- BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Operating Revenues:				
Charges for Services:				
Parking meters	\$ 99,575	\$ 99,575	\$ 99,735	\$ 160
Parking permits	67,800	67,800	74,000	6,200
Fines	115,250	115,250	85,770	(29,480)
Total Operating Revenues	282,625	282,625	259,505	(23,120)
Operating Expenses:				
Personal services	49,436	37,990	31,326	6,664
Commodities	4,759	7,205	3,722	3,483
Contractual	93,071	93,071	67,871	25,200
Maintenance	60,512	69,512	62,692	6,820
Other charges	100	100	-	100
Depreciation	67,642	67,642	68,274	(632)
Total Operating Expenses	275,520	275,520	233,885	41,635
Operating Income (Loss)	7,105	7,105	25,620	18,515
Nonoperating Revenues:				
Use of money and property	400	400	618	218
Total Nonoperating Revenues	400	400	618	218
CHANGE IN NET POSITION	7,505	7,505	26,238	18,733
NET POSITION, BEGINNING OF YEAR	1,157,168	1,157,168	1,157,168	
NET POSITION, END OF YEAR	\$ 1,164,673	\$ 1,164,673	\$ 1,183,406	\$ 18,733

CITY OF CARBONDALE, ILLINOIS  
SOLID WASTE MANAGEMENT FUND  
SCHEDULE OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
Operating Revenues:				
Charges for Services:				
Refuse collection fees	\$ 612,572	\$ 612,572	\$ 603,974	\$ (8,598)
Landscape waste collection fees	18,261	18,261	18,656	395
Recycling collection fees	<u>286,318</u>	<u>286,318</u>	<u>283,383</u>	<u>(2,935)</u>
 Total Operating Revenues	 <u>917,151</u>	 <u>917,151</u>	 <u>906,013</u>	 <u>(11,138)</u>
 Operating Expenses:				
Personal services	437,825	437,825	381,748	56,077
Commodities	71,944	71,944	49,351	22,593
Contractual	157,173	157,173	156,269	904
Maintenance	141,079	141,079	214,381	(73,302)
Other charges	5,108	5,108	1,736	3,372
Depreciation	<u>64,109</u>	<u>64,109</u>	<u>59,903</u>	<u>4,206</u>
 Total Operating Expenses	 <u>877,238</u>	 <u>877,238</u>	 <u>863,388</u>	 <u>13,850</u>
 Operating Income (Loss)	 <u>39,913</u>	 <u>39,913</u>	 <u>42,625</u>	 <u>2,712</u>
 Nonoperating Revenues (Expenses):				
Use of money and property	495	495	790	295
Other debt interest	<u>(8,349)</u>	<u>(8,349)</u>	<u>(6,715)</u>	<u>1,634</u>
 Total Nonoperating Revenues (Expenses)	 <u>(7,854)</u>	 <u>(7,854)</u>	 <u>(5,925)</u>	 <u>1,929</u>
 CHANGE IN NET POSITION	 32,059	 32,059	 36,700	 4,641
 NET POSITION, BEGINNING OF YEAR	 <u>476,493</u>	 <u>476,493</u>	 <u>476,493</u>	
 NET POSITION, END OF YEAR	 <u>\$ 508,552</u>	 <u>\$ 508,552</u>	 <u>\$ 513,193</u>	 <u>\$ 4,641</u>

CITY OF CARBONDALE, ILLINOIS  
 RENTAL PROPERTIES FUND  
 SCHEDULE OF REVENUES, EXPENSES AND  
 CHANGES IN NET POSITION- BUDGET AND ACTUAL  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
Operating Revenues:				
Rentals	\$ 150,914	\$ 150,914	\$ 155,107	\$ 4,193
Total Operating Revenues	<u>150,914</u>	<u>150,914</u>	<u>155,107</u>	<u>4,193</u>
Operating Expenses:				
Personal services	289,127	289,127	282,836	6,291
Commodities	13,823	13,823	11,075	2,748
Contractual	(45,303)	(45,303)	(90,625)	45,322
Maintenance	66,944	66,944	46,147	20,797
Other charges	27,000	27,000	54,086	(27,086)
Depreciation	<u>53,032</u>	<u>53,032</u>	<u>55,486</u>	<u>(2,454)</u>
Total Operating Expenses	<u>404,623</u>	<u>404,623</u>	<u>359,005</u>	<u>45,618</u>
Operating Income (Loss)	<u>(253,709)</u>	<u>(253,709)</u>	<u>(203,898)</u>	<u>49,811</u>
Nonoperating Revenues:				
Use of money and property	195	195	193	(2)
Miscellaneous	<u>-</u>	<u>-</u>	<u>1,106</u>	<u>1,106</u>
Total Nonoperating Revenues	<u>195</u>	<u>195</u>	<u>1,299</u>	<u>1,104</u>
CHANGE IN NET POSITION	(253,514)	(253,514)	(202,599)	50,915
NET POSITION, BEGINNING OF YEAR	<u>1,858,898</u>	<u>1,858,898</u>	<u>1,858,898</u>	
NET POSITION, END OF YEAR	<u>\$ 1,605,384</u>	<u>\$ 1,605,384</u>	<u>\$ 1,656,299</u>	<u>\$ 50,915</u>



## INTERNAL SERVICE FUND

The Internal Service Fund is established to account for the financing of goods or services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost reimbursement basis.

The Group Health Insurance Fund is used to account for the City's Group Health Insurance premiums which are financed by City, employee, and retiree contributions, this fund is administered by the General Government Department - Human Resources Division.

CITY OF CARBONDALE, ILLINOIS  
INTERNAL SERVICE FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN NET POSITION  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Original Budget	Final Budget	The Group Health Insurance Fund	Variance Favorable (Unfavorable)
Operating Revenues:				
Employee Contributions	\$ 346,299	\$ 346,299	\$ 344,100	\$ (2,199)
Retiree Contributions	172,246	172,246	169,121	(3,125)
City contributions	<u>2,375,165</u>	<u>2,375,165</u>	<u>2,346,976</u>	<u>(28,189)</u>
 Total Operating Revenues	 <u>2,893,710</u>	 <u>2,893,710</u>	 <u>2,860,197</u>	 <u>(33,513)</u>
Operating Expenses:				
Contractual	2,349,257	2,349,257	2,334,900	14,357
Health insurance claims	<u>585,000</u>	<u>585,000</u>	<u>469,360</u>	<u>115,640</u>
 Total Operating Expenses	 <u>2,934,257</u>	 <u>2,934,257</u>	 <u>2,804,260</u>	 <u>129,997</u>
 Operating Income (Loss)	 <u>(40,547)</u>	 <u>(40,547)</u>	 <u>55,937</u>	 <u>96,484</u>
Nonoperating Revenues:				
Use of money and property	<u>775</u>	<u>775</u>	<u>743</u>	<u>(32)</u>
 Total Nonoperating Revenues	 <u>775</u>	 <u>775</u>	 <u>743</u>	 <u>(32)</u>
 Change in net position	 (39,772)	 (39,772)	 56,680	 96,452
 NET POSITION - BEGINNING OF YEAR	 <u>1,253,260</u>	 <u>1,253,260</u>	 <u>1,253,260</u>	
 NET POSITION - END OF YEAR	 <u>\$ 1,213,488</u>	 <u>\$ 1,213,488</u>	 <u>\$ 1,309,940</u>	 <u>\$ 96,452</u>



## FIDUCIARY FUNDS

Fiduciary Funds are established to account for assets held by the City in a trustee capacity. Fiduciary Funds include pension trust funds, private purpose trust funds and agency funds.

**Firemen's Pension Fund** is used to account for the accumulation of resources for pension benefit payments to qualified firemen.

**Police Pension Fund** is used to account for the accumulation of resources for pension benefit payments to qualified policemen.

**Development and Rehabilitation Loan Fund** is used to account for resources restricted for economic development and housing rehabilitation programs. The City acts in a trustee capacity over these funds.

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF FIDUCIARY NET POSITION  
PENSION TRUST FUNDS  
APRIL 30, 2015

	<u>Firemen's Pension Fund</u>	<u>Police Pension Fund</u>	<u>Totals</u>
Assets:			
Cash	\$ 117,017	\$ 1,590,854	\$ 1,707,871
Receivables:			
Interest and dividends	39,911	69,857	109,768
Due from other funds	8,134	19,965	28,099
Unsettled buys and sells	249,397	-	249,397
Other receivables	<u>-</u>	<u>1,040</u>	<u>1,040</u>
Total receivables	<u>297,442</u>	<u>90,862</u>	<u>388,304</u>
Investments, at fair value			
Certificates of Deposit	50,687	-	50,687
State and local obligations	3,249,747	4,516,371	7,766,118
U.S. Government obligations	1,946,215	4,371,992	6,318,207
Domestic stocks	-	4,071,870	4,071,870
Mutual funds	<u>7,816,153</u>	<u>7,518,237</u>	<u>15,334,390</u>
Total investments	<u>13,062,802</u>	<u>20,478,470</u>	<u>33,541,272</u>
Total Assets	<u>\$ 13,477,261</u>	<u>\$ 22,160,186</u>	<u>\$ 35,637,447</u>
Deferred Outflows of Resources:			
Deferred outflows	<u>-</u>	<u>-</u>	<u>-</u>
Total Deferred Outflows of Resources	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Liabilities:			
Accounts payable	\$ 6,768	\$ 282	\$ 7,050
Unsettled buys and sells	<u>-</u>	<u>29,985</u>	<u>29,985</u>
Total Liabilities	<u>\$ 6,768</u>	<u>\$ 30,267</u>	<u>\$ 37,035</u>
Deferred Inflows of Resources:			
Deferred inflows	<u>-</u>	<u>-</u>	<u>-</u>
Total Deferred Inflows of Resources	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Net Position:			
Held in trust for pension benefits	<u>\$ 13,470,493</u>	<u>\$ 22,129,919</u>	<u>\$ 35,600,412</u>

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
PENSION TRUST FUNDS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Firemen's Pension Fund	Police Pension Fund	Totals
	<u>Fund</u>	<u>Fund</u>	<u>Totals</u>
Additions:			
Contributions			
Employer	\$ 760,746	\$ 2,029,328	\$ 2,790,074
Plan Member	<u>186,538</u>	<u>397,658</u>	<u>584,196</u>
Total contributions	<u>947,284</u>	<u>2,426,986</u>	<u>3,374,270</u>
Investment income			
Net appreciation (depreciation) in fair value of investments	348,939	962,209	1,311,148
Gain (loss) on sale of investments	48,349	(99,477)	(51,128)
Interest	185,626	254,248	439,874
Dividends	189,270	261,932	451,202
Investment expense	(46,468)	(154,057)	(200,525)
Other	<u>(842)</u>	<u>365</u>	<u>(477)</u>
Net investment income	<u>724,874</u>	<u>1,225,220</u>	<u>1,950,094</u>
Total Additions	<u>\$ 1,672,158</u>	<u>\$ 3,652,206</u>	<u>\$ 5,324,364</u>
Deductions:			
Benefits and refunds of contributions	\$ 1,456,431	\$ 2,311,707	\$ 3,768,138
Administrative expense	<u>25,436</u>	<u>36,474</u>	<u>61,910</u>
Total Deductions	<u>\$ 1,481,867</u>	<u>\$ 2,348,181</u>	<u>\$ 3,830,048</u>
Change in plan net assets	190,291	1,304,025	1,494,316
Net position held in trust for pension benefits:			
Beginning of year	<u>13,280,202</u>	<u>20,825,894</u>	<u>34,106,096</u>
End of year	<u>\$ 13,470,493</u>	<u>\$ 22,129,919</u>	<u>\$ 35,600,412</u>

CITY OF CARBONDALE, ILLINOIS  
 STATEMENT OF FIDUCIARY NET POSITION  
 PRIVATE PURPOSE TRUST  
 APRIL 30, 2015

	Development and Rehabilitation Loan Fund
Assets:	
Cash	\$ 583,066
Receivables:	
Other	805,020
Total Assets	\$ 1,388,086
Other receivables	
Deferred Inflows of Resources:	
Deferred revenue - other	\$ 806,034
Total Deferred Inflows of Resources	806,034
Net position held in trust for	
Development and rehabilitation loans	\$ 582,052

CITY OF CARBONDALE, ILLINOIS  
STATEMENT OF CHANGES  
IN FIDUCIARY NET POSITION  
PRIVATE PURPOSE TRUST  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	Development and Rehabilitation Loan Fund
Additions:	
CDAP loan repayments	\$ 230,566
Interest income	<u>20,435</u>
Total Revenues	<u>251,001</u>
Other receivables	
Deductions:	
Current - Community services:	
Direct operating charges and services	<u>255,000</u>
Total Expenditures	<u>255,000</u>
NET CHANGE IN NET POSITION	(3,999)
NET POSITION HELD IN TRUST FOR DEVELOPMENT AND REHABILITATION LOANS	
NET POSITION, BEGINNING OF YEAR	<u>586,051</u>
NET POSITION, END OF YEAR	<u>\$ 582,052</u>

## DISCRETELY PRESENTED COMPONENT UNIT

Component units are legally separate entities that meet any of three tests: 1) the primary government appoints the voting majority of the board of the component unit and is able to impose its will or is in a relationship of financial burden or benefit; 2) the component unit is fiscally dependent upon the primary government; or 3) the financial statements would be misleading if data from the component unit were not included. The following meet all qualifications.

**The Public Library Fund** provides a general program of public library services to the residents of Carbondale. The primary source of revenue is local property taxes.

CITY OF CARBONDALE, ILLINOIS  
PUBLIC LIBRARY FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES - BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Favorable (Unfavorable)</u>
Revenues:				
General property taxes	\$ 972,892	\$ 972,892	\$ 964,029	\$ (8,863)
Intergovernmental revenue	72,357	72,357	80,357	8,000
Fines	18,744	18,744	19,711	967
Use of money and property	1,363	1,363	2,945	1,582
Contributions	<u>32,644</u>	<u>32,644</u>	<u>91,212</u>	<u>58,568</u>
Total Revenues	<u>1,098,000</u>	<u>1,098,000</u>	<u>1,158,254</u>	<u>60,254</u>
Expenditures:				
Current - Library:				
Personal services	705,518	705,518	669,784	35,734
Direct operating charges and services	346,482	346,482	367,468	(20,986)
Capital outlay	-	-	32,786	(32,786)
Division Contingency	<u>26,000</u>	<u>26,000</u>	<u>-</u>	<u>26,000</u>
Total Expenditures	<u>1,078,000</u>	<u>1,078,000</u>	<u>1,070,038</u>	<u>7,962</u>
DEFICIENCY OF REVENUES OVER EXPENDITURES	20,000	20,000	88,216	68,216
FUND BALANCES, BEGINNING OF YEAR	<u>542,802</u>	<u>542,802</u>	<u>542,802</u>	
FUND BALANCES, END OF YEAR	<u>\$ 562,802</u>	<u>\$ 562,802</u>	<u>\$ 631,018</u>	<u>\$ 68,216</u>

CITY OF CARBONDALE, ILLINOIS  
 RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
 AND CHANGES IN FUND BALANCES OF DISCRETELY PRESENTED COMPONENT UNITS  
 TO THE STATEMENT OF ACTIVITIES  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2015

Net change in fund balances - total discretely presented component units	\$	88,216
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The change in net assets reported for discretely presented component units in the statement of activities is different because:

Governmental fund report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (\$48,752) exceeded capital outlays (\$32,786) in the current period.		(15,966)
--	--	----------

The net effect of the change in deferred revenues. Revenues in the statement of activities that do not provide current financial resources are not reported in the funds.		<u>6,547</u>
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Change in net position of discretely presented component units	\$	<u>78,797</u>
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CAPITAL ASSETS USED IN THE  
OPERATION OF GOVERNMENTAL FUNDS

## CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS

Fixed assets used in the operations are not accounted for in governmental funds in the fund financial statements but are included in the governmental activities column in the government-wide financial statements. These include all fixed assets including infrastructure assets not accounted for in Proprietary Funds or Trust Funds.

CITY OF CARBONDALE, ILLINOIS  
 CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS  
 SCHEDULE BY SOURCE  
 APRIL 30, 2015

	2015
Governmental Funds Capital Assets:	
Land and improvements	\$ 7,682,998
Buildings	21,091,205
Streets, storm sewers, and sidewalks	55,711,279
Equipment	7,394,375
Construction in progress	286,499
Total Governmental Funds Capital Assets	\$ 92,166,356
Investments in Governmental Funds Capital Assets by source:	
General fund	\$ 18,986,785
Special revenue fund	12,458,988
Community development grant	292,216
Capital projects fund	60,428,367
Total Governmental Funds Capital Assets	\$ 92,166,356

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

CITY OF CARBONDALE, ILLINOIS  
 CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS  
 SCHEDULE BY FUNCTION AND ACTIVITY  
 APRIL 30, 2015

<u>Function and Activity</u>	<u>Land and Improvements</u>	<u>Buildings</u>	<u>Streets, storm sewers, and sidewalks</u>	<u>Equipment</u>	<u>Construction in Progress</u>	<u>Total</u>
General Government:	\$ 506,546	\$ 35,463	\$ -	\$ 291,746	\$ -	\$ 833,755
Public Safety:						
Police	640,539	8,035,015	-	1,695,738	-	10,371,292
Fire	110,077	5,239,054	-	2,632,462	-	7,981,593
Total Public Safety	<u>750,616</u>	<u>13,274,069</u>	<u>-</u>	<u>4,328,200</u>	<u>-</u>	<u>18,352,885</u>
Public Works:	6,424,573	7,781,673	55,711,279	2,651,223	286,499	72,855,247
Development Services:	<u>1,263</u>	<u>-</u>	<u>-</u>	<u>123,206</u>	<u>-</u>	<u>124,469</u>
Total Governmental Funds Capital Assets	<u>\$ 7,682,998</u>	<u>\$21,091,205</u>	<u>\$ 55,711,279</u>	<u>\$ 7,394,375</u>	<u>\$ 286,499</u>	<u>\$92,166,356</u>

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

CITY OF CARBONDALE, ILLINOIS  
 CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS  
 SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2015

<u>Function and Activity</u>	<u>Governmental Funds Capital Assets May 1, 2014</u>	<u>Additions</u>	<u>Deductions</u>	<u>Governmental Funds Capital Assets April 30, 2015</u>
General Government:	\$ 830,565	\$ 3,190	\$ -	\$ 833,755
Public Safety:				
Police	10,318,824	52,468	-	10,371,292
Fire	<u>7,906,171</u>	<u>75,422</u>	<u>-</u>	<u>7,981,593</u>
Total Public Safety	<u>18,224,995</u>	<u>127,890</u>	<u>-</u>	<u>18,352,885</u>
Public Works:	71,940,300	1,825,390	(910,443)	72,855,247
Development Services:	<u>137,528</u>	<u>-</u>	<u>(13,059)</u>	<u>124,469</u>
Total Governmental Funds Capital Assets	<u>\$ 91,133,388</u>	<u>\$ 1,956,470</u>	<u>\$ (923,502)</u>	<u>\$ 92,166,356</u>

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.



STATISTICAL  
SECTION

## STATISTICAL SECTION

The statistical section of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information presented in the financial statements, note disclosures and required supplementary information say about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	109-119
Revenue Capacity These schedules contain information to help the readers assess the City's most significant local revenue source, the sales tax.	120-127
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	128-132
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	133-135
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	136-138
Miscellaneous Information	139-140

*Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.*

CITY OF CARBONDALE, ILLINOIS  
NET POSITION BY COMPONENTS  
LAST TEN FISCAL YEARS  
(Accrual Basis of Accounting)

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>Governmental activities:</b>										
Net investment in capital assets	\$ 31,667,182	\$ 27,294,949	\$ 33,630,659	\$ 33,652,680	\$ 34,433,835	\$ 34,842,480	\$ 33,902,088	\$ 33,376,980	\$ 34,348,345	\$ 33,952,569
Restricted	669,162	3,989,856	1,092,673	1,077,803	1,859,025	2,006,961	7,178,839	7,084,622	5,373,507	4,809,698
Unrestricted	8,278,571	7,512,422	2,381,497	3,045,848	2,209,211	3,496,059	(1,121,357)	(585,569)	1,193,589	2,511,655
<b>Total governmental activities net position</b>	<b>\$ 40,614,915</b>	<b>\$ 38,797,227</b>	<b>\$ 37,104,829</b>	<b>\$ 37,776,331</b>	<b>\$ 38,502,071</b>	<b>\$ 40,345,500</b>	<b>\$ 39,959,570</b>	<b>\$ 39,876,033</b>	<b>\$ 40,915,441</b>	<b>\$ 41,273,922</b>
<b>Business-type activities:</b>										
Net investment in capital assets	\$ 37,814,834	\$ 40,071,617	\$ 39,365,723	\$ 39,638,148	\$ 40,473,963	\$ 40,512,223	\$ 40,129,753	\$ 41,274,644	\$ 43,191,438	\$ 42,560,849
Restricted	1,528,206	-	-	-	-	-	-	-	-	-
Unrestricted	3,269,458	3,293,027	4,568,387	4,687,642	4,776,104	6,193,377	6,817,256	7,401,059	7,637,290	11,303,814
<b>Total business-type activities net position</b>	<b>\$ 42,612,498</b>	<b>\$ 43,364,644</b>	<b>\$ 43,934,110</b>	<b>\$ 44,325,790</b>	<b>\$ 45,250,067</b>	<b>\$ 46,705,600</b>	<b>\$ 46,947,009</b>	<b>\$ 48,675,703</b>	<b>\$ 50,828,728</b>	<b>\$ 53,864,663</b>
<b>Primary Government:</b>										
Net investment in capital assets	\$ 69,482,016	\$ 67,366,566	\$ 72,996,382	\$ 73,290,828	\$ 74,907,798	\$ 75,354,703	\$ 74,031,841	\$ 74,651,624	\$ 77,539,783	\$ 76,513,418
Restricted	2,197,368	3,989,856	1,092,673	1,077,803	1,859,025	2,006,961	7,178,839	7,084,622	5,373,507	4,809,698
Unrestricted	11,548,029	10,805,449	6,949,884	7,733,490	6,985,315	9,689,436	5,695,899	6,815,490	8,830,879	13,815,469
<b>Total primary government net position</b>	<b>\$ 83,227,413</b>	<b>\$ 82,161,871</b>	<b>\$ 81,038,939</b>	<b>\$ 82,102,121</b>	<b>\$ 83,752,138</b>	<b>\$ 87,051,100</b>	<b>\$ 86,906,579</b>	<b>\$ 88,551,736</b>	<b>\$ 91,744,169</b>	<b>\$ 95,138,585</b>

CITY OF CARBONDALE, ILLINOIS  
CHANGES IN NET POSITION  
LAST TEN FISCAL YEARS  
(Accrual Basis of Accounting)

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>Expenses:</b>										
<b>Governmental activities:</b>										
General government	\$ 5,439,725	\$ 5,347,351	\$ 5,503,258	\$ 3,810,310	\$ 5,958,393	\$ 4,704,215	\$ 3,932,712	\$ 4,361,521	\$ 2,826,449	\$ 3,633,665
Public safety	9,055,935	9,237,709	9,928,176	10,295,152	10,479,910	11,453,827	13,142,972	12,408,746	12,939,391	13,484,095
Community development	5,079,903	4,017,938	3,902,012	4,345,936	3,850,000	4,044,893	4,380,061	4,127,681	4,540,631	4,263,573
Public works	3,581,030	6,186,467	6,982,385	3,373,848	3,408,438	3,985,156	4,182,199	4,059,626	4,451,110	4,594,909
Interest on long-term debt	432,322	411,321	842,933	710,605	664,560	616,329	1,153,269	1,010,385	975,592	943,811
<b>Total governmental activities expenses</b>	<b>23,588,915</b>	<b>25,200,786</b>	<b>27,158,764</b>	<b>22,535,851</b>	<b>24,361,301</b>	<b>24,804,420</b>	<b>26,791,213</b>	<b>25,967,959</b>	<b>25,733,173</b>	<b>26,920,053</b>
<b>Business-type activities:</b>										
Waterworks and sewerage	5,904,360	6,493,075	6,733,848	6,999,346	7,255,731	7,329,223	7,981,069	7,737,813	7,865,007	8,290,167
Solid Waste	520,826	541,660	611,858	628,323	766,385	772,083	749,510	694,816	746,223	868,871
Other programs	865,893	885,437	946,548	943,266	1,266,871	1,315,189	1,219,827	738,183	615,895	592,160
<b>Total business-type activities expenses</b>	<b>7,291,079</b>	<b>7,920,172</b>	<b>8,292,254</b>	<b>8,570,935</b>	<b>9,288,987</b>	<b>9,416,495</b>	<b>9,950,406</b>	<b>9,170,812</b>	<b>9,227,125</b>	<b>9,751,198</b>
<b>Total primary government expenses</b>	<b>30,879,994</b>	<b>33,120,958</b>	<b>35,451,018</b>	<b>31,106,786</b>	<b>33,650,288</b>	<b>34,220,915</b>	<b>36,741,619</b>	<b>35,138,771</b>	<b>34,960,298</b>	<b>36,671,251</b>
<b>Program Revenue:</b>										
<b>Governmental activities:</b>										
<b>Charges for services:</b>										
General government	619,607	619,672	704,559	716,635	683,781	685,536	902,202	627,853	859,223	793,653
Public safety	360,875	356,250	354,795	346,192	368,520	481,631	372,001	412,796	403,594	425,782
Community development	61,183	105,513	88,719	385,165	357,935	269,027	311,620	353,197	342,923	294,691
Public works	77,668	85,163	75,564	84,160	55,822	78,193	80,309	100,590	64,258	129,378
Other governmental	113,376	103,275	115,152	-	-	-	-	-	-	-
<b>Operating grants and contributions:</b>										
General government	188,567	630,532	210,109	526,341	2,031,762	272,049	360,727	268,529	243,223	236,175
Public safety	589,735	487,766	397,798	381,910	318,525	533,481	475,938	463,373	450,595	266,094
Community development	899,383	598,732	674,795	727,087	450,000	236,175	412,949	353,090	744,002	253,018
Public works	2,164,229	679,171	538,366	319,701	1,067,880	1,846,474	122,904	124,241	128,468	159,273
Other governmental	-	-	-	-	-	-	-	-	-	-
<b>Total governmental activities program revenue</b>	<b>5,074,623</b>	<b>3,666,074</b>	<b>3,159,857</b>	<b>3,487,191</b>	<b>5,334,225</b>	<b>4,402,566</b>	<b>3,038,650</b>	<b>2,705,669</b>	<b>3,236,286</b>	<b>2,558,064</b>
<b>Business-type activities:</b>										
<b>Charges for services:</b>										
Waterworks and sewerage	7,477,996	7,173,403	7,213,182	7,241,198	7,578,011	8,340,850	8,616,906	9,247,264	9,760,104	10,335,514
Solid Waste	471,665	515,357	509,968	580,781	659,714	712,339	767,819	855,866	878,755	906,013
Other programs	867,210	903,941	898,592	963,079	1,003,723	969,189	697,094	729,509	671,540	414,805
<b>Operating grants and contributions:</b>										
Waterworks and sewerage	-	-	-	-	-	-	14,626	-	-	-
Solid Waste	-	-	-	-	-	-	257	-	-	-
Other programs	-	-	-	-	-	-	-	-	-	-
<b>Total business-type activities program revenue</b>	<b>8,816,871</b>	<b>8,592,701</b>	<b>8,621,742</b>	<b>8,785,058</b>	<b>9,241,448</b>	<b>10,022,378</b>	<b>10,096,702</b>	<b>10,832,639</b>	<b>11,310,399</b>	<b>11,656,332</b>
<b>Total primary government program revenue</b>	<b>13,891,494</b>	<b>12,258,775</b>	<b>11,781,599</b>	<b>12,272,249</b>	<b>14,575,673</b>	<b>14,424,944</b>	<b>13,135,352</b>	<b>13,538,308</b>	<b>14,546,685</b>	<b>14,214,396</b>
<b>Net (Expense) Revenue:</b>										
Governmental activities	(18,514,292)	(21,534,712)	(23,998,907)	(19,048,660)	(19,027,076)	(20,401,854)	(23,752,563)	(23,262,290)	(22,496,887)	(24,361,989)
Business-type activities	1,525,792	672,529	329,488	214,123	(47,539)	605,883	146,296	1,661,827	2,083,274	1,905,134
<b>Total primary government net (expense) revenue</b>	<b>(16,988,500)</b>	<b>(20,862,183)</b>	<b>(23,669,419)</b>	<b>(18,834,537)</b>	<b>(19,074,615)</b>	<b>(19,795,971)</b>	<b>(23,606,267)</b>	<b>(21,600,463)</b>	<b>(20,413,613)</b>	<b>(22,456,855)</b>

(Continued)

CITY OF CARBONDALE, ILLINOIS  
CHANGES IN NET POSITION  
LAST TEN FISCAL YEARS  
(Accrual Basis of Accounting)

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>General Revenues and Other Changes in Net Position</b>										
<b>Governmental activities:</b>										
General property taxes	9,368	68,120	131,048	106,960	132,634	962,097	985,511	1,031,230	1,114,458	1,302,804
Sales taxes	4,231,852	4,459,228	4,870,370	6,218,725	6,484,302	8,083,961	8,697,612	8,435,043	8,294,918	9,170,241
Service taxes	795,167	929,412	999,352	999,385	986,819	1,005,288	1,005,703	1,026,421	1,153,632	1,356,742
Utility taxes	2,419,158	2,337,000	2,344,075	2,356,905	2,156,827	2,260,595	2,227,944	2,188,959	2,140,537	2,127,410
Business franchise taxes and licenses	286,488	280,616	354,728	352,140	379,208	349,486	464,377	474,191	499,491	501,704
Motor fuel tax	1,299,675	1,326,635	1,209,146	1,077,161	1,088,829	1,194,786	1,162,186	1,117,480	1,141,525	1,268,242
Replacement tax	223,311	246,552	280,137	262,993	233,109	253,545	240,063	228,795	258,457	252,855
Mobile home privilege tax	14	10	-	-	-	-	-	-	-	-
Investment earnings	1,303,970	711,251	1,171,056	281,783	117,243	151,521	133,702	104,847	242,983	202,644
Intergovernmental revenue	7,887,693	8,398,560	8,360,927	8,064,110	7,862,649	7,928,580	8,178,498	8,356,142	8,441,847	8,617,126
Insurance Proceeds	-	-	-	-	72,143	-	-	-	-	-
Federal Subsidies for Build America Bonds interest	-	-	-	-	-	-	234,875	169,745	166,903	151,603
Miscellaneous	2,092,013	2,147,838	2,585,670	-	239,053	55,424	36,162	45,900	43,771	64,847
Transfers	-	-	-	-	-	-	-	-	-	-
<b>Total governmental activities</b>	<u>20,548,709</u>	<u>20,905,242</u>	<u>22,306,509</u>	<u>19,720,162</u>	<u>19,752,816</u>	<u>22,245,283</u>	<u>23,366,633</u>	<u>23,178,753</u>	<u>23,498,522</u>	<u>25,016,218</u>
<b>Business-type activities:</b>										
Investment earnings	181,556	292,463	234,388	110,662	55,853	64,792	63,223	64,847	68,515	68,001
Intergovernmental revenue	47,774	83,243	1,820	63,529	184,163	770,202	27,439	464	255	1,142,454
Insurance Proceeds	-	-	-	-	726,845	-	-	-	-	-
Miscellaneous	56,998	7,553	3,770	1,366	4,955	14,656	4,451	1,556	981	1,106
<b>Total business-type activities</b>	<u>286,328</u>	<u>383,259</u>	<u>239,978</u>	<u>177,557</u>	<u>971,816</u>	<u>849,650</u>	<u>95,113</u>	<u>66,867</u>	<u>69,751</u>	<u>1,211,561</u>
<b>Total primary government</b>	<u>20,835,037</u>	<u>21,288,501</u>	<u>22,546,487</u>	<u>19,897,719</u>	<u>20,724,632</u>	<u>23,094,933</u>	<u>23,461,746</u>	<u>23,245,620</u>	<u>23,568,273</u>	<u>26,227,779</u>
<b>Changes in Net Position:</b>										
Governmental activities:	2,034,417	(629,470)	(1,692,398)	671,502	725,740	1,843,429	(385,930)	(83,537)	1,001,635	654,229
Business-type activities:	1,812,120	1,055,788	569,466	391,680	924,277	1,455,533	241,409	1,728,694	2,153,025	3,116,695
<b>Total primary government</b>	<u>3,846,537</u>	<u>426,318</u>	<u>(1,122,932)</u>	<u>1,063,182</u>	<u>1,650,017</u>	<u>3,298,962</u>	<u>(144,521)</u>	<u>1,645,157</u>	<u>3,154,660</u>	<u>3,770,924</u>
<b>Prior Period Adjustments:</b>										
Governmental activities:	-	(1,188,218)	-	-	-	-	-	-	37,773	(295,748)
Business-type activities:	-	(303,642)	-	-	-	-	-	-	-	(80,760)
<b>Total primary government</b>	<u>-</u>	<u>(1,491,860)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>37,773</u>	<u>(376,508)</u>
<b>Changes in Net Position after Prior Period Adjustments:</b>										
Governmental activities:	2,034,417	(1,817,688)	(1,692,398)	671,502	725,740	1,843,429	(385,930)	(83,537)	1,039,408	358,481
Business-type activities:	1,812,120	752,146	569,466	391,680	924,277	1,455,533	241,409	1,728,694	2,153,025	3,035,935
<b>Total primary government</b>	<u>\$ 3,846,537</u>	<u>\$ (1,065,542)</u>	<u>\$ (1,122,932)</u>	<u>\$ 1,063,182</u>	<u>\$ 1,650,017</u>	<u>\$ 3,298,962</u>	<u>\$ (144,521)</u>	<u>\$ 1,645,157</u>	<u>\$ 3,192,433</u>	<u>\$ 3,394,416</u>

CITY OF CARBONDALE, ILLINOIS  
 FUND BALANCES, GOVERNMENTAL FUNDS  
 LAST TEN FISCAL YEARS

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>General Fund:</b>										
Nonspendable	\$ 502,093	\$ 544,660	\$ 662,639	\$ 876,244	\$ 823,262	\$ 955,386	\$ 1,050,978	\$ 793,576	\$ 816,820	\$ 775,163
Restricted	669,162	1,020,570	825,203	810,332	1,859,025	2,006,961	333,138	321,465	484,860	646,523
Committed	-	-	-	-	-	-	1,731,519	1,750,774	1,778,730	1,848,559
Assigned	-	-	-	-	-	-	385	650	3,950	3,950
Unassigned	5,680,419	5,477,613	5,638,458	5,623,705	4,781,918	4,636,353	5,330,638	5,106,016	4,644,436	4,784,673
<b>Total General Fund</b>	<b>\$ 6,851,674</b>	<b>\$ 7,042,843</b>	<b>\$ 7,126,300</b>	<b>\$ 7,310,281</b>	<b>\$ 7,464,205</b>	<b>\$ 7,598,700</b>	<b>\$ 8,446,658</b>	<b>\$ 7,972,481</b>	<b>\$ 7,728,796</b>	<b>\$ 8,058,868</b>
<b>All Other Governmental Funds:</b>										
Special revenue funds										
Restricted	\$ 720,326	\$ 3,612,907	\$ 1,523,337	\$ 1,509,162	\$ 1,148,278	\$ 1,173,975	\$ 1,366,764	\$ 1,449,241	\$ 1,653,058	\$ 1,621,631
Unassigned	-	-	-	-	-	-	-	(9,202)	(7,165)	(4,543)
Capital project funds										
Restricted	-	-	-	-	-	-	2,562,742	2,569,811	-	-
Assigned	935,490	1,420,409	1,222,579	1,349,640	772,333	352,360	433,875	556,670	588,617	346,167
Debt service fund										
Nonspendable	-	-	-	-	-	-	-	-	-	86
Restricted	928,085	1,780,466	1,609,277	1,588,267	1,805,370	2,676,498	2,916,465	2,753,306	2,568,895	2,541,544
<b>Total all other governmental funds</b>	<b>\$ 2,583,901</b>	<b>\$ 6,813,782</b>	<b>\$ 4,355,193</b>	<b>\$ 4,447,069</b>	<b>\$ 3,725,981</b>	<b>\$ 4,202,833</b>	<b>\$ 7,279,846</b>	<b>\$ 7,319,826</b>	<b>\$ 4,803,405</b>	<b>\$ 4,504,885</b>

GASB Statement No. 54 was implemented at April 30, 2012.

CITY OF CARBONDALE, ILLINOIS  
CHANGES IN FUND BALANCE, GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>Revenues:</b>										
General property taxes	\$ 9,368	\$ 68,120	\$ 131,048	\$ 106,960	\$ 132,634	\$ 151,368	\$ 985,511	\$ 986,439	\$ 1,026,548	\$ 1,130,063
Sales Service and utility taxes	13,913,978	14,499,129	14,656,351	15,792,894	15,958,093	17,732,518	18,326,863	12,038,944	11,944,879	12,975,115
Intergovernmental revenue	6,998,961	5,865,485	5,458,812	5,141,421	6,722,609	5,881,077	4,557,661	10,525,128	11,052,325	10,732,061
Business franchise taxes and licenses	286,488	280,616	354,728	352,140	379,208	349,486	464,377	474,191	499,491	501,704
Fines	523,768	534,887	632,206	629,553	597,911	594,152	593,229	527,503	711,327	689,566
Use of money and property	425,741	684,128	1,109,008	234,083	127,939	160,092	140,632	104,847	242,983	202,644
Service charges, permits and fees	641,456	738,574	700,350	895,155	843,803	938,555	820,072	896,339	874,434	978,422
Federal subsidies for Build America Bonds interest	-	-	-	-	-	-	234,875	169,745	166,903	151,603
Property owner contributions	50,000	-	-	-	-	1,339	-	-	-	-
<b>Total Revenues</b>	<b>22,849,760</b>	<b>22,670,939</b>	<b>23,042,503</b>	<b>23,152,206</b>	<b>24,762,197</b>	<b>25,808,587</b>	<b>26,123,220</b>	<b>25,723,136</b>	<b>26,518,890</b>	<b>27,361,178</b>
<b>Expenditures</b>										
General government	2,227,068	2,413,809	2,477,001	2,407,237	4,172,160	2,454,581	2,483,396	2,709,856	2,255,464	2,247,951
Finance	741,655	763,926	778,200	844,775	887,307	902,128	828,522	850,969	947,925	962,287
Police	6,518,800	6,547,328	6,973,073	7,036,112	7,351,951	8,093,343	8,345,589	8,809,106	9,263,350	9,489,381
Fire	2,781,172	2,741,802	3,050,025	3,246,067	3,163,859	3,232,201	3,658,064	3,604,404	3,586,256	3,828,901
Development services	1,772,278	1,582,903	1,558,626	1,987,146	1,643,493	1,335,245	1,545,684	1,439,409	1,818,464	1,441,874
Public works	2,472,404	5,161,653	5,358,190	2,655,782	2,515,696	2,507,623	2,854,288	2,684,056	2,960,417	3,105,844
Community services	3,291,298	2,396,877	2,339,924	2,355,498	2,203,087	2,708,228	2,832,790	2,695,938	2,737,973	2,806,879
Capital improvements	2,866,525	1,998,065	1,924,104	651,413	1,810,876	10,157,946	479,974	956,524	4,239,008	1,046,027
Debt service										
Principal	545,000	565,000	580,000	1,050,000	1,090,000	1,130,000	1,180,000	1,466,000	1,535,000	1,610,000
Bond issuance costs	-	78,754	-	-	-	108,284	93,237	-	27,945	26,566
Interest	376,856	357,643	780,417	641,094	605,672	563,855	1,107,097	970,114	936,968	903,715
Fiscal agent fees	4,126	725	1,075	1,225	1,075	1,125	2,525	2,650	2,376	3,835
<b>Total Expenditures</b>	<b>23,597,182</b>	<b>24,608,485</b>	<b>25,820,635</b>	<b>22,876,349</b>	<b>25,445,176</b>	<b>33,194,559</b>	<b>25,411,166</b>	<b>26,189,026</b>	<b>30,311,146</b>	<b>27,473,260</b>
<b>Excess of revenues (under) expenditures</b>	<b>(747,422)</b>	<b>(1,937,546)</b>	<b>(2,778,132)</b>	<b>275,857</b>	<b>(682,979)</b>	<b>(7,385,972)</b>	<b>712,054</b>	<b>(465,890)</b>	<b>(3,792,256)</b>	<b>(112,082)</b>
<b>Other Financing Sources (Uses):</b>										
Refunding bond proceeds	-	-	-	-	-	-	3,825,000	-	1,720,000	1,500,000
Premium on issuance of debt	-	617,861	-	-	-	-	363,504	-	71,964	18,921
GOB refunding	-	-	-	-	-	-	(4,015,000)	-	(1,720,000)	(1,405,000)
Loan proceeds	215,000	127,000	403,000	-	-	-	-	-	412,315	-
Bond proceeds	-	5,690,000	-	-	-	7,991,000	2,800,000	-	490,000	-
Insurance proceeds	-	-	-	-	72,143	6,319	239,413	31,693	20,098	29,713
Transfers in	1,244,047	1,958,157	2,964,552	2,250,908	2,309,998	2,606,519	2,360,984	2,880,742	2,239,456	2,735,159
Transfers out	(1,244,047)	(1,958,157)	(2,964,552)	(2,250,908)	(2,266,326)	(2,606,519)	(2,360,984)	(2,880,742)	(2,239,456)	(2,735,159)
<b>Total other financing sources (uses)</b>	<b>215,000</b>	<b>6,434,861</b>	<b>403,000</b>	<b>-</b>	<b>115,815</b>	<b>7,997,319</b>	<b>3,212,917</b>	<b>31,693</b>	<b>994,377</b>	<b>143,634</b>
<b>Net changes in fund balance</b>	<b>\$ (532,422)</b>	<b>\$ 4,497,315</b>	<b>\$ (2,375,132)</b>	<b>\$ 275,857</b>	<b>\$ (567,164)</b>	<b>\$ 611,347</b>	<b>\$ 3,924,971</b>	<b>\$ (434,197)</b>	<b>\$ (2,797,879)</b>	<b>\$ 31,552</b>
Debt service as a percentage of noncapital expenditures	4.5%	4.4%	5.7%	7.6%	7.2%	7.8%	9.6%	9.7%	9.6%	9.6%

CITY OF CARBONDALE, ILLINOIS  
 GOVERNMENT-WIDE EXPENSES BY FUNCTION  
 LAST TEN FISCAL YEARS  
 (Unaudited)

Fiscal Year	General Government	Public Safety	Community Development	Public Works	Interest on Long Term Debt	Waterworks and Sewerage	Solid Waste	Other Programs	Total
2006	\$ 5,439,725	\$ 9,055,935	\$ 5,079,903	\$ 3,581,030	\$ 432,322	\$ 5,904,360	\$ 520,826	\$ 865,893	\$ 30,879,994
2007	\$ 5,347,351	\$ 9,237,709	\$ 4,017,938	\$ 6,186,467	\$ 411,321	\$ 6,493,075	\$ 541,660	\$ 885,437	\$ 33,120,958
2008	\$ 5,503,258	\$ 9,928,176	\$ 3,902,012	\$ 6,982,385	\$ 842,933	\$ 6,733,848	\$ 611,858	\$ 946,548	\$ 35,451,018
2009	\$ 3,810,310	\$ 10,295,152	\$ 4,345,936	\$ 3,373,848	\$ 710,605	\$ 6,999,346	\$ 628,323	\$ 943,266	\$ 31,106,786
2010	\$ 5,958,393	\$ 10,479,910	\$ 3,850,000	\$ 3,408,438	\$ 664,560	\$ 7,255,731	\$ 766,385	\$ 1,266,871	\$ 33,650,288
2011	\$ 4,704,215	\$ 11,453,827	\$ 4,044,893	\$ 3,985,156	\$ 616,329	\$ 7,329,223	\$ 772,083	\$ 1,315,189	\$ 34,220,915
2012	\$ 3,932,712	\$ 13,142,972	\$ 4,380,061	\$ 4,182,199	\$ 1,153,269	\$ 7,981,069	\$ 749,510	\$ 1,219,827	\$ 36,741,619
2013	\$ 4,361,521	\$ 12,408,746	\$ 4,127,681	\$ 4,059,626	\$ 1,010,385	\$ 7,737,813	\$ 694,816	\$ 738,183	\$ 35,138,771
2014	\$ 2,826,449	\$ 12,939,391	\$ 4,540,631	\$ 4,451,110	\$ 975,592	\$ 7,865,007	\$ 746,223	\$ 615,895	\$ 34,960,298
2015	\$ 3,633,665	\$ 13,484,095	\$ 4,263,573	\$ 4,594,909	\$ 943,811	\$ 8,290,167	\$ 868,871	\$ 592,160	\$ 36,671,251

CITY OF CARBONDALE, ILLINOIS  
 GOVERNMENT-WIDE REVENUES  
 LAST TEN FISCAL YEARS  
 (Unaudited)

Fiscal Year	Program Revenues		General Revenues							Total
	Service Charges Permits and Fees	Operating Grants and Contributions	Taxes	Investment Earnings	Intergovernmental Revenues	Insurance Proceeds	Federal Subsidies Build America Bonds	Miscellaneous		
2006	\$ 10,049,580	\$ 3,841,914	\$ 9,265,033	\$ 1,485,526	\$ 7,935,467	\$ -	\$ -	\$ 2,149,011	\$ 34,726,531	
2007	\$ 9,862,574	\$ 2,396,201	\$ 9,647,573	\$ 1,003,714	\$ 8,481,803	\$ -	\$ -	\$ 2,155,411	\$ 33,547,276	
2008	\$ 9,960,531	\$ 1,821,068	\$ 10,188,856	\$ 1,405,444	\$ 8,362,747	\$ -	\$ -	\$ 2,589,440	\$ 34,328,086	
2009	\$ 10,317,210	\$ 1,955,039	\$ 11,374,269	\$ 392,445	\$ 8,129,639	\$ -	\$ -	\$ 1,366	\$ 32,169,968	
2010	\$ 10,707,506	\$ 3,868,167	\$ 11,461,728	\$ 173,096	\$ 8,046,812	\$ 798,988	\$ -	\$ 244,008	\$ 35,300,305	
2011	\$ 11,536,765	\$ 2,888,179	\$ 14,109,758	\$ 216,313	\$ 8,698,782	\$ -	\$ -	\$ 70,080	\$ 37,519,877	
2012	\$ 11,747,951	\$ 1,387,401	\$ 14,783,396	\$ 196,925	\$ 8,205,937	\$ -	\$ 234,875	\$ 40,613	\$ 36,597,098	
2013	\$ 12,327,075	\$ 1,211,233	\$ 14,502,119	\$ 169,694	\$ 8,356,606	\$ -	\$ 169,745	\$ 47,456	\$ 36,783,928	
2014	\$ 12,980,397	\$ 1,566,288	\$ 14,603,018	\$ 311,498	\$ 8,442,102	\$ -	\$ 166,903	\$ 44,752	\$ 38,114,958	
2015	\$ 13,299,836	\$ 914,560	\$ 15,979,998	\$ 270,645	\$ 9,759,580	\$ -	\$ 151,603	\$ 65,953	\$ 40,442,175	

CITY OF CARBONDALE, ILLINOIS  
GENERAL GOVERNMENTAL EXPENDITURES BY FUNCTION  
TOTAL PRIMARY GOVERNMENT  
LAST TEN FISCAL YEARS

Fiscal Year		General Government	Finance	Police	Fire	Development Services	Public Works	Community Services	Capital Improvements	Debt Service	Totals Primary Government
2006	Gen., Special Rev., Debt Serv., Cap. Proj. Funds Expendable Trust Funds	\$ 2,227,068	\$ 741,655	\$ 6,518,800	\$ 2,781,172	\$ 1,772,278	\$ 2,472,404	\$ 2,359,744 931,554	\$ 2,866,525	\$ 925,982	\$ 22,665,628 931,554
	Totals	\$ 2,227,068	\$ 741,655	\$ 6,518,800	\$ 2,781,172	\$ 1,772,278	\$ 2,472,404	\$ 3,291,298	\$ 2,866,525	\$ 925,982	\$ 23,597,182
2007	Gen., Special Rev., Debt Serv., Cap. Proj. Funds Expendable Trust Funds	\$ 2,413,809	\$ 763,926	\$ 6,547,328	\$ 2,741,802	\$ 1,582,903	\$ 5,161,653	\$ 2,396,877	\$ 1,998,065	\$ 1,002,122	\$ 24,608,485
	Totals	\$ 2,413,809	\$ 763,926	\$ 6,547,328	\$ 2,741,802	\$ 1,582,903	\$ 5,161,653	\$ 2,396,877	\$ 1,998,065	\$ 1,002,122	\$ 24,608,485
2008	Gen., Special Rev., Debt Serv., Cap. Proj. Funds Expendable Trust Funds	\$ 2,477,001	\$ 778,200	\$ 6,973,073	\$ 3,050,025	\$ 1,558,626	\$ 5,358,190	\$ 2,339,924	\$ 1,924,104	\$ 1,361,492	\$ 25,820,635
	Totals	\$ 2,477,001	\$ 778,200	\$ 6,973,073	\$ 3,050,025	\$ 1,558,626	\$ 5,358,190	\$ 2,339,924	\$ 1,924,104	\$ 1,361,492	\$ 25,820,635
2009	Gen., Special Rev., Debt Serv., Cap. Proj. Funds Expendable Trust Funds	\$ 2,407,237	\$ 844,775	\$ 7,036,112	\$ 3,246,067	\$ 1,987,146	\$ 2,655,782	\$ 2,355,498	\$ 651,413	\$ 1,692,319	\$ 22,876,349
	Totals	\$ 2,407,237	\$ 844,775	\$ 7,036,112	\$ 3,246,067	\$ 1,987,146	\$ 2,655,782	\$ 2,355,498	\$ 651,413	\$ 1,692,319	\$ 22,876,349
2010	Gen., Special Rev., Debt Serv., Cap. Proj. Funds Expendable Trust Funds	\$ 4,172,160	\$ 887,307	\$ 7,351,951	\$ 3,163,859	\$ 1,645,493	\$ 2,515,696	\$ 2,203,087	\$ 1,810,876	\$ 1,694,747	\$ 25,445,176
	Totals	\$ 4,172,160	\$ 887,307	\$ 7,351,951	\$ 3,163,859	\$ 1,645,493	\$ 2,515,696	\$ 2,203,087	\$ 1,810,876	\$ 1,694,747	\$ 25,445,176
2011	Gen., Special Rev., Debt Serv., Cap. Proj. Funds Expendable Trust Funds	\$ 2,454,581	\$ 902,128	\$ 8,093,343	\$ 3,232,201	\$ 1,335,245	\$ 2,507,623	\$ 2,708,228	\$ 10,157,946	\$ 1,803,264	\$ 33,194,559
	Totals	\$ 2,454,581	\$ 902,128	\$ 8,093,343	\$ 3,232,201	\$ 1,335,245	\$ 2,507,623	\$ 2,708,228	\$ 10,157,946	\$ 1,803,264	\$ 33,194,559
2012	Gen., Special Rev., Debt Serv., Cap. Proj. Funds Expendable Trust Funds	\$ 2,483,396	\$ 828,522	\$ 8,345,589	\$ 3,658,064	\$ 1,545,684	\$ 2,854,288	\$ 2,832,790	\$ 479,974	\$ 2,382,859	\$ 25,411,166
	Totals	\$ 2,483,396	\$ 828,522	\$ 8,345,589	\$ 3,658,064	\$ 1,545,684	\$ 2,854,288	\$ 2,832,790	\$ 479,974	\$ 2,382,859	\$ 25,411,166
2013	Gen., Special Rev., Debt Serv., Cap. Proj. Funds Expendable Trust Funds	\$ 2,709,856	\$ 850,969	\$ 8,809,106	\$ 3,604,404	\$ 1,439,409	\$ 2,684,056	\$ 2,695,938	\$ 956,524	\$ 2,438,764	\$ 26,189,026
	Totals	\$ 2,709,856	\$ 850,969	\$ 8,809,106	\$ 3,604,404	\$ 1,439,409	\$ 2,684,056	\$ 2,695,938	\$ 956,524	\$ 2,438,764	\$ 26,189,026
2014	Gen., Special Rev., Debt Serv., Cap. Proj. Funds Expendable Trust Funds	\$ 2,255,464	\$ 947,925	\$ 9,263,350	\$ 3,586,256	\$ 1,818,464	\$ 2,960,417	\$ 2,737,973	\$ 4,239,008	\$ 2,502,289	\$ 30,311,146
	Totals	\$ 2,255,464	\$ 947,925	\$ 9,263,350	\$ 3,586,256	\$ 1,818,464	\$ 2,960,417	\$ 2,737,973	\$ 4,239,008	\$ 2,502,289	\$ 30,311,146
2015	Gen., Special Rev., Debt Serv., Cap. Proj. Funds Expendable Trust Funds	\$ 2,247,951	\$ 962,287	\$ 9,489,381	\$ 3,828,901	\$ 1,441,874	\$ 3,105,844	\$ 2,806,879	\$ 1,046,027	\$ 2,544,116	\$ 27,473,260
	Totals	\$ 2,247,951	\$ 962,287	\$ 9,489,381	\$ 3,828,901	\$ 1,441,874	\$ 3,105,844	\$ 2,806,879	\$ 1,046,027	\$ 2,544,116	\$ 27,473,260

CITY OF CARBONDALE, ILLINOIS  
GENERAL GOVERNMENTAL EXPENDITURES BY FUNCTION  
TOTAL REPORTING ENTITY  
LAST TEN FISCAL YEARS

Fiscal Year		General Government	Finance	Police	Fire	Development Services	Public Works	Community Services	Capital Improvements	Debt Service	Totals Reporting Entity
2006	Totals-Primary Government	\$ 2,227,068	\$ 741,655	\$ 6,518,800	\$ 2,781,172	\$ 1,772,278	\$ 2,472,404	\$ 3,291,298	\$ 2,866,525	\$ 925,982	\$ 23,597,182
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	725,341
	Totals	\$ 2,227,068	\$ 741,655	\$ 6,518,800	\$ 2,781,172	\$ 1,772,278	\$ 2,472,404	\$ 3,291,298	\$ 2,866,525	\$ 925,982	\$ 24,322,523
2007	Totals-Primary Government	\$ 2,413,809	\$ 763,926	\$ 6,547,328	\$ 2,741,802	\$ 1,582,903	\$ 5,161,653	\$ 2,396,877	\$ 1,998,065	\$ 1,002,122	\$ 24,608,485
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	754,965
	Totals	\$ 2,413,809	\$ 763,926	\$ 6,547,328	\$ 2,741,802	\$ 1,582,903	\$ 5,161,653	\$ 2,396,877	\$ 1,998,065	\$ 1,002,122	\$ 25,363,450
2008	Totals-Primary Government	\$ 2,477,001	\$ 778,200	\$ 6,973,073	\$ 3,050,025	\$ 1,558,626	\$ 5,358,190	\$ 2,339,924	\$ 1,924,104	\$ 1,361,492	\$ 25,820,635
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	805,642
	Totals	\$ 2,477,001	\$ 778,200	\$ 6,973,073	\$ 3,050,025	\$ 1,558,626	\$ 5,358,190	\$ 2,339,924	\$ 1,924,104	\$ 1,361,492	\$ 26,626,277
2009	Totals-Primary Government	\$ 2,407,237	\$ 844,775	\$ 7,036,112	\$ 3,246,067	\$ 1,987,146	\$ 2,655,782	\$ 2,355,498	\$ 651,413	\$ 1,692,319	\$ 22,876,349
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	890,480
	Totals	\$ 2,407,237	\$ 844,775	\$ 7,036,112	\$ 3,246,067	\$ 1,987,146	\$ 2,655,782	\$ 2,355,498	\$ 651,413	\$ 1,692,319	\$ 23,766,829
2010	Totals-Primary Government	\$ 4,172,160	\$ 887,307	\$ 7,351,951	\$ 3,163,859	\$ 1,645,493	\$ 2,515,696	\$ 2,203,087	\$ 1,810,876	\$ 1,694,747	\$ 25,445,176
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	970,133
	Totals	\$ 4,172,160	\$ 887,307	\$ 7,351,951	\$ 3,163,859	\$ 1,645,493	\$ 2,515,696	\$ 2,203,087	\$ 1,810,876	\$ 1,694,747	\$ 26,415,309
2011	Totals-Primary Government	\$ 2,454,581	\$ 902,128	\$ 8,093,343	\$ 3,232,201	\$ 1,335,245	\$ 2,507,623	\$ 2,708,228	\$ 10,157,946	\$ 1,803,264	\$ 33,194,559
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	815,155
	Totals	\$ 2,454,581	\$ 902,128	\$ 8,093,343	\$ 3,232,201	\$ 1,335,245	\$ 2,507,623	\$ 2,708,228	\$ 10,157,946	\$ 1,803,264	\$ 34,009,714
2012	Totals-Primary Government	\$ 2,483,396	\$ 828,522	\$ 8,345,589	\$ 3,658,064	\$ 1,545,684	\$ 2,854,288	\$ 2,832,790	\$ 479,974	\$ 2,382,859	\$ 25,411,166
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	923,512
	Totals	\$ 2,483,396	\$ 828,522	\$ 8,345,589	\$ 3,658,064	\$ 1,545,684	\$ 2,854,288	\$ 2,832,790	\$ 479,974	\$ 2,382,859	\$ 26,334,678
2013	Totals-Primary Government	\$ 2,709,856	\$ 850,969	\$ 8,809,106	\$ 3,604,404	\$ 1,439,409	\$ 2,684,056	\$ 2,695,938	\$ 956,524	\$ 2,438,764	\$ 26,189,026
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	947,505
	Totals	\$ 2,709,856	\$ 850,969	\$ 8,809,106	\$ 3,604,404	\$ 1,439,409	\$ 2,684,056	\$ 2,695,938	\$ 956,524	\$ 2,438,764	\$ 27,136,531
2014	Totals-Primary Government	\$ 2,255,464	\$ 947,925	\$ 9,263,350	\$ 3,586,256	\$ 1,818,464	\$ 2,960,417	\$ 2,737,973	\$ 4,239,008	\$ 2,502,289	\$ 30,311,146
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	1,121,865
	Totals	\$ 2,255,464	\$ 947,925	\$ 9,263,350	\$ 3,586,256	\$ 1,818,464	\$ 2,960,417	\$ 2,737,973	\$ 4,239,008	\$ 2,502,289	\$ 31,433,011
2015	Totals-Primary Government	\$ 2,247,951	\$ 962,287	\$ 9,489,381	\$ 3,828,901	\$ 1,441,874	\$ 3,105,844	\$ 2,806,879	\$ 1,046,027	\$ 2,544,116	\$ 27,473,260
	Discrete Component Unit	-	-	-	-	-	-	-	-	-	1,070,038
	Totals	\$ 2,247,951	\$ 962,287	\$ 9,489,381	\$ 3,828,901	\$ 1,441,874	\$ 3,105,844	\$ 2,806,879	\$ 1,046,027	\$ 2,544,116	\$ 28,543,298

Note: Primary Government totals include the General, Special Revenue, Debt Service and Capital Projects Funds  
Note: Discrete Component Unit is the Carbondale Public Library

CITY OF CARBONDALE, ILLINOIS  
GENERAL GOVERNMENTAL REVENUES BY SOURCE  
TOTAL PRIMARY GOVERNMENT  
LAST TEN FISCAL YEARS

Fiscal Year		General Property Taxes	Sales, Service & Utility Taxes	Inter-governmental Revenue	Business Franchise Taxes & Licenses	Fines	Use of Money & Property	Service Charges, Permits & Fees	Property Owner Contributions	Totals Primary Government
2006	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 9,368	\$ 8,006,253	\$ 12,906,686	\$ 286,488	\$ 523,768	\$ 366,197	\$ 641,456	\$ 50,000	\$ 22,790,216
	Expendable Trust Funds	-	-	-	-	-	59,543	-	-	59,543
	Totals	\$ 9,368	\$ 8,006,253	\$ 12,906,686	\$ 286,488	\$ 523,768	\$ 425,740	\$ 641,456	\$ 50,000	\$ 22,849,759
2007	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 68,120	\$ 8,308,321	\$ 12,056,293	\$ 280,616	\$ 534,887	\$ 684,128	\$ 738,574	\$ -	\$ 22,670,939
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 68,120	\$ 8,308,321	\$ 12,056,293	\$ 280,616	\$ 534,887	\$ 684,128	\$ 738,574	\$ -	\$ 22,670,939
2008	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 131,048	\$ 8,707,080	\$ 11,408,083	\$ 354,728	\$ 632,206	\$ 1,109,008	\$ 700,350	\$ -	\$ 23,042,503
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 131,048	\$ 8,707,080	\$ 11,408,083	\$ 354,728	\$ 632,206	\$ 1,109,008	\$ 700,350	\$ -	\$ 23,042,503
2009	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 106,960	\$ 9,982,998	\$ 10,951,317	\$ 352,140	\$ 629,553	\$ 234,083	\$ 895,155	\$ -	\$ 23,152,206
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 106,960	\$ 9,982,998	\$ 10,951,317	\$ 352,140	\$ 629,553	\$ 234,083	\$ 895,155	\$ -	\$ 23,152,206
2010	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 132,634	\$ 10,069,659	\$ 12,611,043	\$ 379,208	\$ 597,911	\$ 127,939	\$ 843,803	\$ -	\$ 24,762,197
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 132,634	\$ 10,069,659	\$ 12,611,043	\$ 379,208	\$ 597,911	\$ 127,939	\$ 843,803	\$ -	\$ 24,762,197
2011	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 151,368	\$ 11,784,814	\$ 11,828,781	\$ 349,486	\$ 594,152	\$ 113,687	\$ 938,555	\$ 47,744	\$ 25,808,587
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 151,368	\$ 11,784,814	\$ 11,828,781	\$ 349,486	\$ 594,152	\$ 113,687	\$ 938,555	\$ 47,744	\$ 25,808,587
2012	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 985,511	\$ 12,342,940	\$ 10,541,584	\$ 464,377	\$ 593,229	\$ 140,632	\$ 820,072	\$ -	\$ 25,888,345
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 985,511	\$ 12,342,940	\$ 10,541,584	\$ 464,377	\$ 593,229	\$ 140,632	\$ 820,072	\$ -	\$ 25,888,345
2013	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 986,439	\$ 12,038,944	\$ 10,525,128	\$ 474,191	\$ 527,503	\$ 104,847	\$ 896,339	\$ -	\$ 25,553,391
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 986,439	\$ 12,038,944	\$ 10,525,128	\$ 474,191	\$ 527,503	\$ 104,847	\$ 896,339	\$ -	\$ 25,553,391
2014	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 1,026,548	\$ 11,944,879	\$ 11,219,228	\$ 499,491	\$ 711,327	\$ 242,983	\$ 874,434	\$ -	\$ 26,518,890
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 1,026,548	\$ 11,944,879	\$ 11,219,228	\$ 499,491	\$ 711,327	\$ 242,983	\$ 874,434	\$ -	\$ 26,518,890
2015	Gen., Special Rev., Debt Serv., Cap. Proj. Funds	\$ 1,130,063	\$ 12,975,115	\$ 10,883,664	\$ 501,704	\$ 689,566	\$ 202,644	\$ 978,422	\$ -	\$ 27,361,178
	Expendable Trust Funds	-	-	-	-	-	-	-	-	-
	Totals	\$ 1,130,063	\$ 12,975,115	\$ 10,883,664	\$ 501,704	\$ 689,566	\$ 202,644	\$ 978,422	\$ -	\$ 27,361,178

CITY OF CARBONDALE, ILLINOIS  
GENERAL GOVERNMENTAL REVENUES BY SOURCE  
TOTAL REPORTING ENTITY  
LAST TEN FISCAL YEARS

Fiscal Year		General Property Taxes	Sales, Service & Utility Taxes	Inter-governmental Revenue	Business Franchise Taxes & Licenses	Fines	Use of Money & Property	Service Charges, Permits & Fees	Property Owner Contributions	Totals Reporting Entity
2006	Totals-Primary Government	\$ 9,368	\$ 8,006,253	\$ 12,906,686	\$ 286,488	\$ 523,768	\$ 425,740	\$ 641,456	\$ 50,000	\$ 22,849,759
	Discrete Component Unit	633,602	-	74,014	-	16,991	8,901	-	48,204	781,712
	Totals	\$ 642,970	\$ 8,006,253	\$ 12,980,700	\$ 286,488	\$ 540,759	\$ 434,641	\$ 641,456	\$ 98,204	\$ 23,631,471
2007	Totals-Primary Government	\$ 68,120	\$ 8,308,321	\$ 12,056,293	\$ 280,616	\$ 534,887	\$ 684,128	\$ 738,574	\$ -	\$ 22,670,939
	Discrete Component Unit	661,599	-	77,409	-	19,236	9,108	-	42,366	809,718
	Totals	\$ 729,719	\$ 8,308,321	\$ 12,133,702	\$ 280,616	\$ 554,123	\$ 693,236	\$ 738,574	\$ 42,366	\$ 23,480,657
2008	Totals-Primary Government	\$ 131,048	\$ 8,707,080	\$ 11,408,083	\$ 354,728	\$ 632,206	\$ 1,109,008	\$ 700,350	\$ -	\$ 23,042,503
	Discrete Component Unit	696,899	-	94,989	-	18,794	10,106	-	26,340	847,128
	Totals	\$ 827,947	\$ 8,707,080	\$ 11,503,072	\$ 354,728	\$ 651,000	\$ 1,119,114	\$ 700,350	\$ 26,340	\$ 23,889,631
2009	Totals-Primary Government	\$ 106,960	\$ 9,982,998	\$ 10,951,317	\$ 352,140	\$ 629,553	\$ 234,083	\$ 895,155	\$ -	\$ 23,152,206
	Discrete Component Unit	737,431	-	48,423	-	18,901	4,641	-	39,959	849,355
	Totals	\$ 844,391	\$ 9,982,998	\$ 10,999,740	\$ 352,140	\$ 648,454	\$ 238,724	\$ 895,155	\$ 39,959	\$ 24,001,561
2010	Totals-Primary Government	\$ 132,634	\$ 10,069,659	\$ 12,611,043	\$ 379,208	\$ 597,911	\$ 127,939	\$ 843,803	\$ -	\$ 24,762,197
	Discrete Component Unit	766,765	-	73,685	-	22,853	2,998	-	38,795	905,096
	Totals	\$ 899,399	\$ 10,069,659	\$ 12,684,728	\$ 379,208	\$ 620,764	\$ 130,937	\$ 843,803	\$ 38,795	\$ 25,667,293
2011	Totals-Primary Government	\$ 151,368	\$ 11,784,814	\$ 11,828,781	\$ 349,486	\$ 594,152	\$ 113,687	\$ 938,555	\$ 47,744	\$ 25,808,587
	Discrete Component Unit	811,909	-	73,486	-	20,171	8,033	-	57,924	971,523
	Totals	\$ 963,277	\$ 11,784,814	\$ 11,902,267	\$ 349,486	\$ 614,323	\$ 121,720	\$ 938,555	\$ 105,668	\$ 26,780,110
2012	Totals-Primary Government	\$ 985,511	\$ 12,342,940	\$ 10,541,584	\$ 464,377	\$ 593,229	\$ 140,632	\$ 820,072	\$ -	\$ 25,888,345
	Discrete Component Unit	843,981	-	68,839	-	19,451	1,201	-	60,423	993,895
	Totals	\$ 1,829,492	\$ 12,342,940	\$ 10,610,423	\$ 464,377	\$ 612,680	\$ 141,833	\$ 820,072	\$ 60,423	\$ 26,882,240
2013	Totals-Primary Government	\$ 986,439	\$ 12,038,944	\$ 10,525,128	\$ 474,191	\$ 527,503	\$ 104,847	\$ 896,339	\$ -	\$ 25,553,391
	Discrete Component Unit	887,141	-	66,585	-	19,242	1,546	-	55,030	1,029,544
	Totals	\$ 1,873,580	\$ 12,038,944	\$ 10,591,713	\$ 474,191	\$ 546,745	\$ 106,393	\$ 896,339	\$ 55,030	\$ 26,582,935
2014	Totals-Primary Government	\$ 1,026,548	\$ 11,944,879	\$ 11,219,228	\$ 499,491	\$ 711,327	\$ 242,983	\$ 874,434	\$ -	\$ 26,518,890
	Discrete Component Unit	933,369	-	73,973	-	18,002	3,015	-	125,013	1,153,372
	Totals	\$ 1,959,917	\$ 11,944,879	\$ 11,293,201	\$ 499,491	\$ 729,329	\$ 245,998	\$ 874,434	\$ 125,013	\$ 27,672,262
2015	Totals-Primary Government	\$ 1,130,063	\$ 12,975,115	\$ 10,883,664	\$ 501,704	\$ 689,566	\$ 202,644	\$ 978,422	\$ -	\$ 27,361,178
	Discrete Component Unit	964,029	-	80,357	-	19,711	2,945	-	91,212	1,158,254
	Totals	\$ 2,094,092	\$ 12,975,115	\$ 10,964,021	\$ 501,704	\$ 709,277	\$ 205,589	\$ 978,422	\$ 91,212	\$ 28,519,432

Note: Primary Government totals include the General, Special Revenue, Debt Service and Capital Projects Funds

Note: Discrete Component Unit is the Carbondale Public Library

CITY OF CARBONDALE, ILLINOIS  
TAXABLE SALES BY CATEGORY - MUNICIPAL TAX  
LAST TEN CALENDAR YEARS

Calendar Year	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
General Merchandise	\$ 1,310,135	\$ 1,324,167	\$ 1,201,690	\$ 1,117,578	\$ 1,019,312	\$ 1,009,494	\$ 897,570	\$ 1,002,895	\$ 981,771	\$ 971,077
Food	648,043	695,843	733,560	757,980	807,205	810,874	883,935	878,537	883,178	881,201
Drinking and Eating Places	616,273	700,570	756,990	715,647	755,083	754,940	788,041	796,554	774,242	783,806
Apparel	299,973	319,195	356,694	358,375	341,626	319,434	448,497	339,396	366,725	362,074
Furniture & H.H. & Radio	365,756	398,270	410,141	403,910	443,488	460,874	423,774	399,410	366,400	338,745
Lumber, Building, Hardware	471,502	477,208	433,240	414,490	442,131	411,832	378,820	388,484	390,443	395,025
Automotive & Filling Stations	888,863	974,002	971,087	928,966	895,216	991,629	945,939	955,794	985,480	1,066,405
Drugs & Miscellaneous Retail	821,044	825,499	809,070	840,205	879,697	824,481	885,913	900,326	903,192	912,008
Agriculture & All Others	341,821	358,713	361,546	293,435	214,209	240,377	221,046	214,461	221,376	233,394
Manufacturers	<u>30,403</u>	<u>30,078</u>	<u>39,550</u>	<u>42,912</u>	<u>48,377</u>	<u>67,811</u>	<u>62,164</u>	<u>62,725</u>	<u>60,051</u>	<u>69,374</u>
TOTAL	<u>\$ 5,793,813</u>	<u>\$ 6,103,545</u>	<u>\$ 6,073,568</u>	<u>\$ 5,873,498</u>	<u>\$ 5,846,344</u>	<u>\$ 5,891,746</u>	<u>\$ 5,935,699</u>	<u>\$ 5,938,582</u>	<u>\$ 5,932,858</u>	<u>\$ 6,013,109</u>
CITY DIRECT SALES TAX RATE	<u>1.00%</u>									

Data Source

Illinois Department of Revenue

Taxable Sales figures are not provided by the state, however the sales tax receipts are provided per category and estimated sales can be calculated by dividing the sales tax receipts by the tax rate. Retail businesses are offered a discount on taxes submitted on a timely basis and the municipality cannot determine if the discount has been reduced from amounts listed.

CITY OF CARBONDALE, ILLINOIS  
TAXABLE SALES BY CATEGORY - HOME RULE  
LAST TEN CALENDAR YEARS

Calendar Year	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
General Merchandise	\$ 1,029,653	\$ 1,047,890	\$ 934,864	\$ 1,309,355	\$ 1,185,805	\$ 1,420,685	\$ 1,458,812	\$ 1,564,702	\$ 1,521,537	\$ 1,589,858
Food	254,062	261,678	277,581	442,344	471,573	611,151	805,766	804,984	772,334	785,635
Drinking and Eating Places	602,615	684,596	742,903	1,052,716	1,116,666	1,303,383	1,562,375	1,580,131	1,534,348	1,651,292
Apparel	299,876	319,152	356,578	535,422	512,430	566,773	796,018	678,466	732,955	774,743
Furniture & H.H. & Radio	362,094	394,105	405,691	594,889	657,553	783,637	837,150	788,177	722,826	735,144
Lumber, Building, Hardware	471,485	477,110	432,973	616,250	662,167	716,647	756,229	775,678	779,303	834,685
Automotive & Filling Stations	161,672	174,915	177,570	288,486	291,992	352,466	406,138	393,001	417,137	435,032
Drugs & Miscellaneous Retail	621,653	645,470	614,958	949,945	1,020,347	1,180,786	1,391,186	1,367,724	1,353,058	1,468,187
Agriculture & All Others	322,900	326,902	338,978	399,480	280,908	337,423	379,232	374,545	392,458	439,772
Manufacturers	<u>28,690</u>	<u>28,375</u>	<u>37,930</u>	<u>61,870</u>	<u>70,300</u>	<u>117,310</u>	<u>122,216</u>	<u>123,460</u>	<u>117,889</u>	<u>145,686</u>
TOTAL	<u>\$ 4,154,700</u>	<u>\$ 4,360,193</u>	<u>\$ 4,320,026</u>	<u>\$ 6,250,757</u>	<u>\$ 6,269,741</u>	<u>\$ 7,390,261</u>	<u>\$ 8,515,122</u>	<u>\$ 8,450,868</u>	<u>\$ 8,343,845</u>	<u>\$ 8,860,034</u>
CITY DIRECT SALES TAX RATE	<u>1.00%</u>	<u>1.00%</u>	<u>1.00%</u>	<u>1.50%</u>	<u>1.50%</u>	<u>2.00%</u>	<u>2.00%</u>	<u>2.00%</u>	<u>2.00%</u>	<u>2.25%</u>

Data Source

Illinois Department of Revenue

Taxable Sales figures are not provided by the state, however the sales tax receipts are provided per category and estimated sales can be calculated by dividing the sales tax receipts by the tax rate. Retail businesses are offered a discount on taxes submitted on a timely basis and the municipality cannot determine if the discount has been reduced from amounts listed.

Home Rule Sales Tax Implemented September 1, 1992 -

Home Rule Sales Tax Revised July 1, 1999 -

Home Rule Sales Tax Revised January 1, 2008 -

Home Rule Sales Tax Revised July 1, 2010 -

Home Rule Sales Tax Revised July 1, 2014 -

CITY OF CARBONDALE, ILLINOIS  
 DIRECT AND OVERLAPPING SALES TAX RATES  
 LAST TEN CALENDAR YEARS

Calendar Year	City Direct Rate	County Rate	State Rate	Total
2006	2.00%	0.25%	5.00%	7.25%
2007	2.00%	0.25%	5.00%	7.25%
2008	2.00%	0.25%	5.00%	7.25%
2009	2.50%	0.25%	5.00%	7.75%
2010	3.00%	0.25%	5.00%	8.25%
2011	3.00%	0.25%	5.00%	8.25%
2012	3.00%	0.25%	5.00%	8.25%
2013	3.00%	0.25%	5.00%	8.25%
2014	3.25%	0.25%	5.00%	8.50%
2015	3.50%	0.25%	5.00%	8.75%

Data Source

City and County Records

Home Rule Sales Tax Implemented September 1, 1992	0.75%
Home Rule Sales Tax Revised July 1, 1999	1.00%
Home Rule Sales Tax Revised January 1, 2009	1.50%
Home Rule Sales Tax Revised July 1, 2010	2.00%
Home Rule Sales Tax Revised July 1, 2014	2.25%
Home Rule Sales Tax Revised July 1, 2015	2.50%

CITY OF CARBONDALE, ILLINOIS  
 ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY  
 LAST TEN FISCAL YEARS

Fiscal Year	Residential Property	Commercial Property	Industrial Property	Farm Property	Railway Property	Total Taxable Assessed Value	Percent Growth	Total Direct Tax Rate	Actual Taxable Value	Assessed Value as a Percentage of Actual Value
2006	\$100,556,189	\$105,756,726	\$2,422,569	\$454,705	\$372,471	\$209,562,660	5.78%	0.00000	\$628,687,980	33.33%
2007	\$110,542,534	\$113,117,127	\$2,507,384	\$483,057	\$319,597	\$226,969,699	8.31%	0.00000	\$680,909,097	33.33%
2008	\$119,966,332	\$121,927,075	\$4,271,598	\$453,981	\$311,460	\$246,930,446	8.79%	0.00000	\$740,791,338	33.33%
2009	\$136,592,114	\$130,025,132	\$4,456,437	\$377,960	\$312,273	\$271,763,916	10.06%	0.00000	\$815,291,748	33.33%
2010	\$142,280,594	\$143,925,077	\$4,677,632	\$374,534	\$388,639	\$291,646,476	7.32%	0.00000	\$874,939,428	33.33%
2011	\$143,365,916	\$153,108,553	\$4,809,939	\$385,843	\$468,138	\$302,138,389	3.60%	0.00000	\$906,415,167	33.33%
2012	\$144,707,179	\$155,970,751	\$1,906,639	\$3,293,149	\$544,585	\$306,422,303	1.42%	0.26436	\$919,266,909	33.33%
2013	\$142,921,684	\$153,667,576	\$1,948,410	\$3,341,186	\$648,177	\$302,527,033	-1.27%	0.26799	\$907,581,099	33.33%
2014	\$139,065,243	\$154,820,449	\$2,047,634	\$3,363,811	\$674,504	\$299,971,641	-0.84%	0.28340	\$899,914,923	33.33%
2015	\$135,796,264	\$154,024,170	\$2,007,228	\$3,310,787	\$709,813	\$295,848,262	-1.37%	0.31774	\$887,544,786	33.33%

Source: Jackson County Tax Extension Office

Note: State law prescribes an assessment ratio of 33% of actual value.

CITY OF CARBONDALE, ILLINOIS  
PROPERTY TAX RATES PER \$100 OF EQUALIZED ASSESSED VALUATION  
ALL OVERLAPPING GOVERNMENTS  
LAST TEN FISCAL YEARS

FISCAL YEAR	2007	2008	2009	2010
YEAR PAYABLE	2006	2007	2008	2009
ASSESSMENT YEAR	2005	2006	2007	2008
STATE MULTIPLIER	1.00000	1.00000	1.04190	1.03190
Equalized assessed valuation by type:				
Residential	\$110,542,534	\$119,966,332	\$136,592,114	\$142,280,594
Commercial	113,117,127	121,927,075	130,025,132	143,925,077
Industrial	2,507,384	4,271,598	4,456,437	4,677,632
Farm	483,057	453,981	377,960	374,534
State R.R.	319,597	311,460	312,273	388,639
Total Taxable Assessed Value	\$226,969,699	\$246,930,446	\$271,763,916	\$291,646,476
City Government:				
IMRF Pension	0.00000	0.00000	0.00000	0.00000
Firemens Pension	0.00000	0.00000	0.00000	0.00000
Police Pension	0.00000	0.00000	0.00000	0.00000
Street Lighting	0.00000	0.00000	0.00000	0.00000
Public Benefit	0.00000	0.00000	0.00000	0.00000
Debt Service - G.O. Bonds	0.00000	0.00000	0.00000	0.00000
Total City Government	0.00000	0.00000	0.00000	0.00000
Public Library:				
Operating	0.29471	0.28440	0.27123	0.26543
Debt Service - G.O. Bonds	0.00000	0.00000	0.00000	0.00000
Total Public Library	0.29471	0.28440	0.27123	0.26543
Total Municipal Rate	0.29471	0.28440	0.27123	0.26543
Overlapping Governments:				
Jackson County	1.30566	1.32072	1.21428	1.37136
Carbondale Township	0.25549	0.23932	0.23041	0.22617
Southern Illinois Airport	0.21912	0.20577	0.19114	0.09030
Carbondale Park District	0.60219	0.56940	0.53259	0.48776
Carbondale Mosquito Abatement	0.03603	0.03570	0.03413	0.03199
Carbondale Road and Bridge	0.07974	0.09027	0.08691	0.08738
Logan Jr. College #530	0.46548	0.55665	0.53745	0.54405
Carbondale High School #165	1.95922	1.94317	1.88240	1.89472
Carbondale Grade School #95	3.20999	3.19812	3.10839	3.05414
Total tax rate within School District #95	\$8.42763	\$8.44352	\$8.08893	\$8.05330
Giant City School #130	2.42317	2.86309	2.71656	2.75388
Total tax rate within School District #130	\$7.64081	\$8.10849	\$7.69710	\$7.75304
Unity Point School #140	2.19227	2.18245	2.11025	2.19200
Total tax rate within School Distric #140	\$7.40991	\$7.42785	\$7.09079	\$7.19116

Source: Jackson County Records

Note: NA Not available from Jackson County

2011 2010 2009	2012 2011 2010	2013 2012 2011	2014 2013 2012	2015 2014 2013	2016 2015 2014
1.03190	1.00000	1.00000	1.00000	1.00000	1.00000
\$143,365,916	\$144,707,179	\$142,921,684	\$139,065,243	\$135,796,264	\$136,878,103
153,108,553	155,970,751	153,667,576	154,820,449	154,024,170	154,202,953
4,809,939	1,906,639	1,948,410	2,047,634	2,007,228	2,007,228
385,843	3,293,149	3,341,186	3,363,811	3,310,787	3,428,166
468,138	544,585	648,177	674,504	709,813	696,644
\$302,138,389	\$306,422,303	\$302,527,033	\$299,971,641	\$295,848,262	\$297,213,094
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.26436	0.26799	0.28340	0.24059	0.25290
0.00000	0.00000	0.00000	0.00000	0.07715	0.09501
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.26436	0.26799	0.28340	0.31774	0.34791
0.26892	0.27824	0.29613	0.31318	0.32845	0.33669
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.26892	0.27824	0.29613	0.31318	0.32845	0.33669
0.26892	0.54260	0.56412	0.59658	0.64619	0.68460
1.30888	1.38811	1.45386	1.51971	1.57822	1.60448
0.22748	0.23583	0.24570	0.25837	0.27109	0.27712
0.09207	0.20716	0.21342	0.22015	0.23752	0.23960
0.45558	0.55704	0.47606	0.49920	0.49354	0.48698
0.03239	0.03172	0.03316	0.03484	0.03467	0.03539
0.08789	0.09113	0.09494	0.09984	0.10476	0.10709
0.54132	0.55299	0.54866	0.55500	0.56396	0.58817
1.90722	2.24035	2.13982	2.23954	2.33856	2.39078
3.08072	3.32258	3.42028	3.58913	3.75140	3.83904
\$8.00247	\$9.16951	\$9.19002	\$9.61236	\$10.01991	\$10.25325
2.73944	3.10516	2.90999	3.00262	3.10913	3.14206
\$7.66119	\$8.95209	\$8.67973	\$9.02585	\$9.37764	\$9.55627
2.30174	2.44335	2.45270	2.10471	2.62235	2.63956
\$7.22349	\$8.29028	\$8.22244	\$8.12794	\$8.89086	\$9.05377

CITY OF CARBONDALE, ILLINOIS  
PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN FISCAL YEARS

Fiscal Year	Equalized Assessed Value	Rate Per \$100 EAV	Total Tax Levy Extended	Current Tax Collections	Percent of Current Taxes Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collections to Tax Levy	Outstanding Delinquent Taxes	Percent of Delinquent Taxes to Total Tax Levy
2006	\$ 209,562,660	0.00000	\$ -	\$ -	N/A	\$ -	\$ -	N/A	N/A (1)	N/A (1)
2007	\$ 226,969,699	0.00000	\$ -	\$ -	N/A	\$ -	\$ -	N/A	N/A (1)	N/A (1)
2008	\$ 246,930,446	0.00000	\$ -	\$ -	N/A	\$ -	\$ -	N/A	N/A (1)	N/A (1)
2009	\$ 271,845,596	0.00000	\$ -	\$ -	N/A	\$ -	\$ -	N/A	N/A (1)	N/A (1)
2010	\$ 291,646,476	0.00000	\$ -	\$ -	N/A	\$ -	\$ -	N/A	N/A (1)	N/A (1)
2011	\$ 302,138,389	0.00000	\$ -	\$ -	N/A	\$ -	\$ -	N/A	N/A (1)	N/A (1)
2012	\$ 306,422,303	0.26436	\$ 922,847	\$ 917,408	99.4%	\$ 45	\$ 917,453	99.4%	N/A (1)	N/A (1)
2013	\$ 302,166,802	0.26799	\$ 936,428	\$ 930,216	99.3%	\$ (2,101)	\$ 928,115	99.1%	N/A (1)	N/A (1)
2014	\$ 299,971,641	0.28340	\$ 979,512	\$ 978,575	99.9%	\$ (849)	\$ 977,726	99.8%	N/A (1)	N/A (1)
2015	\$ 296,209,270	0.31774	\$ 1,078,317	\$ 1,076,124	99.8%	\$ (2,663)	\$ 1,073,461	99.5%	N/A (1)	N/A (1)

(1) Information not Available from County

CITY OF CARBONDALE, ILLINOIS  
SPECIAL ASSESSMENTS BILLINGS AND COLLECTIONS  
LAST TEN FISCAL YEARS

<u>Fiscal Year</u>	<u>Special Assessments Billing</u>	<u>Special Assessments Collected</u>	<u>Percent of Billed Assessments Collected</u>	<u>Assessments Outstanding End of Year*</u>
2006	\$ -	\$ -	0%	\$ -
2007	\$ -	\$ -	0%	\$ -
2008	\$ -	\$ -	0%	\$ -
2009	\$ -	\$ -	0%	\$ -
2010	\$ -	\$ -	0%	\$ -
2011	\$ -	\$ -	0%	\$ -
2012	\$ -	\$ -	0%	\$ -
2013	\$ -	\$ -	0%	\$ -
2014	\$ -	\$ -	0%	\$ -
2015	\$ -	\$ -	0%	\$ -

\* Assessments receivable secured by property liens.

CITY OF CARBONDALE, ILLINOIS  
RATIO OF GENERAL BONDED DEBT OUTSTANDING  
TO TAXABLE VALUE OF PROPERTY AND PER CAPITA  
LAST TEN FISCAL YEARS

Fiscal Year	Population*	Taxable Value of Property (in Thousands)	Gross Bonded Debt	Less Funds Reserved for Debt Service	Net Bonded Debt	Ratio of Net Bonded Debt to Taxable Value of Property	Net Bonded Debt Per Capita
2006	25,886	\$ 628,688	\$ 14,230,000	928,085	13,301,915	2.12%	\$ 513.87
2007	25,912	\$ 680,909	\$ 17,835,000	1,780,466	16,054,534	2.36%	\$ 619.58
2008	25,865	\$ 740,791	\$ 15,620,000	1,609,277	14,010,723	1.89%	\$ 541.69
2009	26,231	\$ 815,292	\$ 13,485,000	1,588,267	11,896,733	1.46%	\$ 453.54
2010	26,235	\$ 874,939	\$ 12,395,000	1,805,370	10,589,630	1.21%	\$ 403.65
2011	25,902	\$ 906,415	\$ 20,723,033	2,676,498	18,046,535	1.99%	\$ 696.72
2012	25,960	\$ 919,267	\$ 22,374,562	2,916,465	19,458,097	2.12%	\$ 749.54
2013	25,800	\$ 906,500	\$ 20,753,366	2,753,307	18,000,059	1.99%	\$ 697.68
2014	26,363	\$ 900,996	\$ 26,483,034	2,568,895	23,914,139	2.65%	\$ 907.11
2015	26,324	\$ 888,628	\$ 24,300,292	2,541,544	21,758,748	2.45%	\$ 826.57

\* Source - Demographic & Economic Statistics Schedule

CITY OF CARBONDALE, ILLINOIS  
RATIO OF OUTSTANDING DEBT BY TYPE  
TO PERSONAL INCOME AND NET DEBT PER CAPITA  
LAST TEN FISCAL YEARS

Fiscal Year	Governmental Activities		Business-Type Activities			Total Primary Government	Percentage of Personal Income	Per Capita
	General Obligation Bonds	Term Bank Loans Payable	Water Bonds	Term IEPA Loans Payable	Term Bank Loans Payable			
2006	\$ 9,859,390	\$ 1,359,943	\$ 4,231,203	\$ 11,172,891	\$ 155,013	\$ 26,778,440	10.35%	\$ 1,034.48
2007	\$ 15,501,117	\$ 1,370,932	\$ 2,717,493	\$ 10,656,078	\$ 1,075,408	\$ 31,321,028	11.51%	\$ 1,208.75
2008	\$ 14,886,931	\$ 1,637,896	\$ 1,085,000	\$ 10,125,523	\$ 976,993	\$ 28,712,343	9.33%	\$ 1,110.08
2009	\$ 13,802,745	\$ 1,468,290	\$ -	\$ 9,580,854	\$ 1,957,778	\$ 26,809,667	7.35%	\$ 1,022.06
2010	\$ 12,678,559	\$ 1,283,307	\$ -	\$ 9,024,966	\$ 2,044,404	\$ 25,031,236	7.28%	\$ 954.12
2011	\$ 19,623,033	\$ 1,123,752	\$ 1,100,000	\$ 8,454,269	\$ 1,978,554	\$ 32,279,608	8.32%	\$ 1,246.22
2012	\$ 21,347,895	\$ 988,825	\$ 1,026,667	\$ 7,933,965	\$ 1,786,066	\$ 33,083,418	8.49%	\$ 1,274.40
2013	\$ 19,800,034	\$ 847,999	\$ 953,332	\$ 7,400,514	\$ 1,721,900	\$ 30,723,779	7.68%	\$ 1,190.84
2014	\$ 18,682,149	\$ 1,096,262	\$ 7,800,885	\$ 67,639	\$ 1,475,452	\$ 29,122,387	7.08%	\$ 1,104.67
2015	\$ 17,143,275	\$ 906,720	\$ 7,157,017	\$ 2,755,403	\$ 1,221,694	\$ 29,184,109	7.53%	\$ 1,108.65

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

CITY OF CARBONDALE, ILLINOIS  
RATIO OF ANNUAL DEBT SERVICE EXPENDITURES  
FOR GENERAL BONDED DEBT  
TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES  
LAST TEN FISCAL YEARS

Fiscal Year	Principal	Interest	Total Debt Service	Total General Governmental Expenditures *	Ratio of General Bonded Debt Service to General Expenditures
2006	\$ 545,000	\$ 376,856	\$ 921,856	\$ 22,665,628	4.07%
2007	\$ 565,000	\$ 357,643	\$ 922,643	\$ 24,608,485	3.75%
2008	\$ 580,000	\$ 780,417	\$ 1,360,417	\$ 25,820,635	5.27%
2009	\$ 1,050,000	\$ 641,094	\$ 1,691,094	\$ 22,876,349	7.39%
2010	\$ 1,090,000	\$ 603,672	\$ 1,693,672	\$ 25,445,176	6.66%
2011	\$ 1,130,000	\$ 563,855	\$ 1,693,855	\$ 33,194,559	5.10%
2012	\$ 1,180,000	\$ 1,107,097	\$ 2,287,097	\$ 25,411,116	9.00%
2013	\$ 1,466,000	\$ 970,114	\$ 2,436,114	\$ 26,189,026	9.30%
2014	\$ 1,535,000	\$ 936,968	\$ 2,471,968	\$ 30,311,146	8.16%
2015	\$ 1,610,000	\$ 903,715	\$ 2,513,715	\$ 27,473,260	9.15%

\* Includes General, Special Revenue, Debt Service and Capital Projects Funds.  
Expendable Trust Funds are excluded.

CITY OF CARBONDALE, ILLINOIS  
 COMPUTATION OF DIRECT AND OVERLAPPING BONDED DEBT  
 GENERAL OBLIGATION BONDS  
 APRIL 30, 2015

<u>Governmental Jurisdiction</u>	<u>Net General Obligation Bonded Debt Outstanding</u>	<u>Estimated Percentage Applicable to City of Carbondale</u>	<u>Amount Applicable to City of Carbondale</u>
<b>Direct:</b>			
City of Carbondale - GOB	\$ 17,143,275	100.00%	\$ 17,143,275
City of Carbondale - Notes Payable	<u>906,720</u>	100.00%	<u>906,720</u>
<b>Total Direct</b>	<b>\$ 18,049,995</b>		<b>\$ 18,049,995</b>
<b>Overlapping:</b>			
Southern Illinois Airport	2,480,000	66.05%	1,638,040
Carbondale Park District	4,636,995	99.04%	4,592,480
School District #95	2,900,000	90.13%	2,613,770
School District #140	913,000	22.44%	204,877
High School District #165	7,424,500	65.08%	4,831,865
School District #130	1,530,000	12.30%	188,190
Logan College District #530	<u>17,790,000</u>	17.81%	<u>3,168,399</u>
<b>Total Overlapping</b>	<b>\$ <u>37,674,495</u></b>		<b>\$ <u>17,237,621</u></b>
<b>Total Direct and Overlapping</b>	<b>\$ <u>55,724,490</u></b>		<b>\$ <u>35,287,616</u></b>

**Debt Ratios:**

Direct debt to 2013 assessed valuation (296,209,270)	6.09%
Total direct and overlapping debt to 2012 assessed valuation	11.91%
Direct debt per capita (26,324)	\$685.69
Total direct and overlapping debt per capita	\$1,340.51

**Source:**

Debt outstanding provided by Jackson County, Illinois.  
 The percentage of bonded debt applicable to the citizens of the City of Carbondale was calculated by comparing the Equalized Assessed Value (EAV) of property for the City of Carbondale compared to that of the overlapping taxing districts. For example all of the City of Carbondale is located within the Southern Illinois Airport's tax district and the EAV of property was 66.05% of the total EAV for the Southern Illinois Airport's taxing district.

CITY OF CARBONDALE, ILLINOIS  
SCHEDULE OF LEGAL DEBT MARGIN  
APRIL 30, 2015

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The City of Carbondale is a home rule municipality.

Article VII, Section 6(k) of the 1970 Illinois Constitution governs computation of the legal debt margin.

“The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from and valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property.. (2) if its population is more than 25,000 and less than 500,000 an aggregate of one percent: ... indebtedness which is outstanding on the effective date (July 1, 1971) of this constitution or which is thereafter approved by referendum... shall not be included in the foregoing percentage amount.”

To date the General Assembly has set no limits for home rule municipalities.

CITY OF CARBONDALE, ILLINOIS  
 DEMOGRAPHIC AND ECONOMIC STATISTICS  
 LAST TEN FISCAL YEARS  
 (Unaudited)

Fiscal Year Ended April 30	Population* (1)	Per Capita Personal Income (2)	Per Capita Income (3)	Median Age (3)	Pre K-12 School Enrollment (4)	Median House Costs (3)	Unemployment Rate (5)
2006	25,886	9,995	10,560	24.7	4,023	83,180	4.5%
2007	25,912	10,500	11,141	24.7	3,856	85,313	4.2%
2008	25,865	11,900	12,250	25	4,910	87,500	4.9%
2009	26,231	13,900	13,300	24	3,771	89,250	4.8%
2010	26,235	13,100	14,520	24.1	3,494	91,035	7.3%
2011	25,902	14,986	15,996	22.3	3,523	103,854	8.6%
2012	25,960	15,002	16,233	23.1	3,817	111,694	7.5%
2013	25,800	15,501	17,526	23.3	3,868	112,200	7.2%
2014	26,363	15,598	19,316	23.2	2,842	113,560	7.6%
2015	26,324	14,723	19,384	26	4,051	114,800	6.3%(P)

Sources:

- (1) U.S. Census Bureau Annual Estimate\* (Populations are estimate until next Census - excluding 2010 which is accurate)
- (2) U.S. Department of Commerce Bureau of Economic Analysis Statistics
- (3) CityData.com, ESRI and CityLivability.com
- (4) Carbondale Community High School, Carbondale Elementary School Dist., Giant City School Dist., and Unity Point
- (5)(P) Preliminary Bureau of Labor Statistics

CITY OF CARBONDALE, ILLINOIS  
 PRINCIPAL EMPLOYERS  
 FISCAL YEAR 2015 AS COMPARED TO TEN YEARS AGO  
 (Unaudited)

	2015			2005		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Southern Illinois University Carbondale	6961	1	26.44%	6981	1	28.07%
Southern Illinois Healthcare (Med. Personnel)	3015	2	11.45%	N/A	N/A	N/A
Memorial Hospital of Carbondale	1116	3	4.24%	1037	2	3.94%
E.T. Simmonds	689	4	2.62%	N/A	N/A	N/A
H-Group	541	5	2.06%	N/A	N/A	N/A
Neuro Restorative	510	6	1.94%	519	3	2.09%
Southern Illinois Healthcare (Office Personnel)	501	7	1.90%	N/A	N/A	N/A
Wal-Mart Supercenter	400	8	1.52%	N/A	N/A	N/A
Illinois Dept. of Transportation	290	9	1.10%	289	4	1.16%
Carbondale School Employees K-12	275	10	1.04%	N/A	N/A	N/A
City of Carbondale	272	11	1.03%	275	5	1.11%
Center for Medical Arts	243	12	0.92%	N/A	N/A	N/A
University Mall (Corporation + Tenants)	230	13	0.87%	N/A	N/A	N/A
Schnucks	188	14	0.71%	N/A	N/A	N/A
Com-Pac International, Inc.	180	15	0.68%	200	6	0.80%
Kroger	172	16	0.65%	N/A	N/A	N/A
Lowe's of Carbondale	168	17	0.64%	N/A	N/A	N/A
Southern Illinoisan	140	18	0.53%	185	7	0.74%
U.S. Postal Service	63	19	0.24%	N/A	N/A	N/A

Note:

The Estimated population in 2014 is: 26,324 estimate  
 The Estimated population in 2005 was: 24,868  
 NA indicates Not Applicable

CITY OF CARBONDALE, ILLINOIS  
PROPERTY VALUE AND CONSTRUCTION  
LAST TEN FISCAL YEARS

Fiscal Year	Property Value (1)	New Construction *			Value	Repairs and Alterations *			Value
		Number of Units				Number of Units			
		Commercial	Residential	Total		Commercial	Residential	Total	
2006	\$ 628,687,980	34	144	178	\$ 28,864,497	69	131	200	\$ 8,850,199
2007	\$ 680,909,097	29	123	152	\$ 36,159,838	37	66	103	\$ 9,331,424
2008	\$ 740,791,338	16	104	120	\$ 29,783,360	31	67	98	\$ 7,110,234
2009	\$ 815,536,788	19	82	101	\$ 33,510,780	38	75	113	\$ 3,391,381
2010	\$ 874,939,428	11	114	125	\$ 17,640,352	53	187	240	\$ 8,029,707
2011	\$ 906,664,251	10	78	88	\$ 17,619,024	28	84	112	\$ 5,859,941
2012	\$ 970,837,497	10	72	82	\$ 7,638,054	45	135	180	\$ 9,130,662
2013	\$ 906,500,406	11	62	73	\$ 10,484,611	69	86	155	\$ 8,858,981
2014	\$ 899,914,923	10	55	65	\$ 21,224,450	57	63	120	\$ 8,884,111
2015	\$ 888,627,810	12	40	52	\$ 54,899,632	49	44	93	\$ 5,499,555

\* Source: Development Services Department, City of Carbondale, Illinois.

(1) Includes commercial and residential. Breakdown not available on commercial and residential. Non-taxable valuations not available from Jackson County.

CITY OF CARBONDALE, ILLINOIS  
 FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTIONS/PROGRAMS  
 LAST TEN FISCAL YEARS  
 (Unaudited)

Functions/Program	Full-Time Equivalent Employees as of April 30									
	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>General Government:</b>										
Mayor and Council	7.00	7.00	7.00	7.00	6.83	7.00	7.00	7.00	7.00	7.00
City Manager	2.00	2.00	2.00	1.98	2.00	2.00	2.00	2.00	2.00	2.00
City Clerk	2.00	2.00	2.00	1.99	1.96	2.00	1.60	1.60	1.60	1.68
City Attorney	4.00	4.00	4.00	4.00	4.00	4.00	4.48	4.21	4.48	4.39
Economic Development	1.00	1.00	1.00	0.73	0.19	1.00	1.00	1.00	1.00	0.70
Support Services	1.02	1.02	1.08	1.08	2.06	2.17	2.02	2.02	2.02	1.98
<b>Administrative Services:</b>										
Human Resources	3.60	3.60	3.60	2.60	2.48	2.60	2.60	2.74	3.00	3.00
City Hall/Civic Center	5.60	5.84	5.84	5.63	5.36	5.36	5.44	5.44	5.44	5.10
<b>Finance Department:</b>										
Financial Management	12.00	12.00	12.00	11.49	11.21	12.52	12.94	12.54	12.54	12.99
Information Systems	5.19	4.00	4.00	3.00	3.37	4.00	3.49	3.00	3.00	3.00
Public Parking Services	1.00	1.00	1.00	0.85	1.00	1.00	1.00	1.00	1.00	1.00
<b>Police Department:</b>										
Police Protection	86.38	87.38	85.44	83.86	83.74	81.51	80.10	80.98	77.08	78.97
<b>Fire Department:</b>										
Fire Protection	30.50	30.59	30.50	30.50	30.29	30.51	31.50	31.50	30.70	31.16
Emergency Management	0.54	0.50	0.54	0.54	0.53	0.50	0.50	0.50	0.50	0.50
<b>Development Services Department:</b>										
Development Management	3.00	3.00	2.00	1.67	2.00	2.59	2.60	2.36	2.08	2.39
Building and Neighborhood Services	9.48	9.48	10.48	9.50	9.02	9.80	11.13	10.48	9.19	9.51
Planning	4.00	4.00	4.00	3.87	4.00	4.00	4.14	4.00	3.97	3.48
<b>Public Works Department:</b>										
Engineering and Administration	7.23	6.28	5.05	5.28	5.58	5.01	5.08	6.12	6.16	7.76
Equipment Maintenance	4.00	4.00	4.00	4.00	4.00	3.45	4.00	4.00	4.00	4.00
Street Maintenance	18.00	18.00	18.00	15.63	16.96	17.04	22.67	25.37	29.56	18.19
Cemeteries	2.96	2.96	2.96	2.91	2.87	2.81	2.70	2.96	2.77	2.83
Forestry Management	1.96	1.96	1.96	2.02	2.21	1.88	2.61	2.63	2.64	2.48
Support Services	3.00	3.00	3.00	3.00	3.00	2.92	3.00	3.00	3.00	3.00
Lake Management	3.70	3.70	3.71	3.74	4.11	3.44	3.66	3.70	3.63	3.47
Central Laboratory	4.60	4.60	4.48	4.14	4.00	4.11	4.09	4.00	3.99	3.98
Water Treatment Plant	7.00	7.00	7.00	7.00	7.00	6.55	7.00	7.00	7.04	7.03
Water Distribution	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	2.94
Meter Services	3.00	3.00	3.00	2.35	2.01	2.97	3.01	3.00	3.33	2.01
Sewer Collection	3.00	3.00	3.00	3.00	2.80	3.23	3.37	3.00	2.96	2.97
Southeast Wastewater Treatment Plant	8.00	8.00	8.00	7.00	7.43	7.88	8.00	7.60	6.98	6.89
Northwest Wastewater Treatment Plant	8.00	8.00	8.00	7.79	8.19	8.57	8.00	8.00	8.09	8.06
Refuse & Recycling Services	7.00	7.00	7.00	6.05	5.70	5.56	4.59	4.74	4.30	4.72
Municipal Rental Properties	5.00	5.00	5.00	4.82	4.63	5.13	5.50	5.40	5.12	5.50
<b>Community Services Department:</b>										
Community Services Administration	-	-	-	-	-	1.50	1.50	1.50	2.30	2.50
E.C. Hayes Child Care Center	-	-	-	-	-	2.67	11.34	11.34	8.46	7.23
<b>Total</b>	<u>267.76</u>	<u>266.91</u>	<u>263.64</u>	<u>252.02</u>	<u>253.53</u>	<u>260.28</u>	<u>276.66</u>	<u>278.73</u>	<u>273.93</u>	<u>264.41</u>

Source:  
 Fiscal Years Budgets 2006-2015

Note:  
 The Divisions of Human Resources and City Hall/Civic Center were moved to the new Administrative Services Department in FY2007  
 Animal Control was a Division of the Police Department until FY 2004 when it was consolidated with the Division of Police Protection  
 The Divisions of Community Services Administration was merged with Human Resources in FY2010  
 The Division of E.C. Hayes Child Care Center was eliminated in FY2010

CITY OF CARBONDALE, ILLINOIS  
 OPERATING INDICATORS BY FUNCTION/PROGRAM  
 LAST TEN FISCAL YEARS  
 (Unaudited)

Functions/Program	As of April 30									
	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>Police</b>										
Calls for service	77,919	93,011	61,329	61,266	66,005	47,590	43,819	33,589	29,414	27,702
Adult arrest charges	3,864	4,174	4,156	3,108	3,565	3,337	3,385	3,654	3,091	2,708
Juvenile arrest charges	154	189	211	113	174	173	187	160	151	140
Traffic citations (Other than Speeding and DUI)	7,844	11,087	6,594	5,041	7,487	7,339	4,287	3,854	3,545	3,470
Speeding citations	901	1,441	1,356	734	922	971	642	488	815	214
DUI citations	161	137	150	179	557	482	643	678	572	224
Total traffic citations	8,906	12,665	8,100	5,954	8,966	8,792	5,572	5,020	4,932	3,908
<b>Fire:</b>										
Total fire runs	888	958	950	1,009	1,064	954	991	918	974	900
Total estimated property loss	\$ 880,845	\$ 285,285	\$ 460,795	\$ 1,712,304	\$ 1,686,909	\$ 343,380	\$ 285,726	\$ 265,975	\$ 399,085	\$ 1,111,867
<b>Building safety:</b>										
Total building permits	224	185	228	262	350	365	211	218	235	328
Total value all permits	\$ 60,399,187	\$ 30,108,561	\$ 19,343,592	\$ 16,768,716	\$ 49,149,024	\$ 25,670,059	\$ 36,901,161	\$ 36,893,595	\$ 45,491,262	\$ 37,714,696
<b>Public service:</b>										
Refuse collected and disposed (Ton)	3,999	3,995	3,898	3,800	3,500	3,808	4,036	4,040	4,238	3,992
Recyclable collected and disposed (Ton)	551.0	515.7	553.7	584.6	515.0	441.0	309.0	337.5	312.2	300.0
Landscape waste bags/bundles disposed (Cu. Yd.)	745	648	605	650	490	627	650	672	757	1,376
Vacuum leaves disposed (Cu. Yd.)	3,278	1,039	858	1,200	1,075	1,012	1,580	1,415	3,024	1,760

Sources:

City of Carbondale Performance Measures as listed in the Annual Budget  
 Police, Traffic citations - Police Records  
 Fire indicators - Incident Type Report (Summary)  
 Building safety, Total value all permits - Building & Neighborhood Services Permit log

Note:

NA Indicator not available

CITY OF CARBONDALE, ILLINOIS  
 CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM  
 LAST TEN FISCAL YEARS  
 (Unaudited)

Functions/Program	As of April 30									
	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>Police:</b>										
Stations	1	1	1	1	1	1	1	1	1	1
<b>Fire:</b>										
Fire Stations	2	2	2	2	2	2	2	2	2	2
<b>City Vehicles:</b>										
Public Works	93	68	NA							
Police	46	41	NA							
Fire	11	13	NA							
BNS and City Admin.	12	11	NA							
Parking	1	1	NA							
Equipment (drivable)	144	NA								
<b>Street Maintenance:</b>										
Streets (Miles)	147.00	147.00	145.00	145.00	144.75	144.75	143.00	143.00	128.56	128.56
Traffic Signal Faces	1,774	1,774	1,773	1,773	1,773	1,293	1,293	1,293	1,293	1,293
<b>Water:</b>										
Lakes	2	2	2	2	2	2	2	2	2	2
Treated Water Storage Capacity (MGD)	6.50	8.00	6.50	6.50	6.50	6.50	6.70	6.70	6.70	6.70
Average Daily Consumption (MGD)	3.85	3.81	3.81	3.93	4.25	3.90	4.16	4.36	4.45	4.66
Peak Consumption (MGD)	5.14	6.50	5.50	5.20	5.50	5.60	5.90	6.20	6.34	6.23
<b>Wastewater:</b>										
Sanitary Sewer Mains (Miles)	136.90	136.90	136.00	136.00	138.17	138.17	132.00	132.00	132.00	132.00

\* Starting in 2014 City Vehicles will be broken down. Previous years data is unavailable.

\*\* Starting in 2015 Non License Equipment will be added. Previous years data is unavailable.

**Sources:**

City of Carbondale various Departments/Divisions

Traffic Signal Faces - Survey completed for LED Study

**Note:**

MGD - Millions Gallons per Day

NA Indicator not available

CITY OF CARBONDALE, ILLINOIS  
 MISCELLANEOUS STATISTICAL DATA  
 APRIL 30, 2015

*Platted November 27, 1852*  
*Incorporated August 23, 1873*  
*Council/Manager Form of Government*  
*Home Rule Municipality*  
*Area in Square Miles 17.40*  
*Number of Full-Time Equivalent Employees 267.76*

**Fire Protection**

Full-time firemen 30.5  
 Stations 2  
 Fire hydrants flowed 1,352  
 Fire insurance rating (ISO) Class 4

**Waterworks & Sewerage:**

Total metered customer accounts 7,902  
 Water & Sewer 7586  
 Water only 7781  
 Sewer only

Rates in effect per 1,000 gal:

Water (flat rate) 4.06  
 Crab Orchard Water Rate 5.93  
 Customer Charge - Water 4.06  
 10" meters serving SIU & water districts 3.66  
 Customer Charge - Flat 356.00  
 Customer Charge - Sewer 4.47  
 Sewer (flat rate) 5.33  
 Recycle 2.90  
 Refuse 11.40  
 Deposit for Service 100.00

**Police Protection**

Full-time sworn officers 68.05  
 Full-time support personnel FTE 18.33

**Development Services**

Planning Commission  
 Zoning Ordinance in effect September 2011  
 Comprehensive Plan in effect June 2010  
 Subdivision Ordinance in effect April 2013  
 Historic Preservation Plan in effect June 2002

Gallons of water pumped  
 (from May 1, 2014 through April 30, 2015) 1,431,063,000

Water supply & treatment:

City-owned Cedar Lake 1,800 acres  
 Treated water storage capacity 6.5 million gal/day  
 Water Plant Clear Wells (2) 1,000,000,000 gal/ea  
 Helen Street Water Tower 250,000 gal  
 Chautauqua Street Water Tower 750,000 gal  
 Bicentennial Ground Storage Tank 500,000 gal  
 Park Street Ground Storage Tank 3,000,000 gal

**Public Parking Facilities**

Metered lots 17  
 Parking lot stalls 1,126  
 On-street parking stalls 300

Water treatment plant:

Storage capacity 6.5 million gal  
 Design capacity of plant 8 million gal/day  
 Average consumption 3.805 million gal/day  
 Peak consumption 5.143 million gal/day

Wastewater treatment:

Number of plants (2) - SEWWP - NWWWTP  
 Design avg flow SE = 6.5 (Mill.) NW = 2.64 (Mill.)  
 Maximum capacity SE = 12 (Mill.) NW = 6.6 (Mgd)  
 Excess capacity SE = 22 (Mill.) NW = 15 (Mill)

**Public Works**

Streets and Sanitation:  
 Miles of streets 147  
 Street lights 1,773  
 Cemeteries 2  
 Refuse customers 3,999  
 Recycle customers 5,016  
 Miles of sanitary lines 136.9

CITY OF CARBONDALE, ILLINOIS  
MISCELLANEOUS STATISTICAL DATA  
APRIL 30, 2015

**LABOR AGREEMENTS**

Local No. 1961, International Associations of Firefighters, AFL-CIO	Exp. 04/30/15
The Fraternal Order of Police, Lodge No. 192 and the Illinois State Fraternal Order of Police Labor Council	Exp. 04/30/14
General Teamsters Local No. 347, Affiliated with the International Brotherhood of Teamsters, Chauffeurs, Warehousemen and Helpers of America (Street Maintenance and Solid Waste employees)	Exp. 04/30/15
Local No. 160, United Association of Journeymen and Apprentices of the Plumbing and Pipefitting Industry of the United States and Canada, AFL-CIO (Waterworks and Sewerage employees)	Exp. 04/30/17
The Illinois State Fraternal Order of Police Labor Council Telecommunicators	Exp. 04/30/15

**NOTE:** Those labor agreements that are expired are in union negotiations.

FEDERAL FINANCIAL  
ASSISTANCE

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED  
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and City Council  
City of Carbondale, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Carbondale, Illinois, as of and for the year ended April 30, 2015, and the related notes to the financial statements, which collectively comprise City of Carbondale, Illinois' basic financial statements, and have issued our report thereon dated October 22, 2015.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Carbondale, Illinois' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Carbondale, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of City of Carbondale, Illinois' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Carbondale, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of City of Carbondale, Illinois, in a separate letter dated October 22, 2015.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Kerber, Eck & Bruschel LLP*

Carbondale, Illinois  
October 22, 2015

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE  
FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL  
OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

The Honorable Mayor and City Council  
City of Carbondale, Illinois

**Report on Compliance for Each Major Federal Program**

We have audited City of Carbondale, Illinois' compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of City of Carbondale, Illinois' major federal programs for the year ended April 30, 2015. City of Carbondale, Illinois' major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of City of Carbondale, Illinois' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about City of Carbondale, Illinois' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of City of Carbondale, Illinois' compliance.

***Opinion on Each Major Federal Program***

In our opinion, City of Carbondale, Illinois, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended April 30, 2015.

## Report on Internal Control Over Compliance

Management of City of Carbondale, Illinois, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered City of Carbondale, Illinois' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City of Carbondale, Illinois' internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

*Keiser, Eck + Brueckel LLP*

Carbondale, Illinois  
October 22, 2015

CITY OF CARBONDALE, ILLINOIS  
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2015

Program	CFDA Number	Pass-through Grantor's Number	Pass-through Grantor	Expenditures
<b>U.S. Department of Homeland Security</b>				
Emergency Management Performance Grants	97.042	15 EMACARBO	Illinois Emergency Management Agency	\$ 11,487
<b>Total U.S. Department of Homeland Security</b>				<b>11,487</b>
<b>U.S. Department of Justice</b>				
Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program	16.590	2013-WE-AX-0020	Not Applicable (Direct Grant)	94,082
Edward Byrne Memorial Justice Assistance Grant Programs	16.738	2013-DJ-BX-0454 2014-DJ-BX-0154	Not Applicable (Direct Grant)	2,334 <u>21,933</u>
				24,267
<b>Total U.S. Department of Justice</b>				<b>118,349</b>
<b>U.S. Environmental Protection Agency</b>				
Capitalization Grants for Drinking Water State Revolving Funds	66.468	L173113	Illinois Environmental Protection Agency	<u>2,493,741</u> *x
<b>Total U.S. Environmental Protection Agency</b>				<b>2,493,741</b>
<b>U.S. Department of Housing and Urban Development</b>				
Home Investments Partnership Program	14.239	SHB 50651 HO 50831	Illinois Housing Development Authority	86,352 <u>166,666</u> 253,018
<b>Total U.S. Department of Housing and Urban Development</b>				<b>253,018</b>
Total Federal Expenditures				<u>\$ 2,876,595</u>

DUNS Number : 096712948

\* denotes major program(s)  
 x denotes ARRA funds

CITY OF CARBONDALE, ILLINOIS  
 NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 FOR THE FISCAL YEAR ENDED APRIL 30, 2015

Note 1: Basis of Presentation

The accompanying schedule of expenditures of federal awards includes federal grant activity of the City of Carbondale, Illinois and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the general purpose financial statements.

Note 2: Subrecipients

During fiscal year ended April 30, 2015, the City of Carbondale, Illinois provided the following amounts of federal awards to subrecipients:

<u>CFDA Program</u>	<u>Number</u>	<u>Sub Recipient</u>	<u>Amount</u>
Edward Byrne Memorial Justice Assistance Grant Programs	16.738	Jackson County, Illinois	\$10,966

Note 3: Non-cash Assistance or Insurance

As required by O.M.B. Circular A-133 section 310(b)(6), the City of Carbondale, Illinois did not receive or administer any non-cash assistance or insurance during the year ended April 30, 2015.

Loans Outstanding

The City of Carbondale, Illinois had the following loan balance outstanding at April 30, 2015.

<u>Program Title</u>	<u>Federal CFDA Number</u>	<u>Amount Outstanding</u>
Capitalization Grants for Clean Water State Revolving Funds	66.458	\$ 50,043
Capitalization Grants for Drinking Water State Revolving Funds	66.468	\$ 2,705,360

CITY OF CARBONDALE, ILLINOIS  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

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**Section I - Summary of Auditors' Results**

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*Financial Statements*

Type of auditors' report issued: unqualified

Internal control over financial reporting:

- Material weakness(es) identified? \_\_\_\_\_yes      X  no
- Significant deficiencies identified that are not considered to be material weaknesses? \_\_\_\_\_yes      X  none reported

Noncompliance material to financial statements noted? \_\_\_\_\_yes      X  no

*Federal Awards*

Internal control over major programs:

- Material weakness(es) identified? \_\_\_\_\_yes      X  no
- Significant deficiencies identified that are not considered to be material weakness(es)? \_\_\_\_\_yes      X  none reported

Type of auditors' report issued on compliance for major programs: unqualified

Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133? \_\_\_\_\_yes      X  no

Identification of major programs:

<i>CFDA Number</i>	<i>Name of Federal Program</i>
66.468	Capitalization Grants for Drinking Water State Revolving Funds

Dollar threshold used to distinguish between type A and type B programs: \$   300,000  

Auditee qualified as low-risk auditee?   X  yes    \_\_\_\_\_no

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**Section II - Financial Statement Findings**

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No matters were reported.

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**Section III - Federal Award Findings and Questioned Costs**

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No matters were reported.

CITY OF CARBONDALE, ILLINOIS  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
FOR THE FISCAL YEAR ENDED APRIL 30, 2015

Prior Audit Findings

There were no prior audit findings relative to federal award programs.

